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FEDERAL HOME LOAN MORTGAGE CORP

Form 10-K

February 15, 2018

UNITED STATES SECURITIES AND EXCHANGE COMMISSION

Washington, D.C. 20549

FORM 10-K

ANNUAL REPORT PURSUANT TO SECTION 13 OR 15(d)

OF THE SECURITIES EXCHANGE ACT OF 1934

For the fiscal year ended December 31, 2017

Commission File Number: 001-34139

Federal Home Loan Mortgage Corporation

(Exact name of registrant as specified in its charter)

Federally chartered corporation 52-0904874 8200 Jones Branch Drive McLean, Virginia 22102-3110 (703) 903-2000

(State or other jurisdiction of incorporation or organization) (I.R.S. Employer Identification No.) (Address of principal executive offices) (Zip Code) (Registrant's telephone number, including area code)

Securities registered pursuant to Section 12(b) of the Act: None

Securities registered pursuant to Section 12(g) of the Act:

Voting Common Stock, no par value per share (OTCQB: FMCC)

Variable Rate, Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCI)

5% Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCKK)

Variable Rate, Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCG)

5.1% Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCCH)

5.79% Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCCK)

Variable Rate, Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCCL)

Variable Rate, Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCM)

Variable Rate, Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCN)

5.81% Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCO)

6% Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCP)

Variable Rate, Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCCJ)

5.7% Non-Cumulative Preferred Stock, par value \$1.00 per share (OTCQB: FMCKP)

Variable Rate, Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCCS)

6.42% Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCCCT)

5.9% Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCKO)

5.57% Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCKM)

5.66% Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCKN)

6.02% Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCKL)

6.55% Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCKI)

Fixed-to-Floating Rate Non-Cumulative Perpetual Preferred Stock, par value \$1.00 per share (OTCQB: FMCKJ)

Indicate by check mark if the registrant is a well-known seasoned issuer, as defined in Rule 405 of the Securities Act. Yes ☐ No ☒

Indicate by check mark if the registrant is not required to file reports pursuant to Section 13 or Section 15(d) of the Act. Yes ☐ No ☒

Indicate by check mark whether the registrant: (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports); and (2) has been subject to such filing requirements for the past 90 days. x Yes ☒ No ☐

Indicate by check mark whether the registrant has submitted electronically and posted on its corporate Web site, if any, every Interactive Data File required to be submitted and posted pursuant to Rule 405 of Regulation S-T (§232.405 of this chapter) during the preceding 12 months (or for such shorter period that the registrant was required to submit and post such files). x Yes ☒ No ☐

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Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K is not contained herein, and will not be contained, to the best of registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or any amendment to this Form 10-K. "

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, a non-accelerated filer, a smaller reporting company, or an emerging growth company. See the definitions of "large accelerated filer," "accelerated filer," "smaller reporting company," and "emerging growth company" in Rule 12b-2 of the Exchange Act.

Large accelerated filer ☒

Accelerated filer ☐

Non-accelerated filer

(Do not check if a smaller reporting company) ☐ Smaller reporting company ☐

Emerging growth company ☐

If an emerging growth company, indicate by check mark if the registrant has elected not to use the extended transition period for complying with any new or revised financial accounting standards provided pursuant to Section 13(a) of the Exchange Act. "

Indicate by check mark whether the registrant is a shell company (as defined in Rule 12b-2 of the Exchange Act). Yes ☐ No ☒

The aggregate market value of the common stock held by non-affiliates computed by reference to the price at which the common equity was last sold on June 30, 2017 (the last business day of the registrant's most recently completed second fiscal quarter) was \$1.4 billion.

As of February 1, 2018, there were 650,054,731 shares of the registrant's common stock outstanding.

DOCUMENTS INCORPORATED BY REFERENCE: None

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Introduction About Freddie Mac

Introduction

This Annual Report on Form 10-K includes forward-looking statements that are based on current expectations and are subject to significant risks and uncertainties. These forward-looking statements are made as of the date of this Form 10-K. We undertake no obligation to update any forward-looking statement to reflect events or circumstances after the date of this Form 10-K. Actual results might differ significantly from those described in or implied by such statements due to various factors and uncertainties, including those described in the Forward-Looking Statements and Risk Factors sections of this Form 10-K.

Throughout this Form 10-K, we use certain acronyms and terms that are defined in the Glossary.

ABOUT FREDDIE MAC

Freddie Mac is a GSE chartered by Congress in 1970. Our public mission is to provide liquidity, stability and affordability to the U.S. housing market. We do this primarily by purchasing residential mortgage loans originated by lenders. In most instances, we package these loans into mortgage-related securities, which are guaranteed by us and sold in the global capital markets. We also invest in mortgage loans and mortgage-related securities. We do not originate loans or lend money directly to mortgage borrowers.

We support the U.S. housing market and the overall economy by enabling America's families to access mortgage loan funding with better terms and by providing consistent liquidity to the multifamily mortgage market. We have helped many distressed borrowers keep their homes or avoid foreclosure. We are working with FHFA, our customers and the industry to build a better housing finance system for the nation.

Conservatorship and Government Support for Our Business

Since September 2008, we have been operating in conservatorship, with FHFA as our Conservator. The conservatorship and related matters significantly affect our management, business activities, financial condition and results of operations. Our future is uncertain, and the conservatorship has no specified termination date. We do not know what changes may occur to our business model during or following conservatorship, including whether we will continue to exist.

Our Purchase Agreement with Treasury and the terms of the senior preferred stock we issued to Treasury also affect our business activities. Our ability to access funds from Treasury under the Purchase Agreement is critical to keeping us solvent and avoiding the appointment of a receiver by FHFA under statutory mandatory receivership provisions. We believe that the support provided by Treasury pursuant to the Purchase Agreement currently enables us to have adequate liquidity to conduct normal business activities.

In connection with our entry into conservatorship, we entered into the Purchase Agreement with Treasury. Under the Purchase Agreement, we issued to Treasury both senior preferred stock and a

Introduction About Freddie Mac

warrant to purchase common stock. The senior preferred stock and warrant were issued as an initial commitment fee in consideration of Treasury's commitment to provide funding to us under the Purchase Agreement. Treasury, as the holder of the senior preferred stock, is entitled to receive cumulative quarterly cash dividends, when, as and if declared by our Board of Directors. Under the August 2012 amendment to the Purchase Agreement, our cash dividend requirement each quarter is the amount, if any, by which our Net Worth Amount, at the end of the immediately preceding fiscal quarter, less the applicable Capital Reserve Amount, exceeds zero. The applicable Capital Reserve Amount was \$600 million in 2017.

On December 21, 2017, the Conservator, acting on our behalf, entered into a Letter Agreement with Treasury. The principal changes pursuant to the Letter Agreement are as follows:

The senior preferred stock dividend for the dividend period from October 1, 2017 through and including December 31, 2017 was reduced to \$2.25 billion.

The applicable Capital Reserve Amount from January 1, 2018 and thereafter will be \$3.0 billion, rather than zero as previously provided. If for any reason we were not to pay our dividend requirement on the senior preferred stock in full in any future period, the applicable Capital Reserve Amount would thereafter be zero.

The liquidation preference of the senior preferred stock increased by \$3.0 billion, to \$75.3 billion, on December 31, 2017.

The graph below shows our cumulative draws from Treasury and cumulative dividend payments to Treasury. The Treasury draw amounts shown are the total draws requested based on our quarterly net deficits for the periods presented. Draw requests are funded in the quarter subsequent to any net deficit. Under the Purchase Agreement, the payment of dividends does not reduce the outstanding liquidation preference of the senior preferred stock. The amount of available funding remaining under the Purchase Agreement is \$140.5 billion, and will be reduced by any future draws, including the \$312 million draw we will take based on our negative net worth at December 31, 2017. For more information on the conservatorship and government support for our business, see MD&A - Conservatorship and Related Matters and Note 2.

Introduction About Freddie Mac

Draw Requests from and Dividend Payments to Treasury

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Introduction About Freddie Mac

Business Results

Portfolio Balances

Guarantee Portfolios

Investments Portfolios

Commentary

Total Guarantee Portfolio

2017 vs. 2016 and 2016 vs. 2015 - In 2017, the total guarantee portfolio grew \$119 billion, or 6%, driven by a 4% increase in our single-family credit guarantee portfolio and a 28% increase in our multifamily guarantee portfolio.

ⁿ The total guarantee portfolio grew \$91 billion, or 5%, in 2016, driven by a 3% increase in our single-family credit guarantee portfolio and a 32% increase in our multifamily guarantee portfolio.

¹ The growth in our single-family credit guarantee portfolio in 2017 and 2016 was driven in part by an increase in U.S. single-family mortgage debt outstanding as a result of continued home price

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Introduction About Freddie Mac

appreciation, combined with our share of U.S. single-family origination volume remaining stable. In addition, new business acquisitions had a higher average loan size compared to older vintages that continued to run off.

1 The considerable growth in our multifamily guarantee portfolio in both 2017 and 2016 was primarily driven by an increase in U.S. multifamily mortgage debt outstanding that can be attributed to strong multifamily market fundamentals and low interest rates, coupled with the growth in our share of market new business volume due to our strategic pricing efforts, expansion of our new product offerings and purchase activity associated with certain targeted loans in underserved markets.

Total Investments Portfolio

2017 vs. 2016 and 2016 vs. 2015 - Declined \$52 billion, or 13%, and \$55 billion, or 12%, in 2017 and 2016, respectively, primarily due to repayments and the active disposition of less liquid assets.

1 We continue to reduce the mortgage-related investments portfolio as required by the Purchase Agreement and FHFA.

Introduction About Freddie Mac

Consolidated Financial Results

Comprehensive Income

Commentary

Key Drivers:

n2017 vs. 2016

Continued growth in our single-family credit guarantee portfolio and higher average contractual guarantee fee rates, offset by the continued reduction in the balance of our mortgage-related investments portfolio, resulted in lower net interest income.

Decline in benefit for credit losses in 2017 primarily driven by estimated losses related to the hurricanes.

Increased spread-related fair value gains driven by market spread tightening primarily on non-agency mortgage-related securities, partially offset by increased interest rate-related fair value losses driven by lower levels of volatility.

Gains on sales of reperforming loans in 2017, compared to losses on sales of seriously delinquent loans in 2016.

Proceeds received in 2017 from the Royal Bank of Scotland plc (or RBS) related to litigation involving certain of our non-agency mortgage-related securities.

Higher income tax expense due to a reduction in our net deferred tax asset driven by the impact of the Tax Cuts and Jobs Act enacted in December 2017, which reduced the statutory corporate income tax rate from 35% to 21%.

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n2016 vs. 2015

Continued growth in our single-family credit guarantee portfolio and higher average contractual guarantee fee rates, as well as higher amortization of upfront fees due to increased loan prepayments, offset by the continued reduction in the balance of our mortgage-related investments portfolio, resulted in lower net interest income.

Decline in benefit for credit losses in 2016 due to a decrease in the number of seriously delinquent loans reclassified from held-for-investment to held-for-sale.

Higher fair value gains in 2016 due to an increase in long-term interest rates compared to 2015 when long-term interest rates declined slightly.

Higher fair value gains in 2016 driven by tightening K Certificate benchmark spreads, coupled with improved pricing on K Certificates and SB Certificates and higher new business volume, compared to losses during 2015 as market spreads widened.

Introduction Our Business

OUR BUSINESS

Primary Business Strategies

Our primary business strategies describe how we plan to pursue our Charter Mission through at least 2020. Our core assumption is that the conservatorship will continue with no material changes during that period.

Charter Mission

We are a GSE with a specific and limited corporate purpose (i.e., "Charter Mission") to support the liquidity, stability and affordability of U.S. housing mortgage markets as a participant in the secondary mortgage market, while operating as a commercial enterprise earning an appropriate return. Everything we do must be done within the constraints of our Charter Mission.

Our Twin Goals

We have established overarching twin goals to enable us to reach our Charter Mission:

- n A Better Freddie Mac; and

- n A Better Housing Finance System

Our Key Strategies

A Better Freddie Mac

We are focused on operating as a very well-run large financial institution by:

- n Being a very effective operating organization;

- n Being a market leader through customer focus and innovation; and

- n Managing risk and economic capital for quality risk-adjusted returns.

A Better Housing Finance System

We are focused on providing leadership, through innovation and constructive forward-looking engagement with FHFA, to improve the liquidity, stability and affordability of the U.S. housing markets by:

- n Modernizing and improving the functioning of the mortgage markets;

- n Developing greater responsible access to affordable housing; and

- n Reducing taxpayer exposure to mortgage risks.

For further information on our goals and detailed strategies for each of our business segments, see MD&A — Our Business Segments.

Introduction Our Business

Our Charter

Our Charter forms the framework for our business activities. Our Charter Mission is to:

n Provide stability in the secondary mortgage market for residential loans;

n Respond appropriately to the private capital market;

Provide ongoing assistance to the secondary mortgage market for residential loans (including activities relating to loans for low- and moderate-income families, involving a reasonable economic return that may be less than the return earned on other activities) by increasing the liquidity of mortgage investments and improving the distribution of investment capital available for residential mortgage financing; and

Promote access to mortgage loan credit throughout the United States (including central cities, rural areas and other underserved areas) by increasing the liquidity of mortgage investments and improving the distribution of investment capital available for residential mortgage financing.

Our Charter permits us to purchase first-lien single-family loans with LTV ratios at the time of our purchase of less than or equal to 80%. Our Charter also permits us to purchase first-lien single-family loans that do not meet this criterion if we have certain specified credit protections, which include mortgage insurance from a qualified insurer on the portion of the UPB of the loan that exceeds an 80% LTV ratio, a seller's agreement to repurchase or replace a defaulted loan or the retention by the seller of at least a 10% participation interest in the loan.

This Charter requirement does not apply to multifamily loans or to loans that have the benefit of any guarantee, insurance or other obligation by the United States or any of its agencies or instrumentalities (e.g., the FHA, VA or USDA Rural Development). Additionally, as part of HARP, we purchase single-family refinanced loans we currently own or guarantee without obtaining additional credit enhancement in excess of that already in place for any such loan, even when the LTV ratio of the new loan is above 80%.

Our Charter does not permit us to originate loans or lend money directly to mortgage borrowers in the primary mortgage market. Our Charter limits our purchase of single-family loans to the conforming loan market, which consists of loans originated with UPBs at or below limits determined annually based on changes in FHFA's housing price index. In most of the United States, the maximum conforming loan limit for a one-family residence has been set at \$453,100 for 2018, an increase from \$424,100 for 2017 and \$417,000 from 2006 to 2016. Higher limits have been established in certain "high-cost" areas (for 2018, up to \$679,650 for a one-family residence). Higher limits also apply to two- to four-family residences and to one- to four-family residences in Alaska, Guam, Hawaii and the U.S. Virgin Islands.

Introduction Our Business

Business Segments

We have three reportable segments: Single-family Guarantee, Multifamily and Capital Markets. Certain activities that are not part of a reportable segment are included in the All Other category. For more information on our segments, see MD&A - Our Business Segments and Note 13.

Employees

At February 1, 2018, we had 6,144 full-time and 41 part-time employees.

Properties

Our principal offices consist of four office buildings we own in McLean, Virginia, comprising approximately 1.3 million square feet. We operate our business in the United States and its territories, and accordingly, we generate no revenue from and have no long-lived assets, other than financial instruments, in geographic locations other than the United States and its territories.

Available Information

We file reports and other information with the SEC. In view of the Conservator's succession to all of the voting power of our stockholders, we have not prepared or provided proxy statements for the solicitation of proxies from stockholders since we entered into conservatorship, and do not expect to do so while we remain in conservatorship. Pursuant to SEC rules, our annual reports on Form 10-K contain certain information typically provided in an annual proxy statement.

We make available, free of charge through our website at www.freddiemac.com, our annual reports on Form 10-K, quarterly reports on Form 10-Q, current reports on Form 8-K and all other SEC reports and amendments to those reports as soon as reasonably practicable after we electronically file the material with the SEC. In addition, materials that we file with the SEC are available for review and copying at the SEC's Public Reference Room at 100 F Street, N.E., Washington, D.C. 20549. The public may obtain information on the operation of the Public Reference Room by calling the SEC at 1-800-SEC-0330. The SEC also maintains an internet site (www.sec.gov) that contains reports, proxy and information statements and other information regarding companies that file electronically with the SEC. We are providing our website addresses and the website address of the SEC here and elsewhere in this Form 10-K solely for your information. Information appearing on our website or on the SEC's website is not incorporated into this Form 10-K.

Pursuant to SEC regulations, public companies are required to disclose certain information when they incur a material direct financial obligation or become directly or contingently liable for a material obligation under an off-balance sheet arrangement. The disclosure must be made in a current report on Form 8-K under Item 2.03 or, if the obligation is incurred in connection with certain types of securities offerings, in prospectuses for those offerings that are filed with the SEC.

Freddie Mac's securities offerings are exempted from SEC registration requirements. As a result, we do

Introduction Our Business

not file registration statements or prospectuses with the SEC with respect to our securities offerings. To comply with the disclosure requirements of Form 8-K relating to the incurrence of material financial obligations, we report these types of obligations either in offering circulars or offering circular supplements that we post on our website or in a current report on Form 8-K, in accordance with a "no-action" letter we received from the SEC staff. In cases where the information is disclosed in an offering circular or offering circular supplement, the document will be posted on our website within the same time period that a prospectus for a non-exempt securities offering would be required to be filed with the SEC.

The website address for disclosure about our debt securities is www.freddiemac.com/debt. From this address, investors can access the offering circular and related supplements for debt securities offerings under Freddie Mac's global debt facility, including pricing supplements for individual issuances of debt securities. Similar information about our STACR and SCR debt notes is available at www.freddiemac.com/creditriskofferings and www.freddiemac.com/multifamily/investors/structured-credit-risk, respectively.

Disclosure about the mortgage-related securities we issue, some of which are off-balance sheet obligations (e.g., K Certificates and SB Certificates), can be found at www.freddiemac.com/mbs. From this address, investors can access information and documents about our mortgage-related securities, including offering circulars and offering circular supplements.

We provide additional information, including product descriptions, investor presentations, securities issuance calendars, transaction volumes and details, redemption notices, and Freddie Mac research, in each case as applicable, on the websites for our business segments, which can be found at www.freddiemac.com/singlefamily, www.freddiemac.com/multifamily, and www.freddiemac.com/capital-markets.

Introduction Forward-Looking Statements

FORWARD-LOOKING STATEMENTS

We regularly communicate information concerning our business activities to investors, the news media, securities analysts and others as part of our normal operations. Some of these communications, including this Form 10-K, contain "forward-looking statements." Examples of forward-looking statements include, but are not limited to, statements pertaining to the conservatorship, our current expectations and objectives for the Single-family Guarantee, Multifamily and Capital Markets segments of our business, our efforts to assist the housing market, our liquidity and capital management, economic and market conditions and trends, our market share, the effect of legislative and regulatory developments and new accounting guidance, the credit quality of loans we own or guarantee, the costs and benefits of our credit risk transfer transactions and our results of operations and financial condition on a GAAP, Segment Earnings and fair value basis. Forward-looking statements involve known and unknown risks and uncertainties, some of which are beyond our control. Forward-looking statements are often accompanied by, and identified with, terms such as "could," "may," "will," "believe," "expect," "anticipate," "forecast" and similar phrases. These statements are not historical facts, but rather represent our expectations based on current information, plans, judgments, assumptions, estimates and projections. Actual results may differ significantly from those described in or implied by such forward-looking statements due to various factors and uncertainties, including those described in the Risk Factors section of this Form 10-K and:

The actions the U.S. government (including FHFA, Treasury and Congress) may take, or require us to take, including to support the housing markets or to implement FHFA's Conservatorship Scorecards and other objectives for us;

The effect of the restrictions on our business due to the conservatorship and the Purchase Agreement, including our dividend requirement on the senior preferred stock;

Changes in our Charter or in applicable legislative or regulatory requirements (including any legislation affecting the future status of our company);

Changes in the fiscal and monetary policies of the Federal Reserve, including the balance sheet normalization program announced in October 2017 to reduce the Federal Reserve's holdings of mortgage-related securities;

Changes in tax laws, including those made by the Tax Cuts and Jobs Act enacted in December 2017;

Changes in accounting policies, practices or guidance (e.g., FASB's accounting standards update related to the measurement of credit losses of financial instruments);

Changes in economic and market conditions, including changes in employment rates, interest rates, spreads and home prices;

Changes in the U.S. residential mortgage market, including changes in the supply and type of loan products (e.g., refinance vs. purchase, and fixed-rate vs. ARM);

The success of our efforts to mitigate our losses on our Legacy and relief refinance single-family loan portfolio;

The success of our strategy to transfer mortgage credit risk through STACR debt note, ACIS, K Certificate, SB Certificate and other credit risk transfer transactions;

Our ability to maintain adequate liquidity to fund our operations;

IntroductionForward-Looking Statements

n Our ability to maintain the security and resiliency of our operational systems and infrastructure (e.g., against cyberattacks);

n Our ability to effectively execute our business strategies, implement new initiatives and improve efficiency;

n The adequacy of our risk management framework;

n Our ability to manage mortgage credit risk, including the effect of changes in underwriting and servicing practices;

Our ability to limit or manage our economic exposure and GAAP earnings exposure to interest-rate volatility and spread volatility, including the availability of derivative financial instruments needed for interest-rate risk management purposes;

n Our operational ability to issue new securities, make timely and correct payments on securities and provide initial and ongoing disclosures;

n Changes or errors in the methodologies, models, assumptions and estimates we use to prepare our financial statements, make business decisions and manage risks;

n Changes in investor demand for our debt or mortgage-related securities;

n Changes in the practices of loan originators, servicers, investors and other participants in the secondary mortgage market;

n The occurrence of a major natural or other disaster in areas in which our offices or significant portions of our total mortgage portfolio are located; and

n Other factors and assumptions described in this Form 10-K, including in the MD&A section.

Forward-looking statements are made only as of the date of this Form 10-K, and we undertake no obligation to update any forward-looking statements we make to reflect events or circumstances occurring after the date of this Form 10-K.

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Selected Financial Data

Selected Financial Data

The selected financial data presented below should be reviewed in conjunction with MD&A and our consolidated financial statements and accompanying notes.

| (Dollars in millions, except share-related amounts) | As of or For the Year Ended December 31, | | | | |
|---|--|-------------|-------------|-------------|-------------|
| | 2017 | 2016 | 2015 | 2014 | 2013 |
| Statements of Comprehensive Income Data | | | | | |
| Net interest income | \$14,164 | \$14,379 | \$14,946 | \$14,263 | \$16,468 |
| Benefit (provision) for credit losses | 84 | 803 | 2,665 | (58) |) 2,465 |
| Non-interest income (loss) | 6,869 | 500 | (3,599) |) (113) |) 8,519 |
| Non-interest expense | (4,283) |) (4,043) |) (4,738) |) (3,090) |) (2,089) |
| Income tax (expense) benefit | (11,209) |) (3,824) |) (2,898) |) (3,312) |) 23,305 |
| Net income | 5,625 | 7,815 | 6,376 | 7,690 | 48,668 |
| Comprehensive income | 5,558 | 7,118 | 5,799 | 9,426 | 51,600 |
| Net income (loss) attributable to common stockholders | (3,244) |) 97 | (23) |) (2,336) |) (3,531) |
| Net income (loss) per common share - basic and diluted | (1.00) |) 0.03 | (0.01) |) (0.72) |) (1.09) |
| Cash dividends per common share | — | — | — | — | — |
| Weighted average common shares outstanding - basic and diluted (in millions) | 3,234 | 3,234 | 3,235 | 3,236 | 3,238 |
| Balance Sheets Data | | | | | |
| Loans held-for-investment, at amortized cost by consolidated trusts (net of allowances for loan losses) | \$1,774,286 | \$1,690,218 | \$1,625,184 | \$1,558,094 | \$1,529,905 |
| Real estate owned, net | 892 | 1,198 | 1,725 | 2,558 | 4,551 |
| Total assets | 2,049,776 | 2,023,376 | 1,985,892 | 1,945,360 | 1,965,831 |
| Debt securities of consolidated trusts held by third parties | 1,720,996 | 1,648,683 | 1,556,121 | 1,479,473 | 1,433,984 |
| Other debt | 313,634 | 353,321 | 414,148 | 449,890 | 506,537 |
| All other liabilities | 15,458 | 16,297 | 12,683 | 13,346 | 12,475 |
| Total stockholders' equity | (312) |) 5,075 | 2,940 | 2,651 | 12,835 |
| Portfolio Balances - UPB | | | | | |
| Mortgage-related investments portfolio | \$253,455 | \$298,426 | \$346,911 | \$408,414 | \$461,024 |
| Total Freddie Mac mortgage-related securities | 1,962,372 | 1,832,810 | 1,729,493 | 1,637,086 | 1,592,511 |
| Total mortgage portfolio | 2,097,630 | 2,011,414 | 1,941,587 | 1,910,106 | 1,914,661 |
| TDRs on accrual status | 51,720 | 77,399 | 82,347 | 82,908 | 78,708 |
| Non-accrual loans | 17,817 | 16,272 | 22,649 | 33,130 | 43,457 |
| Ratios | | | | | |
| Return on average assets | 0.3 | %0.4 | %0.3 | %0.4 | %2.5 |
| Allowance for loan losses as percentage of loans, held-for-investment | 0.5 | 0.7 | 0.9 | 1.3 | 1.4 |
| Equity to assets | 0.1 | 0.2 | 0.1 | 0.4 | 0.5 |

Management's Discussion and Analysis Key Economic Indicators | Single-Family Home Prices

Management's Discussion and Analysis of Financial Condition and Results of Operations

KEY ECONOMIC INDICATORS

The following graphs and related discussion present certain macroeconomic indicators that can significantly affect our business and financial results.

Single-Family Home Prices

National Home Prices

Effects on Financial Results

Changes in home prices affect the amount of equity that borrowers have in their homes. Borrowers with less equity typically have higher delinquency rates.

As home prices decline, the severity of losses we incur on defaulted loans that we hold or guarantee increases because the amount we can recover from the property securing the loan decreases. Increases in home prices lower the losses we incur on defaulted loans.

Commentary

Home prices continued to appreciate during 2017, increasing 7.1%, compared to an increase of 6.4% during 2016, based on our own non-seasonally adjusted price index of single-family homes funded by loans owned or guaranteed by us or Fannie Mae.

We expect near-term home price growth will moderate driven by a gradual increase in housing supply and modestly higher mortgage interest rates.

Management's Discussion and Analysis Key Economic Indicators | Single-Family Home Prices

We do not expect national home prices to be substantially affected by the Tax Cuts and Jobs Act, but home priceⁿ growth in housing markets with higher state and local taxes (e.g., New Jersey and New York) could be affected.

Management's Discussion and Analysis Key Economic Indicators | Interest Rates

Interest Rates

Key Market Interest Rates

Effects on Financial Results

The 30-year Primary Mortgage Market Survey ("PMMS") interest rate is indicative of what a consumer could expect to be offered on a first-lien, prime, home purchase or refinance mortgage with an LTV of 80%. Increases in the PMMS rate typically result in decreases in refinancing activity and originations. Decreases in the PMMS rate typically result in increases in refinancing activity and originations.

Changes in the 10-year and 2-year LIBOR interest rates affect the fair value of certain of our assets and liabilities, including derivatives, measured at fair value. A smaller interest rate fluctuation from period to period generally results in smaller fair value gains and losses, while a larger fluctuation generally results in larger fair value gains and losses.

Management's Discussion and Analysis Key Economic Indicators | Interest Rates

Changes in the 3-month LIBOR rate affect the interest earned on our short-term investments and interest expense on our short-term funding.

For additional information on the effect of LIBOR rates on our financial results, see Our Business Segments - Capital Markets - Market Conditions.

Commentary

Mortgage interest rates for 30-year fixed-rate loans are closely related to other long-term interest rates such as the 10-year LIBOR rate. When the 10-year LIBOR rate increases, mortgage interest rates for 30-year fixed-rate loans usually also increase. When the 10-year LIBOR rate declines, mortgage interest rates for 30-year fixed-rate loans usually also decline.

Mortgage interest rates, as indicated by the PMMS rate, were lower at the end of 2017 than the end of 2016, while long-term interest rates, as indicated by the 10-year LIBOR rate, were higher. The PMMS rate and 10-year LIBOR rate were both higher at the end of 2016 than the end of 2015.

The quarterly ending and quarterly average short-term interest rates, as indicated by the 3-month LIBOR rate, were higher at the end of 2017 than the end of 2016 and higher at the end of 2016 than the end of 2015.

The Federal Reserve raised short-term interest rates five times over the last three years, most recently in December 2017.

Management's Discussion and Analysis Key Economic Indicators | Unemployment Rate

Unemployment Rate

Unemployment Rate and Job Creation⁽¹⁾

Source: U.S. Bureau of Labor Statistics

(1) Excludes Puerto Rico and the U.S. Virgin Islands.

Effect on Financial Results

Changes in the national unemployment rate can affect several market factors, including the demand for both single-family and multifamily housing and the level of loan delinquencies.

Decreases in the national unemployment rate typically result in lower levels of delinquencies, which often result in a decrease in expected credit losses on our total mortgage portfolio.

Increases in the national unemployment rate typically result in higher levels of delinquencies, which often result in an increase in expected credit losses on our total mortgage portfolio.

Commentary

During 2017, average monthly net new jobs (non-farm) decreased, while the national unemployment rate declined to the lowest level since December 2000.

Management's Discussion and Analysis Consolidated Results of Operations

CONSOLIDATED RESULTS OF OPERATIONS

You should read this discussion of our consolidated results of operations in conjunction with our consolidated financial statements and accompanying notes.

The table below compares our consolidated results of operations for the past three years.

| (Dollars in millions) | Year Ended December 31, | | | Year Over Year Change | | | | | |
|--|-------------------------|----------|----------|-----------------------|--------|---------------|--------|--|--|
| | 2017 | 2016 | 2015 | 2017 vs. 2016 | | 2016 vs. 2015 | | | |
| | | | | \$ | % | \$ | % | | |
| Net interest income | \$14,164 | \$14,379 | \$14,946 | (\$215) | (1)% | (\$567) | (4)% | | |
| Benefit (provision) for credit losses | 84 | 803 | 2,665 | (719) | (90)% | (1,862) | (70)% | | |
| Net interest income after benefit (provision) for credit losses | 14,248 | 15,182 | 17,611 | (934) | (6)% | (2,429) | (14)% | | |
| Non-interest income (loss): | | | | | | | | | |
| Gains (losses) on extinguishment of debt | 341 | (211) | (240) | 552 | 262% | 29 | 12% | | |
| Derivative gains (losses) | (1,988) | (274) | (2,696) | (1,714) | (626)% | 2,422 | 90% | | |
| Net impairment of available-for-sale securities recognized in earnings | (18) | (191) | (292) | 173 | 91% | 101 | 35% | | |
| Other gains (losses) on investment securities recognized in earnings | 1,054 | (78) | 508 | 1,132 | 1,451% | (586) | (115)% | | |
| Other income (loss) | 7,480 | 1,254 | (879) | 6,226 | 496% | 2,133 | 243% | | |
| Total non-interest income (loss) | 6,869 | 500 | (3,599) | 6,369 | 1,274% | 4,099 | 114% | | |
| Non-interest expense: | | | | | | | | | |
| Administrative expense | (2,106) | (2,005) | (1,927) | (101) | (5)% | (78) | (4)% | | |
| REO operations expense | (189) | (287) | (338) | 98 | 34% | 51 | 15% | | |
| Temporary Payroll Tax Cut Continuation Act of 2011 expense | (1,340) | (1,152) | (967) | (188) | (16)% | (185) | (19)% | | |
| Other expense | (648) | (599) | (1,506) | (49) | (8)% | 907 | 60% | | |
| Total non-interest expense | (4,283) | (4,043) | (4,738) | (240) | (6)% | 695 | 15% | | |
| Income before income tax expense | 16,834 | 11,639 | 9,274 | 5,195 | 45% | 2,365 | 26% | | |
| Income tax expense | (11,209) | (3,824) | (2,898) | (7,385) | (193)% | (926) | (32)% | | |
| Net income (loss) | 5,625 | 7,815 | 6,376 | (2,190) | (28)% | 1,439 | 23% | | |
| Total other comprehensive income (loss), net of taxes and reclassification adjustments | (67) | (697) | (577) | 630 | 90% | (120) | (21)% | | |
| Comprehensive income (loss) | \$5,558 | \$7,118 | \$5,799 | (\$1,560) | (22)% | \$1,319 | 23% | | |

See Critical Accounting Policies and Estimates for information concerning certain significant accounting policies and estimates applied in determining our reported results of operations and Note 1 for information on our accounting policies and a summary of other significant accounting policies and the related notes in which information about them can be found.

Management's Discussion and Analysis Consolidated Results of Operations | Net Interest Income

Net Interest Income

Explanation of Key Drivers of Net Interest Income

Net interest income consists of several primary components:

Contractual net interest income - consists of two components:

Guarantee fees on debt securities issued by consolidated trusts. We record interest income on loans held by consolidated trusts and interest expense on the debt securities issued by the trusts. The difference between the interest income on the loans and the interest expense on the debt represents the guarantee fee income we receive as compensation for our guarantee of the principal and interest payments of the issued debt securities. This difference includes the legislated 10 basis point increase in guarantee fees that is remitted to Treasury as part of the Temporary Payroll Tax Cut Continuation Act of 2011; and

The difference between the interest income earned on all other interest-earning assets, excluding loans held by consolidated trusts, and the interest expense incurred on the liabilities used to fund those assets.

Contractual net interest income is driven by the volume of assets in the mortgage-related investments portfolio and the interest rate differential between those interest-earning assets and the related interest-bearing liabilities.

Amortization of cost basis adjustments - consists of cost basis adjustments, such as premiums and discounts on loans, investment securities and debt that are amortized into interest income or interest expense based on the effective yield over the contractual life of the associated financial instrument.

The largest portion of our total net amortization relates to loans and debt securities of consolidated trusts, which includes amortization of the upfront fees we receive when we acquire a loan. Amortization related to investment securities, other debt and other assets and liabilities makes up a smaller portion.

The net amortization of loans and debt securities of consolidated trusts is primarily driven by actual prepayments on the underlying loans. Increases in actual prepayments result in higher net amortization, while decreases in actual prepayments result in lower net amortization. The timing of amortization of loans may differ from the timing of amortization of the securities backed by the loans, as the proceeds from the loans backing these securities are remitted to the security holders at a date subsequent to the date these proceeds are received by us.

Hedge accounting impact - consists of deferred gains and losses on closed cash flow hedges related to forecasted debt issuances that are reclassified from AOCI to net interest income when the related forecasted transaction affects net interest income. Upon adoption of amended hedge accounting guidance in 4Q 2017, for qualifying fair value hedges, we began recording both the change in the fair value of the hedging instrument, including the accrual of periodic cash settlements, and the change in the fair value of the hedged item attributable to the risk being hedged, within net interest income. See Note 9 for additional detail on this change.

Management's Discussion and Analysis Consolidated Results of Operations | Net Interest Income

Components of Net Interest Income

The table below presents the components of net interest income.

| (Dollars in millions) | Year Ended December 31, | | | Year Over Year Change | | | | | |
|--|-------------------------|----------|----------|-----------------------|---------|---------------|--------|--|--|
| | 2017 | 2016 | 2015 | 2017 vs. 2016 | | 2016 vs. 2015 | | | |
| | | | | \$ | % | \$ | % | | |
| Contractual net interest income: | | | | | | | | | |
| Guarantee fee income | \$3,270 | \$2,997 | \$2,722 | \$273 | 9 % | \$275 | 10 % | | |
| Guarantee fee income related to the Temporary Payroll Tax Cut Continuation Act of 2011 | 1,314 | 1,142 | 957 | 172 | 15 % | 185 | 19 % | | |
| Other contractual net interest income | 6,400 | 6,896 | 8,106 | (496) | (7) % | (1,210) | (15) % | | |
| Total contractual net interest income | 10,984 | 11,035 | 11,785 | (51) | — % | (750) | (6) % | | |
| Net amortization - loans and debt securities of consolidated trusts | 3,258 | 3,333 | 2,883 | (75) | (2) % | 450 | 16 % | | |
| Net amortization - other assets and debt | (85) | (202) | 506 | (287) | (142) % | (304) | (60) % | | |
| Hedge accounting impact | 7 | (191) | (228) | 198 | 104 % | 37 | 16 % | | |
| Net interest income | \$14,164 | \$14,379 | \$14,946 | (\$215) | (1) % | (\$567) | (4) % | | |

Key Drivers:

nGuarantee fee income

2017 vs. 2016 and 2016 vs. 2015 - increased during both comparative periods as a result of higher average contractual guarantee fee rates, as well as the continued growth in the size of the Core single-family loan portfolio. Average contractual guarantee fees are generally higher on mortgage loans in our Core single-family loan portfolio compared to those in our Legacy and relief refinance single-family loan portfolio.

nOther contractual net interest income

2017 vs. 2016 and 2016 vs. 2015 - decreased during both comparative periods primarily due to the continued reduction in the balance of our mortgage-related investments portfolio, pursuant to the portfolio limits established by the Purchase Agreement and FHFA. See Conservatorship and Related Matters - Limits on Our Mortgage-Related Investments Portfolio and Indebtedness for additional discussion of the limits on the mortgage-related investments portfolio.

nNet amortization of loans and debt securities of consolidated trusts

2016 vs. 2015 - increased primarily due to higher amortization of mortgage loan upfront fees and basis adjustments on debt securities of consolidated trusts. The increase in amortization was primarily driven by higher prepayment rates on single-family loans during 2016 compared to 2015.

Management's Discussion and Analysis Consolidated Results of Operations | Net Interest Income

nNet amortization of other assets and debt

2017 vs. 2016 and 2016 vs. 2015 - decreased during both comparative periods primarily due to less accretion of previously recognized other-than-temporary impairments on non-agency mortgage-related securities. The decrease in accretion is due to a decline in the population of impaired securities as a result of our active disposition of these securities and a decline in new other-than-temporary impairments recognized.

nHedge accounting impact

2017 vs. 2016 - increased primarily due to the inclusion of fair value hedge accounting results within net interest income beginning in 4Q 2017, due to the adoption of amended hedge accounting guidance. In prior periods, this activity was included in other income and derivative gains (losses).

Management's Discussion and Analysis Consolidated Results of Operations | Net Interest Income

Net Interest Yield Analysis

The table below presents an analysis of interest-earning assets and interest-bearing liabilities. To calculate the average balances, we generally use a daily weighted average of amortized cost. When daily average balance information is not available, such as for mortgage loans, we use monthly averages. Mortgage loans on non-accrual status, where interest income is generally recognized when collected, are included in the average balances.

| (Dollars in millions) | Year Ended December 31, 2017 | | | 2016 | | | 2015 | | |
|---|---------------------------------|---------------------------------|-----------------|--------------------|---------------------------------|-----------------|--------------------|---------------------------------|-----------------|
| | Average Balance | Interest Income (Expense) | Average Rate | Average Balance | Interest Income (Expense) | Average Rate | Average Balance | Interest Income (Expense) | Average Rate |
| Interest-earning assets: | | | | | | | | | |
| Cash and cash equivalents | \$10,965 | \$48 | 0.44 % | \$16,932 | \$42 | 0.25 % | \$12,482 | \$8 | 0.06 % |
| Securities purchased under agreements to resell | 57,883 | 588 | 1.02 | 59,639 | 217 | 0.36 | 51,219 | 58 | 0.11 |
| Advances to lenders and other secured lending | 859 | 21 | 2.42 | 484 | 11 | 2.28 | 161 | 4 | 2.48 |
| Mortgage-related securities: | | | | | | | | | |
| Mortgage-related securities | 164,663 | 6,402 | 3.89 | 189,982 | 7,262 | 3.82 | 226,162 | 8,706 | 3.85 |
| Extinguishment of PCs held by Freddie Mac | (87,665) |)(3,264) |)(3.72) | (94,624) |)(3,509) |)(3.71) | (107,986) |)(3,929) |)(3.64) |
| Total mortgage-related securities, net | 76,998 | 3,138 | 4.08 | 95,358 | 3,753 | 3.94 | 118,176 | 4,777 | 4.04 |
| Non-mortgage-related securities | 17,558 | 277 | 1.58 | 15,734 | 102 | 0.65 | 10,699 | 17 | 0.16 |
| Loans held by consolidated trusts ⁽¹⁾ | 1,730,000 | 58,746 | 3.40 | 1,649,727 | 55,417 | 3.36 | 1,590,768 | 55,867 | 3.51 |
| Loans held by Freddie Mac ⁽¹⁾ | 117,043 | 4,989 | 4.26 | 135,882 | 5,623 | 4.14 | 157,261 | 6,359 | 4.04 |
| Total interest-earning assets | \$2,011,306 | \$67,807 | 3.37 % | \$1,973,756 | \$65,165 | 3.30 % | \$1,940,766 | \$67,090 | 3.46 % |
| Interest-bearing liabilities: | | | | | | | | | |
| Debt securities of consolidated trusts including PCs held by Freddie Mac | \$1,753,983 | (\$50,920) | (2.90)% | \$1,674,474 | (\$48,108) | (2.87)% | \$1,611,388 | (\$49,465) | (3.07)% |
| Extinguishment of PCs held by Freddie Mac | (87,665) |)(3,264) | 3.72 | (94,624) |)(3,509) | 3.71 | (107,986) |)(3,929) | 3.64 |
| | 1,666,318 | (47,656) |)(2.86) | 1,579,850 | (44,599) |)(2.82) | 1,503,402 | (45,536) |)(3.03) |

Total debt securities
of consolidated trusts
held by third parties

Other debt:

| | | | | | | | | | |
|--|-------------|------------|---------|-------------|------------|---------|-------------|------------|---------|
| Short-term debt | 72,071 | (615) |)(0.85) | 86,284 | (350) |)(0.41) | 108,096 | (173) |)(0.16) |
| Long-term debt | 264,354 | (5,372) |)(2.03) | 298,040 | (5,837) |)(1.96) | 313,502 | (6,435) |)(2.05) |
| Total other debt | 336,425 | (5,987) |)(1.78) | 384,324 | (6,187) |)(1.61) | 421,598 | (6,608) |)(1.57) |
| Total interest-bearing liabilities | 2,002,743 | (53,643) |)(2.68) | 1,964,174 | (50,786) |)(2.58) | 1,925,000 | (52,144) |)(2.71) |
| Impact of net non-interest-bearing funding | 8,563 | — | 0.01 | 9,582 | — | 0.01 | 15,766 | — | 0.02 |
| Total funding of interest-earning assets | \$2,011,306 | (\$53,643) | (2.67)% | \$1,973,756 | (\$50,786) | (2.57)% | \$1,940,766 | (\$52,144) | (2.69)% |
| Net interest income/yield | | \$14,164 | 0.70 % | | \$14,379 | 0.73 % | | \$14,946 | 0.77 % |

Loan fees, primarily consisting of amortization of upfront fees, included in interest income were \$2.4 billion, \$2.6 (1)billion and \$2.0 billion for loans held by consolidated trusts and \$162 million, \$215 million and \$383 million for loans held by Freddie Mac during 2017, 2016 and 2015, respectively.

Management's Discussion and Analysis Consolidated Results of Operations | Net Interest Income

Net Interest Income Rate / Volume Analysis

The table below presents a rate and volume analysis of our net interest income. Our net interest income reflects the reversal of interest income accrued, net of interest received on a cash basis, related to mortgage loans that are on non-accrual status.

| (Dollars in millions) | Variance Analysis 2017 vs. 2016 | | | 2016 vs. 2015 | | |
|--|------------------------------------|-----------|-----------------|---------------|-----------|-----------------|
| | Rate | Volume | Total Change | Rate | Volume | Total Change |
| Interest-earning assets: | | | | | | |
| Cash and cash equivalents | \$8 | (\$2) | \$6 | \$34 | \$— | \$34 |
| Securities purchased under agreements to resell | 380 | (9) | 371 | 147 | 12 | 159 |
| Advances to lenders and other secured lending | 1 | 9 | 10 | — | 7 | 7 |
| Mortgage-related securities: | | | | | | |
| Mortgage-related securities | 123 | (983) | (860) | (61) | (1,383) | (1,444) |
| Extinguishment of PCs held by Freddie Mac | (14) | 259 | 245 | (74) | 494 | 420 |
| Total mortgage-related securities, net | 109 | (724) | (615) | (135) | (889) | (1,024) |
| Non-mortgage-related securities | 161 | 14 | 175 | 74 | 11 | 85 |
| Loans held by consolidated trusts | 609 | 2,720 | 3,329 | (2,479) | 2,029 | (450) |
| Loans held by Freddie Mac | 165 | (799) | (634) | 146 | (882) | (736) |
| Total interest-earning assets | \$1,433 | \$1,209 | \$2,642 | (\$2,213) | \$288 | (\$1,925) |
| Interest-bearing liabilities: | | | | | | |
| Debt securities of consolidated trusts including PCs held by Freddie Mac | (\$508) | (\$2,304) | (\$2,812) | \$3,246 | (\$1,889) | \$1,357 |
| Extinguishment of PCs held by Freddie Mac | 14 | (259) | (245) | 74 | (494) | (420) |
| Total debt securities of consolidated trusts held by third parties | (494) | (2,563) | (3,057) | 3,320 | (2,383) | 937 |
| Other debt: | | | | | | |
| Short-term debt | (331) | 66 | (265) | (218) | 41 | (177) |
| Long-term debt | (214) | 679 | 465 | 299 | 299 | 598 |
| Total other debt | (545) | 745 | 200 | 81 | 340 | 421 |
| Total interest-bearing liabilities | (\$1,039) | (\$1,818) | (\$2,857) | \$3,401 | (\$2,043) | \$1,358 |
| Net interest income | \$394 | (\$609) | (\$215) | \$1,188 | (\$1,755) | (\$567) |

Management's Discussion and Analysis Consolidated Results of Operations | Benefit (Provision) for Credit Losses

Benefit (Provision) for Credit Losses

Explanation of Key Drivers of Provision for Credit Losses

The benefit (provision) for credit losses predominantly relates to single-family loans and includes components for both collectively impaired loans and individually impaired loans.

Collectively impaired loans - The provision for collectively impaired loans is primarily driven by the volume of newly impaired loans and changes in estimated probabilities of default and estimated loss severities for these loans. Estimated probabilities of default and estimated loss severities are based on current conditions and historical dataⁿ and are heavily influenced by changes in home prices. These estimates are also affected by a number of other factors, such as local and regional economic conditions, changes in reperformance and default rates and the success of our borrower assistance programs.

Individually impaired loans - The provision for individually impaired loans is primarily driven by the volume of our loss mitigation activity (e.g., loan modifications) that results in loans being considered TDRs, the paymentⁿ performance of our individually impaired mortgage portfolio and changes in estimated probabilities of default and estimated loss severities, which affect the future cash flows we expect to receive from these loans. Estimated probabilities of default and estimated loss severities for individually impaired loans are based on the same current conditions and historical data and are affected by the same factors noted above for collectively impaired loans.

Our allowance for loan losses and provision for credit losses are significantly affected by the "interest rate concessions" we make on loans that we have modified (i.e., reductions in the contractual interest rate). When a loan is modified and considered individually impaired, we measure impairment based on the present value of the expected future cash flows discounted at the loan's original effective interest rate. Under this methodology, we record a loss at the time a loan is modified equal to the difference in the present value of expected future cash flows resulting from the change in the modified loan's contractual interest rate, which increases the provision for credit losses in that period. An increase in mortgage interest rates lengthens the expected life of individually impaired loans, which increases the impairment on these loans and results in an increase in the provision for credit losses. When a modified loan subsequently performs according to its new contractual terms and we receive the new contractual cash flows (i.e., principal and interest payments), a portion of the discount that was previously applied to those cash flows is amortized into earnings each period and is recognized as a reduction in the provision for credit losses in the period in which the cash flows are received. We refer to this reduction in the provision for credit losses as the "amortization of interest rate concessions."

Our benefit (provision) for credit losses and the amount of charge-offs that we record in the future will be affected by a number of factors, such as:

n Actual level of loan defaults;

n The effect of loss mitigation efforts;

n Any government actions or programs that affect the ability of borrowers to refinance loans, such as loans with anⁿ LTV ratio greater than 100%, or obtain modifications;

n Changes in property values;

Management's Discussion and Analysis Consolidated Results of Operations | Benefit (Provision) for Credit Losses

nRegional economic conditions, including unemployment rates;

nAdditional delays in the foreclosure process; and

nThird-party mortgage insurance coverage and recoveries.

Management adjustments may be necessary to take into consideration external factors and current economic events that have occurred but that are not yet reflected in the factors used to derive the outputs of the models used in our provisioning process. Significant judgment is exercised in making these adjustments.

The amount of our benefit (provision) for credit losses may also vary from period to period based on additional factors, such as reclassification of loans from held-for-investment to held-for-sale.

Components of Benefit (Provision) for Credit Losses

The table below presents the components of our benefit (provision) for credit losses.

| | Year Ended December 31, | | | Year Over Year Change | | | |
|---|----------------------------|---------|---------|-----------------------|--------|---------------|--------|
| | 2017 | 2016 | 2015 | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in billions) | | | | \$ | % | \$ | % |
| Benefit (provision) for newly impaired loans | (\$0.7) | (\$0.8) | (\$0.9) | \$0.1 | 13 % | \$0.1 | 11 % |
| Amortization of interest rate concessions | 0.7 | 0.9 | 1.2 | (0.2) | (22)% | (0.3) | (25)% |
| Reclassifications of held-for-investment loans to held-for-sale loans | 0.5 | 0.8 | 2.3 | (0.3) | (38)% | (1.5) | (65)% |
| Other, including changes in estimated default probability and loss severity | (0.4) | (0.1) | 0.1 | (0.3) | (300)% | (0.2) | (200)% |
| Benefit (provision) for credit losses | \$0.1 | \$0.8 | \$2.7 | (\$0.7) | (88)% | (\$1.9) | (70)% |

Key Drivers:

n2017 vs. 2016 - Benefit for credit losses declined in 2017 compared to 2016 primarily driven by:

1 Estimated losses related to hurricanes in 2017;

1 A decrease in the accretion of TDR concessions due to a significant increase in the reclassification of reperforming loans from held-for-investment to held-for-sale; and

A change in accounting policy that was elected on January 1, 2017 for loan reclassification from held-for-investment to held-for-sale. See Item Affecting Multiple Lines - Single-Family Loan Reclassifications for further information about this change.

This decrease was partially offset by:

1 Improvement in our estimated loss severity.

n2016 vs. 2015 - Benefit for credit losses declined in 2016 compared to 2015 primarily due to a decrease in the number of seasoned single-family loans reclassified from held-for-investment to held-for sale in 2016.

Management's Discussion and Analysis Consolidated Results of Operations | Derivative Gains (Losses)

Derivative Gains (Losses)

Explanation of Key Drivers of Derivative Gains (Losses)

Derivative instruments are a key component of our interest-rate risk management strategy. We use derivatives to economically hedge our interest-rate risk exposure. We primarily use interest-rate swaps, option-based derivatives such as swaptions and futures to manage our exposure to changes in interest-rates. We consider the cost of derivatives used in interest-rate risk management to be an inherent part of the cost of funding our mortgage-related investments portfolio.

In addition, we routinely enter into commitments to purchase and sell loans and mortgage-related securities. The majority of these commitments are accounted for as derivative instruments.

We continue to align our derivative portfolio with the changing duration of our assets and liabilities so as to economically hedge them. We manage our exposure to interest-rate risk on an economic basis to a low level as measured by our models. We believe the impact of derivatives on our GAAP financial results should be considered in the context of our overall interest-rate risk profile, including our PMVS and duration gap results. For more information about our interest-rate risk management activities and the sensitivity of reported GAAP earnings to those activities, see Risk Management - Market Risk.

During 2017, we started applying hedge accounting to certain single-family mortgage loans and long-term debt to reduce our GAAP earnings volatility. For the first three quarters of 2017, we included gains and losses on derivatives designated in qualifying hedge relationships in other income. Beginning in 4Q 2017, due to the adoption of amended hedge accounting guidance, we included gains and losses on derivatives designated in qualifying hedge relationships in the same line used to present the earnings effect of the hedged item. See Note 9 for more information on hedge accounting and the changes made during 2017.

In addition to fair value changes, derivative gains (losses) include accrual of periodic cash settlements for derivatives while not designated in qualifying hedge relationships. For the first three quarters of 2017, we included the accrual of periodic cash settlements on derivatives in qualifying hedge relationships in derivatives gains (losses). Beginning in 4Q 2017, we included the accrual of periodic cash settlements on derivatives in qualifying hedge relationships in the same line used to present the earnings effect of the hedged item.

Fair value changes - Represent changes in the fair value of our derivatives based on market conditions at the end of the period or at the time the derivative instrument is terminated. These amounts may or may not be realized over time, depending on future changes in market conditions and the terms of our derivative instruments.

Accrual of periodic cash settlements - Consists of the net amount we accrue during a period for interest-rate swap payments that we will make or receive. This accrual represents the ongoing cost of our hedging activities, and is economically equivalent to interest expense.

Gains and losses on derivatives are affected by a number of factors, including:

ⁿ Changes in interest rates - Our primary derivative instruments are interest-rate swaps, including pay-fixed and receive-fixed interest-rate swaps. With a pay-fixed interest-rate swap, we pay a fixed

Management's Discussion and Analysis Consolidated Results of Operations | Derivative Gains (Losses)

rate of interest and receive a variable rate of interest based on a specified notional balance (the notional balance is for calculation purposes only). As interest rates decline, we recognize derivative losses, as the amount of interest we pay remains fixed, and the amount of interest we receive declines. As rates rise, we recognize derivative gains, as the amount of interest we pay remains fixed, but the amount of interest we receive increases. With a receive-fixed interest-rate swap, the opposite results occur.

Implied volatility - Many of our assets and liabilities have embedded prepayment options. We use option-based derivatives, including swaptions, to economically hedge the prepayment options embedded in our mortgage assets and callable debt. Fair value gains and losses on swaptions are sensitive to changes in both interest rates and implied volatility, which reflects the market's expectation of future changes in interest rates. Assuming all other factors are unchanged, including interest rates, purchased swaptions generally become more valuable as implied volatility increases and less valuable as implied volatility decreases, with the opposite being true for written swaptions.

Changes in the shape of the yield curve - We own assets and have outstanding debt with different cash flows along the yield curve. We use derivatives to hedge the yield exposure of assets and debt, resulting in derivatives with different maturities. As a result, changes in the shape of the yield curve will affect our derivative gains (losses).

Changes in the composition of our derivative portfolio - The mix and balance of our derivative portfolio changes from period to period as we enter into or terminate derivative instruments to respond to changes in interest rates and changes in the balances and modeled characteristics of our assets and liabilities. Changes in the composition of our derivative portfolio will affect the derivative gains and losses we recognize in a given period, thereby affecting the volatility of comprehensive income.

Components of Derivative Gains (Losses)

The table below presents the components of derivative gains (losses).

| | Year Ended December 31, | | | Year Over Year Change | | | |
|---|-------------------------|---------|-----------|-----------------------|---------|---------------|---------|
| | | | | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in millions) | 2017 | 2016 | 2015 | \$ | % | \$ | % |
| Fair value change in interest-rate swaps | \$626 | \$178 | (\$778) | \$448 | 252 % | \$956 | 123 % |
| Fair value change in option-based derivatives | (1,041) | 421 | 258 | (1,462) | (347) % | 163 | 63 % |
| Fair value change in other derivatives | 17 | 887 | 22 | (870) | (98) % | 865 | 3,932 % |
| Accrual of periodic cash settlements | (1,590) | (1,760) | (2,198) | 170 | 10 % | 438 | 20 % |
| Derivative gains (losses) | (\$1,988) | (\$274) | (\$2,696) | (\$1,714) | (626) % | \$2,422 | 90 % |

Key Drivers:

2017 vs. 2016 - Losses increased, driven by lower levels of volatility during 2017, resulting in larger losses in our options portfolio, coupled with lower fair value gains in our pay-fixed interest rate swaps as long-term interest rates increased less. This was partially offset by reduced fair value losses in our receive-fixed interest rate swaps.

2016 vs. 2015 - Derivative losses declined during 2016 primarily due to an increase in longer-term interest rates during the fourth quarter of 2016 resulting in an improvement in the fair value of our

pay-fixed interest-rate swaps and forward commitments to issue debt securities of consolidated trusts. This improvement in fair value was partially offset by losses in our receive-fixed-interest-rate swaps. The 10-year par swap rate increased 13 basis points during 2016, while the 10-year par swap rate declined 10 basis points during 2015.

Management's Discussion and Analysis Consolidated Results of Operations | Other Income (Loss)

Other Income (Loss)

Explanation of Key Drivers of Other Income (Loss)

The table below presents the components of other income (loss).

(Dollars in millions)

Other income (loss)

Non-agency mortgage-related securities settlements

Gains (losses) on loans

Gains (losses) on held-for-sale loan purchase commitments

All other

Fair value hedge accounting

Change in fair value of derivatives in qualifying hedge relationships

Change in fair value of hedged items in qualifying hedge relationships

Total other income (loss)

Key Drivers:

n2017 vs. 2016 - Other income (loss) increased reflecting:

Increased income from our litigation settlement related to our non-agency mortgage-related securities. While we had one large settlement with RBS during 2017, we did not have any significant settlements during 2016; and Greater gains recognized on a higher volume of reperforming loans reclassified from held-for-investment to held-for-sale and subsequently sold, coupled with less loss recognized in 2017 on the reclassification of seriously delinquent loans from held-for-investment to held-for-sale as a result of an accounting policy change in 2017. See Item Affecting Multiple Lines - Single-Family Loan Reclassifications for more information.

n2016 vs. 2015 - Other income (loss) increased reflecting:

Decreased lower-of-cost-or-fair-value adjustments as we reclassified fewer seasoned single-family loans from held-for-investment to held-for-sale during 2016; and

Increased gains on multifamily mortgage loans and commitments for which we have elected the fair value option, due to increased market spread-related fair value gains. K Certificate benchmark spreads tightened during 2016 compared to these spreads widening during 2015.

Management's Discussion and Analysis Consolidated Results of Operations | Other Comprehensive Income (Loss)

Other Comprehensive Income (Loss)

Explanation of Key Drivers of Other Comprehensive Income (Loss)

Our investments in securities classified as available-for-sale are measured at fair value on our consolidated balance sheets. The fair value of these securities is primarily affected by changes in interest rates, market spreads and the movement of these securities towards maturity. All unrealized gains and losses on these securities are excluded from earnings and reported in other comprehensive income until realized. We reclassify our unrealized gains and losses from AOCI to earnings upon the sale of the securities or if the securities are determined to be other-than-temporarily impaired.

If, subsequent to the recognition of other-than-temporary impairment, our expectation of the cash flows we will receive on a previously impaired security has significantly increased, we will accrete that increase in cash flows into earnings. The accretion into earnings will generally reduce the amount of unrealized gains that we would have otherwise recognized if not for the accretion.

The following table presents the attribution of the other comprehensive income (loss) reported in our consolidated statements of comprehensive income.

| | Year Ended | | | Year Over Year Change | | | | | |
|--|--------------|---------|---------|-----------------------|---------|---------------|---------|--|--|
| | December 31, | | | 2017 vs. 2016 | | 2016 vs. 2015 | | | |
| (Dollars in millions) | 2017 | 2016 | 2015 | \$ | % | \$ | % | | |
| Other comprehensive income, excluding certain items | \$1,084 | (\$29) | \$374 | \$1,113 | 3,838 % | (\$403) | (108) % | | |
| Excluded items | | | | | | | | | |
| Accretion due to significant increases in expected cash flows on previously impaired available-for-sale securities | (164) | (299) | (449) | 135 | 45 % | 150 | 33 % | | |
| Realized (gains) losses reclassified from AOCI | (987) | (369) | (502) | (618) | (167) % | 133 | 26 % | | |
| Total excluded items | (1,151) | (668) | (951) | (483) | (72) % | 283 | 30 % | | |
| Total other comprehensive income (loss) | (\$67) | (\$697) | (\$577) | \$630 | 90 % | (\$120) | (21) % | | |

Key Drivers:

n Other comprehensive income, excluding certain items

2017 vs. 2016 - increased primarily due to market spread related gains as market spreads on non-agency and agency mortgage-related securities tightened more during 2017, coupled with smaller interest rate-related losses due to smaller increases in long-term interest rates during 2017.

2016 vs. 2015 - decreased primarily due to unrealized losses resulting from an increase in longer-term interest rates, coupled with a decrease in unrealized gains as our non-agency mortgage-related securities portfolio continued to decline consistent with the reduction of our mortgage-related investments portfolio pursuant to the limits established by the Purchase Agreement and FHFA.

Management's Discussion and Analysis Consolidated Results of Operations | Other Comprehensive Income (Loss)

Excluded items include:

n Accretion due to significant increases in expected cash flows on previously impaired available-for-sale securities 2017 vs. 2016 and 2016 vs. 2015 - decreased during both comparative periods primarily due to a decline in the population of impaired securities as a result of our active dispositions of these securities, coupled with a decline in new other-than-temporary impairments.

n Realized (gains) losses reclassified from AOCI

2017 vs. 2016 - reflected larger amounts of reclassified gains during 2017 due to higher realized gains on our non-agency and agency mortgage-related securities sold, as a result of additional spread tightening and an increase in sales of non-agency mortgage-related securities.

2016 vs. 2015 - reflected smaller amounts of reclassified gains during 2016 primarily due to a decline in sales of non-agency mortgage-related securities in an unrealized gain position.

Management's Discussion and Analysis Consolidated Results of Operations | Other Key Drivers

Other Key Drivers

Explanation of Other Key Drivers

Key drivers for other line items for 2017 vs. 2016 and 2016 vs. 2015 include:

nGains (losses) on extinguishment of debt

2017 vs. 2016 - improved primarily due to an increase in the amount of gains recognized from the extinguishment of certain fixed-rate debt securities of consolidated trusts (i.e., PCs), as market interest rates increased between the time of issuance and repurchase. The amount of extinguishment gains or losses may vary, as the type and amount of PCs selected for repurchase are based on our investment and funding strategies, including our efforts to support the liquidity and price performance of our PCs.

2016 vs. 2015 - losses decreased primarily due to an increase in longer-term interest rates during the fourth quarter of 2016, coupled with a decline in our repurchase of single-family PCs. The increase in longer-term interest rates resulted in net extinguishment gains for PCs repurchased during the fourth quarter, which partially offset the net extinguishment losses recognized for PCs repurchased during the nine months ended September 30, 2016.

nOther gains (losses) on investment securities recognized in earnings

2017 vs. 2016 - improved primarily due to the recognition of smaller fair value losses on our mortgage and non-mortgage-related securities classified as trading as long-term interest rates increased less during 2017, coupled with larger gains due to additional spread tightening during 2017 on our sales of agency and non-agency mortgage-related securities.

2016 vs. 2015 - worsened as we recognized net losses during 2016 compared to net gains during 2015, primarily due to losses on our mortgage-related and non-mortgage-related securities as a result of increasing longer-term interest rates, coupled with less realized gains from our available-for-sale securities, as we sold fewer non-agency securities in an unrealized gain position.

nNet impairment of available-for-sale securities recognized in earnings

2017 vs. 2016 and 2016 vs. 2015 - decreased primarily due to a decline in the population of non-agency mortgage-related securities, including those non-agency mortgage-related securities we intend to sell, as we continue to reduce the less liquid assets in our mortgage-related investments portfolio.

nOther expense

2016 vs. 2015 - decreased primarily driven by property taxes and insurance costs associated with seasoned single-family loans reclassified from held-for-investment to held-for-sale as we reclassified fewer loans in 2016 compared to 2015. These costs are considered part of the loan loss reserves while the loans are classified as held-for-investment. See Item Affecting Multiple Lines - Single-Family Loan Reclassifications for more information.

nIncome tax expense

2017 vs. 2016 - increased primarily as a result of the impact of the Tax Cuts and Jobs Act enacted in December 2017, which reduced the statutory corporate income tax rate from 35% to 21%. We measured our net deferred tax asset using the reduced rate and recognized a charge to

Management's Discussion and Analysis Consolidated Results of Operations | Other Key Drivers

income tax expense of \$5.4 billion.

12016 vs. 2015 - increased primarily due to an increase in pre-tax income.

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Management's Discussion and Analysis Consolidated Results of Operations | Item Affecting Multiple Lines

Item Affecting Multiple Lines

Single-Family Loan Reclassifications

During 2017, 2016 and 2015, we reclassified \$26.2 billion, \$4.7 billion and \$13.6 billion, respectively, in UPB of seasoned single-family mortgage loans from held-for-investment to held-for-sale, as we continue to focus on reducing the balance of our less liquid assets.

On January 1, 2017, we elected a new accounting policy for reclassifications from held-for-investment to held-for-sale. Under the new policy, when we reclassify (transfer) a loan from held-for-investment to held-for-sale, we charge off the entire difference between the loan's recorded investment and its fair value if the loan has a history of credit-related issues. Expenses related to property taxes and insurance are included as part of the charge-off. If the charge-off amount exceeds the existing loan loss reserve amount, an additional provision for credit losses is recorded. If the charge-off amount is less than the existing loan loss reserve amount, a benefit for credit losses is recorded. Any declines in loan fair value after the date of transfer will be recognized as a valuation allowance, with an offset recorded to other income (loss).

This new policy election was applied prospectively, as it was not practical to apply it retrospectively.

The table below presents the effect of single-family loan reclassifications on income before income tax expense.

Beginning in 2017, benefit (provision) for credit losses is the only line item affected by the loan reclassifications from held-for-investment to held-for-sale. Prior to this change (including 2016 and 2015 as presented below), the reclassifications from held-for-investment to held-for-sale affected several line items on our consolidated results of operations.

| | Year Ended | | | Year Over Year Change | | | |
|--|--------------|---------|-----------|-----------------------|-------|---------------|-------|
| | December 31, | | | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in millions) | 2017 | 2016 | 2015 | \$ | % | \$ | % |
| Benefit (provision) for credit losses | \$546 | \$812 | \$2,314 | (\$266) | (33)% | (\$1,502) | (65)% |
| Other income (loss) - lower-of-cost-or-fair-value adjustment | — | (1,005) | (2,193) | 1,005 | 100% | 1,188 | 54% |
| Other (expense) - property taxes and insurance associated with these loans | — | (195) | (1,178) | 195 | 100% | 983 | 83% |
| Effect on income before income tax expense | \$546 | (\$388) | (\$1,057) | \$934 | 241% | \$669 | 63% |

Key Drivers:

2017 vs. 2016 - Effect on income before income tax expense changed to a gain due to a higher volume primarily of nonperforming loans reclassified from held-for-investment to held-for-sale during 2017 compared to a loss recognized primarily on seriously delinquent loans reclassified from held-for-investment to held-for-sale during 2016.

2016 vs. 2015 - Effect on income before income tax expense decreased due to a decline in the number of seasoned single-family loans reclassified from held-for-investment to held-for-sale.

Management's Discussion and Analysis Consolidated Balance Sheet Analysis

CONSOLIDATED BALANCE SHEETS ANALYSIS

The table below compares our summarized consolidated balance sheets.

| (Dollars in millions) | As of December 31, | | Year Over Year Change | |
|---|--------------------|-------------|-----------------------|--------|
| | 2017 | 2016 | \$ | % |
| Assets: | | | | |
| Cash and cash equivalents | \$6,848 | \$12,369 | (\$5,521) | (45)% |
| Restricted cash and cash equivalents | 2,963 | 9,851 | (6,888) | (70)% |
| Securities purchased under agreements to resell | 55,903 | 51,548 | 4,355 | 8% |
| Subtotal | 65,714 | 73,768 | (8,054) | (11)% |
| Investments in securities, at fair value | 84,318 | 111,547 | (27,229) | (24)% |
| Mortgage loans, net | 1,871,217 | 1,803,003 | 68,214 | 4% |
| Accrued interest receivable | 6,355 | 6,135 | 220 | 4% |
| Derivative assets, net | 375 | 747 | (372) | (50)% |
| Deferred tax assets, net | 8,107 | 15,818 | (7,711) | (49)% |
| Other assets | 13,690 | 12,358 | 1,332 | 11% |
| Total assets | \$2,049,776 | \$2,023,376 | \$26,400 | 1% |
| Liabilities and Equity: | | | | |
| Liabilities: | | | | |
| Accrued interest payable | \$6,221 | \$6,015 | \$206 | 3% |
| Debt, net | 2,034,630 | 2,002,004 | 32,626 | 2% |
| Derivative liabilities, net | 269 | 795 | (526) | (66)% |
| Other liabilities | 8,968 | 9,487 | (519) | (5)% |
| Total liabilities | 2,050,088 | 2,018,301 | 31,787 | 2% |
| Total equity | (312) | 5,075 | (5,387) | (106)% |
| Total liabilities and equity | \$2,049,776 | \$2,023,376 | \$26,400 | 1% |

Key Drivers:

As of December 31, 2017 compared to December 31, 2016:

Cash and cash equivalents, restricted cash and cash equivalents and securities purchased under agreements to resell affect one another and changes in the balances should be viewed together (e.g., cash and cash equivalents can be invested in securities purchased under agreements to resell or other investments). The decrease in the combined balance was primarily due to lower near term cash needs for fewer upcoming maturities and anticipated calls of other debt, and a decrease in prepayment proceeds received by the custodial account driven by increased interest rates, at the end of 2017 compared to the end of 2016.

Investments in securities, at fair value decreased as we continued to reduce the mortgage-related investments portfolio during 2017 as required by the Purchase Agreement and FHFA.

Deferred tax assets, net decreased primarily due to a reduction in the statutory corporate income tax rate as a result of the Tax Cuts and Jobs Act enacted in December 2017.

Other assets increased primarily due to the recognition of receivables on sales of securities which had traded but not settled at year end.

Total equity decreased primarily as a result of higher income tax expense due to the reduction of our net deferred tax asset as a result of the Tax Cuts and Jobs Act.

Management's Discussion and Analysis Our Business Segments | Segment Earnings

OUR BUSINESS SEGMENTS

As shown in the table below, we have three reportable segments, which are based on the way we manage our business. Certain activities that are not part of a reportable segment are included in the All Other category.

| Segment/Category | Description | Primary Income Drivers | Primary Expense Drivers |
|-------------------------|---|---|---|
| Single-family Guarantee | Reflects results from our purchase, securitization and guarantee of single-family loans and the management of single-family mortgage credit risk | <ul style="list-style-type: none"> • Guarantee fee income • Net interest income | <ul style="list-style-type: none"> • Credit-related expenses • Administrative expenses • Credit risk transfer expenses • Losses on loans |
| Multifamily | Reflects results from our purchase, sale, securitization and guarantee of multifamily loans and securities, our investments in those loans and securities and the management of multifamily mortgage credit risk and market spread risk | <ul style="list-style-type: none"> • Guarantee fee income • Gains on loans • Investment gains • Derivative gains • Net interest income • Investment gains • Derivative gains | <ul style="list-style-type: none"> • Investment losses • Derivative losses • Administrative expenses • Credit-related expenses • Investment losses • Derivative losses • Administrative expenses |
| Capital Markets | Reflects results from managing our mortgage-related investments portfolio (excluding Multifamily segment investments, single-family seriously delinquent loans and the credit risk of single-family performing and reperforming loans), treasury function, single-family securitization activities and interest-rate risk | <ul style="list-style-type: none"> • Net interest income • Investment gains • Derivative gains | <ul style="list-style-type: none"> • Investment losses • Derivative losses • Administrative expenses |
| All Other | Consists of material corporate-level activities that are infrequent in nature and based on decisions outside the control of the management of our reportable segments | N/A | N/A |

Segment Earnings

We evaluate segment performance and allocate resources based on a Segment Earnings approach:

We make significant reclassifications among certain line items in our GAAP financial statements to reflect measures of guarantee fee income on guarantees, net interest income on investments and benefit (provision) for credit losses on loans that are in line with how we manage our business.

We allocate certain revenues and expenses, including certain returns on assets and funding costs, and all administrative expenses to our three reportable segments.

The sum of Segment Earnings for each segment and the All Other category equals GAAP net income (loss).

Likewise, the sum of comprehensive income (loss) for each segment and the All Other category equals GAAP comprehensive income (loss).

During 1Q 2017 and 4Q 2017, we changed how we calculate certain components of our Segment Earnings for our Capital Markets segment. Prior period results have been revised to conform to the current period presentation for the 1Q 2017 change. No prior period results required updates for the 4Q 2017 change. For more information on these changes and our segment reclassifications, see Note 13.

Segment Earnings differs significantly from, and should not be used as a substitute for, net income (loss) as determined in accordance with GAAP. Our definition of Segment Earnings may differ from similar measures used by other companies. We believe that Segment Earnings provides us with meaningful metrics to assess the financial

performance of each segment and our company as a whole. See Note

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Management's Discussion and Analysis Our Business Segments | Segment Earnings

13 for additional details on Segment Earnings, including additional financial information for our segments.
Segment Comprehensive Income

The graph below shows our comprehensive income by segment.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Single-Family Guarantee

Business Overview

Our Single-family Guarantee segment supports our primary business strategies by creating:

A Better Freddie Mac:

- n Providing market leadership by delivering quality offerings, programs and services to an increasingly diversified customer base and an evolving mortgage market;
- n Improving the customer experience through continued enhancement of our products, programs, processes and technology;
- n Establishing effective risk management activities, including credit risk transfer transactions, that are appropriate for the level of risk; and
- n Developing innovative technology platforms to provide sellers and servicers and Freddie Mac with better methods of assessing and managing single-family mortgage credit risk.

A Better Housing Finance System:

- n Developing and implementing initiatives to cost-effectively reduce taxpayer exposure and offer third-party investors new and innovative ways to share in the credit risk of the single-family credit guarantee portfolio;
- n Expanding access to affordable housing in a responsible manner to support our Charter Mission as well as to meet specific mandated goals;
- n Working with FHFA, Fannie Mae and CSS on the development of a new common securitization platform; and
- n Implementing the single (common) security initiative for Freddie Mac and Fannie Mae, which is intended to increase the liquidity of the TBA market and to reduce the disparities in trading value between our PCs and Fannie Mae's single-class mortgage-related securities.

The U.S. residential mortgage market consists of a primary mortgage market that links homebuyers and lenders and a secondary mortgage market that links lenders and investors. The size of the U.S. residential mortgage market is affected by many factors, including changes in interest rates, unemployment rates, homeownership rates, housing prices, the supply of housing, lender preferences regarding credit risk and borrower preferences regarding mortgage debt.

In accordance with our Charter, we participate in the secondary mortgage market. The Single-family Guarantee segment provides liquidity and support to the single-family market through a variety of activities that include the purchase, securitization and guarantee of single-family loans originated by sellers and servicers. The mix of loan products available for us to purchase is affected by several factors, including the volume of loans meeting the requirements of our Charter, our own preference for credit risk reflected in our purchase standards and the loan purchase and securitization activity of other financial institutions.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Our primary business model is to acquire loans that lenders originate and then pool those loans into mortgage-related securities that can be sold in the capital markets. The returns we generate from these activities are primarily derived from the ongoing guarantee fee we receive in exchange for providing our guarantee of the issued mortgage-related securities.

In order to issue mortgage-related securities, we establish trusts pursuant to our Master Trust Agreements and serve as the trustee of those trusts. The lender or servicer administers the collection of borrowers' payments on their loans and remits the collected funds to us. We administer the distribution of payments to the investors in the mortgage-related securities, net of any applicable guarantee fees. To reduce our exposure under our guarantee, we transfer credit risk on a portion of our single-family credit guarantee portfolio to the private market when it is cost-effective to do so.

The diagram below illustrates our primary business model.

When a borrower prepays a loan that we have securitized, the outstanding balance of the security owned by investors is reduced by the amount of the prepayment. If the borrower becomes delinquent, we continue to make the applicable payments to the investors in the mortgage-related securities pursuant to our guarantee until we purchase the loan out of the trust. We have the option to purchase specified loans, including certain delinquent loans, from the trusts at a purchase price equal to the current UPB of the loan, less any outstanding advances of principal that have been previously distributed. If borrowers become delinquent, we work with the borrowers through our servicers to mitigate our losses through our loan workout programs, which are discussed in more detail in Risk Management. If we are unable to achieve a successful loan workout, we will pursue foreclosure of the underlying property, which will result in a third party sale or an acquisition of the property as REO. The purchase and sale of delinquent loans are done in conjunction with the Capital Markets segment.

Guarantee Fees

We enter into loan purchase agreements with many of our single-family customers that outline the terms under which we agree to purchase loans from them over a period of time. For most of the loans we purchase, the guarantee fees are not specified contractually. Instead, we bid for some or all of the lender's loan volume on a monthly basis at a guarantee fee that we specify. As a result, our loan purchase volumes from individual customers can fluctuate significantly.

We seek to issue guarantees with fee terms that are commensurate with the aggregate risks assumed and that will, over the long-term, provide guarantee fee income that exceeds the credit-related and administrative expenses on the underlying loans and also provide a return on the capital that would be

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

needed to support the related credit risk. The guarantee fees charged on new acquisitions generally consist of:

n A contractual monthly fee paid as a percentage of the UPB of the underlying loan;

n Upfront fees, which primarily include delivery fees that are calculated based on credit risk factors such as the loan product type, loan purpose, LTV ratio and credit score. These delivery fees are charged to compensate us for higher levels of risk in some loan products;

n Upfront payments made or received to buy up or buy down, respectively, the monthly contractual guarantee fee ("buy-up fees" or "buy-down fees"). These fees are paid in conjunction with the formation of a PC to provide for a uniform coupon rate for the mortgage pool underlying the PC. The payments made to buy-up the monthly contractual guarantee fee are not considered compensation for the credit risk assumed for purposes of our financial statements. Consequently, these amounts are allocated to the Capital Markets segment; and

n Market adjusted pricing costs based on the price performance of our PCs relative to comparable Fannie Mae securities.

We operate in a competitive market by varying our pricing for different customers, loan products and underwriting characteristics. We seek to maintain a broad-ranging mix of loan quality for the loans we purchase. However, sellers may elect to retain loans with better credit characteristics. A seller's decision to retain these loans could result in our purchases having a more adverse credit profile.

We must obtain FHFA's approval to implement across-the-board changes to our guarantee fees. In addition, from time to time, FHFA issues directives or guidance to us affecting the levels of guarantee fees that we may charge for various types of loans. In July 2016, FHFA issued a directive that addressed the safety and soundness risk that could arise if our guarantee fees were not sufficient to compensate us adequately for the credit risk we are taking. This directive puts some constraints on certain aspects of our guarantee fees, such as our ability to reduce the contractual guarantee fee.

In December 2017 and February 2018, FHFA issued additional guidance that requires the GSEs to meet certain profitability levels on new fundings beginning in 2018.

Products and Activities

Securitization and Guarantee Products

We offer various types of guarantee and securitization products, primarily single-class securitizations and resecuritizations. In these securitization products, Freddie Mac functions in its capacity as depositor, guarantor, administrator and trustee. We retain the credit risk and transfer the interest-rate and prepayment risks to the investors. While the Single-family Guarantee segment is responsible for the guarantee of our securities, the Capital Markets segment manages the securitization and resecuritization processes.

Single-class Securitization Products

We offer a variety of single-class securitization products to our customers. Our single-class securitization products are pass-through securities that represent undivided beneficial interests in trusts that hold pools of loans. For our fixed-rate PCs, we guarantee the timely payment of principal and interest. For our ARM PCs, we guarantee the timely payment of the weighted average coupon interest

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

rate for the underlying loans. We also guarantee the full and final payment of principal, but not the timely payment of principal, on ARM PCs. In exchange for our guarantee, we receive an ongoing fee as described in the Guarantee Fees section above.

We issue the following types of single-class securitization products:

ⁿ Guarantor Swap PCs - We offer transactions in which our customers, primarily large mortgage banking companies and commercial banks, provide us with loans in exchange for PCs, as shown in the diagram below:

ⁿ Cash PCs - We offer cash products to our customers, primarily community and regional banks. In these transactions, we purchase performing loans for cash and securitize them for retention in our mortgage-related investments portfolio or for sale to third parties. For the period of time between loan purchase and securitization, we refer to the loan as being in our securitization pipeline. The purchase of loans and sale of PCs are managed by the Capital Markets segment. The diagram below illustrates a cash PC transaction. We securitize reperforming loans using a similar process.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Resecuritization Products

We offer resecuritization products to our customers. Our resecuritization products represent beneficial interests in pools of PCs and certain other types of mortgage assets. We create these securities by using PCs or our previously issued resecuritization products as the underlying collateral. We leverage the issuance of these securities to expand the range of investors in our mortgage-related securities to include those seeking specific security attributes. Similar to our PCs, we guarantee the payment of principal and interest to the investors in our resecuritization products. We do not charge a guarantee fee for these securities if the underlying collateral is already guaranteed by us since no additional credit risk is introduced, although we typically receive a transaction fee as compensation for creating the security and future administrative responsibilities.

All of the cash flows from the collateral underlying our resecuritization products are generally passed through to investors in these securities. We do not issue resecuritization products that have concentrations of credit risk beyond those embedded in the underlying assets. In many of our resecuritization transactions, securities dealers or investors deliver mortgage assets in exchange for the resecuritization product. In certain cases, we may also transfer our own mortgage assets in exchange for the resecuritization product. The resecuritization activities are managed by the Capital Markets segment. The following diagram provides a general example of how we create resecuritization products:

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We issue the following types of resecuritization products:

n Giant PCs - Resecuritizations of previously issued PCs or Giant PCs. Giant PCs are single-class securities that involve the straight pass through of all cash flows of the underlying collateral to holders of the beneficial interests.

n Stripped Giant PCs - Multiclass securities that are formed by resecuritizing previously issued PCs or Giant PCs and issuing stripped securities, including principal-only and interest-only securities or floating rate and inverse interest-only securities, backed by the cash flows from the underlying collateral.

n REMICs - Resecuritizations of previously issued PCs, Giant PCs, Stripped Giant PCs or REMICs. REMICs are multiclass securities that divide all cash flows of the underlying collateral into two or more classes with varying maturities, payment priorities and coupons.

Other securitization products - Guaranteed mortgage-related securities collateralized by non-Freddie Mac mortgage-related securities. However, we have not entered into these types of transactions as part of our Single-family Guarantee business in several years.

Sale of Mortgage Loans

We continually manage the balance of our less liquid assets. We offer to sell select mortgage loans through a variety of methods that include whole loan sales or certain securitization transactions. In these transactions, we reduce or eliminate our credit risk, in addition to our interest-rate and prepayment risk, associated with the underlying mortgage loans. The sale of mortgage loans is managed by the Capital Markets segment.

Our mortgage loans are sold through the following transactions:

n Whole loan sales - Sales of seriously delinquent or reperforming loans for cash.

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Senior subordinate securitization structures (non-consolidated) - Transactions where we issue guaranteed senior securities and unguaranteed subordinated securities. The collateral for these structures primarily consists of nonperforming loans. The unguaranteed subordinated securities absorb first losses on the related loans. In these transactions, the loans are not serviced in accordance with our Guide and we do not control the servicing.

Long-term Standby Commitments

We also offer to provide a guarantee on mortgage assets held by third parties, in exchange for guarantee fees, without securitizing those assets. These long-term standby commitments obligate us to purchase seriously delinquent loans that are covered by those commitments. From time to time, we have consented to the termination of our long-term standby commitments and simultaneously entered into guarantor swap transactions with the same counterparty, issuing PCs backed by many of the same loans.

The primary impacts of the aforementioned products and transactions to Segment Earnings are:

- Guarantee fee income earned on our guarantee of principal and interest payments on these mortgage-related securities;

- Benefit (provision) for credit losses, which is affected by changes in estimated probabilities of default and estimated loss severities, the actual level of loan defaults, the effect of loss mitigation efforts and payment performance of our individually impaired mortgage portfolio; and

- Gains and losses recognized on the reclassification of loans held-for-investment to held-for-sale and subsequent sale of these loans.

Common Securitization Platform and the Single (Common) Security

In accordance with FHFA's 2014 Strategic Plan and the Conservatorship Scorecards, we continue to work with FHFA, Fannie Mae and CSS on the development of a new common securitization platform and the implementation of the single (common) security initiative for Freddie Mac and Fannie Mae.

In December 2016, we and FHFA announced the implementation of Release 1 of the common securitization platform. Under Release 1, we began using the common securitization platform for data acceptance, issuance support and bond administration activities related to certain Freddie Mac single-family fixed-rate mortgage-related securities.

In March 2017, FHFA published "An Update on Implementation of the Single Security and the Common Securitization Platform," which included the timeframe for implementation of Release 2 of the common securitization platform, planned for the second quarter of 2019. Release 2 will allow Freddie Mac and Fannie Mae to issue a single (common) mortgage-related security, to be called the Uniform Mortgage-Backed Security or UMBS. Release 2 will add to the functionality of the platform by, among other things, enabling commingling of Freddie Mac and Fannie Mae UMBS in securitization transactions. Freddie Mac intends to offer an optional exchange program to enable holders to exchange existing 45-day delay fixed-rate Gold PCs for 55-day delay Freddie Mac securities.

On December 4, 2017, FHFA published the "December 2017 FHFA Update on the Single Security Initiative and the Common Securitization Platform." The report emphasized the importance of stakeholder readiness by the end of 2018 and provided updates on key initiative areas such as market outreach activities, continued work with regulatory and industry bodies to resolve open issues and questions and FHFA and Enterprise efforts concerning prepayment speed alignment for TBA securities.

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The target implementation date for Release 2 of the single security initiative remains the second quarter of 2019.

Credit Risk Transfer Transactions

We offer credit risk transfer transactions to third-party investors. Most of our credit risk transfer transactions are designed to transfer a small portion of the expected credit losses, and a significant portion of credit losses in a stressed economic environment, on groups of previously acquired loans to third-party investors. These transactions often have termination dates that are earlier than the maturities of the related loans, and losses on the loans occurring beyond the terms of the transactions are not covered. The following strategic considerations were incorporated into the design of our credit risk transfer transactions:

- n Repeatable and scalable execution with a broad appeal to diversified investors;
- n Execution at a cost that is economically sensible;
- n Minimal effect on the TBA market;
- n Minimize changes required of, and effects on, sellers and servicers by having Freddie Mac serve as the credit manager for investors; and
- n Avoid or seek to mitigate the risk that our losses are not reimbursed timely and in full.

Our primary credit risk transfer transactions include:

STACR debt notes - Transactions in which we create a reference pool of loans from our single-family loan portfolio and an associated securitization-like structure with notional credit risk positions (e.g., first loss, mezzanine and senior positions). We issue STACR debt notes related to certain notional credit risk positions to third-party investors and retain the remaining credit risk. In certain of our STACR debt note transactions to date, we transferred risk in both first loss and mezzanine notional credit risk positions, while in other transactions we only transferred risk in the mezzanine notional credit risk position.

We make payments of principal and interest on the issued STACR debt notes, but are not required to repay principal to the extent that the notional credit risk position is reduced as a result of a specified credit event. The interest rate on STACR debt notes is generally higher than on our other unsecured debt securities due to the potential for reductions to their principal balance. The amount of risk transferred in each transaction affects the interest rate we pay on the notes. Generally, the notional amounts of the credit risk positions will be reduced based on scheduled and unscheduled principal payments that occur on the loans in the reference pool. The notional amounts are also reduced by losses from loans in the reference pool when certain specified credit events occur. Losses may be allocated to the notional amounts of the credit risk positions based on calculated losses using a predefined formula or based on the actual losses on the loans in the reference pool. For loans that are covered by credit risk transfer transactions based on calculated losses, we may write down STACR debt notes or receive reimbursement of losses when the loans experience a credit event, which predominantly includes a loan becoming 180 days delinquent. For loans that are covered by credit risk transfer transactions based on actual losses, we may write down STACR debt notes or receive reimbursement of losses once an actual loss event (e.g., short sale, third-party sale or REO disposition) occurs.

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The following diagram illustrates a typical STACR debt note transaction:

ACIS insurance policies - Transactions in which we purchase insurance policies, generally underwritten by a group of insurers and reinsurers, that provide credit protection for certain specified credit events that occur and are typically allocated to the non-issued notional credit risk positions of a STACR debt note transaction (i.e., the risk positions that Freddie Mac retains). Under each of these insurance policies, we pay monthly premiums that are determined based on the outstanding balance of the reference pool. We may also enter into ACIS transactions that provide credit protection for certain specified credit events on loans not included in a reference pool created for a STACR debt note transaction. When specific credit events occur, we receive compensation from the insurance policy up to an aggregate limit based on actual losses. We require our counterparties to partially collateralize their exposure to reduce the risk that we will not be reimbursed for our claims under the policies.

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The primary impacts of our credit risk transfer transactions to Segment Earnings are:

- Interest expense on our STACR debt notes;
- Fair value gains and losses recognized on certain of our STACR debt notes;
- Premium expense for insurance coverage under the ACIS contracts; and

Benefits recognized from recoveries under the CRT transactions. Benefits from certain of our STACR debt notes are recognized as gains on extinguishment of debt, whereas benefits from other CRT transactions are recognized as other income.

We also use other types of credit risk transfer transactions and credit enhancements, such as senior subordinate securitization transactions and primary mortgage insurance, to mitigate our credit risk exposure. See Risk Management - Single-Family Mortgage Credit Risk for additional information on our credit risk transfer transactions, as well as the other types of credit enhancements we use.

Customers

Our customers in the Single-family Guarantee segment are predominantly financial institutions that originate, sell and perform the ongoing servicing of loans for new or existing homeowners. These companies include mortgage banking companies, commercial banks, regional banks, community banks, credit unions, HFAs, savings institutions and other non-depository financial institutions. Many of these companies are both sellers and servicers for us. In addition, we also maintain relationships with investors and dealers in our guaranteed mortgage-related securities.

We acquire a significant portion of our loans from several lenders that are among the largest originators in the U.S. In addition, a significant portion of our single-family loans is serviced by several large servicers. The graphs below present the concentration of our single-family purchase volume for 2017 and our loan servicing as of December 31, 2017 among our top five customers.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Percentage of Single-Family Purchase Volume

Percentage of Single-Family Servicing Volume⁽¹⁾

(1) Percentage of servicing volume is based on the total single-family credit guarantee portfolio, excluding loans where we do not exercise control over the associated servicing.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

For additional information about seller and servicer concentration risk and our relationships with our seller and servicer customers, see Risk Management - Counterparty Credit Risk - Sellers and Servicers and Note 14.

Competition

Our principal competitors in the Single-family Guarantee segment are Fannie Mae, FHA/VA (with Ginnie Mae securitization) and other financial institutions that retain or securitize loans, such as commercial and investment banks, dealers and savings institutions. We compete on the basis of price, products, securities structure and service. Competition to acquire single-family loans can also be significantly affected by changes in our credit standards. The conservatorship, including direction provided to us by our Conservator, may affect our ability to compete. For more information, see Risk Factors - Other Risks - Competition from banking and non-banking institutions (including Fannie Mae and FHA/VA with Ginnie Mae securitization) may harm our business. FHFA's actions as Conservator of both companies could affect competition between us and Fannie Mae.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Market Conditions

The graphs and related discussion below present certain single-family market indicators, for the most recent five years, that can significantly affect the business and financial results of our Single-family Guarantee segment.

U.S. Single-Family Originations

Source: Inside Mortgage Finance dated January 26, 2018.

U.S. Single-Family Home Sales

Source: National Association of Realtors news release dated January 24, 2018 and U.S. Census Bureau news release dated January 25, 2018.

Commentary

U.S. single-family loan origination volumes decreased in 2017 compared to 2016, driven by lower refinance volume as a result of higher average mortgage interest rates.

U.S. single-family home sales volume increased in 2017 compared to 2016, driven by favorable economic conditions, such as historically low mortgage interest rates, continued home price appreciation and a declining unemployment rate.

In 2018, we expect continued growth in U.S. single-family home purchase volume due to a gradual increase in housing supply, and lower refinance volume driven by a moderate increase in mortgage interest rates. Freddie Mac's single-family loan purchase volumes typically follow similar trends.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Single-Family Mortgage Debt Outstanding as of December 31,

Source: Federal Reserve Financial Accounts of the United States of America dated December 7, 2017. For 2017, the amount is as of September 30, 2017 (latest available information).

Single-Family Serious Delinquency Rates as of December 31,

Source: National Delinquency Survey from the Mortgage Bankers Association. For 2017, the rates (excluding Freddie Mac) are as of September 30, 2017 (latest available information).

Commentary

U.S. single-family mortgage debt outstanding increased in 2017 compared to 2016, primarily driven by house price appreciation. An increase in U.S. single-family mortgage debt outstanding, combined with our sustained market share, typically results in growth of our single-family credit guarantee portfolio.

The U.S. single-family serious delinquency rate decreased slightly in 2017 compared to 2016 due to macroeconomic factors, such as a low unemployment rate and continued home price appreciation, offset by the impacts of the hurricanes in 2017. Our single-family serious delinquency rate typically follows a similar trend. See Risk Management - Single-Family Mortgage Credit Risk - Single-Family Credit Guarantee Portfolio for additional information on our serious delinquency rate.

As reported by the U.S. Census Bureau, the U.S. homeownership rate was 64.2% in the fourth quarter of 2017ⁿ compared to a high point of 69.2% in the fourth quarter of 2004, and the average of 66.1% from 1990 to the present.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Business Results

The following graphs and related discussion present the business results of our Single-family Guarantee segment.
New Business Activity

UPB of Single-Family Loan Purchases and Guarantees by Loan Purpose

Number of Families Helped to Own a Home

FREDDIE MAC | 2017 Form 10-K 54

Commentary

We maintain a consistent market presence by providing lenders with a constant source of liquidity for conforming loan products. We have funded approximately 15.7 million single-family homes since January 1, 2009 and purchased approximately 1.4 million HARP loans since the initiative began in 2009, including over 13,000 during 2017.

Our loan purchase and guarantee activity decreased in 2017 compared to 2016 due to lower refinance volume driven by higher average mortgage interest rates, partially offset by an increase in home purchase loan volume due to favorable macroeconomic conditions, such as historically low mortgage interest rates and a declining unemployment rate.

We continued working to improve access to affordable housing, including through our Home Possible® loan initiatives. Our Home Possible® loan initiatives offer down payment options as low as 3% and are designed to help qualified borrowers with limited savings buy a home. We purchased over 95,000 loans under these initiatives in 2017. We also continue to implement programs that support responsibly broadening access to affordable housing by:

Improving the effectiveness of pre-purchase and early delinquency counseling for borrowers;

Expanding our ability to support borrowers who do not have a credit score;

Implementing the Duty To Serve Underserved Markets plan; and

Increasing support for first-time home buyers.

While we are responsibly expanding our programs and outreach capabilities to better serve low- and moderate-income borrowers and underserved markets, these loans result in increased credit risk. Expanding access to affordable housing will continue to be a top priority in 2018. See Regulation and Supervision - Legislative and Regulatory Developments - Duty to Serve Underserved Markets Plan for more information.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Single-Family Credit Guarantee Portfolio

Single-Family Credit Guarantee Portfolio as of December 31,

Single-Family Loans as of December 31,
Commentary

The single-family credit guarantee portfolio increased during 2017 by approximately 4%, driven in part by an increase in U.S. single-family mortgage debt outstanding as a result of continued home price appreciation, combined with our share of U.S. single-family origination volume remaining stable.

The Core single-family loan portfolio grew to 78% of the single-family credit guarantee portfolio at December 31, 2017 compared to 73% at December 31, 2016.

The Legacy and relief refinance single-family loan portfolio declined to 22% of the single-family credit guarantee portfolio at December 31, 2017 compared to 27% at December 31, 2016, primarily driven by liquidations.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Guarantee Fees

The average portfolio Segment Earnings guarantee fee rate recognizes upfront fee income over the contractual life of the related loans (usually 30 years). If the related loans prepay, the remaining upfront fee income is recognized immediately. In contrast, the average guarantee fee rate charged on new acquisitions recognizes upfront fee income over the estimated life of the related loans using our expectations of prepayments and other liquidations. See Single-family Guarantee - Business Overview - Guarantee Fees for more information on our guarantee fees. Average Portfolio Segment Earnings Guarantee Fee Rate⁽¹⁾⁽²⁾ for the Year Ended December 31,

Average Guarantee Fee Rate⁽¹⁾ Charged on New Acquisitions for the Year Ended December 31,

(1) Excludes the legislated 10 basis point increase in guarantee fees.

(2) Reflects an average rate for our total single-family credit guarantee portfolio and is not limited to purchases in the applicable period.

Commentary

Average portfolio Segment Earnings guarantee fees decreased slightly in 2017 compared to 2016 due to a decline in the recognition of amortized fees driven by lower prepayments as a result of higher average mortgage interest rates. This decrease was partially offset by an increase in contractual guarantee fees as older vintages were replaced by acquisitions of new loans with higher contractual guarantee fees.

Guarantee fees charged on new acquisitions decreased in 2017 compared to 2016 due to competitive pricing, npartially offset by lower market-adjusted pricing costs based on the improved price performance of our PCs relative to Fannie Mae securities.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Credit Risk Transfer (CRT) Activities

We transfer credit risk on a portion of our single-family credit guarantee portfolio to the private market, which reduces the risk of future losses to us and taxpayers when borrowers go into default. In our STACR debt note and ACIS transactions, we pay interest to investors or premiums to insurers or reinsurers in exchange for their taking on a portion of the credit risk on the mortgage loans in the related reference pool. These payments effectively reduce our guarantee fee income from the PCs backed by the mortgage loans in the related reference pools. See Single-Family Guarantee - Business Overview - Credit Risk Transfer Transactions for more information on our CRT transactions. The following charts present the issuance amounts for the STACR debt note, ACIS and Deep MI CRT transactions that occurred during 2017 and the cumulative issuance amount of all STACR debt note, ACIS and Deep MI CRT transactions as of December 31, 2017 by loss position and the party holding each loss position.

New STACR Debt Note, ACIS and Deep MI CRT Transactions for the Year Ended December 31, 2017⁽¹⁾

(In billions)

Freddie Mac

Senior

\$258.3

| | Freddie Mac | ACIS | STACR Debt Notes | Deep MI CRT | Reference Pool |
|-----------|-------------|-------|------------------|-------------|----------------|
| Mezzanine | \$0.7 | \$1.9 | \$4.7 | \$0.1 | \$268.3 |

| | Freddie Mac | ACIS | STACR Debt Notes |
|------------|-------------|-------|------------------|
| First Loss | \$1.4 | \$0.3 | \$0.9 |

Cumulative STACR Debt Note, ACIS and Deep MI CRT Transactions as of December 31, 2017⁽¹⁾⁽²⁾

(In billions)

Freddie Mac

Senior

\$826.8

| | Freddie Mac | ACIS | STACR Debt Notes | Deep MI CRT | Reference Pool |
|-----------|-------------|-------|------------------|-------------|----------------|
| Mezzanine | \$2.1 | \$7.5 | \$22.0 | \$0.2 | \$866.1 |

| | Freddie Mac | ACIS | STACR Debt Notes |
|------------|-------------|-------|------------------|
| First Loss | \$4.7 | \$0.9 | \$1.9 |

(1) The amounts represent the UPB upon issuance of STACR debt notes and execution of ACIS and Deep MI CRT transactions.

For the current outstanding coverage provided by our STACR debt note and ACIS transactions, see Risk

(2) Management - Single-Family Mortgage Credit Risk - Offering Private Investors New and Innovative Ways to Share in the Credit Risk of the Single-Family Loan Portfolio.

Commentary

In 2017, we transferred a portion of credit risk associated with \$280.1 billion in UPB of loans in our single-family noncredit guarantee portfolio through STACR debt note, ACIS, senior subordinate securitization structure, seller indemnification and Deep MI CRT transactions. Significant recent developments include the following:

¹ We executed a new senior subordinate securitization structure transaction, which allows for issuance of guaranteed PCs and unguaranteed subordinated certificates backed by participation

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

interests in recently originated mortgage loans acquired by Freddie Mac through our cash loan purchase program.

We developed a new ACIS transaction, which unlike prior ACIS transactions, allows for coverage to begin at the time Freddie Mac purchases the mortgage loans. The reference pool associated with this transaction will aggregate over a period of time and will be based on a pre-negotiated forward contract with one or more reinsurers.

We executed a new STACR debt note transaction backed by HARP fixed-rate mortgages issued after 2008.

Since we began transferring credit risk in 2013, we have completed 84 credit risk transfer transactions that, upon execution, covered \$881.9 billion in principal of loans in our single-family credit guarantee portfolio.

Our expected guarantee fee income on the loans within the STACR debt note and ACIS reference pools has been effectively reduced by approximately 30%, on average, for transactions executed as of December 31, 2017.

Due to differences in accounting, there could be a significant time lag between when we recognize a provision for credit losses on the mortgage loans in the reference pools and when we recognize the related recovery for the majority of our STACR debt note transactions. A credit expense on a loan in a reference pool related to these transactions is recorded when it is probable that we have incurred a loss, while a benefit is recorded when an actual loss event occurs.

As of December 31, 2017 there has not been a significant number of loans in our STACR debt note and ACIS reference pools that have experienced a credit event. As a result, we experienced minimal write-downs on our STACR debt notes and filed minimal claims for reimbursement of losses under our ACIS transactions. We expect losses may increase on loans in the reference pools in our existing CRT transactions from Hurricanes Harvey and Irma.

The 2018 Conservatorship Scorecard sets a goal for us to transfer a meaningful portion of credit risk on at least 90% of the UPB of certain categories of newly acquired single-family loans, such as non-HARP fixed-rate loans with terms greater than 20 years and LTV ratios above 60%.

We continue to evaluate our credit risk transfer strategy and to make changes depending on market conditions and our business strategy. The aggregate cost of our credit risk transfer activity will continue to increase as we continue to transfer risk on new originations.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Loss Mitigation Activities

Number of Families Helped to Avoid Foreclosure

Loan Workout Activity

Commentary

We continue to help struggling families retain their homes or otherwise avoid foreclosure through loan workouts.

Our loan workout activity increased slightly in 2017 compared to 2016, consistent with the increase in the number of delinquent loans in the single-family credit guarantee portfolio due to the hurricane events in the third quarter of 2017.

As part of our strategy to mitigate losses and reduce our holdings of less liquid assets, we sold seriously delinquent loans totaling \$0.5 billion in UPB during 2017. Of the \$17.0 billion in UPB of single-family loans classified as held-for-sale at December 31, 2017, \$2.1 billion related to loans that were seriously delinquent. We believe selling these loans provides better economic returns than continuing to hold them.

The relief refinance program is being replaced with the high LTV relief refinance (Enhanced Relief RefinanceSM) program, which will be available in January 2019 for loans originated on or after October 1, 2017. This program provides liquidity for borrowers who are current on their mortgages but are unable to refinance because their LTV ratios exceed our standard refinance limits. In addition, the HARP program has been extended for applications through December 31, 2018 to ensure that borrowers who have a high LTV ratio and are eligible for HARP will continue to have a refinance option. See Risk Management for additional information on our loan workout activities.

Management's Discussion and Analysis Our Business Segments | Single-Family Guarantee

Financial Results

The table below presents the components of the Segment Earnings and comprehensive income for our Single-family Guarantee segment.

| | Year Ended December 31, | | | Year Over Year Change | | | | | |
|---|-------------------------|---------|---------|-----------------------|------|----|---------------|-------|---|
| | | | | 2017 vs. 2016 | | | 2016 vs. 2015 | | |
| (Dollars in millions) | 2017 | 2016 | 2015 | \$ | % | \$ | % | | |
| Guarantee fee income | \$6,094 | \$6,091 | \$5,152 | \$3 | — | % | \$939 | 18 | % |
| Provision for credit losses | (816) | (517) | (283) | (299) | (58) | % | (234) | (83) | % |
| Other non-interest income | 1,505 | 447 | 136 | 1,058 | 237 | % | 311 | 229 | % |
| Administrative expense | (1,381) | (1,323) | (1,285) | (58) | (4) | % | (38) | (3) | % |
| REO operations expense | (203) | (298) | (341) | 95 | 32 | % | 43 | 13 | % |
| Other non-interest expense | (1,382) | (1,169) | (794) | (213) | (18) | % | (375) | (47) | % |
| Segment Earnings before income tax expense | 3,817 | 3,231 | 2,585 | 586 | 18 | % | 646 | 25 | % |
| Income tax expense | (1,316) | (1,061) | (807) | (255) | (24) | % | (254) | (31) | % |
| Segment Earnings, net of taxes | 2,501 | 2,170 | 1,778 | 331 | 15 | % | 392 | 22 | % |
| Total other comprehensive income (loss), net of tax | 40 | (9) | 12 | 49 | 544 | % | (21) | (175) | % |
| Total comprehensive income | \$2,541 | \$2,161 | \$1,790 | \$380 | 18 | % | \$371 | 21 | % |

Key Drivers:

n2017 vs. 2016

Continued growth in our single-family credit guarantee portfolio and higher average contractual guarantee fee rates, offset by lower upfront fee amortization due to lower prepayments, resulted in guarantee fee income remaining relatively unchanged.

Increased provision for credit losses due to estimated losses related to the hurricanes in 2017, offset by improvements in loss severity.

Higher volume of reperforming loans reclassified from held-for-investment to held-for-sale and subsequently sold resulted in gains in 2017 compared to losses recognized on seriously delinquent loans in 2016.

Higher outstanding cumulative volumes of credit risk transfer transactions resulted in increased credit risk transfer expense (interest expense on STACR debt notes and premiums paid to ACIS counterparties) in 2017.

n2016 vs. 2015

Continued growth in our single-family credit guarantee portfolio and higher average contractual guarantee fee rates, as well as higher amortization of upfront fees due to increased loan prepayments, resulted in increased guarantee fee income.

Increased provision for credit losses primarily due to higher total interest rate concessions resulting from the longer expected life of certain modified loans driven by rising mortgage interest rates in 4Q 2016.

Lower volume of seriously delinquent single-family loans reclassified from held-for-investment to held-for-sale in 2016.

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¹ Increased fair value losses on STACR debt notes, as market spreads between STACR yields and LIBOR tightened more in 2016.

¹ Higher outstanding cumulative volumes of credit risk transfer transactions resulted in increased credit risk transfer expense (interest expense on STACR debt notes and premiums paid to ACIS counterparties) in 2016.

Management's Discussion and Analysis Our Business Segments | Multifamily

Multifamily

Business Overview

The Multifamily segment supports our primary business strategies by creating:

A Better Freddie Mac:

- n Continuing to provide financing to the multifamily mortgage market and expanding our market presence for workforce housing in line with our mission;
- n Improving our risk-adjusted returns by leveraging private capital in our credit risk transfer transactions;
- n Identifying new opportunities beyond our existing K Certificate and SB Certificate transactions to cost-effectively transfer credit risk to third parties and reduce taxpayer exposure; and
- n Maintaining strong credit and capital management discipline.

A Better Housing Finance System:

- n Operating in a customer focused manner, in an effort to build value and support the creation of a strong, long-lasting rental housing system; and
- n Fostering innovation through the development of products that expand the availability of workforce housing in the marketplace.

The Multifamily segment provides liquidity and support to the multifamily mortgage market through a variety of activities that include the purchase, guarantee, sale and/or securitization of multifamily mortgage loans and mortgage-related securities. The overall market demand for multifamily loans is generally affected by local and regional economic factors, such as unemployment rates, construction cycles, property prices, preferences for homeownership versus renting and the relative affordability of single-family homes, as well as certain macroeconomic factors, such as interest rates.

Our primary business model is to acquire multifamily loans for aggregation and then securitization through the issuance and guarantee of debt securities. The returns we generate from these activities are primarily derived from (i) the net interest income we earn on the loans prior to their securitization, (ii) the price received upon securitization of the loans versus the price we paid to acquire the loans and (iii) the ongoing guarantee fee we receive in exchange for providing our guarantee of the issued debt securities. We evaluate these factors collectively in order to maximize our returns and to assess the profitability of any given transaction.

Our securitization activities generally provide us with a mechanism to finance our loan product offerings and to transfer a large majority of expected and stress credit losses of the loans that we purchase to third parties. For multifamily loans that we do not intend to securitize, we may pursue other strategies, including structured sales or the execution of other credit risk transfer products designed to transfer all or a portion of the loans' credit risk to third parties, therefore reducing taxpayer exposure.

Our support of the multifamily market generally begins with our underwriting of the mortgage loans that we commit to purchase from our approved lenders and typically ends with the disposition of those loans, generally through a borrower payoff. Through our support of the multifamily mortgage market,

Management's Discussion and Analysis Our Business Segments | Multifamily

borrowers can obtain lower financing costs, which can benefit renters through lower rental rates and/or improved services or amenities.

Products and Activities

Loan Products

Through our network of approved lenders, we offer borrowers a variety of loan products for the acquisition, construction, refinance and/or rehabilitation of multifamily properties. While our approved lenders originate the loans that we purchase, we use a prior-approval underwriting approach, in contrast to the delegated underwriting approach used in our Single-Family Guarantee segment. Under this approach, we maintain credit discipline by completing our own underwriting, credit review and legal review for each loan, including review of third-party appraisals and cash flow analysis, prior to issuing a loan purchase commitment. We also price every loan or transaction based on the specific terms, structure and type of execution.

Multifamily loans are typically originated by our lenders without recourse to the borrower, making repayment dependent on the cash flows generated by the underlying property. Cash flows generated by a property are significantly influenced by vacancy and rental rates, as well as conditions in the local rental market, the physical condition of the property, the quality of property management and the level of operating expenses.

Our primary multifamily loan products include the following:

Conventional loans - Financing that includes fixed-rate and floating-rate loans, loans in lease-up and with moderate property upgrades, manufactured housing community loans, student housing loans, supplemental loans and certain Green Advantage loans.

Senior housing loans - Financing for independent living properties, assisted living properties and properties with skilled nursing or memory care.

Small balance loans - Financing provided to small rental property borrowers for the acquisition or refinance of multifamily properties. Financing ranges from \$1 million to \$7.5 million and is focused on properties from 5 to 50 units.

Targeted affordable housing - Financing provided to borrowers in underserved areas that have restricted units affordable to households with low income (earning up to 80% of the area median income) and very-low income (earning up to 50% of the area median income) and that typically receive government subsidies.

The amount and type of multifamily loans that we purchase is significantly influenced by the production cap that is established by the annual Conservatorship Scorecard, which limits the aggregate UPB of multifamily loans we may purchase in a year. While purchases of certain multifamily loans are subject to the cap, purchases of multifamily loans that support workforce housing in affordable and underserved markets and that support improvements to energy or water efficiency are generally not subject to the cap. Examples of multifamily loans that are either not subject to the cap or only partially subject to the cap include certain small balance loans, senior housing loans, manufactured housing loans, targeted affordable housing loans and Green Advantage loans.

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In addition, the amount and type of multifamily loans that we purchase is influenced by our current business strategy (e.g., whether to maintain or grow our share of the multifamily mortgage market) and overall market demand for multifamily loan products.

Loan Purchase Commitments

Prior to issuing an unconditional commitment to purchase a multifamily loan, we negotiate with the lender and borrower to determine the specific economic terms and conditions of our commitment, including the loan's purchase price or mortgage spread. During periods when we seek to increase our share of the total multifamily mortgage debt outstanding, we strategically bid more competitively, generally resulting in a higher commitment price or lower mortgage spread, and potentially reduced profitability.

At the time we commit to purchase a multifamily loan, we preliminarily determine our intent with respect to that loan. For commitments to purchase loans that we intend to sell or securitize (i.e., held-for-sale commitments), we elect the fair value option and therefore recognize and measure these commitments at fair value in our consolidated financial statements. No such election is made for commitments to purchase loans that we intend to hold for the foreseeable future (i.e., held-for-investment commitments), and therefore these commitments are not recognized in our consolidated financial statements.

The primary impacts to Segment Earnings are:

For each of our held-for-sale commitments, at commitment date, we recognize the estimated fair value of the commitment into earnings, which represents the gain we expect to realize on the sale of the loan. This unrealized gain, which results from our ability to purchase loans in the whole loan market while exiting through the securitization market effectively represents the incremental benefit that can be realized by accessing the securitization market; and

After commitment date, but prior to settlement, we recognize changes in the fair value of the commitment into earnings. These fair value adjustments result from changes in the pricing of our securitizations due to changes in interest rates and securitization market spreads.

Loan Purchase

When we purchase a loan, we finalize our intent with respect to that loan. Multifamily loans that we intend to hold for the foreseeable future are classified as held-for-investment and measured at amortized cost, while multifamily loans that we intend to sell or securitize are classified as held-for-sale and typically measured at fair value through a separate fair value option election.

The vast majority of all new multifamily loan purchases are initially classified as held-for-sale and included in our securitization pipeline. The holding period for loans in our securitization pipeline generally ranges between two and five months, as we aggregate sufficient loan products with similar terms and risk characteristics to securitize. For example, loans purchased during the first quarter will generally be used as collateral for securitizations that occur in the second and third quarters of that same year.

Our multifamily held-for-sale commitments and held-for-sale loans are subject to changes in fair value due to two main risks: (i) interest-rate risk and (ii) spread risk. While we use derivatives to economically hedge the interest rate-related fair value changes of most of our multifamily commitments and loans measured at fair value, we continue to be exposed to spread-related fair value changes. We partially reduce our spread-related fair value exposure by purchasing certain spread-related derivatives, thereby obtaining protection against adverse movements in market spreads. We refer to the fair value

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adjustments resulting from changes in these risks, net of any offsetting fair value adjustments from our derivatives, as our holding period fair value gains and losses.

The primary impacts to Segment Earnings are:

- During the holding period, we recognize changes in the fair value of loans classified as held-for-sale into earnings.
- These fair value adjustments result from changes in the pricing of our securitizations due to changes in interest rates and securitization market spreads;
- Fair value gains or losses recognized on interest-rate and spread-related derivatives. These changes generally offset fair value changes on the loans; and
- Interest income on loans while held in our Mortgage Investments Portfolio.

Securitization, Guarantee and Credit Risk Transfer Products

In our Multifamily segment, we issue or enter into various types of securitization, guarantee and credit risk transfer products or transactions. These products, except for our other credit risk transfer products (i.e., loan sales and SCR debt notes), make up our guarantee portfolio.

The collateral used in our securitization products can vary and may include loans underwritten and purchased by us at loan origination or loans we do not own prior to securitization and that we underwrite after (rather than at) origination. In our typical securitizations, we guarantee some or all of the securities issued as part of the transaction. In exchange for providing this guarantee, we receive an ongoing guarantee fee that is commensurate with the risks assumed and that will, over the long-term, provide us with guarantee fee income that is expected to exceed the credit-related and administrative expenses of the underlying loans. Structural deal features, such as term, type of underlying loan product and subordination levels generally influence the deal's risk profile, which ultimately affects the guarantee fee rate we set at the time of securitization.

For securitizations using collateral that we own, we select a securitization structure and level of subordination to optimize the combination of gains we earn when we sell the loans for securitization and the ongoing guarantee fees we will receive over time. For example, depending on the securitization product and subordination levels selected, we may realize a higher (lower) gain on sale, but recognize lower (higher) ongoing guarantee fee income.

While most of our securitizations result in the transfer of credit risk through the issuance of multi-class securities, typically through the issuance of K Certificates and SB Certificates, we also issue and guarantee a smaller number of other types of single-class and multi-class securities that do not result in the transfer of credit risk. We continue to seek new and innovative credit risk transfer opportunities beyond our current product offerings so that we can provide further liquidity to the multifamily market and reduce taxpayer exposure to credit risk.

Credit Risk Transfer Securitizations

Our credit risk transfer securitizations typically involve the issuance of senior, mezzanine and subordinated securities that represent undivided beneficial interests in trusts that hold pools of multifamily loans that we previously purchased. The volume of our credit risk transfer securitizations is generally influenced by the size of our securitization pipeline, along with market demand for multifamily securities. Our principal credit risk transfer securitization products are K Certificates and SB Certificates. As shown in the diagram below, in a typical K Certificate transaction, we sell multifamily loans to a non-

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Freddie Mac securitization trust that issues senior, mezzanine and subordinated securities, and simultaneously purchase and place the senior securities into a Freddie Mac securitization trust that issues guaranteed K Certificates. In these transactions, we guarantee the senior securities, but do not issue or guarantee the mezzanine or subordinated securities. As a result, a large majority of expected and stress credit risk is sold to third-party investors through the mezzanine and subordinated securities, thereby reducing our credit risk exposure.

K Certificates - Regularly issued structured pass-through securities backed by recently originated multifamily loans.

This product provides investors with a wide-range of structural and collateral options that provide for stable cash flows and a structured credit enhancement. While the amount of guarantee fee we receive may vary by collateral type, it is generally fixed for those K Certificate series that we issue with regular frequency (e.g., 5, 7 and 10-year fixed-rate K Certificates and our Floating Rate K Certificates). The guarantee fee received on these standard K Certificates currently ranges between 20 basis points and 50 basis points.

The guarantee fee on K Certificates that we do not issue on a regular basis, such as our single-sponsor K Certificates, is determined based on the specific risks associated with the underlying collateral and the structure of the securitization, including tranche sizes and risk distribution.

SB Certificates - Regularly issued securities typically backed by multifamily small balance loans that we underwrite at loan origination and purchase prior to securitization. Similar to our K Certificate transactions, a non-Freddie Mac trust will issue the senior classes of securities, which we guarantee, as well as the unguaranteed subordinated securities. However, unlike our K Certificate transactions, we do not purchase the senior classes of securities, nor do we place those securities into a Freddie Mac Trust. The guarantee fee we receive in these transactions is generally 35 basis points.

From time to time, we may undertake certain activities to support the liquidity of K Certificates and SB Certificates. For more information, see Risk Factors - Other Risks - The profitability of our

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multifamily business could be adversely affected by a significant decrease in demand for our K Certificates and SB Certificates.

In addition to our K Certificate and SB Certificate transactions, we also issue the following credit risk transfer securitization products:

ML Certificates - We securitize pools of tax-exempt or taxable loans that we underwrite and own prior to securitization and issue both guaranteed senior ML Certificates and unguaranteed subordinated ML Certificates. The guarantee fee received on our ML Certificates is negotiated.

Multifamily Aggregation Risk Transfer Certificates (KT Certificates) - These securities are backed by a revolving pool of multifamily loans that are awaiting sale into a K Certificate transaction. Using this structure, we issue guaranteed senior securities and unguaranteed mezzanine and subordinated securities to third parties. During the revolving period of this product, we will purchase loans from the KT trust for sale into a K Certificate transaction and replace those purchased loans with additional eligible loans. Through this product we are able to transfer a portion of the front-end credit risk associated with our securitization pipeline prior to final securitization. Given our right to purchase loans from the KT trust, we consolidate this structure and the loans in the revolving pool remain in our securitization pipeline until securitization.

Other Securitization Products

Our other securitization products involve the issuance of single-class or multiclass pass-through securities that represent beneficial interests in trusts that hold pools of multifamily loans. We guarantee the single-class securities and may guarantee some or all of the multi-class securities. The collateral for these securitizations may include loans underwritten and purchased by us at loan origination or loans we do not own prior to securitization and that we underwrite after (rather than at) origination.

Our other securitization products generally do not transfer credit risk away from Freddie Mac, as we guarantee all of the issued securities, or there is no credit risk to transfer through securitization as we were not previously exposed to the underlying collateral's credit risk prior to securitization (the collateral is contributed to the securitization by third parties). However, certain of these other securitization products transfer a portion or all of the interest rate risk associated with the underlying collateral to third parties. The guarantee fee received for our other securitization products will vary and is typically negotiated with the loan seller or established by us, based on the specific risks of the underlying collateral and the structure of the securitization.

Our principal other securitization products include the following:

PCs - We securitize multifamily loans into fixed-rate pass-through securities that are similar in structure to our Single-Family Guarantee segment fixed-rate PCs. In these securitizations, we guarantee the full payment of principal and timely payment of interest.

K Certificates without subordination - We securitize multifamily loans that we own and issue K Certificates without subordination using a transaction structure similar to our K Certificates. However, unlike K Certificates, these transactions are fully guaranteed by Freddie Mac and no mezzanine or subordinated securities are issued.

Q Certificates - We issue Q Certificates using a securitization structure that is similar to our K Certificates and that provides for structural credit enhancements that may include either subordination or other loss sharing features.

However, unlike K Certificates, the loans backing the Q

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Certificates are contributed by third parties and are underwritten by us after (rather than at) origination.

M Certificates - We securitize pools of tax-exempt or taxable multifamily housing revenue bonds contributed by third parties and issue guaranteed senior M Certificates and unguaranteed subordinated M Certificates.

Summary of our Primary Business Model and Its Impacts to Segment Earnings

The following diagram summarizes the activities included in our primary business model and the corresponding impacts to our Segment Earnings.

Other Credit Risk Transfer Products

For the credit risk of multifamily assets that we have not transferred through securitizations, we may pursue other strategies to reduce our credit risk exposure. Our principal other credit risk transfer products include the following:

SCR debt notes - Unsecured and unguaranteed corporate debt obligations. We began issuing our SCR debt notes in 2016 in order to transfer a portion of the credit risk of the loans underlying certain of our other mortgage-related guarantees to third parties. The interest we pay on our SCR debt notes effectively reduces the guarantee fee income we would otherwise earn on the other mortgage-related guarantees. SCR debt notes are generally similar in structure to our Single-Family Guarantee segment's STACR debt notes.

Loan sales - To reduce our credit risk exposure related to certain loans, we engage in non-securitization related transactions, including whole loan sales. These loan sales are to third parties and may include sales to funds that invest in loans where we may also provide secured financing.

Other Guarantees

Other mortgage-related guarantees - We guarantee mortgage-related assets held by third parties in exchange for guarantee fee income, without securitizing those assets. For example, we provide guarantees on certain tax-exempt multifamily housing revenue bonds secured by low- and

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moderate-income multifamily loans. The guarantee fees we receive on these transactions are negotiated.

Investing Activities

Mortgage loans - We hold a portfolio of multifamily mortgage loans as part of a buy-and-hold investment strategy. Although we continue to purchase new multifamily mortgage loans for this portfolio, our new purchase activity has leveled off as this buy-and-hold strategy is not part of our primary business model.

Agency mortgage-related securities - We may purchase or retain a portion of the K Certificates or SB Certificates and other types of multifamily securitization products we issue, depending on market conditions, and we may also buy or sell these securities in the secondary market.

Non-agency mortgage-related securities - We may purchase a portion of the unguaranteed mezzanine and subordinated securities related to our securitization transactions, depending on market conditions. However, to date, we have not purchased any of the unguaranteed subordinated securities that are in the first loss position.

CMBS - We are not currently an active purchaser of CMBS. However, we continue to hold a portfolio of CMBS and other multifamily investment securities that we acquired under a prior buy-and-hold investment strategy. This portfolio is declining primarily due to runoff.

Customers

Our multifamily loan volume is sourced through our approved lenders, who are primarily non-bank real estate finance companies and banks. We generally provide post-construction financing to apartment project operators with established performance records. The following charts show the concentration of our 2017 multifamily new business volume by our largest sellers and loan servicing by our largest servicers as of December 31, 2017. Any seller or servicer with a 10% or greater share is listed separately.

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Percentage of Multifamily New Business Volume

Percentage of Multifamily Servicing Volume⁽¹⁾

(1) Excludes loans underlying securitizations where we are not in a first loss position, primarily K Certificates and SB Certificates.

Competition

We compete on the basis of price, service and products, including our use of certain securitization structures. Our principal competitors in the Multifamily segment are Fannie Mae, FHA, commercial and investment banks, CMBS conduits, savings institutions and life insurance companies.

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Market Conditions

The graphs and related discussion below present certain multifamily market indicators that can significantly affect the business and financial results of our Multifamily segment.

Change in Effective Rents for the Year Ended December 31,

Source: REIS, Inc.

Apartment Vacancy Rates as of December 31,

Source: REIS, Inc.

Apartment Completions and Net Absorption for the Year Ended December 31,

Source: REIS, Inc.

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Commentary

Apartment completions are an indication of the supply of rental housing. Net absorption, which is a measurement of the rate at which available apartments are occupied, is an indication of demand for rental housing.

While vacancy rates increased during 2017 as apartment completions outpaced net absorption, these rates remain well below the long-term average. Due to the introduction of a significant amount of new supply in the latter half of the year, net absorptions significantly lagged behind new apartment completions in 2017. Although we expect continued strong demand, it may take longer to absorb these new units compared to prior years.

Effective rent (i.e., the average rent paid by the tenant over the term of the lease, adjusted for concessions by the landlord and costs borne by the tenant) growth for 2017 remained strong relative to the long-term average, primarily due to an increase in potential renters from healthy employment, higher single family home prices and a growing household preference for rental housing due to changes in lifestyle preferences and demographic trends.

Our financial results for 2017 were not significantly affected by these market conditions.

Multifamily property prices continued to grow with 11% annualized growth in 2017, indicating a healthy multifamily market, though prices were tempered by moderating effective rent growth, higher vacancy rates and rising interest rates.

While the impacts of Hurricanes Irma and Maria on the multifamily markets located in the affected areas are still being evaluated, we have seen effective rents increase and vacancy rates decrease in the areas affected by Hurricane Harvey, as displaced single-family homeowners require temporary housing, resulting in increased demand for rental housing.

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K Certificate Benchmark Spreads as of December 31,
Source: Independent Dealers
Commentary

The valuation of our securitization pipeline and the profitability of our primary credit risk transfer securitization product, the K Certificate, are affected by changes in K Certificate benchmark spreads as well as deal-specific attributes, such as tranche size, risk distribution and collateral characteristics (loan term, coupon type, prepayment restrictions and underlying property type). These market spread movements and deal-specific attributes contribute to our earnings volatility, which we manage by controlling the size of our securitization pipeline and by entering into certain spread-related derivatives.

K Certificate benchmark spreads are market-quoted spreads over the U.S. swap curve. The 10-year fixed-rate spread represents the spread for the largest guaranteed class of a typical fixed-rate K Certificate, while the 7-year ARM spread represents the spread for the largest guaranteed class of a typical floating-rate K Certificate.

K Certificate benchmark spreads tightened throughout 2017, due to a reduction in macroeconomic market volatility. By comparison, K Certificate benchmark spreads were more volatile during the first half of 2016, prior to tightening sharply in the second half of 2016. Overall, this tightening had a positive effect in 2016 and 2017 on the valuation of our securitization pipeline and K Certificate profitability.

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Multifamily Mortgage Debt Outstanding as of December 31,

Source: Federal Reserve Financial Accounts of the United States of America. For 2017, the amount is as of September 30, 2017 (latest available information).

Multifamily Delinquency Rates as of December 31,

Source: Freddie Mac, FDIC Quarterly Banking Profile, Trepp, LLC. (Multifamily CMBS market, excluding REOs), American Council of Life Insurers (ACLI). For 2017, the amounts for Multifamily CMBS market and FDIC insured institutions are as of September 30, 2017 and the amount for ACLI investment bulletin is as of December 31, 2017 (latest available information).

Commentary

During 2017, the multifamily mortgage market grew significantly because of stronger demand for multifamily loan products due to an elevated number of new apartment completions, strong multifamily market fundamentals and low interest rates. Multifamily market fundamentals were primarily driven by a healthy job market, population growth, high propensity to rent among young adults and rising single-family home prices. We expect continued growth in the multifamily mortgage market during 2018 due to these same drivers.

Our share of multifamily mortgage debt outstanding grew slightly during 2017, primarily due to our strategic pricing efforts and the expansion of our new product offerings, which were generally excluded from the Conservatorship Scorecard production cap.

Our multifamily delinquency rates during 2017 remained low compared to other industry participants, ending the year at 2 bps, primarily due to our prior-approval underwriting approach, strong multifamily market fundamentals and low interest rates. See Risk Management - Multifamily

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Mortgage Credit Risk - Managing Our Portfolio, Including Loss Mitigation Activities for additional information on our delinquency rates.

We expect the credit losses and delinquency rates for the multifamily mortgage portfolio to remain low in the near term.

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Business Results

The graphs, tables and related discussion below present the business results of our Multifamily segment.

New Business Volume

New Business Volume for the Year Ended December 31,

Acquisition of Units by Area Median Income (AMI) for the Year Ended December 31,

Commentary

The 2017 Conservatorship Scorecard production cap remained at \$36.5 billion and will decrease to \$35.0 billion in 2018. The production cap is subject to reassessment throughout the year by FHFA to determine whether an increaseⁿ in the cap is appropriate based on a stronger than expected overall market. We do not expect that the decrease in the cap will have a material impact on our 2018 new business volume.

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Outstanding loan purchase commitments were \$14.5 billion and \$12.4 billion as of December 31, 2017 and December 31, 2016, respectively. Both period-end balances include loan purchase commitments where we have elected the fair value option.

Our new business volume and outstanding loan purchase commitments were higher during 2017 compared to 2016 due to the overall growth of the multifamily mortgage market resulting from stronger demand for multifamily loan products and our strategic pricing efforts. Despite the unchanged production cap, we had a record volume in 2017 primarily due to a focus on purchase activity associated with targeted loan types that were considered uncapped.

Approximately 46% of our new business volume for 2017 counted towards the 2017 Conservatorship Scorecard production cap, while the remaining 54% was considered uncapped. The increase in uncapped new business volume was primarily driven by the growth in purchases of loans originated pursuant to our Green Advantage initiative, which we expanded during 2017, along with our effort to support the growth of the overall multifamily market.

While our share of multifamily mortgage debt outstanding increased slightly during 2017, we expect increased competition from other market participants to continue in the future.

Approximately 88% of our 2017 new business volume was designated for securitization and included in our securitization pipeline. Combined with market demand for our securities, our new business volumes from the second half of 2017 will be the primary driver of and collateral for our credit risk transfer securitizations, primarily our K Certificate and SB Certificate issuances, for the first half of 2018.

Approximately 83% of the eligible units we financed during 2017 were affordable to households earning at or below the median income in their area (eligible units are multifamily units that qualify towards our affordable housing goal). Furthermore, during 2017, we continued our support of workforce housing through our continued purchases of manufactured housing community loans and small balance loans.

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Multifamily Portfolio and Market Support

Total Multifamily Portfolio as of December 31,

Multifamily Mortgage Investments Portfolio as of December 31,

Multifamily Market Support

The following table summarizes our support of the multifamily market.

| (UPB in millions) | December | |
|---|-----------|-----------|
| | 31, 2017 | 31, 2016 |
| Unsecuritized mortgage loans held-for-sale | \$20,537 | \$16,544 |
| Unsecuritized mortgage loans held-for-investment | 17,702 | 25,873 |
| Unsecuritized non-mortgage loans ⁽¹⁾ | 473 | — |
| Mortgage-related securities | 7,451 | 12,517 |
| Guarantee portfolio | 203,074 | 157,993 |
| Total multifamily portfolio | 249,237 | 212,927 |
| Add: Unguaranteed securities ⁽²⁾ | 30,772 | 24,573 |
| Less: Acquired mortgage-related securities ⁽³⁾ | (7,109) | (5,793) |
| Total multifamily market support | \$272,900 | \$231,707 |

(1) Reflects the UPB of loans sold to a whole loan investment fund that was financed by Freddie Mac.

(2) Reflects the UPB of unguaranteed securities issued as part of our securitization products.

Reflects the UPB of mortgage-related securities that were both issued and acquired by us. This UPB must be

(3) removed to avoid a double-count, as it is already reflected within the guarantee portfolio and/or unguaranteed securities.

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Commentary

Our total multifamily portfolio increased during 2017, primarily due to a 29% growth in new business volume, coupled with an increase in our issuance of certain other securitization products (e.g., Q Certificates and Mⁿ Certificates). The vast majority of the growth in our guarantee portfolio was associated with ongoing credit risk transfer securitizations, primarily K Certificate and SB Certificate transactions.

At December 31, 2017, the UPB of our unsecuritized held-for-sale loans and mortgage-related securities, which are measured at fair value or lower-of-cost-or-fair-value, declined slightly from December 31, 2016. The overall decline, n which was attributable to the runoff of our CMBS portfolio, was largely offset by an increase in the balance of our securitization pipeline due to the growth of our new business volume and the reclassification of certain loans from held-for-investment to held-for-sale during 4Q 2017.

At December 31, 2017, approximately 68% of our held-for-sale loans and held-for-sale loan commitments were n fixed-rate, while the remaining 32% were floating rate.

We expect our guarantee portfolio to continue to grow as a result of ongoing credit risk transfer n securitizations, primarily K Certificate and SB Certificate transactions, which we expect to be driven by continued strong new business volume. We also expect a continued reduction in our CMBS portfolio due to ongoing principal repayments and maturities, which will serve to reduce our less liquid assets.

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Net Interest Yield Earned for the Year Ended December 31,
Commentary

Net interest yield increased significantly during 2017 compared to 2016 primarily due to higher prepayment income received from interest-only securities that we hold in certain of our more seasoned K Certificate transactions and from loans.

The weighted average portfolio balance of interest-earning assets decreased due to the run-off of our held-for investment loans and non-agency CMBS.

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Credit Risk Transfer Activity for the Quarter Ended

Credit Risk Transfer Activity for the Year Ended December 31,⁽¹⁾

(1) The amounts disclosed in the bar graph above represent the net credit risk transferred to third parties.

Commentary

The UPB of assets subject to credit risk transfer transactions was higher during 2017 compared to 2016, primarily due to a larger average balance in our securitization pipeline, which was driven by our strong 2017 new business volume. Through these transactions, we transferred a large majority of the expected and stress credit losses of these assets to third parties, primarily by issuing

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unguaranteed subordinated securities as part of our K Certificate and SB Certificate transactions. We began selling certain of our loans to investment funds in 2017, resulting in the full transfer of the associated credit risk on the loans to third parties.

In 2017, we have transferred a large majority of the expected and stress credit losses related to a record \$65 billion in nUPB of loans, and since 2009, \$249 billion in UPB of loans through our credit risk transfer products, primarily K Certificates and SB Certificates.

Based on the strength of our new business volume for the second half of 2017, we expect our credit risk transfer n activity for 1Q 2018 to exceed our 1Q 2017 activity.

While our K Certificate and SB Certificate issuances continue to be our primary mechanism to transfer multifamily n mortgage credit risk, we introduced new initiatives to transfer credit risk during 2017 and expect to continue to develop new credit risk transfer initiatives in 2018.

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Guarantee Activities

Guarantee Assets for Year Ended December 31,

Unearned Guarantee Fees as of December 31,

Commentary

We generally recognize a guarantee asset on our consolidated balance sheets each time we enter into a financial guarantee contract. This asset represents the present value of guarantee fees we expect to receive in the future from those guarantee transactions. We recognize these fees in segment earnings over the expected remaining guarantee term. While we expect to collect these future fees based on historical performance, the actual amount collected will depend on the performance of the underlying collateral subject to our financial guarantee.

The amount of new guarantee assets recognized in 2017 exceeded the new guarantee assets recognized in 2016, primarily due to an increase in the UPB of our credit risk transfer securitizations, primarily K Certificate and SB nCertificate issuances, coupled with longer average guarantee terms. This increase was partially offset by slightly lower average guarantee fee rates on these same securitizations due to underlying loan products that, by their nature and design, have less risk.

The balance of unearned guarantee fees increased during 2017 due to the continued growth of our multifamily nguarantee business, as our credit risk transfer securitization volume continued to be strong, significantly outpacing runoff.

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Financial Results

The table below presents the components of the Segment Earnings and comprehensive income for our Multifamily segment. As we use derivatives to economically hedge interest-rate related fair value changes of most of our assets measured at fair value, interest rates have a minimal impact on our total comprehensive income.

| | Year Ended December 31, | | | Year Over Year Change | | | |
|---|-------------------------|---------|---------|-----------------------|---------|---------------|---------|
| | 2017 | 2016 | 2015 | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in millions) | | | | \$ | % | \$ | % |
| Net interest income | \$1,206 | \$1,022 | \$1,049 | \$184 | 18 % | (\$27) | (3) % |
| Guarantee fee income | 676 | 511 | 339 | 165 | 32 % | 172 | 51 % |
| Benefit (provision) for credit losses | (13) | 22 | 26 | (35) | (159) % | (4) | (15) % |
| Gains (losses) on loans and other non-interest income | 1,485 | 1,166 | (198) | 319 | 27 % | 1,364 | 689 % |
| Derivative gains (losses) | 181 | 407 | 372 | (226) | (56) % | 35 | 9 % |
| Administrative expense | (395) | (362) | (325) | (33) | (9) % | (37) | (11) % |
| Other non-interest expense | (66) | (58) | (60) | (8) | (14) % | 2 | 3 % |
| Segment Earnings before income tax expense | 3,074 | 2,708 | 1,203 | 366 | 14 % | 1,505 | 125 % |
| Income tax expense | (1,060) | (890) | (376) | (170) | (19) % | (514) | (137) % |
| Segment Earnings, net of taxes | 2,014 | 1,818 | 827 | 196 | 11 % | 991 | 120 % |
| Total other comprehensive income (loss), net of tax | (77) | (236) | (261) | 159 | 67 % | 25 | 10 % |
| Total comprehensive income (loss) | \$1,937 | \$1,582 | \$566 | \$355 | 22 % | \$1,016 | 180 % |

While certain multifamily properties underlying our loans and financial guarantees were damaged by the hurricane events of 3Q 2017, such events did not significantly affect our 2017 segment financial results.

Key Drivers:

n2017 vs. 2016

Higher net interest yields, partially offset by a decline in our weighted average portfolio balance of interest-earning assets, resulted in increased net interest income;

Continued growth in our multifamily guarantee portfolio, partially offset by slightly lower average guarantee fee rates on new guarantee business volume, resulted in increased guarantee fee income;

Larger average balances of held-for-sale commitments and securitization pipeline loans due to greater new business volume, partially offset by less tightening of K Certificate benchmark spreads and the effects of strategic pricing, resulted in larger fair value gains; and

Disposition of certain non-agency CMBS, coupled with spread tightening, resulted in larger gains on non-agency CMBS.

n2016 vs. 2015

Lower weighted average portfolio balance of interest-earning assets, partially offset by a higher net interest yield, resulted in decreased net interest income;

Continued growth in our multifamily guarantee portfolio and higher average guarantee fee rates on new guarantee business volume resulted in increased guarantee fee income; and

Tightening of K Certificate benchmark spreads, coupled with improved pricing of K Certificates and SB Certificates, as well as greater new business volume, resulted in fair value gains during

2016, while widening of K Certificate benchmark spreads resulted in fair value losses during 2015.

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Capital Markets

Business Overview

The Capital Markets segment supports our primary business strategies by creating:

A Better Freddie Mac:

- Engaging in economically sensible transactions to reduce our less liquid assets;

- Managing the mortgage-related investments portfolio's risk-versus-return profile based on our internal economic capital framework, which is aligned with the Conservatorship Capital Framework;

- Enhancing the liquidity of our issued securities in the secondary mortgage market to support our business needs;

- Responding to market opportunities in funding our business activities;

- Managing our economic interest-rate risk through the use of derivatives and various debt instruments; and

- Attempting to align prepayment and pooling profiles for Freddie Mac TBA programs to match Fannie Mae's TBA characteristics.

A Better Housing Finance System:

- Delivering mortgage capital markets services including our cash loan purchase program, in conjunction with the Single-family Guarantee segment; and

- Implementing the single (common) security initiative for Freddie Mac and Fannie Mae, which is intended to increase the liquidity of the TBA market and to reduce the disparities in trading value between our PCs and Fannie Mae's single-class mortgage-related securities.

The Capital Markets segment is responsible for managing the majority of our mortgage-related investments portfolio, and providing company-wide treasury and interest-rate risk management functions. In addition, we are responsible for managing our securitization and resecuritization activities related to single-family loans.

Our mortgage portfolio management activities primarily include single-family unsecuritized loans, a diminishing portfolio of non-agency mortgage-related securities, and purchases and sales of agency mortgage-related securities. In addition, we actively engage in the structuring of our agency mortgage-related securities. Our portfolio management activities also include responsibility for maintaining the other investments and cash portfolio for purposes of short-term liquidity management. However, certain portions of the mortgage-related investments portfolio are not managed by us, including the portions of the portfolio related to multifamily assets, single-family seriously delinquent loans and the credit risk on single-family performing loans.

We provide a company-wide treasury function, primarily managing our funding and liquidity needs on both a short- and long-term basis. The primary activities of the treasury function include issuing, calling and repurchasing debt, and maintaining a portfolio of non-mortgage investments.

Our interest-rate risk management function consolidates and manages the overall interest-rate risk of the company. To reduce our exposure to changes in the cash flows of interest-rate sensitive assets and

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liabilities due to interest rate changes, we actively monitor and economically hedge this risk, primarily through the use of derivative instruments. In addition, we further reduce these interest-rate exposures through active management of our debt funding mix and through the structuring of our investments in mortgage-related securities.

Finally, our segment is responsible for management of our securitization and resecuritization activities related to single-family loans, which are discussed in more detail in Our Business Segments - Single-Family Guarantee.

Although we manage our business on an economic basis, we have executed certain transactions in an effort to reduce the probability of our having a negative net worth due to changes in interest rates and thus being required to draw from Treasury. In 2017, we implemented hedge accounting, which may reduce the need for these types of transactions. Also, we may forgo certain investment opportunities for a variety of reasons, including the limit on the size of our mortgage-related investments portfolio or the risk that a particular accounting treatment may create earnings variability as well as result in a future draw from Treasury. For additional information on the limits on the mortgage-related investments portfolio established by the Purchase Agreement and by FHFA, see Conservatorship and Related Matters - Limits on Our Mortgage-Related Investments Portfolio and Indebtedness.

Products and Activities

Investing, Liquidity Management and Related Activities

In our Capital Markets segment, our objectives are to make appropriate risk and capital management decisions, effectively execute our strategy and be responsive to market conditions. We manage the following types of products:

Agency mortgage-related securities - We primarily invest in Freddie Mac mortgage-related securities, but may also invest in Fannie Mae and Ginnie Mae mortgage-related securities from time to time. Our activities with respect to this product may include purchases and sales, dollar roll transactions and structuring activities (e.g., resecuritizing existing agency securities into REMICs and selling some or all of the resulting REMIC tranches).

Non-agency mortgage-related securities - We generally no longer purchase non-agency mortgage-related securities that have not been guaranteed by a GSE, but continue to have a portfolio of such securities that we acquired in prior years. Our activities with respect to this product are primarily sales. In recent years, we and FHFA reached settlements with a number of institutions to mitigate or recover losses we recognized in prior years.

Single-family unsecuritized loans - We acquire single-family unsecuritized loans in two primary ways:

Loans acquired through our cash loan purchase program that are awaiting securitization - We securitize a majority of the loans acquired through our cash loan purchase program into Freddie Mac mortgage-related securities, primarily PCs, which may be sold to investors or retained in our mortgage-related investments portfolio; and
 Seriously delinquent or modified loans that we have removed from PC pools:

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n Certain of these loans may re-perform, either on their own or through modification. Reperforming loans are managed by both the Capital Markets and Single-family Guarantee segments, but are included in the Capital Markets segment's financial results.

l We continue to reduce the balance of our reperforming loans through a variety of methods, including the following: Securitization into Freddie Mac PCs, with all of the resulting mortgage-related securities initially being retained. We may resecuritize a portion of the retained mortgage-related securities, with some of the resulting interests being sold to third parties; and

l Sales and securitization using a senior subordinate securitization structure, where we guarantee the resulting senior securities.

n Loans that remain seriously delinquent are also managed by both the Capital Markets and Single-family Guarantee segments, but are included in the Single-family Guarantee segment's financial results.

l We continue to reduce the balance of our seriously delinquent loans through loss mitigation and foreclosure activities, which are managed by the Single-family Guarantee segment; and

l We also continue to reduce the balance of our seriously delinquent loans through direct loan sales.

Other investments and cash portfolio - We invest in other investments, including: (i) the Liquidity and Contingency Operating Portfolio, primarily used for short-term liquidity management, (ii) cash and other investments held by consolidated trusts, (iii) collateral pledged by derivative and other counterparties, (iv) investments used to pledge as collateral, (v) advances to lenders and (vi) other secured lending activities. In our advances to lenders program, we provide funds to lenders for mortgage loans that they will subsequently either sell through our cash purchase program or securitize into PCs that they will deliver to us. In our other secured lending activities, we invest in securities purchased under agreements to resell as a mechanism to provide financing to investors in Freddie Mac securities to increase liquidity and expand the investor base for those securities. We may do other types of secured lending transactions in the future.

The primary impacts to Segment Earnings are:

- Interest income on agency and non-agency mortgage-related securities, unsecuritized loans and our other investments and cash portfolio;

Fair value gains and losses due to changes in interest rate and market spreads on our agency and non-agency mortgage-related securities and on certain securities held within our other investments and cash portfolio that are accounted for as investment securities. These amounts are recognized in Segment Earnings or Total other comprehensive income(loss) depending upon their classification (trading or available-for-sale, respectively); and

- Gains and losses on the sale of unsecuritized loans.

We evaluate the liquidity of our mortgage-related assets based on three categories (in order of liquidity):

Liquid - single-class and multi-class agency securities, excluding certain structured agency securities collateralized by non-agency mortgage-related securities. Also includes certain non-agency mortgage-related securities guaranteed by a GSE;

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Securitization Pipeline - performing single-family loans purchased for cash and primarily held for a short period until securitized, with the resulting Freddie Mac issued securities being sold or retained; and

Less Liquid - assets that are less liquid than both agency securities and loans in the securitization pipeline (e.g., repurchasing loans and non-agency mortgage-related securities not guaranteed by a GSE).

We may undertake various activities in an effort to support our presence in the agency securities market or to support the liquidity of our PCs, including their price performance relative to comparable Fannie Mae securities. These activities may include the purchase and sale of agency securities, the purchase of loans, dollar roll transactions and structuring activities, such as resecuritization of existing agency securities and the sale of some or all of the resulting securities. Depending upon market conditions, there may be substantial variability in any period in the total amount of securities we purchase or sell. The purchase or sale of agency securities could, at times, adversely affect the price performance of our PCs relative to comparable Fannie Mae securities.

We incur costs in connection with our efforts to support our presence in the agency securities market and to support the liquidity and price performance of our PCs, including by engaging in transactions that yield less than our target rate of return. For more information, see Risk Factors - Other Risks - A significant decline in the price performance of or demand for our PCs could have an adverse effect on the volume and/or profitability of our new single-family guarantee business.

Funding and Liquidity Management Activities

Our treasury function manages the funding needs of the company, including the Capital Markets segment, primarily through the issuance of unsecured other debt. The type and term of debt issued is based on a variety of factors and is designed to meet our ongoing cash needs and to comply with our Liquidity Management Framework. This Framework provides a mechanism for us to sustain periods of market illiquidity, while being able to maintain certain business activities and remain current on our obligations. See Liquidity and Capital Resources - Liquidity Management Framework for additional discussion of our Liquidity Management Framework.

We primarily use the following types of products as part of our funding and liquidity management activities:

Discount Notes and Reference Bills - We issue short-term instruments with maturities of one year or less. These products are generally sold on a discounted basis, paying principal only at maturity. Reference Bills are auctioned to dealers on a regular schedule, while discount notes are issued in response to investor demand and our cash needs.

Medium-term Notes - We issue a variety of fixed-rate and variable-rate medium-term notes, including callable and non-callable securities, and zero-coupon securities, with various maturities.

Reference Notes Securities - Reference Notes securities are non-callable fixed-rate securities, which we currently issue with original maturities greater than or equal to two years.

Securities sold under agreements to repurchase - Collateralized short-term borrowings where we sell securities to a counterparty with an agreement to repurchase those securities at a future date.

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In addition, proceeds from the issuance of STACR and SCR debt notes are used to meet the funding needs of the company. We consider the issuance of these debt notes when managing the treasury function for the company. For a description of STACR debt notes, see Our Business Segments - Single-Family Guarantee - Business Overview - Products and Activities, and for a description of SCR debt notes, see Our Business Segments - Multifamily - Business Overview - Products and Activities.

The average life of our assets is longer than the average life of our liabilities, which creates liquidity risk. To manage short-term liquidity risk, we may hold a combination of cash, cash-equivalent and non-mortgage-related investments in our Liquidity and Contingency Operating Portfolio. These instruments are limited to those we expect to be liquid or mature in the short term. We also lend available cash on a short-term basis through transactions where we purchase securities under agreements to resell. This portfolio is designed to allow us to meet all of our obligations in the event that we lose access to the unsecured debt markets for a period of time.

See Liquidity and Capital Resources for a further discussion of our funding and liquidity management activities.

The primary impacts to Segment Earnings are:

- Interest expense on our various funding products; and
- Gains and losses on the early termination (call or repurchase) of our funding products.

Interest-Rate Risk Management Activities

We manage the economic interest-rate risk for the company and have management-approved limits for interest-rate risk, as measured by our models. See Risk Management - Market Risk for additional information, including the measurement of the interest rate sensitivity of our financial assets and liabilities.

There is a cash flow mismatch between our financial assets and the other debt that we use to fund those assets. This mismatch in cash flows not only leads to liquidity risk, but also results in interest-rate risk. We typically use interest-rate derivatives to reduce the economic risk exposure due to this mismatch. Using our risk management practices described in the Risk Management - Market Risk section, we seek to reduce this impact to low levels. Additionally, financial assets that are likely to be sold prior to their final maturity may have a different debt and derivative mix than financial assets that we plan to hold for a longer period. As a result, interest rate risk measurements for those assets may include additional assumptions (such as a view on expected changes in market spreads) concerning their price sensitivity rather than just a longer-term view of cash flows.

To manage our interest rate risk, we primarily use interest rate swaps, options, swaptions and futures. When we use derivatives to mitigate our risk exposures, we consider a number of factors, including cost, exposure to counterparty credit risk and our overall risk management strategy.

While our interest-rate risk management activities are primarily focused on reducing our economic interest-rate risk, during 2017, we adopted hedge accounting strategies to reduce our GAAP earnings variability. The adoption of hedge accounting was a business decision intended to better align earnings with the economics of our business, but it is not intended to change the investment and portfolio

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management decisions that our segment would otherwise make. For more information on our use of hedge accounting see Risk Management - Market Risk - GAAP Earnings Variability and Note 9.

The primary impacts to Segment Earnings are:

- Fair value gains and losses on derivatives not designated in qualifying hedge relationships;

- Interest income/expense on derivatives; and

Differences between the change in fair value of the hedged item attributable to the risk being hedged and changes in

- the fair value of the hedging instrument for derivatives designated in qualifying fair value hedge accounting relationships.

Summary of our Primary Business Model and Its Impacts to Segment Earnings

Securitization Activities

We manage the company's securitization and resecuritization activities related to single-family loans. See Our Business Segments - Single-Family Guarantee for a discussion of our single-family securitization and guarantee products.

Customers

Our customers include banks and other depository institutions, insurance companies, money managers, central banks, pension funds, state and local governments, REITs, brokers and dealers, and a variety of lenders as discussed in Our Business Segments - Single-Family Guarantee - Business Overview - Customers. Our unsecured other debt securities and structured mortgage-related securities are initially purchased by dealers and redistributed to their customers.

Competition

Our competitors in the Capital Markets segment are firms that invest in loans and mortgage-related assets and issue corporate debt, including Fannie Mae, REITs, supranationals (international institutions that provide development financing for member countries), commercial and investment banks, dealers, savings institutions, insurance companies, the Federal Farm Credit Banks and the FHLBs.

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Market Conditions

The following graph and related discussion present the par swap rate curve for the most recent three years. Changes in par swap rates can significantly affect the fair value of our debt, derivatives and mortgage and non-mortgage-related securities. As a result, changes in par swap rates will affect the business and financial results of our Capital Markets segment.

Par Swap Rates as of December 31,

Source: BlackRock

Commentary

We primarily use LIBOR-based derivatives and fixed-rate debt to hedge our interest rate risk. The mortgage-related investments portfolio's exposure to interest rate risk is calculated by our models that project loan and security cash flows over a variety of scenarios. For additional information on our exposure to interest rate risk, see Risk Management - Market Risk.

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n2017 vs. 2016 and 2016 vs. 2015

The 2-year and 10-year swap rates increased, resulting in gains for our pay-fixed interest rate swaps and losses for our receive-fixed interest rate swaps, certain of our option contracts and the vast majority of our investments in securities.

3-month LIBOR increased during 2017 and during the fourth quarter of 2016, resulting in higher yields for our short-term interest-earning assets, higher costs for our short-term interest-bearing liabilities and interest-rate related losses for certain of our shorter duration trading securities.

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Business Results

The graphs and related discussion below present the business results of our Capital Markets segment.

Investing Activity

The following graphs present the Capital Markets segment's total investments portfolio and the composition of its mortgage investments portfolio by liquidity category.

Investments Portfolio

Mortgage Investments Portfolio

Commentary

We continue to reduce the size of our mortgage investments portfolio in order to comply with the mortgage-related investments portfolio's year-end limits. The balance of our mortgage investments portfolio declined 14.9% between December 31, 2016 and December 31, 2017.

The balance of our other investments and cash portfolio decreased 7.2% primarily due to lower near-term cash needs for upcoming maturities and anticipated calls of other debt at the end of 2017 compared to the end of 2016.

The percentage of less liquid assets relative to our total mortgage investments portfolio declined to 28.4% at December 31, 2017 from 34.4% at December 31, 2016, primarily due to repayments, sales and securitizations of our less liquid assets.

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The overall liquidity of our mortgage investments portfolio continued to improve as our less liquid assets decreased
n at a faster pace than the overall decline of our mortgage investments portfolio.

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Reduction in Less Liquid Assets

Securitizations of Reperforming Loans into Freddie Mac PCs

Sales of Less Liquid Assets

Commentary

Since 2013, we have focused on reducing, in an economically sensible manner, our holdings of certain less liquid assets, including single-family reperforming loans and non-agency mortgage-related securities. Our disposition strategies for our less liquid assets include securitizations and sales.

During 2017, our sales of less liquid assets included \$9.2 billion in UPB of non-agency mortgage-related securities and \$8.2 billion of reperforming loans. Our sales of reperforming loans involved securitization of the loans using senior subordinate securitization structures, in which we guaranteed the resulting senior securities. As part of these transactions, we retained certain of the guaranteed senior securities for our mortgage-related investments portfolio. One of our principal strategies related to the securitization of reperforming loans is to create Freddie Mac PCs and initially retain all of the resulting mortgage-related securities. This strategy also includes the resecuritization of a portion of the retained mortgage-related securities, with some of the resulting interests being sold to third parties. During 2017, we securitized \$1.2 billion of single-family reperforming loans through PC securitization.

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Net Interest Yield and Average Balances

Net Interest Yield & Average Investments Portfolio Balance
Commentary

nNet Interest Yield

1 2017 vs. 2016 - remained relatively
flat.

1 2016 vs. 2015 - decreased 17 basis points, primarily due to the reduction in the balance of our higher yielding
mortgage investments portfolio, pursuant to the portfolio limits established by the Purchase Agreement and FHFA.

Management's Discussion and Analysis Our Business Segments | Capital Markets

Financial Results

The table below presents the components of the Segment Earnings and comprehensive income for our Capital Markets segment.

| | Year Ended December 31, | | | Year Over Year Change | | | |
|--|-------------------------|---------|---------|-----------------------|--------|---------------|-------|
| | 2017 | 2016 | 2015 | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in millions) | | | | \$ | % | \$ | % |
| Net interest income | \$3,381 | \$3,812 | \$4,665 | (\$431) | (11)% | (\$853) | (18)% |
| Net impairment of available-for-sale securities recognized in earnings | 236 | 269 | 420 | (33) | (12)% | (151) | (36)% |
| Derivative gains (losses) | (587) | 1,151 | (833) | (1,738) | (151)% | 1,984 | 238% |
| Gains (losses) on trading securities | (570) | (1,077) | (737) | 507 | 47% | (340) | (46)% |
| Other non-interest income | 7,813 | 1,865 | 2,288 | 5,948 | 319% | (423) | (18)% |
| Administrative expense | (330) | (320) | (317) | (10) | (3)% | (3) | (1)% |
| Segment Earnings before income tax expense | 9,943 | 5,700 | 5,486 | 4,243 | 74% | 214 | 4% |
| Income tax expense | (3,428) | (1,873) | (1,715) | (1,555) | (83)% | (158) | (9)% |
| Segment Earnings, net of taxes | 6,515 | 3,827 | 3,771 | 2,688 | 70% | 56 | 1% |
| Total other comprehensive income (loss), net of tax | (30) | (452) | (356) | 422 | 93% | (96) | (27)% |
| Total comprehensive income (loss) | \$6,485 | \$3,375 | \$3,415 | \$3,110 | 92% | (\$40) | (1)% |

The portion of total comprehensive income (loss) driven by interest rate-related and market spread-related fair value changes, after-tax, is presented in the table below. These amounts affect various line items in the table above, including derivative gains (losses), gains (losses) on trading securities, other non-interest income, income tax expense and total other comprehensive income (loss), net of tax.

| | Year Ended December 31, | | | Year Over Year Change | | | |
|-----------------------|-------------------------|-------|---------|-----------------------|--------|---------------|------|
| | 2017 | 2016 | 2015 | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in millions) | | | | \$ | % | \$ | % |
| Interest rate-related | (\$0.3) | \$0.2 | (\$0.5) | (\$0.5) | (250)% | \$0.7 | 140% |
| Market spread-related | 0.8 | 0.3 | 0.2 | 0.5 | 167% | 0.1 | 50% |

Key Drivers:

n2017 vs. 2016

The continued reduction in the balance of our mortgage-related investments portfolio resulted in a decrease in net interest income.

Interest rate-related fair value changes during 2017. Losses increased, driven by lower levels of volatility during 2017, resulting in larger losses in our options portfolio, coupled with lower fair value gains in our pay-fixed interest rate swaps as long-term interest rates increased less. This was partially offset by reduced fair value losses in our receive-fixed interest rate swaps and the majority of our investments in securities.

Increased spread-related fair value gains driven by market spread tightening during 2017 on our non-agency mortgage-related securities.

The volume of PCs we repurchased during 2017 increased only slightly, but we recognized increased gains on the extinguishment of debt as long-term interest rates increased between the

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time of issuance and repurchase, as compared to 2016 when long-term interest rates generally decreased between the time of issuance and repurchase.

Proceeds of \$4.5 billion received from the RBS settlement during 2017 related to certain of our non-agency mortgage-related securities. For more information on this settlement, see Note 14.

n 2016 vs. 2015

The continued reduction in the balance of our mortgage-related investments portfolio resulted in a decrease in net interest income.

Interest rate-related fair value changes during 2016. Long-term interest rates increased during the fourth quarter of 2016 but decreased during 2015. This resulted in gains in our pay-fixed interest rate swaps and losses in our receive-fixed interest-rate swaps, certain of our option contracts and the vast majority of our investments in securities.

Increased spread-related fair value gains driven by market spread tightening during 2016 on our agency mortgage-related securities.

Decreased sales of available-for-sale agency and non-agency mortgage-related securities in unrealized gain positions resulted in lower gains.

Management's Discussion and Analysis Our Business Segments | All Other

All Other
Comprehensive Income

The table below shows our comprehensive income (loss) for the All Other category.

| | Year Ended December 31, | | | Year Over Year Change | | | |
|---|----------------------------|------|------|-----------------------|-----|------------------|--------|
| | | | | 2017 vs. 2016 | | 2016 vs. 2015 | |
| (Dollars in millions) | 2017 | 2016 | 2015 | \$ | % | \$ | % |
| Comprehensive income (loss) - All Other | (\$5,405) | \$— | \$28 | (\$5,405) | N/A | (\$28) | (100)% |

Key Drivers:

n2017 vs. 2016 - Comprehensive loss in 2017 was driven by:

Higher income tax expense due to the revaluation of our net deferred tax asset driven by the Tax Cuts and Jobs Act, which reduced the statutory corporate income tax rate from 35% to 21%. For more information on the statutory tax rate change, see Note 12.

RISK MANAGEMENT

Overview

Risk is an inherent part of our business activities. We are exposed to four main categories of risk: credit risk, operational risk, market risk and liquidity risk. We discuss credit risk, operational risk and market risk in this section. See Liquidity and Capital Resources for a discussion of liquidity risk.

Credit risk is the risk associated with the inability or failure of a borrower, issuer or counterparty to meet its financial and/or contractual obligations.

Operational risk is the risk of direct or indirect loss resulting from inadequate or failed internal processes, people, or systems or from external events.

Market risk is the economic risk associated with adverse changes in interest rates, volatility and spreads.

Liquidity risk is the risk associated with the inability to meet financial obligations as they come due or meet the needs of customers in a timely and cost-efficient manner.

For more discussion of these and other risks facing our business, see Risk Factors.

Enterprise Risk Framework and Governance Structure

We manage risk using a three-lines-of-defense risk management model and governance structure that includes enterprise-wide oversight by the Board and its committees, CERO, CCO and our corporate ERC. These roles and responsibilities continue to evolve.

The information and diagram below present the responsibilities associated with our three-lines-of-defense risk management model and our governance structure.

We have made considerable enhancements to our enterprise risk framework in recent years, including:

- n Revising our integrated enterprise risk framework to enable us to place more focus on high risk business processes and activities;

- n Utilizing our three-lines-of-defense risk management model both to strengthen risk ownership in our business units and to assign specific responsibilities and accountabilities for risk management;

- n Implementing variable compensation programs that do not encourage excessive risk taking and balance risk and rewards; and

- n Continuing to emphasize from the tone at the top the importance of a strong risk culture.

Our framework focuses on balancing ownership of risk by our business units with independent risk management and independent assurance of the design and effectiveness of our risk management activities. For more information on the role of the Board and its committees, see Directors, Corporate Governance, and Executive Officers - Corporate Governance - Board and Committee Information.

Management's Discussion and Analysis

Risk Management |
Overview

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Risk Management |
Overview

Capital Framework

During 2017, we and Fannie Mae worked with FHFA to develop an overall risk measurement framework for evaluating our risk management and business decisions during conservatorship, known as the Conservatorship Capital Framework (CCF). We use both CCF and our internal capital methodologies, which are aligned, to measure risk for making economically effective decisions. We are required to submit quarterly reports to FHFA related to CCF requirements. In addition, we are subject to the annual Dodd-Frank Act Stress Test as required by FHFA.

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Management's Discussion and Analysis Risk Management | Credit Risk

Credit Risk
Overview

We are exposed to both mortgage credit risk and counterparty credit risk.

Mortgage credit risk is the risk that a borrower will fail to make timely payments on a loan that we own or guarantee.

We are exposed to three types of mortgage credit risk:

ⁿ Single-family mortgage credit risk, through our ownership or guarantee of loans in the single-family credit guarantee portfolio;

ⁿ Multifamily mortgage credit risk, through our ownership or guarantee of loans in the multifamily mortgage portfolio; and

ⁿ Mortgage-related securities credit risk, through our ownership of non-Freddie Mac mortgage-related securities in the mortgage-related investments portfolio.

Counterparty credit risk is the risk associated with the inability or failure of a counterparty to meet its contractual obligations.

In the sections below, we provide a general discussion of our enterprise risk framework and current risk environment for the three types of mortgage credit risk, as well as for counterparty credit risk.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Single-Family Mortgage Credit Risk

We manage our exposure to single-family mortgage credit risk, which is a type of consumer credit risk, using the following principal strategies:

- n Maintaining policies and procedures for new business activity, including prudent underwriting standards;
- n Offering private investors new and innovative ways to share in the credit risk of the single-family credit guarantee portfolio;
- n Monitoring loan performance and characteristics of the single-family credit guarantee portfolio and individual sellers and servicers;
- n Engaging in loss mitigation activities; and
- n Managing foreclosure and REO activities.

Maintaining Policies and Procedures for New Business Activity, Including Prudent Underwriting Standards

We use a delegated underwriting process in connection with our acquisition of single-family loans whereby we set eligibility and underwriting standards and sellers represent and warrant to us that loans they sell to us meet these standards. Our eligibility and underwriting standards evaluate loans based on a number of characteristics.

Limits are established on the purchase of loans with certain higher risk characteristics. These limits are designed to balance our credit risk exposure with the facilitation of affordable housing in a responsible manner. Our purchase guidelines generally provide for a maximum original LTV ratio of 95%, a maximum LTV ratio of 80% for cash-out refinance loans and no maximum LTV ratio for fixed-rate HARP loans. In March 2015, we began to purchase certain loans with LTV ratios up to 97% under an initiative designed to serve a targeted segment of creditworthy borrowers. We fully discontinued purchases of Alt-A loans in 2009, interest-only loans in 2010 and option ARM loans in 2007. The majority of our purchase volume is evaluated using our own proprietary underwriting software (Loan Product Advisor ("LPA")), the seller's software or Fannie Mae's comparable software. The performance of non-LPA loans is monitored to ensure compliance with our risk appetite.

We employ a quality control process to review loan underwriting documentation for compliance with our standards using both random and targeted samples. We also perform quality control reviews of many delinquent loans and review all loans that have resulted in credit losses before the representations and warranties are relieved. Sellers may appeal ineligible loan determinations prior to repurchase of the loan. Our reviews of 2016 originations are largely complete, while our reviews of 2017 originations are ongoing. The average aggregate ineligible loan rate across all sellers for loans funded during 2016, 2015 and 2014, excluding HARP and other relief refinance loans, was approximately 0.7%, 0.8% and 1.1%, respectively. The most common underwriting defect found in our review of loans funded during 2016 related to the delivery of insufficient income documentation.

We have made changes in recent periods to standardize our quality control process and facilitate more timely reviews. These changes are designed to identify breaches of representations and warranties early

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

in the life of the loan. We also implemented new tools, such as our proprietary Quality Control Advisor, to provide greater transparency into our customer quality control reviews.

In July 2016, we launched our Loan Advisor Suite, which is a set of integrated software applications designed to give lenders a way to originate and deliver high quality mortgage loans to us and to actively monitor representation and warranty relief earlier in the mortgage loan production process. In 2017, we enhanced our Loan Advisor Suite to offer limited relief of representations and warranties for certain loans that satisfy new automated controls related to appraisal quality, collateral valuation, borrower assets and borrower income. In general, limited representation and warranty relief is offered when information provided by lenders is validated against independent data sources. Further enhancements to the Loan Advisor Suite are expected in 2018. These evolving technologies are designed to establish the loan manufacturing quality required for greater purchase certainty.

If we discover that the representations or warranties related to a loan were breached (i.e., that contractual standards were not followed), we can exercise certain contractual remedies to mitigate our actual or potential credit losses. These contractual remedies include the ability to require the seller or servicer to repurchase the loan at its current UPB, reimburse us for losses realized with respect to the loan after consideration of any other recoveries, and/or indemnify us. At the direction of FHFA, we implemented a new remedies framework for the categorization of loan origination defects for loans with settlement dates on or after January 1, 2016. Among other items, the framework provides that "significant defects" will result in a repurchase request or a repurchase alternative, such as recourse or indemnification.

At the direction of FHFA, we made a number of changes to our selling and servicing representation and warranty framework for our mortgage loans. FHFA may require further changes to the framework in the future. Under the revised selling framework, we relieve sellers of repurchase obligations for breaches of certain selling representations and warranties for certain types of loans, including:

- n Loans that have established an acceptable payment history for 36 months (12 months for relief refinance loans) of consecutive, on-time payments after purchase, subject to certain exclusions; and
- n Loans that have satisfactorily completed a quality control review.

As part of the revised framework, we also made changes that provide additional clarity on life-of-mortgage loan exclusions from repurchase relief for breaches of certain selling representations and warranties. These changes are designed to provide sellers with a higher degree of certainty regarding their repurchase exposure and liability on loans sold to us.

In February 2016, at the direction of FHFA, we published guidelines for a new independent dispute resolution process for alleged breaches of selling or servicing representations and warranties on our loans. Under the new process, a neutral third party renders a decision on demands that remain unresolved after the existing appeal and escalation processes have been exhausted.

The credit quality of our single-family loan purchases remained strong during the past several years. The graphs below show the credit profile of the single-family loans we purchased or guaranteed in the last three years.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Weighted Average Original LTV Ratio

Weighted Average Credit Score

The table below contains additional information about the single-family loans we purchased or guaranteed in the last three years.

| (Dollars in millions) | Year Ended December 31, | | | | | |
|---------------------------------------|-------------------------|------------|-----------|------------|-----------|------------|
| | 2017 | | 2016 | | 2015 | |
| | Amount | % of Total | Amount | % of Total | Amount | % of Total |
| 30-year or more amortizing fixed-rate | \$275,677 | 80 % | \$307,572 | 78 % | \$262,209 | 75 % |
| 20-year amortizing fixed-rate | 12,338 | 4 | 17,011 | 4 | 16,470 | 5 |
| 15-year amortizing fixed-rate | 45,597 | 13 | 61,223 | 16 | 58,958 | 17 |
| Adjustable-rate | 9,841 | 3 | 6,555 | 2 | 12,760 | 3 |
| FHA/VA and other governmental | 113 | — | 146 | — | 163 | — |
| Total | \$343,566 | 100 % | \$392,507 | 100 % | \$350,560 | 100 % |

Percentage of purchases

| | | | |
|---------------------------------|------|------|------|
| With credit enhancements | 30 % | 26 % | 23 % |
| Detached/townhome property type | 91 % | 92 % | 92 % |
| Primary residence | 89 % | 90 % | 90 % |
| Loan purpose | | | |
| Purchase | 58 % | 45 % | 44 % |
| Cash-out refinance | 22 % | 22 % | 21 % |
| Other refinance | 20 % | 33 % | 35 % |

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below contains additional detail on the relief refinance loans we purchased.

| (UPB in millions) | Year Ended December 31, 2017 | | | 2016 | | |
|---------------------------------|---------------------------------|---------------|-------------------------|----------|---------------|-------------------------|
| | UPB | Loan Count | Average Loan Size | UPB | Loan Count | Average Loan Size |
| Above 125% Original LTV | \$141 | 936 | \$151,000 | \$271 | 1,799 | \$151,000 |
| Above 100% to 125% Original LTV | 589 | 3,197 | 184,000 | 1,107 | 6,220 | 178,000 |
| Above 80% to 100% Original LTV | 1,760 | 9,737 | 181,000 | 3,034 | 17,277 | 176,000 |
| 80% and below Original LTV | 5,900 | 40,941 | 144,000 | 8,562 | 60,353 | 142,000 |
| Total | \$8,390 | 54,811 | \$153,000 | \$12,974 | 85,649 | \$151,000 |

Offering Private Investors New and Innovative Ways to Share in the Credit Risk of the Single-Family Credit Guarantee Portfolio

Our Charter requires coverage by specified credit enhancements or participation interests on single-family loans with LTV ratios above 80% at the time of purchase. In addition to obtaining credit enhancements required by our Charter, we also enter into various other types of transactions in which we transfer mortgage credit risk to third parties. The table below contains a description of the credit enhancements we use to transfer a portion of the credit risk on our single-family loans.

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Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

| Credit Enhancement | Description | When Coverage is Effective |
|--|--|---|
| Primary mortgage insurance | Provides loan-level protection against loss up to a specified amount and the premium is typically paid by the borrower. Generally, an insured loan must be in default and the borrower's interest in the underlying property must have been extinguished, such as through a short sale or foreclosure sale, before a claim can be filed under a primary mortgage insurance policy. The mortgage insurer has a prescribed period of time within which to process a claim and make a determination as to its validity and amount. Most of our loans with LTV ratios above 80% are protected by primary mortgage insurance. | At the time we acquire the loan |
| STACR debt notes | Unsecured debt obligations that we issue to third-party investors related to certain notional credit risk positions. We make payments of principal and interest on the issued STACR debt notes. The amount of principal that we are required to pay the STACR debt note investors is linked to the credit performance of certain loans (referred to as a reference pool) that we have previously guaranteed. As a result, we are not required to repay principal to the extent that the notional credit risk position is reduced as a result of a specified credit event. | Subsequent to our purchase or guarantee of loans |
| ACIS insurance policies | Policies that provide credit protection on a portion of the non-issued notional credit risk positions we retain in a STACR debt note transaction. We also enter into ACIS transactions that provide credit protection for certain specified credit events on loans not included in a reference pool created for a STACR debt note transaction. In exchange for our payment of premiums, we receive compensation for certain losses under the insurance policy up to an aggregate limit when specified credit events occur. | At both the time we acquire the loan and subsequent to our purchase or guarantee of loans |
| Senior subordinate securitization structures | Structures in which we issue guaranteed senior securities or PCs and unguaranteed subordinated securities backed by certain single-family loans that were previously purchased or participation interests in recently originated single-family loans. The unguaranteed subordinated securities absorb first losses on the related loans. In certain of these transactions, the loans are not serviced in accordance with our Guide and we do not control the servicing. | Subsequent to our purchase or guarantee of loans |
| | Seller indemnification agreement - Requires the seller to absorb a portion of the losses on the related single-family loans in exchange for Freddie Mac's payment of a fee or a guarantee fee reduction. The indemnification amount may be fully or partially collateralized. | At the time we acquire the loan |
| | Deep MI CRT - Provides additional coverage beyond primary mortgage insurance. Deep MI CRT is a credit enhancement we purchase from affiliates of mortgage insurance companies. Deep MI CRT covers a pool of loans and takes effect immediately upon sale of the mortgage loans to us over a pre-defined loan aggregation period. We require our counterparties to partially collateralize their exposure to reduce the risk that we will not be reimbursed for our claims under the policies, and also to adhere to other terms beyond what is contained in primary mortgage insurance. | At the time we acquire the loan |
| Other | Lender recourse and indemnification agreements - Require a lender to repurchase a loan upon default or to reimburse us for realized credit losses. | |
| | Lender recourse and lender indemnification agreements are entered into as an alternative to requiring primary mortgage insurance or in exchange for a lower guarantee fee. We have not used lender recourse or lender indemnification agreements on a broad basis in recent years. | At the time we acquire the loan |

Pool insurance - Provides insurance on a group of loans up to a stated aggregate loss limit. We have not purchased pool insurance policies since 2008, and the majority of our pool insurance policies will expire in the next three years. At the time we acquire the loan

See Our Business Segments - Single-Family Guarantee, Note 3 and Note 6 for additional information on these transactions.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below provides information on the total current and protected UPB and maximum coverage associated with credit enhanced loans in our single-family credit guarantee portfolio as of December 31, 2017 and 2016, respectively. The table includes all types of single-family credit enhancements.

| (In millions) | As of December 31, | | 2016 | |
|---|--------------------|--|-------------|--|
| | Total | Current and Maximum Protected UPB ⁽¹⁾ | Total | Current and Maximum Protected UPB ⁽¹⁾ |
| Primary mortgage insurance | \$334,189 | \$85,429 | \$291,217 | \$74,345 |
| STACR debt note ⁽³⁾ | 604,356 | 17,788 | 427,978 | 14,507 |
| ACIS transactions ⁽⁴⁾ | 617,730 | 6,736 | 453,670 | 5,355 |
| Senior subordinate securitization structures | 12,283 | 1,913 | 3,988 | 605 |
| Other ⁽⁵⁾ | 15,975 | 6,479 | 12,827 | 7,373 |
| Less: UPB with more than one type of credit enhancement | (775,751) | — | (559,400) | — |
| Single-family credit guarantee portfolio with credit enhancement | 808,782 | 118,345 | 630,280 | 102,185 |
| Single-family credit guarantee portfolio without credit enhancement | 1,020,098 | — | 1,124,446 | — |
| Total | \$1,828,880 | \$118,345 | \$1,754,726 | \$102,185 |

- Except for the majority of our STACR debt notes and ACIS transactions, our credit enhancements generally provide protection for the first, or initial, credit losses associated with the related loans. For subordination, total current and protected UPB represents the UPB of the guaranteed securities. For STACR debt notes and ACIS transactions, total current and protected UPB represents the UPB of the assets included in the reference pool. Except for subordination, this represents the remaining amount of loss recovery that is available subject to the terms of counterparty agreements. For subordination, this represents the UPB of the securities that are subordinate to our guarantee and held by third parties, which could provide protection by absorbing first losses. Maximum coverage amounts presented represent the outstanding balance of STACR debt notes held by third parties. Maximum coverage amounts presented represent the remaining aggregate limit of insurance purchased from third parties in ACIS transactions. Includes seller indemnification, Deep MI CRT, lender recourse and indemnification, pool insurance, HFA indemnification and other credit enhancements.

We had coverage remaining of \$118.3 billion and \$102.2 billion on our single-family credit guarantee portfolio as of December 31, 2017 and 2016, respectively. Credit risk transfer transactions provided 22.4% and 19.9% of the coverage remaining at those dates.

The table below provides information on the non-credit-enhanced and credit-enhanced loans in our single-family credit guarantee portfolio. The credit enhanced categories are not mutually exclusive as a single loan may be covered by both primary mortgage insurance and other credit protection.

| (Percentage of portfolio based on UPB) | As of December 31, | | 2016 | | 2015 | |
|--|--------------------|-------------|----------|-------------|----------|-------------|
| | % of SDQ | PortfolRate | % of SDQ | PortfolRate | % of SDQ | PortfolRate |
| Non-credit-enhanced | 56 | % 1.16 % | 64 | % 1.02 % | 70 | % 1.30 % |
| Credit-enhanced | | | | | | |
| Primary mortgage insurance | 18 | % 1.43 % | 17 | % 1.46 % | 15 | % 2.06 % |
| Other | 37 | % 0.53 % | 27 | % 0.43 % | 20 | % 0.58 % |
| Total | N/A | 1.08 % | N/A | 1.00 % | N/A | 1.32 % |

The table below provides information on estimated recoveries we could receive over the risk transfer coverage period from our most significant credit risk transfer transactions (i.e., STACR debt notes and ACIS insurance policies) under

various home price scenarios.

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Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The timing of our recognition of the recoveries in our statements of comprehensive income will depend on the type of credit risk transfer transaction and whether we are reimbursed based on calculated losses or actual losses, which may result in timing differences between the recognition of recoveries and the related credit event. We recognize losses on the loans in the reference pool when losses are incurred. Recoveries from credit risk transfer transactions based on actual losses are generally recognized in the financial statements when the loss confirming event occurs (i.e. foreclosure, deed in lieu of foreclosure, short sale, etc.), which may be several years after the related losses are incurred. Credit risk transfer transactions based on calculated losses are measured at fair value through earnings, so the change in fair value may be recognized prior to the incurrence of the loss.

In the table below, we estimate the potential recoveries from our STACR debt note and ACIS transactions using a sensitivity analysis that utilizes our historical loss and prepayment experience related to loans originated during periods that experienced above average home price appreciation, moderate home price appreciation and severe home price depreciation. We match these loans to similar groups within the reference pools (related to our STACR debt note and ACIS transactions) using two of the more significant observed credit sensitive mortgage loan attributes, LTV ratios and origination FICO scores. Our recoveries under these scenarios were estimated based on loan losses, net of mortgage insurance claim amounts.

These are only estimated projections and are designed to illustrate the potential for significant differences in losses and recoveries depending on the economic environment and other factors. Our actual losses and recoveries under these scenarios could differ materially from these estimates. For example, significant improvements to underwriting standards, as well as origination practices, since the financial crisis may result in lower loan losses and loss coverage ratio than the projections in the table below. In addition, these estimates do not include interest expense and transaction costs we incur to issue our STACR debt notes and premiums we pay on ACIS transactions.

| | | | | | | |
|--|--|------|---|------|---|------|
| (In millions) | As of December 31, 2017 | | | | | |
| UPB of loans covered by STACR debt notes and ACIS insurance policies | \$607,019 | | | | | |
| | Performance Under Home Price Scenarios at December 31, 2017 | | | | | |
| | Above Average Home Price Appreciation (47%)(1) | | Moderate Home Price Appreciation (7%)(1) | | Severe Home Price Depreciation (-24%)(1) | |
| (Dollars in millions) | Amount | bps | Amount | bps | Amount | bps |
| Estimated credit losses | \$157 | 6 | \$1,007 | 40 | \$16,741 | 276 |
| Estimated recoveries from STACR debt notes and ACIS insurance policies | \$56 | 1 | \$654 | 11 | \$10,438 | 172 |
| Loss coverage ratio | 15 | %N/A | 27 | %N/A | 62 | %N/A |

(1) Home price change is over a four-year period.

Monitoring Loan Performance and Characteristics of the Single-Family Credit Guarantee Portfolio and Individual Sellers and Servicers

We review loan performance, including delinquency statistics and related loan characteristics in conjunction with housing market and economic conditions, to determine if our pricing and eligibility standards reflect the risk associated with the loans we purchase and guarantee. We review the payment

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

performance of our loans to facilitate early identification of potential problem loans, which could inform our loss mitigation strategies. We also review performance metrics for additional loan characteristics that may expose us to concentrations of credit risk, including:

- n Higher risk loan attributes and attribute combinations;
- n Higher risk loan product types; and
- n Geographic concentrations.

We actively monitor seller and servicer performance, including compliance with our standards, and periodically review their operational processes. We also periodically change seller/servicer guidelines based on the results of our mortgage portfolio monitoring, if warranted.

Single-Family Credit Guarantee Portfolio

Our single-family serious delinquency rate increased in 2017 compared to 2016 due to impacts of the hurricane events in 2017. As a result, we expect an increase in our loan workout activities as well as our expected credit losses.

Outside of the areas affected by the hurricanes, our single-family serious delinquency rate decreased to 0.83% in 2017 from 0.97% in 2016 due to our continued loss mitigation efforts and sales of certain seriously delinquent loans, as well as home price appreciation and a low unemployment rate. This improvement was also driven by the continued shift in the single-family credit guarantee portfolio mix, as the Legacy and relief refinance loan portfolio runs off and we add high credit quality loans to our Core single-family loan portfolio.

Our loss mitigation activities may create fluctuations in our delinquency statistics. For example, loans in modification trial periods, loans subject to forbearance agreements and loans in repayment plans continue to be reported as seriously delinquent. There may also be temporary lags in the reporting of payment status and modification completion due to differing practices of our servicers that can affect our delinquency statistics.

The charts below show the credit losses and serious delinquency rates for each of our single-family loan portfolios.

Our Core single-family loan portfolio continues to perform well and account for a small percentage of our credit losses, as shown below. Our Legacy and relief refinance single-family loan portfolio continues to decline as a percentage of our overall portfolio, but continues to account for the majority of our credit losses.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Portfolio Composition and Credit Losses

Serious Delinquency Rates as of December 31,

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Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The chart below shows the delinquency rates for mortgage loans in our single-family credit guarantee portfolio that are one month and two months past due.

Total Delinquency Rates for Loans One Month and Two Months Past Due

The tables below provide credit quality information about our single-family loan portfolios.

As of December 31, 2017

| (Dollars in billions) | UPB | Average Credit Score | Original LTV Ratio | Current LTV Ratio | Current LTV Ratio >100% | Foreclosure Sale and Short Sale Rate ⁽¹⁾ | Alt-A % |
|--|---------|----------------------------|-----------------------|----------------------|-------------------------------|---|------------|
| Core single-family loan portfolio | \$1,424 | 751 | 73 % | 59 % | — % | 0.16 % | — % |
| Legacy and relief refinance single-family loan portfolio | 405 | 707 | 77 % | 47 % | 3 % | 3.98 % | 7 % |
| Total | \$1,829 | 743 | 75 % | 59 % | 1 % | N/A | 1 % |

As of December 31, 2016

| (Dollars in billions) | UPB | Average Credit Score | Original LTV Ratio | Current LTV Ratio | Current LTV Ratio >100% | Foreclosure Sale and Short Sale Rate ⁽¹⁾ | Alt-A % |
|--|---------|----------------------------|-----------------------|----------------------|-------------------------------|---|------------|
| Core single-family loan portfolio | \$1,275 | 752 | 72 % | 60 % | — % | 0.15 % | — % |
| Legacy and relief refinance single-family loan portfolio | 480 | 708 | 77 % | 51 % | 5 % | 3.91 % | 7 % |
| Total | \$1,755 | 743 | 75 % | 61 % | 2 % | N/A | 2 % |

The foreclosure sale and short sale rate presented for the Legacy and relief refinance single-family loan portfolio (1) represents the rate associated with loans originated in 2000 through 2008, as well as other relief refinance loans, including HARP loans.

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Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below contains a description of some of the loan characteristics we monitor in our single-family credit guarantee portfolio.

| Characteristic | Description | Impact on Credit Quality |
|----------------|---|---|
| LTV Ratio | Ratio of the UPB of the loan to the value of the underlying property collateralizing the loan. Original LTV ratio is measured at loan origination, while current LTV (CLTV) ratio is defined as the ratio of the current loan UPB to the estimated current property value | <ul style="list-style-type: none"> Measures ability of the underlying property to cover our exposure on the loan Higher LTV ratios indicate higher risk, as proceeds from sale of the property may not cover our exposure on the loan Lower LTV ratios indicate borrowers are more likely to repay Borrowers with higher credit scores are generally more likely to repay or have the ability to refinance their loans than those with lower scores |
| Credit Score | Statistically-derived number used by lenders to assess a borrower's likelihood to repay debt. We use FICO scores, which are currently the most commonly used credit scores for mortgages | <ul style="list-style-type: none"> Credit scores presented in this Form 10-K are at the time of origination and may not be indicative of the borrowers' current creditworthiness |
| Loan Purpose | Indicates how the borrower intends to use the proceeds from a loan (i.e., purchase, cash-out refinance or other refinance) | <ul style="list-style-type: none"> Cash-out refinancings, which increase the LTV ratios, generally have had a higher risk of default than loans originated in purchase or other refinance transactions |
| Property Type | Indicates whether the property is a detached single-family house, townhouse, condominium or co-op | <ul style="list-style-type: none"> Detached single-family houses and townhouses are the predominant type of single-family property Condominiums historically have experienced greater volatility in home prices than detached single-family houses, which may expose us to more risk |
| Occupancy Type | Indicates whether the borrower intends to use the property as a primary residence, second home or investment property | <ul style="list-style-type: none"> Loans on primary residence properties tend to have lower credit risk than loans on second homes or investment properties |
| Product Type | Indicates the type of loan based on key loan terms, such as the contractual maturity, type of interest rate and payment characteristics of the loan | <ul style="list-style-type: none"> Loan products that contain terms which result in scheduled changes in monthly payments may result in higher risk Shorter loan terms result in faster repayment of principal and may indicate lower risk |
| Second Liens | Indicates whether the underlying property is covered by more than one loan at the time of origination | <ul style="list-style-type: none"> Second liens can increase the risk of default Borrowers are free to obtain second-lien financing after origination, and we are not entitled to receive notification when a borrower does so |

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below contains details on characteristics of the loans in our single-family credit guarantee portfolio.

(Percentage of portfolio based on UPB) As of December 31,
2017 2016 2015

Original LTV Ratio Range

| | | | |
|---|------|------|------|
| 60% and below | 20 % | 20 % | 20 % |
| Above 60% to 80% | 52 % | 53 % | 53 % |
| Above 80% to 100% | 24 % | 23 % | 22 % |
| Above 100% | 4 % | 4 % | 5 % |
| Portfolio weighted average original LTV ratio | 75 % | 75 % | 75 % |

Current LTV Ratio Range

| | | | |
|--|------|------|------|
| 60% and below | 49 % | 45 % | 43 % |
| Above 60% to 80% | 37 % | 38 % | 37 % |
| Above 80% to 100% | 13 % | 15 % | 16 % |
| Above 100% | 1 % | 2 % | 4 % |
| Portfolio weighted average current LTV ratio | 59 % | 61 % | 63 % |

Credit Score

| | | | |
|---|------|------|------|
| 740 and above | 60 % | 60 % | 59 % |
| 700 to 739 | 21 % | 21 % | 21 % |
| 660 to 699 | 12 % | 12 % | 13 % |
| 620 to 659 | 5 % | 5 % | 5 % |
| Less than 620 | 2 % | 2 % | 2 % |
| Portfolio weighted average credit score | 743 | 743 | 741 |

Loan Purpose

| | | | |
|--------------------|------|------|------|
| Purchase | 39 % | 35 % | 32 % |
| Cash-out refinance | 21 % | 21 % | 21 % |
| Other refinance | 40 % | 44 % | 47 % |

In addition, at December 31, 2017, 2016 and 2015:

nMore than 90% of our loans were secured by detached homes or townhomes;

nApproximately 90% of our loans were secured by properties used as the borrower's primary residence at origination;
nand

nMore than 90% of our loans were fixed-rate.

At December 31, 2017, approximately 9% of our loans had second-lien financing by the originator or other third party at origination, and these loans comprised approximately 15% of our seriously delinquent loan population. It is likely that additional borrowers have post-origination second-lien financing.

Higher Risk Loan Attributes and Attribute Combinations

Certain of the loan attributes shown above may indicate a higher risk of default. For example, loans with original LTV ratios over 90% and/or credit scores below 620 at origination may be higher risk. The tables below provide information on loans in our portfolio with these characteristics. The tables include a presentation of each higher risk category in isolation. A single loan may fall within more than one category.

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Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

| (Dollars in billions) | As of December 31, 2017 | | | | |
|--|-------------------------|------|------------|--------|----------|
| | UPB | CLTV | % Modified | | SDQ Rate |
| | | | | | |
| Original LTV ratio greater than 90%, HARP loans | \$98.9 | 76 | % 2.3 | % 1.37 | % |
| Original LTV ratio greater than 90%, all other loans | \$205.5 | 80 | % 5.6 | % 1.88 | % |
| Loans with credit scores below 620 at origination | \$35.2 | 65 | % 21.4 | % 6.34 | % |

| (Dollars in billions) | As of December 31, 2016 | | | | |
|--|-------------------------|------|------------|--------|----------|
| | UPB | CLTV | % Modified | | SDQ Rate |
| | | | | | |
| Original LTV ratio greater than 90%, HARP loans | \$115.1 | 83 | % 1.8 | % 1.07 | % |
| Original LTV ratio greater than 90%, all other loans | \$169.4 | 82 | % 7.2 | % 1.92 | % |
| Loans with credit scores below 620 at origination | \$37.5 | 69 | % 21.7 | % 5.73 | % |

In addition, certain combinations of loan attributes can indicate an even higher degree of credit risk, such as loans with both higher LTV ratios and lower credit scores. The following tables show the combination of credit score and CLTV ratio attributes of loans in our single-family credit guarantee portfolio.

| (Credit score) | As of December 31, 2017 | | | | | | | | | |
|------------------------------------|-------------------------|---------------------|------------------|---------------------|------------|---------------------|-----------|---------------------|-----------|---------------------|
| | CLTV ≤ 80 | | CLTV > 80 to 100 | | CLTV > 100 | | All Loans | | | |
| | % | SDQ | % | SDQ | % | SDQ | % | SDQ | % | Modified |
| | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ |
| Core single-family loan portfolio: | | | | | | | | | | |
| < 620 | 0.3 | % 2.89 | % — | % NM | — | % NM | 0.3 | % 3.18 | % 3.3 | % |
| 620 to 659 | 1.8 | 1.63 | % 0.3 | 1.92 | % — | NM | 2.1 | 1.67 | % 1.4 | % |
| ≥ 660 | 65.9 | 0.27 | % 9.5 | 0.46 | % — | NM | 75.4 | 0.29 | % 0.2 | % |
| Not available | 0.1 | 2.48 | % — | NM | — | NM | 0.1 | 4.47 | % 3.6 | % |
| Total | 68.1 | % 0.32 | % 9.8 | % 0.55 | % — | % NM | 77.9 | % 0.35 | % 0.3 | % |

| Legacy and relief refinance single-family loan portfolio: | | | | | | | | | | |
|---|------|--------|-------|---------|-------|---------|--------|--------|--------|---|
| < 620 | 1.2 | % 5.61 | % 0.3 | % 10.17 | % 0.1 | % 16.24 | % 1.6 | % 6.71 | % 23.5 | % |
| 620 to 659 | 2.0 | 4.17 | % 0.4 | 8.05 | % 0.2 | 13.75 | % 2.6 | 5.04 | % 20.3 | % |
| ≥ 660 | 14.9 | 1.47 | % 2.2 | 4.11 | % 0.7 | 6.67 | % 17.8 | 1.81 | % 7.3 | % |
| Not available | 0.1 | 5.60 | % — | NM | — | NM | 0.1 | 6.07 | % 17.8 | % |
| Total | 18.2 | % 2.11 | % 2.9 | % 5.39 | % 1.0 | % 9.14 | % 22.1 | % 2.59 | % 10.1 | % |

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

| (Credit score) | As of December 31, 2016 | | | | | | | | | |
|------------------------------------|-------------------------|---------------------|------------------|---------------------|------------|---------------------|-----------|---------------------|-----------|-------------------------|
| | CLTV ≤ 80 | | CLTV > 80 to 100 | | CLTV > 100 | | All Loans | | | |
| | % | SDQ | % | SDQ | % | SDQ | % | SDQ | % | Modified ⁽¹⁾ |
| | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ | Portfolio | Rate ⁽¹⁾ |
| Core single-family loan portfolio: | | | | | | | | | | |
| < 620 | 0.2 | % 2.18 | % — | % NM | — | % NM | 0.2 | % 2.45 | % 3.0 | % |
| 620 to 659 | 1.6 | 1.02 | % 0.3 | 1.30 | % — | NM | 1.9 | 1.07 | % 1.3 | % |
| ≥ 660 | 60.9 | 0.15 | % 9.7 | 0.22 | % 0.1 | 1.88 | % 70.7 | 0.16 | % 0.2 | % |
| Not available | — | NM | — | NM | — | NM | — | NM | NM | |
| Total | 62.7 | % 0.18 | % 10.0 | % 0.27 | % 0.1 | % 3.29 | % 72.8 | % 0.20 | % 0.2 | % |

Legacy and relief refinance single-family loan portfolio:

| | | | | | | | | | | |
|---------------|------|--------|-------|--------|-------|---------|--------|--------|--------|---|
| < 620 | 1.3 | % 4.76 | % 0.4 | % 8.53 | % 0.2 | % 13.93 | % 1.9 | % 6.03 | % 23.4 | % |
| 620 to 659 | 2.1 | 3.48 | % 0.6 | 6.61 | % 0.4 | 11.41 | % 3.1 | 4.51 | % 20.0 | % |
| ≥ 660 | 17.1 | 1.18 | % 3.6 | 3.24 | % 1.4 | 5.68 | % 22.1 | 1.60 | % 7.2 | % |
| Not available | 0.1 | 4.87 | % — | NM | — | NM | 0.1 | 5.54 | % 15.7 | % |
| Total | 20.6 | % 1.70 | % 4.6 | % 4.25 | % 2.0 | % 7.57 | % 27.2 | % 2.28 | % 9.9 | % |

(1) NM - not meaningful due to the percentage of the portfolio rounding to zero.

Higher Risk Loan Product Types

There are several types of loan products that contain terms which result in scheduled changes in the borrower's monthly payments after specified initial periods, such as interest-only and option ARM loans. These products may result in higher credit risk because the payment changes may increase the borrower's monthly payment, resulting in a higher risk of default. The majority of these loans are in our Legacy and relief refinance single-family loan portfolio. Only a small percentage of our Core single-family loan portfolio consists of ARM loans.

The balance of our interest-only and option ARM loans has continued to decline in recent years as many of these borrowers have repaid or refinanced their loans, received loan modifications or completed foreclosure alternatives or foreclosure sales.

While we have not categorized option ARM loans as either subprime or Alt-A for presentation in this Form 10-K and elsewhere in our reporting, they could exhibit similar credit performance to collateral sometimes referred to as subprime or Alt-A by market participants. For reporting purposes, loans within the option ARM category continue to be presented in that category following a modification of the loan, even though the modified loan no longer provides for optional payment provisions.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The tables below provide credit characteristic information on higher risk loan product types.

| | As of December 31, 2017 | | | | |
|--|-------------------------|-------|----------|--------|--|
| (Dollars in billions) | UPB | CLTV | % | SDQ | |
| | | | Modified | Rate | |
| Amortizing ARM and option ARM ⁽¹⁾ | \$56.052 | % 1.7 | % | 1.13 % | |
| Interest-only | \$13.068 | % 0.1 | % | 4.97 % | |
| Step-rate modified | \$22.270 | % 100 | % | 8.03 % | |

| | As of December 31, 2016 | | | | |
|--|-------------------------|-------|---------------|-------------|--|
| (Dollars in billions) | UPB | CLTV | % Modified | SDQ Rate | |
| Amortizing ARM and option ARM ⁽¹⁾ | \$60.553 | % 1.7 | % | 1.20% | |
| Interest-only | \$16.673 | % 0.1 | % | 4.34% | |
| Step-rate modified | \$32.078 | % 100 | % | 6.37% | |

(1) Includes \$3.6 billion and \$4.1 billion in UPB of option ARM loans as of December 31, 2017 and 2016, respectively. As of December 31, 2017 and 2016, the option ARM loans had: (a) current LTV ratios of 58% and 64%, (b) loan modification percentages of 15.6% and 14.6%; and (c) serious delinquency rates of 4.58% and 5.24%, respectively.

The table below shows the timing of scheduled payment changes for certain types of loans within our single-family credit guarantee portfolio. The amounts in the table below are aggregated by product type and categorized by the year in which the loan will experience a payment change. The timing of the actual payment change may differ from that presented in the table due to a number of factors, including if the borrower refinances the loan. Loans where the year of first payment change is 2017 or prior have already had one or more payment changes as of December 31, 2017; loans where the year of first payment change is 2018 or later have not had a payment change as of December 31, 2017 and will not experience a payment change until a future period. Step-rate modified loans are shown in each year that the borrower will experience a scheduled interest-rate increase; therefore, a single loan may be included in multiple periods. However, the total of step-rate loans in the table reflects the ending UPB of such loans as of December 31, 2017.

| As of December 31, 2017 | | | | | | | | |
|-------------------------|----------------|----------|---------|---------|---------|---------|------------|----------------------|
| (In millions) | 2017 and Prior | 2018 | 2019 | 2020 | 2021 | 2022 | Thereafter | Total ⁽¹⁾ |
| ARM/amortizing | \$12,409 | \$2,461 | \$5,027 | \$6,314 | \$5,881 | \$6,744 | \$13,244 | \$52,080 |
| ARM/interest-only | 8,456 | 1,185 | 70 | 149 | — | — | — | 9,860 |
| Fixed/interest-only | 813 | 184 | 3 | 2 | 12 | 45 | 2 | 1,061 |
| Step-rate modified | 16,657 | 10,254 | 4,071 | 3,171 | 2,382 | 537 | 175 | 22,169 |
| Total | \$38,335 | \$14,084 | \$9,171 | \$9,636 | \$8,275 | \$7,326 | \$13,421 | \$85,170 |

(1) Excludes loans underlying certain other securitization products since the payment change information is not available to us for these loans.

We believe that the performance of these types of loans has been affected by prior adverse macroeconomic conditions, such as unemployment rates and home price declines in many geographic areas in addition to the increase in the borrower's monthly payment. However, we continue to monitor the performance of these loans as many have experienced a payment change or are scheduled to have a payment change in 2018 or thereafter, which is likely to subject the borrowers to higher monthly payments. Since a substantial portion of these loans were originated in 2005 through 2008 and are located in geographic areas that were most affected by declines in home prices that began in 2006, we believe that the serious delinquency rate for these types of loans will remain high in 2018.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Other Higher Risk Loans - Alt-A and Subprime Loans

While we have referred to certain loans as subprime or Alt-A for purposes of the discussion below and elsewhere in this Form 10-K, there is no universally accepted definition of subprime or Alt-A, and the classification of such loans may differ from company to company. We do not rely on these loan classifications to evaluate the credit risk exposure relating to such loans in our single-family credit guarantee portfolio.

Participants in the mortgage market have characterized single-family loans based upon their overall credit quality at the time of origination, including as prime or subprime. While we have not historically characterized the loans in our single-family credit guarantee portfolio as either prime or subprime, we monitor the amount of loans we have guaranteed with characteristics that indicate a higher degree of credit risk. In addition, we estimate that approximately \$1.1 billion and \$1.3 billion of security collateral underlying our other securitization products at December 31, 2017 and 2016, respectively, were identified as subprime based on information provided to us when we entered into these transactions.

Mortgage market participants have classified single-family loans as Alt-A if these loans have credit characteristics that range between their prime and subprime categories, if they are underwritten with lower or alternative income or asset documentation requirements compared to a full documentation loan, or both. Although we have discontinued new purchases of loans with lower documentation standards, we continue to purchase certain amounts of such loans in cases where the loan was either purchased pursuant to a previously issued guarantee, part of our relief refinance initiative or part of another refinance loan initiative and the pre-existing loan was originated under less than full documentation standards. In the event we purchase a refinance loan and the original loan had been previously identified as Alt-A, such refinance loan may no longer be categorized or reported as an Alt-A loan in this Form 10-K and our other financial reports because the new refinance loan replacing the original loan would not be identified by the seller or servicer as an Alt-A loan. As a result, our reported Alt-A balances may be lower than would otherwise be the case had such refinancing not occurred. From the time the relief refinance initiative began in 2009 to December 31, 2017, we have purchased approximately \$35.9 billion of relief refinance loans that were previously categorized as Alt-A loans in our portfolio, including \$1.5 billion in 2017.

The table below contains information on Alt-A loans in our single-family credit guarantee portfolio.

| (Dollars in billions) | As of December 31, 2017 | | | | As of December 31, 2016 | | | |
|-----------------------|-------------------------|------|------|----------------------|-------------------------|------|------|----------------------|
| | UPB | CLTV | % | SDQ Modified Rate | UPB | CLTV | % | SDQ Modified Rate |
| | | | | | | | | |
| Alt-A | \$27.167 | % | 24.1 | % 5.62 | \$32.672 | % | 25.9 | % 5.21 |

The UPB of Alt-A loans in our single-family credit guarantee portfolio declined during 2017 primarily due to borrowers refinancing into other mortgage products, foreclosure sales and other liquidation events. Significant portions of the Alt-A loans in our portfolio are concentrated in Arizona, California, Florida and Nevada.

Geographic Concentrations

We purchase mortgage loans from across the U.S. and maintain a geographically diverse portfolio. However, local economic conditions can affect borrowers' ability to repay and the value of the underlying collateral, leading to concentrations of credit risk in certain geographic areas.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The following table presents certain geographic concentrations in our single-family credit guarantee portfolio. The states presented below had the largest number of seriously delinquent loans as of December 31, 2017. See Note 14 for additional information on the concentration of credit risk in our single-family credit guarantee portfolio.

| (Dollars in millions) | As of December 31, 2017 | | | | As of December 31, 2016 | | | | As of December 31, 2015 | | | |
|-----------------------|-------------------------|----------------|----------|-------------------------|-------------------------|----------------|----------|-------------------------|-------------------------|----------------|----------|-------------------------|
| | SDQ Loan Count | % of SDQ Loans | SDQ Rate | Full Year Credit Losses | SDQ Loan Count | % of SDQ Loans | SDQ Rate | Full Year Credit Losses | SDQ Loan Count | % of SDQ Loans | SDQ Rate | Full Year Credit Losses |
| Florida | 22,253 | 19 | % 3.33 | %\$614 | 9,355 | 9 | % 1.42 | %\$157 | 14,070 | 10 | % 2.16 | %\$850 |
| Texas | 8,908 | 8 | 1.36 | %44 | 4,357 | 4 | 0.70 | %15 | 4,888 | 3 | 0.80 | %25 |
| New York | 8,117 | 7 | 1.74 | %415 | 9,574 | 9 | 2.05 | %163 | 13,981 | 10 | 2.94 | %557 |
| Illinois | 6,228 | 5 | 1.13 | %445 | 7,291 | 7 | 1.34 | %170 | 8,841 | 6 | 1.62 | %381 |
| New Jersey | 5,539 | 5 | 1.78 | %432 | 6,913 | 7 | 2.26 | %204 | 11,978 | 9 | 3.90 | %689 |
| All Others | 64,644 | 56 | 0.79 | %2,865 | 68,444 | 64 | 0.85 | %1,019 | 85,963 | 62 | 1.06 | %2,186 |
| Total | 115,689 | 100 | % 1.08 | %\$4,815 | 105,934 | 100 | % 1.00 | %\$1,728 | 139,721 | 100 | % 1.32 | %\$4,688 |

The following table presents our single-family charge-offs and recoveries in each geographic region. See Single-Family Credit Guarantee Portfolio in Note 14 for a description of these regions.

| (In millions) | Year Ended December 31, 2017 | | | 2016 | | | 2015 | | |
|---------------|------------------------------|------------|------------------|------------------------|------------|------------------|------------------------|------------|------------------|
| | Charge-offs, gross (1) | Recoveries | Charge-offs, net | Charge-offs, gross (1) | Recoveries | Charge-offs, net | Charge-offs, gross (1) | Recoveries | Charge-offs, net |
| Northeast | \$1,690 | (\$155) |) \$1,535 | \$752 | (\$188) |) \$564 | \$2,056 | (\$207) |) \$1,849 |
| West | 1,382 | (62) |) 1,320 | 247 | (58) |) 189 | 688 | (105) |) 583 |
| Southeast | 1,001 | (95) |) 906 | 401 | (121) |) 280 | 1,270 | (204) |) 1,066 |
| North Central | 774 | (81) |) 693 | 425 | (94) |) 331 | 854 | (149) |) 705 |
| Southwest | 204 | (32) |) 172 | 113 | (36) |) 77 | 203 | (52) |) 151 |
| Total | \$5,051 | (\$425) |) \$4,626 | \$1,938 | (\$497) |) \$1,441 | \$5,071 | (\$717) |) \$4,354 |

2016 and 2015 do not include lower-of-cost-or-fair-value adjustments and other expenses related to property taxes and insurance recognized when we transfer loans from held-for-investment to held-for-sale, which totaled \$1.2 billion and \$3.4 billion, respectively. 2017 includes charge-offs of \$3.8 billion related to the transfer of loans from held-for-investment to held-for-sale.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The tables below present the concentration of loans in each geographic region by CLTV ratio.

As of December 31, 2017

| | CLTV ≤ 80% | CLTV > 80% to 100% | CLTV > 100% | All Loans |
|---------------|-----------------------|--------------------------|-----------------------|-----------------------|
| | % of SDQ Portfolio | % of SDQ Portfolio | % of SDQ Portfolio | % of SDQ Portfolio |
| North Central | 13 % 0.65 % | 3 % 1.29 % | — % 6.77 % | 16 % 0.81 % |
| Northeast | 21 0.96 % | 4 2.13 % | — 11.17 % | 25 1.24 % |
| Southeast | 14 1.67 % | 2 3.34 % | — 10.58 % | 16 1.95 % |
| Southwest | 11 0.94 % | 2 1.23 % | — 6.73 % | 13 0.98 % |
| West | 27 0.40 % | 2 1.14 % | 1 5.36 % | 30 0.47 % |
| Total | 86 % 0.89 % | 13 % 1.87 % | 1 % 8.95 % | 100 % 1.08 % |

As of December 31, 2016

| | CLTV ≤ 80% | CLTV > 80% to 100% | CLTV > 100% | All Loans |
|---------------|-----------------------|--------------------------|-----------------------|-----------------------|
| | % of SDQ Portfolio | % of SDQ Portfolio | % of SDQ Portfolio | % of SDQ Portfolio |
| North Central | 13 % 0.67 % | 3 % 1.53 % | — % 6.36 % | 16 % 0.93 % |
| Northeast | 20 1.04 % | 4 2.35 % | 1 10.92 % | 25 1.45 % |
| Southeast | 12 0.92 % | 3 1.95 % | 1 6.35 % | 16 1.19 % |
| Southwest | 11 0.71 % | 2 1.13 % | — 6.75 % | 13 0.78 % |
| West | 27 0.43 % | 3 1.38 % | — 5.00 % | 30 0.57 % |
| Total | 83 % 0.74 % | 15 % 1.75 % | 2 % 7.43 % | 100 % 1.00 % |

Credit Losses and Recoveries

On January 1, 2017, we elected a new accounting policy for loan reclassifications from held-for-investment to held-for-sale that increased the amount of charge-offs recognized during 2017. Under the new policy, when we reclassify (transfer) a loan from held-for-investment to held-for-sale, we charge off the entire difference between the loan's recorded investment and its fair value if the loan has a history of credit-related issues. Expenses related to property taxes and insurance are included as part of the charge-off. See Note 4 for further information about this change.

We expect the level of charge-offs in 2018 to be lower than in 2017 as we continue our loss mitigation activities and our efforts to sell certain seriously delinquent single-family loans.

The table below contains certain credit performance metrics of our single-family credit guarantee portfolio.

| | Year Ended December 31, | | |
|--------------------------------------|----------------------------|---------|---------|
| (Dollars in millions) | 2017 | 2016 | 2015 |
| Charge-offs, gross ⁽¹⁾⁽²⁾ | \$5,051 | \$1,938 | \$5,071 |
| Recoveries | (425) | (497) | (717) |
| Charge-offs, net | 4,626 | 1,441 | 4,354 |
| REO operations expense | 189 | 287 | 334 |
| Total credit losses | \$4,815 | \$1,728 | \$4,688 |

Total credit losses⁽¹⁾⁽²⁾ (in bps) 27.0 9.9 27.6

(1)

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For 2015, includes \$1.9 billion due to the adoption of FHFA Advisory Bulletin 2012-02 ("AB 2012-02") Framework for Adversely Classifying Loans, Other Real Estate Owned, and Other Assets and Listing Assets for Special Mention. See Note 1 for additional information.

(2) 2016 and 2015 do not include lower-of-cost-or-fair value adjustments and other expenses related to property taxes and insurance recognized when we transfer loans from held-for-investment to held-for-sale, which totaled \$1.2 billion and \$3.4 billion, respectively. 2017 includes charge-offs of \$3.8 billion related to the transfer of loans from held-for-investment to held-for-sale.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Credit loss recoveries during 2017, 2016 and 2015 included \$5 million, \$14 million and \$17 million, respectively, related to settlement agreements with certain sellers that released specified loans from certain repurchase obligations in exchange for one-time cash payments. We recognized recoveries from primary mortgage insurance (excluding recoveries that represent reimbursements for our expenses, such as REO operations expenses) of \$0.3 billion, \$0.3 billion and \$0.5 billion that reduced our charge-offs of single-family loans during 2017, 2016 and 2015, respectively. We also recognized recoveries from primary mortgage insurance of \$50 million, \$47 million and \$76 million during 2017, 2016 and 2015, respectively, as part of REO operations (expense) income.

Our credit losses and seriously delinquent loan population are concentrated in the Legacy and relief refinance single-family loan portfolio. In addition, our credit losses and seriously delinquent loan population are also concentrated within loans having certain characteristics, as shown in the table below. These categories are not mutually exclusive; for example, an Alt-A loan can be associated with a property located in a judicial foreclosure state and/or have a CLTV ratio of greater than 100%. Additional detail on loans in judicial foreclosure states is presented in the Managing Foreclosure and REO Activities section below.

| | 2017 | | | | 2016 | | | |
|-----------------------------|-------------------------|---------------------------------|--------------------------|----------------------|-------------------------|---------------------------------|--------------------------|----------------------|
| | As of December 31 | Year Ended December 31 | % of Credit Losses | % ofSDQ Portfolio | As of December 31 | Year Ended December 31 | % of Credit Losses | % ofSDQ Portfolio |
| CLTV > 100% | 1 | % 8.95 | % 28 | % | 2 | % 7.43 | % 34 | % |
| Alt-A loans | 1 | % 5.62 | % 22 | % | 2 | % 5.21 | % 15 | % |
| Judicial foreclosure states | 38 | % 1.56 | % 53 | % | 38 | % 1.36 | % 62 | % |

Loan Loss Reserves

Our loan loss reserves continued to decline in 2017, primarily driven by an increase in charge-offs due to the accounting policy change effective January 1, 2017 related to the reclassification of loans from held-for-investment to held-for-sale. See Note 4 for more information on this accounting policy change.

The table below summarizes our single-family loan loss reserves activity.

| | Year Ended December 31, | | | | |
|---------------------------------------|-------------------------|----------|----------|----------|----------|
| (Dollars in millions) | 2017 | 2016 | 2015 | 2014 | 2013 |
| Beginning balance | \$13,463 | \$15,348 | \$21,793 | \$24,578 | \$30,508 |
| Provision (benefit) for credit losses | (97) | (781) | (2,639) | 113 | (2,247) |
| Charge-offs, gross ⁽¹⁾ | (5,051) | (1,938) | (5,071) | (4,892) | (8,995) |
| Recoveries | 425 | 497 | 717 | 1,258 | 4,313 |
| Transfers, net | — | — | — | — | — |
| Other ⁽²⁾ | 239 | 337 | 548 | 736 | 999 |
| Ending balance | \$8,979 | \$13,463 | \$15,348 | \$21,793 | \$24,578 |

As a percentage of our single-family credit guarantee portfolio 0.49 % 0.77 % 0.90 % 1.31 % 1.49 %

2016, 2015, 2014 and 2013 do not include lower-of-cost-or-fair value adjustments and other expenses related to property taxes and insurance recognized when we transfer loans from held-for-investment to held-for-sale, which totaled \$1.2 billion, \$3.4 billion, \$0.3 billion and \$0.0 billion, respectively. 2017 includes charge-offs of \$3.8 billion related to the transfer of loans from held-for-investment to held-for-sale.

(2) Primarily includes capitalization of past due interest on modified loans.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

TDRs and Individually Impaired Loans

Single-family loans that have been individually evaluated for impairment, such as modified loans, generally have a higher associated loan loss reserve than loans that have been collectively evaluated for impairment. Due to the large number of loan modifications completed in recent years, a significant portion of our loan loss reserves is attributable to individually impaired single-family loans. As of December 31, 2017, 48% of the loan loss reserves for single-family loans related to interest rate concessions provided to borrowers as part of loan modifications. Most of our modified single-family loans, including TDRs, were current and performing at December 31, 2017. We expect our loan loss reserve associated with existing single-family TDRs to decline over time as we continue to sell reperforming loans. In addition, these loan loss reserves will decline as borrowers continue to make monthly payments under the modified terms and interest rate concessions are amortized into earnings.

The table below summarizes the carrying value for individually impaired single-family loans on our consolidated balance sheets for which we have recorded a specific reserve.

| (Dollars in millions) | 2017 | | 2016 | |
|---|------------|----------|------------|----------|
| | Loan Count | Amount | Loan Count | Amount |
| TDRs, at January 1 | 485,709 | \$78,869 | 512,253 | \$85,960 |
| New additions | 41,343 | 5,714 | 43,153 | 5,956 |
| Repayments and reclassifications to held-for-sale | (151,941) | (28,737) | (58,153) | (11,405) |
| Foreclosure sales and foreclosure alternatives | (10,407) | (1,431) | (11,544) | (1,642) |
| TDRs, at December 31, | 364,704 | 54,415 | 485,709 | 78,869 |
| Loans impaired upon purchase | 5,040 | 340 | 7,977 | 542 |
| Total impaired loans with specific reserve | 369,744 | 54,755 | 493,686 | 79,411 |
| Allowance for loan losses | | (6,630) | | (11,980) |
| Net investment, at December 31, | | \$48,125 | | \$67,431 |

The tables below present information about the UPB of single-family TDRs and non-accrual loans on our consolidated balance sheets.

| (In millions) | As of December 31, | | | | |
|----------------------------------|--------------------|----------|-----------|-----------|-----------|
| | 2017 | 2016 | 2015 | 2014 | 2013 |
| TDRs on accrual status | \$51,644 | \$77,122 | \$82,026 | \$82,373 | \$78,033 |
| Non-accrual loans | 17,748 | 16,164 | 22,460 | 32,745 | 42,829 |
| Total TDRs and non-accrual loans | \$69,392 | \$93,286 | \$104,486 | \$115,118 | \$120,862 |

Loan loss reserves associated with:

| | | | | | |
|------------------------|---------|----------|----------|----------|----------|
| TDRs on accrual status | \$5,257 | \$10,295 | \$12,105 | \$13,728 | \$14,239 |
| Non-accrual loans | 1,883 | 2,290 | 2,677 | 6,935 | 8,805 |
| Total | \$7,140 | \$12,585 | \$14,782 | \$20,663 | \$23,044 |

| (In millions) | Year Ended December 31, | | | | |
|---|-------------------------|---------|---------|---------|---------|
| | 2017 | 2016 | 2015 | 2014 | 2013 |
| Foregone interest income on TDRs and non-accrual loans ⁽¹⁾ | \$1,604 | \$2,109 | \$2,690 | \$3,235 | \$3,552 |

⁽¹⁾ Represents the amount of interest income that we would have recognized for loans outstanding at the end of each period, had the loans performed according to their original contractual terms.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Engaging in Loss Mitigation Activities

Servicers perform loss mitigation activities as well as foreclosures on loans that they service for us. Our loss mitigation strategy emphasizes early intervention by servicers in delinquent loans and offers alternatives to foreclosure by providing servicers with default management programs designed to manage non-performing loans more effectively and to assist borrowers in maintaining home ownership or to facilitate foreclosure alternatives. We offer a variety of borrower assistance programs, including refinance programs for certain eligible loans and loan workout activities for struggling borrowers. Our loan workouts include both home retention options and foreclosure alternatives. We also engage in transfers of servicing for and sales of certain seriously delinquent loans.

Relief Refinance Program

As part of our loss mitigation activities, servicers contact borrowers that are eligible for the relief refinance initiative. In recent years, our relief refinance program has been one of our more significant borrower assistance programs. Our relief refinance initiative allows eligible homeowners whose loans we already own or guarantee to refinance with more favorable terms (such as reduction in payment, reduction in interest rate, extension of amortization term, or movement to a more stable loan product) and without the need to obtain additional mortgage insurance. Our relief refinance program includes HARP, the portion of our relief refinance initiative for loans with LTV ratios above 80%. The relief refinance program is being replaced with the high LTV relief refinance (Enhanced Relief RefinanceSM) program, which will be available in January 2019 for loans originated on or after October 1, 2017. This program provides liquidity for borrowers who are current on their mortgages but are unable to refinance because their LTV ratios exceed our standard refinance limits. In addition, the HARP program has been extended for applications through December 31, 2018 to ensure that borrowers who have a high LTV ratio and are eligible for HARP will continue to have a refinance option.

The following table includes information about the performance of our relief refinance mortgage portfolio.

| (Dollars in millions) | As of December 31, | | | | | |
|---------------------------------|--------------------|------------|----------|-----------|------------|----------|
| | 2017 | | | 2016 | | |
| | UPB | Loan Count | SDQ Rate | UPB | Loan Count | SDQ Rate |
| Above 125% Original LTV | \$21,814 | 131,045 | 1.76% | \$25,027 | 144,719 | 1.24% |
| Above 100% to 125% Original LTV | 43,177 | 256,189 | 1.34% | 50,618 | 288,697 | 1.10% |
| Above 80% to 100% Original LTV | 71,559 | 455,451 | 1.05% | 82,987 | 506,932 | 0.84% |
| 80% and below Original LTV | 95,700 | 835,381 | 0.58% | 106,350 | 892,471 | 0.38% |
| Total | \$232,250 | 1,678,066 | 0.92% | \$264,982 | 1,832,819 | 0.69% |

Loan Workout Activities

When refinancing is not practicable, we require our servicers first to evaluate the loan for a forbearance agreement, repayment plan or loan modification, because our level of recovery on a loan that reperfoms is often much higher than for a loan that proceeds to a foreclosure alternative or foreclosure. We offer the following types of home retention options:

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Forbearance agreements - Arrangements that require reduced or no payments during a defined period, generally less than one year, to allow borrowers to return to compliance with the original mortgage terms or to implement another loan workout. For agreements completed in 2017, the average time period for reduced or suspended payments was between three and four months.

Repayment plans - Contractual plans designed to repay past due amounts to allow borrowers to return to compliance with the original mortgage terms. For plans completed in 2017, the average time period to repay past due amounts was between three and four months. Servicers are paid incentive fees for repayment plans that are paid in full and loans brought to current status.

Loan modifications - Contractual plans that may involve changing the terms of the loan, adding outstanding indebtedness, such as delinquent interest, to the UPB of the loan, or a combination of both, including principal forbearance. Our modification programs generally require completion of a trial period of at least three months prior to receiving the modification. If a borrower fails to complete the trial period, the loan is considered for our other workout activities. These modification programs offer eligible borrowers extension of the loan's term up to 480 months and a fixed interest rate. Servicers are paid incentive fees for each completed modification, and there are limits on the number of times a loan may be modified.

The volume of these activities increased during 2017 compared to 2016, consistent with the increase in the number of delinquent loans in the single-family credit guarantee portfolio due to the hurricane events in 2017.

When a seriously delinquent single-family loan cannot be resolved through an economically sensible home retention option, we typically seek to pursue a foreclosure alternative or sale of the seriously delinquent loan. We pay servicers incentive fees for each completed foreclosure alternative. In some cases, we provide cash relocation assistance to the borrower, while allowing the borrower to exit the home in an orderly manner. We offer the following types of foreclosure alternatives:

Short sale - The borrower sells the property for less than the total amount owed under the terms of the loan. A short sale is preferable to a borrower because we provide limited relief to the borrower from repaying the entire amount owed on the loan. A short sale allows Freddie Mac to avoid the costs we would otherwise incur to complete the foreclosure and subsequently sell the property.

Deed in lieu of foreclosure - The borrower voluntarily agrees to transfer title of the property to us without going through formal foreclosure proceedings.

We discuss sales of seriously delinquent loans in the Servicing Transfers and Sales of Certain Seriously Delinquent Loans section below.

The volume of foreclosures moderated in recent periods, primarily due to generally declining volumes of seriously delinquent loans, the success of our loan workout programs and our sales of certain seriously delinquent loans. The volume of our short sale transactions declined in 2017 compared to 2016, continuing the trend in recent periods. Similarly, the volume of short sales in the overall market also declined in recent periods as home prices have continued to increase.

The following graphs provide detail about our single-family loan workout activities and foreclosure sales.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Home Retention Actions

Foreclosure Alternatives and Foreclosure Sales

The tables below contain credit characteristic data on our single-family modified loans.

| As of December 31, 2017 | | | | | |
|-------------------------|---------|----------------|------|-----------|---------|
| (Dollars in billions) | UPB | % of Portfolio | CLTV | SDQ Ratio | Rate |
| HAMP | \$23.62 | % | 70 | % | 8.08 % |
| Non-HAMP | 41.0 | 2 | 75 | % | 12.99 % |
| Total | \$64.64 | % | 73 | % | 11.34 % |

| As of December 31, 2016 | | | | | |
|-------------------------|---------|----------------|------|-----------|---------|
| (Dollars in billions) | UPB | % of Portfolio | CLTV | SDQ Ratio | Rate |
| HAMP | \$33.82 | % | 78 | % | 6.49 % |
| Non-HAMP | 43.1 | 2 | 82 | % | 11.76 % |
| Total | \$76.94 | % | 80 | % | 9.64 % |

The table below contains information about the payment performance of modified loans in our single-family credit guarantee portfolio, based on the number of loans that were current or paid off one year and, if applicable, two years after modification.

| | Quarter of Loan Modification Completion | | | | | | | | | |
|---|---|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| | 4Q 2013 | 1Q 2014 | 2Q 2014 | 3Q 2014 | 4Q 2014 | 1Q 2015 | 2Q 2015 | 3Q 2015 | 4Q 2015 | 1Q 2016 |
| Current or paid off one year after modification: | 57 % | 62 % | 63 % | 67 % | 64 % | 66 % | 66 % | 69 % | | |
| Current or paid off two years after modification: | N/A | N/A | N/A | N/A | 60 % | 63 % | 64 % | 67 % | | |

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

Servicing Transfers and Sales of Certain Seriously Delinquent Loans

From time to time, we facilitate the transfer of servicing for certain groups of loans that are delinquent or are deemed at risk of default to servicers that we believe have capabilities and resources necessary to improve the loss mitigation associated with the loans. See Sellers and Servicers in Counterparty Credit Risk for additional information on these activities.

We pursue sales of seriously delinquent loans when we believe the sale of these loans provides better economic returns than continuing to hold them. During 2017 and 2016, we completed sales of \$0.5 billion and \$3.1 billion, respectively, in UPB of seriously delinquent single-family loans. Of the \$17.0 billion in UPB of single-family loans classified as held-for-sale at December 31, 2017, \$2.1 billion related to loans that were seriously delinquent. The FHFA requirements guiding these transactions, including bidder qualifications, loan modifications and performance reporting, are designed to improve borrower outcomes.

Managing Foreclosure and REO Activities

In a foreclosure, we may acquire the underlying property and later sell it, using the proceeds of the sale to reduce our losses.

We typically acquire properties as a result of borrower defaults and subsequent foreclosures on loans that we own or guarantee. We evaluate the condition of, and market for, newly acquired REO properties to determine if repairs are needed, determine occupancy status and whether there are legal or other issues to be addressed, and determine our sale or disposition strategy. When we sell an REO property, we typically provide an initial period where we consider offers by owner occupants and others before offers by investors. We also consider alternative disposition processes, such as REO auctions, bulk sales channels and partnering with locally-based entities to facilitate dispositions.

In recent years, the volume of REO acquisitions has been significantly affected by the length of the foreclosure process, which extends the time it takes for loans to be foreclosed upon and the underlying properties to transition to REO. As of December 31, 2017 and 2016, the percentage of seriously delinquent loans that have been delinquent for more than six months was 44% and 57%, respectively.

Delays in Foreclosure Process and Average Foreclosure Completion Timelines

Our serious delinquency rates and credit losses continue to be adversely affected by delays in the foreclosure process in states where a judicial foreclosure is required. Foreclosures generally take longer to complete in such states, resulting in concentrations of delinquent loans in those states, as shown in the table below. At December 31, 2017, loans in states with a judicial foreclosure process comprised 38% of our single-family credit guarantee portfolio.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below presents the length of time our loans have been seriously delinquent, by jurisdiction type.

| Aging, by locality | As of December 31, | | | | | |
|----------------------------|--------------------|---------|------------|---------|------------|---------|
| | 2017 | | 2016 | | 2015 | |
| | Loan Count | Percent | Loan Count | Percent | Loan Count | Percent |
| Judicial states | | | | | | |
| <= 1 year | 50,554 | 44 % | 35,599 | 34 % | 40,265 | 29 % |
| > 1 year and <= 2 years | 10,649 | 9 | 12,257 | 11 | 16,199 | 12 |
| > 2 years | 10,863 | 9 | 14,318 | 14 | 28,265 | 20 |
| Non-judicial states | | | | | | |
| <= 1 year | 34,850 | 30 | 32,949 | 31 | 38,010 | 27 |
| > 1 year and <= 2 years | 5,406 | 5 | 6,075 | 6 | 8,660 | 6 |
| > 2 years | 3,367 | 3 | 4,736 | 4 | 8,322 | 6 |
| Combined | | | | | | |
| <= 1 year | 85,404 | 74 | 68,548 | 65 | 78,275 | 56 |
| > 1 year and <= 2 years | 16,055 | 14 | 18,332 | 17 | 24,859 | 18 |
| > 2 years | 14,230 | 12 | 19,054 | 18 | 36,587 | 26 |

Total 115,689 100 % 105,934 100 % 139,721 100 %

The longer a loan remains delinquent, the greater the associated costs we incur. Loans that remain delinquent for more than one year are more challenging to resolve as many of these borrowers may not be in contact with the servicer, may not be eligible for loan modifications or may determine that it is not economically beneficial for them to enter into a loan modification due to the amount of costs incurred on their behalf while the loan was delinquent. We expect the portion of our credit losses related to loans in states with judicial foreclosure processes will remain high as loans awaiting court proceedings in those states transition to REO or other loss events. The number of our single-family loans delinquent for more than one year declined 19% during 2017.

Our servicing guidelines do not allow initiation of the foreclosure process on a primary residence until a loan is at least 121 days delinquent, regardless of where the property is located. However, we evaluate the timeliness of foreclosure completion by our servicers based on the state where the property is located. Our servicing guide provides for instances of allowable foreclosure delays in excess of the expected timelines for specific situations involving delinquent loans, such as when the borrower files for bankruptcy or appeals a denial of a loan modification.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below presents average completion times for foreclosures of our single-family loans.

| (Average days) | Year Ended December 31, | | |
|-----------------------------------|----------------------------|-------|-------|
| | 2017 | 2016 | 2015 |
| Judicial states | | | |
| Florida | 1,069 | 1,205 | 1,332 |
| New Jersey | 1,497 | 1,767 | 1,602 |
| New York | 1,658 | 1,599 | 1,553 |
| All other judicial states | 704 | 742 | 828 |
| Judicial states, in aggregate | 907 | 1,030 | 1,076 |
| Non-judicial states, in aggregate | 545 | 562 | 637 |
| Total | 751 | 827 | 892 |

We believe that our average foreclosure timeline is likely to remain elevated in the near term due to the backlog of loans that have been delinquent for more than one year, particularly in the judicial states of Florida, New Jersey and New York.

Our REO inventory declined in 2017 primarily due to a decrease in REO acquisitions driven by a large proportion of property sales to third parties at foreclosure. Third-party sales at foreclosure auction allow us to avoid the REO property expenses that we would have otherwise incurred if we held the property in our REO inventory until disposition.

We expect the rate of decline in our REO inventory will slow as a large portion of newly acquired REO properties are older, low value and rural properties which are more challenging to market and sell. In addition, legal-related delays (i.e., redemption periods and eviction procedures) and a business strategy to repair more homes affect significant portions of our REO inventory, resulting in extended holding periods. As our REO inventory declines, we would expect REO dispositions to decline as well.

The table below shows our single-family REO activity.

| | Year Ended December 31, | | | | | |
|--|-------------------------|---------|------------|---------|------------|---------|
| | 2017 | | 2016 | | 2015 | |
| (Dollars in millions) | Number | | Number | | Number | |
| | of | Amount | of | Amount | of | Amount |
| | Properties | | Properties | | Properties | |
| Beginning balance - REO | 11,418 | \$1,215 | 17,004 | \$1,774 | 25,768 | \$2,684 |
| Acquisitions | 12,240 | 1,191 | 16,161 | 1,562 | 23,171 | 2,235 |
| Dispositions | (15,359) | (1,506) | (21,747) | (2,121) | (31,935) | (3,145) |
| Ending balance - REO | 8,299 | 900 | 11,418 | 1,215 | 17,004 | 1,774 |
| Beginning balance, valuation allowance | | (17) | | (52) | | (126) |
| Change in valuation allowance | | 3 | | 35 | | 73 |
| Ending balance, valuation allowance | | (14) | | (17) | | (53) |
| Ending balance - REO | | \$886 | | \$1,198 | | \$1,721 |

Severity Ratios

Severity ratios are the percentages of our realized losses when loans are resolved by the completion of REO dispositions and third-party foreclosure sales or short sales. Severity ratios are calculated as the amount of our recognized losses divided by the aggregate UPB of the related loans. The amount of recognized losses is equal to the amount by which the UPB of the loans exceeds the amount of sales proceeds from disposition of the properties, net of capitalized repair and selling expenses, if applicable.

Management's Discussion and Analysis Risk Management | Single-Family Mortgage Credit Risk

The table below presents single-family severity ratios.

| | Year Ended December 31, | | |
|--|----------------------------|--------|--------|
| | 2017 | 2016 | 2015 |
| REO dispositions and third-party foreclosure sales | 27.2 % | 32.8 % | 34.3 % |
| Short sales | 27.7 % | 29.0 % | 30.1 % |

Our severity ratios remained relatively stable during 2017 compared to 2016. These severity ratios are influenced by several factors, including the geographic location of the property and the related selling expenses for REO dispositions and short sales.

REO Property Status

A significant portion of our REO properties is unable to be marketed at any given time because the properties are occupied, under repair or subject to a redemption period, which is a post-foreclosure period during which borrowers may reclaim a foreclosed property. Redemption periods can increase the average holding period of our inventory, and have done so in recent years. As of December 31, 2017, approximately 47% of our REO properties were unable to be marketed because the properties were occupied, under repair or located in states with a redemption period, and 14% of the properties were being evaluated for listing and determination of our sales or disposition strategy. As of December 31, 2017, approximately 26% of our REO properties were listed and available for sale, and 13% of our inventory was pending the settlement of sales. Though it varied significantly in different states, the average holding period of our single-family REO properties, excluding any redemption period, was 265 days and 275 days for our REO dispositions during 2017 and 2016, respectively.

Multifamily Mortgage Credit Risk

We manage our exposure to multifamily mortgage credit risk, which is a type of commercial real estate credit risk, using the following principal strategies:

- n Maintaining policies and procedures for new business activity, including prudent underwriting standards;
- n Transferring a large majority of expected and stress credit losses to third parties through our credit risk transfer products, primarily K Certificates and SB Certificates; and
- n Managing our portfolio, including loss mitigation activities.

Maintaining Policies and Procedures for New Business Activity, Including Prudent Underwriting Standards

We use a prior approval underwriting approach for multifamily loans, in contrast to the delegated underwriting approach used for single-family loans. Under this approach, we maintain credit discipline by completing our own underwriting and credit review for each new loan prior to issuance of a loan commitment, including review of third-party appraisals and cash flow analysis. Our underwriting standards focus on the LTV ratio and DSCR, which estimates ability to repay using the secured property's cash flow, after expenses. A higher DSCR indicates lower credit risk. Our standards require maximum LTV ratios and minimum DSCRs that vary based on the characteristics and features of the loan. Loans are generally underwritten with a maximum original LTV ratio of 80% and a DSCR of greater than 1.25, assuming monthly payments that reflect amortization of principal. However, certain loans may have a higher LTV ratio and/or a lower DSCR, typically where this will serve our mission and contribute to achieving our affordable housing goals. For more detail on LTV ratios of our portfolio, see Managing Our Portfolio, Including Loss Mitigation Activities in this section. Consideration is also given to other qualitative factors, such as borrower experience, location of the property and the strength of the local market. Sellers provide certain representations and warranties to us regarding the loans they sell to us, and are required to repurchase loans for which there has been a breach of representation or warranty. However, repurchases of multifamily loans have been extremely rare due to our underwriting approach prior to issuance of a loan commitment.

Multifamily loans may be amortizing or interest-only (for the full term or a portion thereof) and have a fixed or variable rate of interest. Multifamily loans generally have shorter terms than single-family loans and typically have maturities ranging from five to ten years. Most multifamily loans require a balloon payment at maturity, making ability to refinance or pay off the loan at maturity a key attribute. Some borrowers may be unable to refinance during periods of rising interest rates or adverse market conditions, increasing the likelihood of borrower default.

We may take on additional credit risk through the issuance of certain other securitization products (e.g., Q Certificates and M Certificates). In these transactions, the loans or bonds underlying the issued securities are contributed by third parties and are underwritten by us after (rather than at) origination. Prior to securitization, we are not exposed to the credit risk of these loans or bonds. However, as we may guarantee some or all of the securities issued by the trusts used in these transactions, we effectively assume credit risk equal to the guaranteed UPB. Similar to our K Certificates and SB Certificates, these other securitization products generally provide for structural credit enhancements

Management's Discussion and Analysis

Risk Management | Multifamily Mortgage Credit Risk

(e.g., subordination or other loss sharing features) that allocate first loss exposure to bonds held by third parties. The table below presents our new business activity related to loan purchases and guarantees by product term.

| | Year Ended December 31, | | | | | |
|------------------------------------|-------------------------|------------|----------|------------|----------|------------|
| | 2017 | | 2016 | | 2015 | |
| (Dollars in millions) | Amount | % of Total | Amount | % of Total | Amount | % of Total |
| 10-year loans, fixed or adjustable | \$31,338 | 43 % | \$24,378 | 43 % | \$20,603 | 43 % |
| 7-year loans, fixed or adjustable | 23,844 | 33 | 19,367 | 34 | 16,875 | 36 |
| Other | 18,019 | 24 | 13,085 | 23 | 9,786 | 21 |
| Total | \$73,201 | 100 % | \$56,830 | 100 % | \$47,264 | 100 % |

Transferring a Large Majority of Expected and Stress Credit Losses to Third Parties Through Our Credit Risk Transfer Products, Primarily K Certificates and SB Certificates

In connection with the acquisition of a loan or group of loans, we may obtain various forms of credit protection that reduce our credit risk exposure to the underlying mortgage borrower. Examples of this credit protection may include obtaining recourse and/or indemnification protection from our lenders or sellers.

In addition to obtaining credit protection at the time of loan acquisition, we may also reduce our credit risk exposure to the underlying borrower by using one or more of our credit risk transfer products. Our principal credit risk transfer mechanism continues to be our credit risk transfer securitizations, primarily K Certificates and SB Certificates. In these transactions, we sell loans to a securitization trust that issues senior, mezzanine and subordinated classes of securities. While we guarantee the senior classes of securities and therefore retain the associated credit risk of those securities, we transfer a large majority of the expected and stress credit losses of the underlying loans through the sale of the unguaranteed mezzanine and subordinate classes of securities to third-party investors, thereby reducing our overall credit risk exposure. These unguaranteed mezzanine and subordinate classes of securities will absorb any credit losses prior to our guarantee.

Since 2009, we have transferred a portion of the credit risk related to \$249 billion in UPB of multifamily loans through our credit risk transfer products, primarily K Certificates and SB Certificates. The average remaining level of subordination on all outstanding K Certificates and SB Certificates was 14% at both December 31, 2017 and 2016. Since we began issuing K Certificates and SB Certificates, we have not experienced credit losses associated with our guarantees on these securities.

We may also transfer credit risk through a variety of other credit risk transfer products, including loan sales and SCR debt notes. A SCR debt note is an unsecured and unguaranteed corporate debt obligation where the amount of principal and interest payments due to investors is linked to the credit performance of a reference pool of mortgage assets where we currently have credit risk exposure. The reference pool is structured to include multiple notional credit risk positions (e.g., first loss, mezzanine and senior positions) with the issued SCR debt notes being linked to one or more of these notional positions. To the extent that the notional credit risk position of the reference pool is reduced because of a specified credit event, the associated SCR debt note will be written down, reducing the amount of principal and interest payments that the investor will ultimately receive.

We continue to develop other strategies to reduce our credit risk exposure to multifamily loans and securities. See Our Business Segments - Multifamily for additional information on our existing credit risk transfer products.

See Our Business Segments - Multifamily - Credit Risk Transfer Activity for additional information on our 2017 credit risk transfer activity.

Managing Our Portfolio, Including Loss Mitigation Activities

To help mitigate our potential losses, we generally require sellers to act as the primary servicer for loans they have sold to us, including property monitoring tasks beyond those typically performed by single-family servicers. We typically transfer the role of master servicer in our K Certificate transactions to third parties, while retaining that role in our SB Certificate transactions. Servicers for unsecuritized loans over \$1 million must generally provide us with an assessment of the mortgaged property at least annually based on the servicer's analysis of the property as well as the borrower's financial statements. In situations where a borrower or property is in distress, the frequency of communications with the borrower may be increased. We rate servicing performance on a regular basis, and we may conduct on-site reviews to confirm compliance with our standards.

We primarily use credit enhancements, such as the subordination provided by our credit risk transfer securitizations (e.g., K Certificates and SB Certificates), to mitigate our credit losses. For unsecuritized loans, we may offer a workout option to give the borrower an opportunity to bring the loan current and retain ownership of the property, such as providing a short-term extension of up to 12 months. These arrangements are entered into with the expectation that we will recover our initial investment or minimize our losses. We do not enter into these arrangements in situations where we believe we would experience a loss in the future that is greater than or equal to the loss we would experience if we foreclosed on the property at the time of the agreement. Our multifamily loan modification and other workout activities have been minimal in the last three years.

After the loans have been securitized and the large majority of the expected and stress credit losses has been transferred to third-party investors, we monitor the performance of our credit risk transfer securitizations to assess our potential exposure to losses. Due to the subordination protection provided by our credit risk transfer securitizations, our primary credit risk exposure in our multifamily mortgage portfolio results from our unsecuritized loans. By their nature, loans awaiting securitization that we hold for sale remain on our balance sheet for a shorter period of time than loans we hold for investment.

Management's Discussion and Analysis

Risk Management | Multifamily Mortgage Credit Risk

In addition to subordination, the Multifamily segment has various other credit enhancements, primarily related to our mortgage loans, other securitization products and other mortgage-related guarantees, in the form of collateral posting requirements, bond insurance, loss sharing agreements and other similar arrangements. These credit enhancements, along with the proceeds received from the sale of the underlying mortgage collateral are designed to enable us to recover all or a portion of our losses on our mortgage loans or the amounts paid under our financial guarantee contracts. Our historical losses paid under our guarantee contracts and related recoveries pursuant to these agreements have not been significant.

The table below presents the total current and protected UPB of our multifamily mortgage portfolio that is credit-enhanced and the associated maximum coverage provided by subordination and SCR debt notes:

| (In millions) | As of December 31, 2017 | | As of December 31, 2016 | |
|---------------------------|---|------------------------------------|---|------------------------------------|
| | Total | | Total | |
| | Current and Protected UPB ⁽¹⁾ | Maximum Coverage ⁽²⁾ | Current and Protected UPB ⁽¹⁾ | Maximum Coverage ⁽²⁾ |
| Subordination | \$189,099 | \$30,869 | \$143,802 | \$24,522 |
| SCR debt notes | 2,732 | 137 | 1,898 | 95 |
| Other ⁽³⁾ | 1,833 | 726 | 1,159 | 701 |
| Total credit enhancements | | \$31,732 | | \$25,318 |

(1) For subordination and other, total current and protected UPB represents the UPB of the guaranteed securities. For SCR debt notes, total current and protected UPB represents the UPB of the assets included in the reference pool.

For subordination, maximum coverage represents the UPB of the securities that are subordinate to our guarantee and held by third parties. For SCR debt notes, maximum coverage represents the outstanding balance of SCR debt notes held by third parties. For other credit enhancements, maximum coverage represents the remaining amount of loss recovery that is available subject to terms of the counterparty agreements.

(3) Consists of multifamily HFA indemnification and loss reimbursement agreements with third parties obtained in certain of our Q Certificate transactions.

We report multifamily delinquency rates based on the UPB of loans in our multifamily mortgage portfolio that are two monthly payments or more past due or in the process of foreclosure, as reported by our servicers. Loans that have been modified (or are subject to forbearance agreements) are not counted as delinquent as long as the borrower is less than two monthly payments past due under the modified (or forbearance) terms. The vast majority of our forbearance agreements are short-term (3 months) and resulted from the 3Q 2017 hurricane impacts. At December 31, 2017, the total loan UPB subject to forbearance agreements was \$673 million, which consisted of \$489 million of loans underlying off-balance sheet securitizations and \$184 million of on-balance sheet loans held in our retained portfolio. We expect the majority of these loans will be current at the expiration of the forbearance period, resulting in no significant impact to our financial results.

The table below shows the delinquency rates for both credit-enhanced and non-credit-enhanced loans in our multifamily mortgage portfolio.

| | As of December 31, 2017 | | | | 2016 | | | | 2015 | | | |
|---------------------|----------------------------|-------|------------|--|------------------|-------|------------|--|------------------|-------|------------|--|
| | % of Delinquency | | PortfoRate | | % of Delinquency | | PortfoRate | | % of Delinquency | | PortfoRate | |
| Non-credit-enhanced | 18 | %0.06 | % | | 24 | %0.04 | % | | 32 | %0.03 | % | |
| Credit-enhanced | 82 | 0.01 | % | | 76 | 0.02 | % | | 68 | 0.02 | % | |
| Total | 100 | %0.02 | % | | 100 | %0.03 | % | | 100 | %0.02 | % | |

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Management's Discussion and Analysis

Risk Management | Multifamily Mortgage Credit Risk

The table below presents information about the composition and delinquency rates of the multifamily mortgage portfolio.

| (Dollars in billions) | As of December 31, | | | | | |
|--|--------------------|------------------|--|---------|------------------|--|
| | 2017 | | | 2016 | | |
| | UPB | Delinquency Rate | | UPB | Delinquency Rate | |
| Unsecuritized loans | \$38.2 | 0.01 % | | \$42.4 | 0.04 % | |
| Securitization-related products | 192.5 | 0.02 % | | 147.6 | 0.03 % | |
| Other mortgage-related guarantees | 10.0 | — % | | 9.7 | — % | |
| Total | \$240.7 | 0.02 % | | \$199.7 | 0.03 % | |
| Unsecuritized loans, excluding HFS loans | | | | | | |
| Original LTV ratio | | | | | | |
| Below 75% | \$10.0 | — % | | \$16.8 | — % | |
| 75% to 80% | 6.1 | — % | | 7.0 | — % | |
| Above 80% | 1.6 | — % | | 2.1 | — % | |
| Total | \$17.7 | — % | | \$25.9 | — % | |
| Weighted average LTV ratio at origination | 69 | % | | 68 | % | |
| Maturity dates | | | | | | |
| 2017 | N/A | N/A | | \$1.9 | — % | |
| 2018 | \$2.4 | — % | | 6.7 | — % | |
| 2019 | 3.9 | — % | | 6.1 | — % | |
| 2020 | 2.2 | — % | | 2.2 | — % | |
| 2021 | 3.0 | — % | | 3.3 | — % | |
| Thereafter | 6.2 | — % | | 5.7 | — % | |
| Total | \$17.7 | — % | | \$25.9 | — % | |
| Year of acquisition | | | | | | |
| 2010 and prior | \$6.7 | — % | | \$14.5 | — % | |
| 2011 and after | 11.0 | — % | | 11.4 | — % | |
| Total | \$17.7 | — % | | \$25.9 | — % | |
| K Certificates, SB Certificates and other securitization products: | | | | | | |
| Year of issuance | | | | | | |
| 2012 and prior | \$39.2 | 0.09 % | | \$35.5 | 0.10 % | |
| 2013 | 20.7 | — % | | 21.6 | — % | |
| 2014 | 13.8 | — % | | 15.4 | — % | |
| 2015 | 26.7 | 0.01 % | | 30.0 | — % | |
| 2016 | 37.7 | — % | | 45.1 | 0.01 % | |
| 2017 | 54.4 | — % | | N/A | N/A | |
| Total | \$192.5 | 0.02 % | | \$147.6 | 0.03 % | |
| Subordination level at issuance | | | | | | |
| No subordination | \$9.0 | 0.22 % | | \$3.3 | — % | |
| Less than 10% | 3.9 | — % | | 4.5 | 0.71 % | |
| 10% to 15% | 116.0 | 0.01 % | | 75.6 | 0.01 % | |

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| | | | | | | |
|------------------|---------|------|---|---------|------|---|
| Greater than 15% | 63.6 | — | % | 64.2 | — | % |
| Total | \$192.5 | 0.02 | % | \$147.6 | 0.03 | % |

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Management's Discussion and Analysis

Risk Management | Multifamily Mortgage Credit Risk

Our REO activity has remained low in the past several years as a result of the strong property performance of our multifamily mortgage portfolio. As of December 31, 2017, we had two REO properties.

Credit Losses and Recoveries

Our multifamily credit losses remain low as a result of the strong property performance of our multifamily mortgage portfolio. The table below contains details on our multifamily credit losses and delinquencies.

| | Year Ended December 31, | | |
|-----------------------------------|-------------------------------|------|------|
| (Dollars in millions) | 2017 | 2016 | 2015 |
| Charge-offs, gross ⁽¹⁾ | \$4 | \$2 | \$9 |
| Recoveries | — | — | — |
| Charge-offs, net | 4 | 2 | 9 |
| REO operations expense (income) | — | — | 4 |
| Credit losses (gains) | \$4 | \$2 | \$13 |
| Credit losses (gains) (in bps) | 0.20 | 0.1 | 0.8 |
| Number of delinquent loans | 5 | 6 | 4 |

⁽¹⁾ Includes cumulative fair value losses recognized through the date of foreclosure for multifamily loans we elected to carry at fair value at the time of our purchase.

Loan Loss Reserves

The table below summarizes our multifamily loan loss reserves activity.

| | Year Ended December 31, | | | | |
|---------------------------------------|-------------------------|------|------|-------|-------|
| (Dollars in millions) | 2017 | 2016 | 2015 | 2014 | 2013 |
| Beginning balance | \$35 | \$59 | \$94 | \$151 | \$382 |
| Provision (benefit) for credit losses | 13 | (22) | (26) | (55) | (218) |
| Charge-offs, gross | (4) | (2) | (9) | (3) | (7) |
| Recoveries | — | — | — | 1 | 1 |
| Transfers, net | — | — | — | — | (7) |
| Ending balance | \$44 | \$35 | \$59 | \$94 | \$151 |

As a percentage of non-credit-enhanced multifamily mortgage portfolio 0.10% 0.07% 0.11% 0.16 % 0.24 %

TDRs and Non-accrual Loans

The tables below provide information about the UPB of multifamily TDRs and non-accrual loans on our consolidated balance sheets.

Management's Discussion and Analysis

Risk Management | Multifamily Mortgage Credit
Risk

| (In millions) | As of December 31, | | | | |
|----------------------------------|--------------------|-------|-------|-------|---------|
| | 2017 | 2016 | 2015 | 2014 | 2013 |
| TDRs on accrual status | \$76 | \$277 | \$321 | \$535 | \$675 |
| Non-accrual loans | 69 | 108 | 189 | 385 | 628 |
| Total TDRs and non-accrual loans | \$145 | \$385 | \$510 | \$920 | \$1,303 |

Loan loss reserves associated with:

| | | | | | |
|------------------------|-----|------|------|------|------|
| TDRs on accrual status | \$— | \$3 | \$9 | \$21 | \$15 |
| Non-accrual loans | 7 | 7 | 12 | 31 | 65 |
| Total | \$7 | \$10 | \$21 | \$52 | \$80 |

| (In millions) | Year Ended December 31, | | | | |
|---|-------------------------|------|------|------|------|
| | 2017 | 2016 | 2015 | 2014 | 2013 |
| Foregone interest income on TDRs and non-accrual loans ⁽¹⁾ | \$2 | \$3 | \$3 | \$4 | \$8 |

(1) Represents the amount of interest income that we would have recognized for loans outstanding at the end of each period, had the loans performed according to their original contractual terms.

The balance of our multifamily TDR and non-accrual loans has declined for the last four years, which reflects continued strong portfolio performance and positive market fundamentals.

Mortgage-Related Securities Credit Risk

Our mortgage-related securities portfolio consists of investments in agency and non-agency securities. Agency securities have historically presented minimal credit risk as a result of the guarantee provided by, and the U.S. government's support of, the institutions that issue agency securities. Because non-agency securities generally do not include a guarantee from a GSE or governmental agency, we have credit risk exposure to the underlying collateral of these securities. This credit risk exposure, which principally arises from securities purchased prior to conservatorship, has declined in recent years as we have reduced our positions in non-agency securities. Substantially all of our recent mortgage-related securities purchases have consisted of agency securities.

Risk Management Activities - Non-Agency Mortgage Related Securities

As the non-agency mortgage-related securities pay down, our credit risk exposure is reduced. In addition, we further reduce our credit risk exposure by selling or securitizing certain assets and pursuing litigation and other loss recovery efforts. For information on our remaining litigation related to certain of our non-agency mortgage-related securities, see Note 14.

While we continue to have a portfolio of non-agency mortgage-related securities, our investments in these securities have declined in recent years, as we continue our efforts to dispose of certain of these securities in an economically sensible manner. See Reducing Our Mortgage-Related Investments Portfolio Over Time for information concerning our disposition of these securities.

Our Investments in Non-Agency Mortgage-Related Securities

Our investments in non-agency mortgage-related securities are classified according to the nature of the underlying collateral, as either non-agency RMBS or non-agency CMBS.

Non-Agency RMBS

Our non-agency RMBS are backed by single-family real estate loans, including subprime, option ARM, Alt-A and other loans. We categorize our non-agency RMBS as subprime, option ARM or Alt-A if the securities were identified as such based on information provided to us when we acquired these securities. Since the beginning of 2007, most of the actual principal shortfalls on our non-agency mortgage-related securities have resulted from non-agency RMBS backed by subprime, option ARM and Alt-A loans. As of December 31, 2017, approximately 94% of the total \$5.3 billion (by UPB) of our non-agency RMBS backed by subprime, option ARM and Alt-A loans were below investment grade. Our non-agency RMBS credit risk exposure is expected to continue to decline over time as we reduce the less liquid assets held in our investments portfolio, primarily through sales. See Note 7 for information concerning our investments in non-agency RMBS.

Non-Agency CMBS

We have investments in certain non-agency CMBS backed by multifamily real estate loans. While we have credit risk exposure to the underlying collateral of these securities and therefore exposure to the stresses of the multifamily real estate market, we believe such exposure is mitigated by the presence of structural subordination, as we principally invest in the most senior tranches of the CMBS deals. As of

December 31, 2017, approximately 99% of the total \$2.7 billion of our non-agency CMBS (by UPB) were investment grade or above or guaranteed by us. As a result, while we monitor these securities for credit losses, we believe our exposure to credit risk is limited. See Note 7 for information concerning our investments in non-agency CMBS.

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

Counterparty Credit Risk

We are exposed to counterparty credit risk, which is a type of institutional credit risk, as a result of our contracts with sellers and servicers, mortgage insurers, bond insurers, credit insurers, derivative counterparties, including clearing members and clearinghouses, mortgage-related security issuers and document custodians. We manage our exposure to counterparty credit risk using the following principal strategies:

- n Maintaining eligibility standards;

- n Evaluating counterparty financial strength and performance and monitoring our exposure; and

- n Working with underperforming counterparties and limiting our losses from their nonperformance of obligations, when possible.

In the sections below, we discuss our management of counterparty credit risk for each type of counterparty to which we have significant exposure.

Sellers and Servicers

Overview

In our single-family guarantee business, we do not originate loans or have our own loan servicing operation. Instead, our sellers and servicers perform the primary loan origination and loan servicing functions on our behalf. We establish standards for our sellers and servicers to follow and have contractual arrangements with them under which they represent and warrant that the loans they sell to us meet our standards and that they will service loans in accordance with our standards. If we discover that the representations or warranties related to a loan were breached (i.e., that contractual standards were not followed), we can exercise certain contractual remedies to mitigate our actual or potential credit losses. If our sellers or servicers lack appropriate controls, experience a failure in their controls, or experience an operating disruption, including as a result of financial pressure, legal or regulatory actions or ratings downgrades, we could experience a decline in mortgage servicing quality and/or be less likely to recover losses through lender repurchases, recourse agreements or other credit enhancements, where applicable.

In our multifamily business, we are exposed to the risk that multifamily sellers and servicers could come under financial pressure, which could potentially cause degradation in the quality of the servicing they provide us, including their monitoring of each property's financial performance and physical condition. This could also, in certain cases, reduce the likelihood that we could recover losses through lender repurchases, recourse agreements or other credit enhancements, where applicable. This risk primarily relates to multifamily loans that we hold on our consolidated balance sheets where we retain all of the related credit risk.

Maintaining Eligibility Standards

Our eligibility standards for sellers and servicers require the following: a demonstrated operating history in residential mortgage origination and servicing, or an eligible agent acceptable to us; adequate insurance coverage; a quality control program that meets our standards; and sufficient net worth, capital, liquidity and funding sources.

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

Evaluating Counterparty Financial Strength and Performance and Monitoring our Exposure

We perform ongoing monitoring and review of our exposure to individual sellers or servicers in accordance with our counterparty credit risk management framework, including requiring our counterparties to provide regular financial reporting to us. We also monitor and rate our sellers and servicers' compliance with our standards and periodically review their operational processes. We may disqualify or suspend a seller or servicer with or without cause at any time. Once a seller or servicer is disqualified or suspended, we no longer purchase loans originated by that counterparty and no longer allow that counterparty to service loans for us, while seeking to transfer servicing of existing portfolios.

As discussed in more detail in Our Business Segments, we acquire a significant portion of both our single-family and multifamily loan purchase volume from several large lenders, and a large percentage of our loans are also serviced by several large servicers.

We have significant exposure to non-depository and smaller depository financial institutions in our single-family business. These institutions may not have the same financial strength or operational capacity, or be subject to the same level of regulatory oversight as large depository institutions.

Although our business with our single-family loan sellers is concentrated, a number of our largest single-family loan seller counterparties reduced or eliminated their purchases of loans from mortgage brokers and correspondent lenders in recent years. As a result, we acquire a greater portion of our single-family business volume directly from non-depository and smaller depository financial institutions.

Also in recent years, there has been a shift in our single-family servicing from depository institutions to non-depository institutions. Some of these non-depository institutions have grown rapidly in recent years and now service a large share of our loans. The table below summarizes the concentration of non-depository servicers of our single-family credit guarantee portfolio.

| | As of December 31, | | | | | |
|-----------------------------------|-------------------------|------|--|-------------------------|------|--|
| | 2017 | | | 2016 | | |
| | % of Serious | | | % of Serious | | |
| | % of Delinquent | | | % of Delinquent | | |
| | Portfolio Single-Family | | | Portfolio Single-Family | | |
| | Loans | | | Loans | | |
| Top five non-depository servicers | 15 % | 23 % | | 13 % | 24 % | |
| Other non-depository servicers | 20 % | 30 % | | 18 % | 27 % | |
| Total | 35 % | 53 % | | 31 % | 51 % | |

(1) Excludes loans where we do not exercise control over the associated servicing.

Working with Underperforming Counterparties and Limiting our Losses from Their Nonperformance of Obligations, when Possible

We actively manage the current quality of loan originations of our largest single-family sellers by performing loan quality control sampling reviews and communicating loan defect rates and the causes of those defects to such sellers on a monthly basis. If necessary, we work with these sellers to develop an appropriate plan of corrective action. We use a variety of tools and techniques to engage our single-family sellers and servicers and limit our losses, including the following:

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

Repurchases and other remedies - For certain violations of our single-family selling or servicing policies, we can require the counterparty to repurchase loans or provide alternative remedies, such as reimbursement of realized losses or indemnification. We typically first issue a notice of defect and allow a period of time to correct the problem prior to issuing a repurchase request.

The UPB of loans subject to repurchase obligations from single-family loan sellers was \$0.2 billion at both December 31, 2017 and 2016. See Note 14 for additional information about loans subject to repurchase obligations.

Incentives and compensatory fees - We pay various incentives to single-family servicers for completing workouts of problem loans. We also assess compensatory fees if single-family servicers do not achieve certain benchmarks with respect to servicing delinquent loans.

Servicing transfers - From time to time, we may facilitate the transfer of servicing as a result of poor servicer performance, or for certain groups of single-family loans that are delinquent or are deemed at risk of default, to servicers that we believe have the capabilities and resources necessary to improve the loss mitigation associated with the loans. We may also facilitate the transfer of servicing on loans at the request of the servicer.

Mortgage, Bond and Credit Insurers

Overview

We have exposure to mortgage and bond insurers through credit enhancements we obtain on single-family loans and certain investments in non-agency mortgage-related securities. We also have exposure to insurers and reinsurers through our ACIS transactions and to mortgage insurer affiliates through our Deep MI CRT transactions (we sometimes refer to these insurers as credit insurers). If any of our mortgage or bond insurers fail to fulfill their obligations, we may not receive reimbursement for credit losses to which we are contractually entitled pursuant to our credit enhancement arrangements.

With respect to primary mortgage insurers, we currently cannot differentiate pricing based on counterparty strength or revoke a primary mortgage insurer's status as an eligible insurer without FHFA approval. Further, we do not select the insurance provider on a specific loan, because the selection is made by the lender at the time the loan is originated.

Accordingly, we are unable to manage our concentration risk with respect to primary mortgage insurers. In recent years, new entrants emerged that have helped diversify our concentrated primary mortgage insurer exposure among more market participants. However, mortgage insurers have recently become attractive candidates for acquisition as legacy risks abate and profitability increases, which could lead to increased concentration among mortgage insurers.

As part of our ACIS credit risk transfer transactions, we regularly obtain insurance coverage from global insurers and reinsurers. These transactions incorporate several features designed to increase the likelihood that we will recover on the claims we file with the insurers, including the following:

In each ACIS transaction, we require the individual ACIS insurers and reinsurers to post collateral to cover portions of their exposure, which helps to promote certainty and timeliness of claim payment; and

While private mortgage insurance companies are required to be monoline (i.e., to participate solely in the mortgage insurance business, although the holding company may be a diversified insurer), our

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

ACIS insurers and reinsurers generally participate in multiple types of insurance businesses, which helps to diversify their risk exposure.

For our Deep MI CRT transactions, we obtain insurance coverage from insurers and reinsurers that are currently limited to affiliates of primary mortgage insurers, some of whom also participate in our ACIS transactions. Deep MI CRT transactions include partially collateralized obligations.

We acquired our bond insurance coverage when purchasing non-agency mortgage-related securities in prior years and have not obtained any new bond insurance coverage in many years.

Maintaining Eligibility Standards

We maintain eligibility standards for mortgage insurers. Our eligibility requirements include financial requirements determined using a risk-based framework and were designed to promote the ability of mortgage insurers to fulfill their intended role of providing consistent liquidity throughout the mortgage cycle. Our mortgage insurers are required to submit audited financial information and certify compliance with these requirements on an annual basis.

Evaluating Counterparty Financial Strength and Performance and Monitoring Our Exposure

We monitor our exposure to individual insurers by performing periodic analysis of the financial capacity of each insurer under various adverse economic conditions.

The table below summarizes our exposure to single-family mortgage insurers as of December 31, 2017. In the event a mortgage insurer fails to perform, the coverage amounts represent our maximum exposure to credit losses resulting from such a failure.

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

| (In millions) | Credit Rating ⁽¹⁾ | Credit Rating Outlook ⁽¹⁾ | As of December 31, 2017 | | | |
|--|---------------------------------|--|-------------------------|-------------------|---------------|-------------------|
| | | | UPB | | Coverage | |
| | | | Primary MI | Pool Insurance | Primary MI | Pool Insurance |
| Arch Mortgage Insurance Company | A- | Stable | \$78,981 | \$12 | \$20,370 | \$7 |
| Radian Guaranty Inc. (Radian) | BBB- | Positive | 69,436 | 15 | 17,803 | 20 |
| Mortgage Guaranty Insurance Corporation (MGIC) | BBB | Stable | 65,119 | 1 | 16,721 | — |
| Genworth Mortgage Insurance Corporation | BB+ | Watch Negative | 49,424 | 12 | 12,692 | 13 |
| Essent Guaranty, Inc. | BBB+ | Stable | 41,164 | — | 10,422 | — |
| National Mortgage Insurance (NMI) | BB+ | Positive | 18,193 | — | 4,447 | — |
| PMI Mortgage Insurance Co. (PMI) | Not Rated | N/A | 5,440 | 49 | 1,363 | 36 |
| Republic Mortgage Insurance Company (RMIC) | Not Rated | N/A | 4,160 | 17 | 1,041 | 11 |
| Triad Guaranty Insurance Corporation (Triad) | Not Rated | N/A | 2,225 | 6 | 560 | 3 |
| Others | N/A | N/A | 47 | — | 10 | — |
| Total | | | \$334,189 | \$112 | \$85,429 | \$90 |

Ratings and outlooks are for the corporate entity to which we have the greatest exposure. Coverage amounts may include coverage provided by consolidated affiliates and subsidiaries of the counterparty. Latest rating available as of December 31, 2017. Represents the lower of S&P and Moody's credit ratings and outlooks stated in terms of the S&P equivalent.

The majority of our mortgage insurance exposure is concentrated with five mortgage insurers. Although the financial condition of our mortgage insurers improved in recent years, there is still a risk that some of these counterparties may fail to fully meet their obligations under a stress economic scenario since they are monoline entities primarily exposed to mortgage credit risk.

On October 23, 2016, Genworth Financial, Inc. announced that it had entered into an agreement to be acquired by China Oceanwide Holdings Group Co., Ltd. Because Genworth Mortgage Insurance Corporation, a subsidiary of Genworth Financial, Inc., is an approved mortgage insurer, Freddie Mac will evaluate the financial strength of China Oceanwide Holdings Group Co., Ltd. when considering whether to approve the planned acquisition. The transaction is also subject to other required approvals. For more information about counterparty credit risk associated with mortgage insurers, see Note 14.

PMI and Triad are both under the control of their state regulators and no longer issue new insurance. Both of these insurers pay a substantial portion of their claims as deferred payment obligations. RMIC is under regulatory supervision and is no longer issuing new insurance; however, it continues to pay its claims in cash.

If, as we currently expect, PMI and Triad do not pay the full amount of their deferred payment obligations in cash, we would lose a portion of the coverage from these insurers shown in the table above. As of December 31, 2017, we had cumulative unpaid deferred payment obligations of \$0.5 billion from these insurers. We have fully reserved for all of these unpaid amounts as collectability is uncertain.

Except for those insurers under regulatory supervision, which no longer issue new coverage, we continue to acquire new loans with mortgage insurance from the mortgage insurers shown in the table above, some of which have credit ratings below investment grade.

We have exposure to bond insurers in the event that a bond insurer fails to perform. As of December 31, 2017, our maximum exposure to losses related to such a failure was \$3.5 billion.

We expect to receive substantially less than full payment of our claims from certain of our bond insurers because we believe these bond insurers lack sufficient ability to fully meet all of their expected lifetime

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

claims-paying obligations to us as such claims emerge. See Note 14 for additional information on our exposure to these bond insurers.

Bond insurance is included as a feature at issuance of some of our non-agency mortgage-related securities. The expected benefits from bond insurers, or the inability of bond insurers to perform on their obligations, is captured in the fair value of these securities.

Derivative Counterparties

Overview

We use cleared derivatives, exchange-traded derivatives and OTC derivatives, and are exposed to the non-performance of each of our derivative counterparties. The Capital Markets segment manages this risk for the company. Our derivative counterparty credit exposure relates principally to interest-rate derivative contracts. We maintain internal standards for approving new derivative counterparties, clearinghouses and clearing members.

Cleared derivatives - Cleared derivatives expose us to counterparty credit risk of central clearing houses and our clearing members. Our exposure to the clearinghouses we use to clear interest-rate derivatives has increased and may become more concentrated over time. The use of cleared derivatives mitigates our counterparty credit risk exposure to individual counterparties because a central counterparty is substituted for individual counterparties, and changes in the value of open contracts are settled daily via payments. We are required to post initial and variation margin to the clearing houses. The amount of initial margin we must post for cleared and exchange-traded derivatives may be based, in part, on S&P or Moody's credit rating of our long-term senior unsecured debt securities. The lowering or withdrawal of our credit rating by S&P or Moody's may increase our obligation to post margin, depending on the amount of the counterparty's exposure to Freddie Mac with respect to the derivative transactions.

Exchange-traded derivatives - Exchange-traded derivatives expose us to counterparty risk of the central clearing houses and our clearing members. We are required to post initial and variation margin with our clearing members in connection with exchange-traded derivatives. The use of exchange-traded derivatives mitigates our counterparty credit risk exposure to individual counterparties because a central counterparty is substituted for individual counterparties, and changes in the value of open exchange-traded contracts are settled daily via payments made through the financial clearinghouse established by each exchange.

OTC derivatives - OTC derivatives expose us to counterparty credit risk to individual counterparties, because these transactions are executed and settled directly between us and each counterparty, exposing us to potential losses if a counterparty fails to meet its contractual obligations. When a counterparty in OTC derivatives that is subject to a master netting agreement has a net obligation to us with a market value above an agreed upon threshold, if any, the counterparty is obligated to deliver collateral in the form of cash, securities or a combination of both to satisfy its obligation to us under the master netting agreement. Our OTC derivatives also require us to post collateral to counterparties in accordance with agreed upon thresholds, if any, when we are in a derivative liability position. OTC derivatives transactions executed prior to March 1, 2017 are subject to collateral posting thresholds. The collateral posting thresholds we assign to our OTC counterparties, as well as the ones they assign to us, are generally based on S&P or Moody's credit rating. The lowering or

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

withdrawal of our credit rating by S&P or Moody's may increase our obligation to post collateral, depending on the amount of the counterparty's exposure to Freddie Mac with respect to the derivative transactions. Based upon regulations that took effect March 1, 2017, OTC derivative transactions executed after that date require posting of variation margin without the application of any thresholds.

In the event a counterparty defaults, our economic loss may be higher than the uncollateralized exposure of our derivatives if we are not able to replace the defaulted derivatives in a timely and cost-effective fashion (e.g., due to a significant interest rate movement during the period or other factors). We could also incur economic losses if non-cash collateral posted to us by the defaulting counterparty cannot be liquidated at prices that are sufficient to recover the amount of such exposure.

Evaluating Counterparty Financial Strength and Performance and Monitoring Our Exposure

Over time, our exposure to derivative counterparties varies depending on changes in fair values, which are affected by changes in interest rates and other factors. Due to risk limits with certain counterparties, we may be forced to execute transactions with lower returns with other counterparties when managing our interest-rate risk. We manage our exposure through master netting and collateral agreements and stress-testing to evaluate potential exposure under possible adverse market scenarios. Collateral is typically transferred within one business day based on the values of the related derivatives. We regularly review the market values of the securities pledged to us as non-cash collateral, primarily agency and U.S. Treasury securities, to manage our exposure to loss. We conduct additional reviews of our exposure when market conditions dictate or certain events affecting an individual counterparty occur. When non-cash collateral is posted to us, we require collateral in excess of our exposure to satisfy the net obligation to us in accordance with the counterparty agreement.

The table below compares the gross fair value of our derivative asset positions after counterparty netting with our net exposure to these positions after considering cash and non-cash collateral held.

| (Dollars in millions) | As of December 31, 2017 | | |
|--|--|---|---|
| | Fair Number of Counterparties | Fair Value - Gain positions, net of collateral | Fair Value - Gain positions, net of collateral |
| OTC interest-rate swap and swaption counterparties (by rating) | | | |
| AA- or above | 4 | \$115 | \$29 |
| A+, A, or A- | 13 | 1,827 | 12 |
| BBB+, BBB, or BBB- | 3 | 207 | — |
| Total OTC | 20 | 2,149 | 41 |
| Cleared and exchange-traded derivatives | 2 | 279 | 17 |
| Total | 22 | \$2,428 | \$58 |

Approximately 98% of our exposure at fair value for OTC interest-rate swap and option-based derivatives, excluding amounts related to our posting of cash collateral in excess of our derivative liability determined at the counterparty level, was collateralized at December 31, 2017. The remaining exposure was primarily due to market movements between the measurement of a derivative at fair value and our receipt of the related collateral, as well as exposure amounts below the then applicable counterparty collateral posting threshold, if any. The concentration of our derivative exposure among our primary OTC derivative counterparties remains high and could further increase.

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

Other Counterparties

We have exposure to other types of counterparties to transactions that we enter into in the ordinary course of business, including the following:

Mortgage related-security issuers and servicers - We are exposed to the non-performance of issuers and servicers of our investments in non-Freddie Mac mortgage-related securities, which can result in credit losses, impairments and declines in the fair value of these securities. See Credit Risk - Mortgage-Related Securities Credit Risk section for more information on how we manage risk associated with non-agency mortgage-related securities. A significant portion of the single-family loans underlying our investments in non-agency mortgage-related securities is serviced by non-depository servicers. These servicers may not have the same financial strength, internal controls or operational capacity as depository servicers.

Document custodians - We use third-party document custodians to provide loan document certification and custody services for the loans that we purchase and securitize. In many cases, our sellers and servicers or their affiliates also serve as document custodians for us. Our ownership rights to the loans that we own or that back our securitization products could be challenged if a seller or servicer intentionally or negligently pledges, sells or fails to obtain a release of prior liens on the loans that we purchased, which could result in financial losses to us. When a seller or servicer, or one of its affiliates, acts as a document custodian for us, the risk that our ownership interest in the loans may be adversely affected is increased, particularly in the event the seller or servicer were to become insolvent. To manage these risks, we establish qualifying standards for our document custodians and maintain legal and contractual arrangements that identify our ownership interest in the loans. We also monitor the financial strength of our document custodians on an ongoing basis in accordance with our counterparty credit risk management framework, and we require transfer of documents to a different third-party document custodian if we have concerns about the solvency or competency of the document custodian.

The MERS® System - The MERS System is an electronic registry that is widely used by sellers and servicers, Freddie Mac and other participants in the mortgage industry to maintain records of beneficial ownership of loans. The MERS System is owned and operated by MERSCORP Holdings, Inc. In 2016, Intercontinental Exchange, Inc. acquired a majority equity position in MERSCORP Holdings, Inc. Freddie Mac and Fannie Mae also have equity positions in MERSCORP Holdings, Inc. A significant portion of the loans we own or guarantee are registered in the MERS System. Our business could be adversely affected if we were prevented from using the MERS System, or if our use of the MERS System adversely affects our ability to enforce our rights with respect to our loans registered in the MERS System.

Cash and other investments counterparties - We are exposed to the non-performance of counterparties relating to cash and other investments (including non-mortgage-related securities and cash equivalents) transactions, including those entered into on behalf of our securitization trusts. Our policies require that the counterparty be evaluated using our internal counterparty rating model prior to our entering into such transactions. We monitor the financial strength of our counterparties to these transactions and may use collateral maintenance requirements to manage our exposure to individual counterparties. The permitted term and dollar limits for each of these transactions are also based on the counterparty's financial strength.

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

Our cash and other investments (including non-mortgage-related securities and cash equivalents) counterparties are primarily major financial institutions, including other GSEs, Treasury, the Federal Reserve Bank of New York, the Government Securities Division of Fixed Income Clearing Corporation (GSD/FICC), highly-rated supranational institutions and government money market funds.

Beginning in 2017, we began to utilize the GSD/FICC as a clearinghouse to transact many of our trades involving securities purchased under agreements to resell, securities sold under agreements to repurchase, and other non-mortgage related securities. As a clearing member of GSD/FICC, we are required to post initial and variation margin payments and are exposed to the counterparty credit risk of GSD/FICC (including its clearing members). In the event a clearing member fails and causes losses to the GSD/FICC clearing system, we could be subject to the loss of any or the entire margin that we have posted to the GSD/FICC. Moreover, our exposure could exceed that amount, as members are generally required to cover losses caused by defaulting members on a pro rata basis. It is difficult to estimate our maximum exposure under these transactions, as this would require an assessment of transactions that we and other members of the GSD/FICC may execute in the future. We believe that it is unlikely we will have to make any material payments under these arrangements and the risk of loss is expected to be remote because of the GSD/FICC's financial safeguards and our ability to terminate our membership in the clearinghouse (which would limit our loss).

As of December 31, 2017, 2016 and 2015, the fair value of the securities in our cash and other investment portfolio was \$22.8 billion, \$21.1 billion and \$17.2 billion, respectively, and primarily consisted of investments in U.S. Treasury securities.

We enter into secured lending arrangements to provide financing for certain Freddie Mac securities and other assets related to our guarantee businesses in an attempt to improve the market for these assets. Additionally, these transactions differ from those we use for liquidity purposes, as the counterparties we face may not be major financial institutions, and we are therefore exposed to the counterparty credit risk of these institutions. For additional information, see Note 14.

Forward settlement counterparties - We are exposed to the non-performance (settlement risk) of counterparties relating to the forward settlement of loans and securities (including agency debt, agency RMBS, and cash loan repurchase program loans). Our policies require that the counterparty be evaluated using our internal counterparty rating model prior to our entering into such transactions. We monitor the financial strength of these counterparties and may use collateral maintenance requirements to manage our exposure to individual counterparties.

We also execute forward purchase and sale commitments of mortgage-related securities, including dollar roll transactions, that are treated as derivatives for accounting purposes and utilize the Mortgage Backed Securities Division of the Fixed Income Clearing Corporation ("MBSD/FICC") as a clearinghouse. As a clearing member of the clearinghouse, we post margin to the MBSD/FICC and are exposed to the counterparty credit risk of the organization. In the event a clearing member fails and causes losses to the MBSD/FICC clearing system, we could be subject to the loss of the margin that we have posted to the MBSD/FICC. Moreover, our exposure could exceed the amount of margin we have posted to the MBSD/FICC, as clearing members are generally required to cover losses caused by defaulting members on a pro rata basis. It is difficult to estimate our maximum exposure, as this would require an assessment of transactions that we and other members of the MBSD/FICC may execute in the future. We believe that it is unlikely we will have to make any material payments

Management's Discussion and Analysis Risk Management | Counterparty Credit Risk

under these arrangements and the risk of loss is expected to be remote because of the MBSD/FICC's financial safeguards and our ability to terminate our membership in the clearinghouse (which would limit our loss). As of December 31, 2017, the gross fair value of such forward purchase and sale commitments that were in derivative asset positions was \$37 million.

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|--------------------------------------|--------------------------|
| Management's Discussion and Analysis | Risk |
| | Management Operational |
| | Risk |

Operational Risk

We define operational risk as the risk of direct or indirect loss resulting from inadequate or failed internal processes, people or systems or from external events. Operational risk is inherent in all of our activities. Operational risk events include accounting, financial reporting or operational errors, business interruptions, non-compliance with legal or regulatory requirements, fraudulent acts, inappropriate acts by employees, information security incidents or third parties who do not perform in accordance with their contracts. These events could result in financial loss, legal actions, regulatory fines and reputational harm.

Operational Risk Management and Risk Profile

Our operational risk management framework includes risk identification, assessment, measurement, monitoring, mitigation and reporting. When operational risk events are identified, our policies require that the events be documented and analyzed to determine whether changes are required in our systems, people and/or processes to mitigate the risk of future events.

During 2017, we continued to enhance and refine our three-lines-of-defense framework to both strengthen risk ownership in our business units and add clarity to risk management roles and responsibilities. Our framework focuses on balancing ownership of risk by our business units with corporate oversight and independent assurance of the design and effectiveness of our risk management activities.

In order to evaluate and monitor operational risk, each business unit periodically completes an assessment using the Risk and Control Self-Assessment ("RCSA") framework. The framework is designed to identify and assess the business unit's exposure to operational risk and determine if action is required to manage the risk to an acceptable level.

In addition to the RCSA process, we employ several tools to identify, measure and monitor operational risks, including loss event data, key risk indicators, root cause analysis and testing. Our operational risk framework requires that the primary responsibility for managing both the day-to-day risk and longer-term or emerging risks lies with the business units, with oversight performed by the second line of defense.

We continue to face heightened operational risk and expect the risk to remain elevated for the near term. This elevated risk profile is due to the layering impact of several factors including: legacy systems requiring upgrade for operational resiliency; reliance on manual processes; external events such as cybersecurity threats; volume and complexity of new business initiatives, including those we are pursuing under the Conservatorship Scorecards; and issues requiring remediation. Other factors contributing to our heightened operational risk are discussed in Risk Factors - Operational Risks.

While our operational risk profile remains elevated, we are continuing to strengthen our operational control environment by building out our operational risk resources within Enterprise Risk Management and within the first line of defense.

We continue to make improvements to reduce technology risk, including the enhancement of our business resiliency capabilities for mission critical systems and processes. We also continue to invest in

| | |
|--------------------------------------|--------------------------|
| Management's Discussion and Analysis | Risk |
| | Management Operational |
| | Risk |

the information risk and security area to strengthen our capabilities to prevent, detect, respond to and mitigate risk and protect our critical assets.

We continue to make various multi-year investments to build the infrastructure for a better housing finance system, including the development of the common securitization platform by CSS (jointly owned by Freddie Mac and Fannie Mae) and a single (common) security. With regard to the common securitization platform, while we exercise influence over CSS through our representation on the CSS Board of Managers, we do not control its day-to-day operations. CSS' day-to-day operations are managed by CSS management, which is overseen by the CSS Board of Managers. The Board of Managers consists of two Freddie Mac and two Fannie Mae representatives. We may not realize the benefits of our investments if the common securitization platform and single (common) security do not operate successfully, or if the market does not accept the single (common) security. In addition, the transition to the common securitization platform presents significant operational and technological challenges. Freddie Mac began its transition to the common securitization platform in late 2016 through Release 1. We are employing various processes and procedures to mitigate the operational risks related to Release 1. We will continue working with FHFA, CSS and Fannie Mae to develop processes and procedures related to the risks associated with Release 2, which has a target implementation date of the second quarter of 2019.

Model Risk

Model risk is defined as the potential for adverse consequences from model errors or decisions based on incorrect or misused model outputs. Our business activities significantly rely on the use of models. We use a variety of models to inform management decisions related to our businesses. These include models that forecast significant factors such as interest rates, mortgage rates and house prices, as well as models that project future cash flows related to borrower prepayment and default behavior.

Model development, changes to existing models and model risks are managed in each line of business according to our three-lines-of-defense framework. New model development and changes to existing models undergo a review process. Each business periodically reviews model performance, embedded assumptions and limitations and modeling techniques, and updates its models as it deems appropriate. The ERM Division, the second line of defense, develops corporate model risk policies and standards and independently validates the work done by the first line of defense (i.e., the business units). The Internal Audit Division, the third line of defense, provides additional periodic independent assessment that model governance, policies and procedures are followed appropriately.

Given the importance and complexity of models in our business, model development may take significant time to complete. Delays in our model development process could affect our ability to make sound business and risk management decisions, and increase our exposure to risk. We have procedures designed to mitigate this risk. In 2016, we improved our model governance processes by strengthening model policies, standards and procedures. We face heightened exposure to risk in our model governance processes as we implement these enhancements. We will continue to refine these processes to increase effectiveness and efficiency. Additionally, we will continue to refine our model risk rating methodology and its use as an input into overarching model risk appetite.

| | |
|--------------------------------------|--------------------------|
| Management's Discussion and Analysis | Risk |
| | Management Operational |
| | Risk |

A corporate Model Risk Committee serves as a coordination forum for any issues arising from models that are used across divisions. Issues that remain unresolved at the Model Risk Committee are escalated to the ERC as necessary. We face significant risks associated with our use of models, as discussed in Risk Factors - Operational Risks - We face risks and uncertainties associated with the models that we use to inform business and risk management decisions and for financial accounting and reporting purposes.

Cybersecurity Risk Management

Our operations rely on the secure, accurate and timely receipt, processing, storage and transmission of confidential and other information in our computer systems and networks and with customers, counterparties, service providers and financial institutions. Information risks for companies like ours have increased significantly in recent years. Like many companies and government entities, from time to time we have been, and likely will continue to be, the target of attempted cyberattacks and other information security threats. In addition, one of our major vendors has recently reported that it has been the subject of significant cyberattacks.

We have developed and continue to enhance our cybersecurity risk management program to protect the security of our computer systems, software, networks and other technology assets against unauthorized attempts to access confidential information or to disrupt or degrade our business operations. We have obtained insurance coverage relating to cybersecurity risks. However, this insurance may not be sufficient to provide adequate loss coverage. Although to date we have not experienced any cyberattacks resulting in significant impact to the company, there is no assurance that our cybersecurity risk management program will prevent cyberattacks from having significant impacts in the future.

For additional information, see Risk Factors - Operational Risks - Potential cybersecurity threats are changing rapidly and growing in sophistication. We may not be able to protect our systems or the confidentiality of our information from cyberattack and other unauthorized access, disclosure and disruption.

Effectiveness of Our Disclosure Controls and Procedures

Management, including the company's CEO and CFO, conducted an evaluation of the effectiveness of our disclosure controls and procedures as of December 31, 2017. As of December 31, 2017, we had one material weakness related to conservatorship, which remained unremediated, causing us to conclude that our disclosure controls and procedures were not effective at a reasonable level of assurance. For additional information, see Controls and Procedures.

Management's Discussion and Analysis Risk Management | Market Risk

Market Risk
Overview

Our business segments have embedded exposure to market risk, including interest-rate and spread risks. Interest-rate risk is consolidated and primarily managed by the Capital Markets segment, while spread risk is owned and managed by each individual business segment. Market risk can adversely affect future cash flows, or economic value, as well as earnings and net worth.

The majority of our interest-rate risk comes from our investments in mortgage-related assets (securities and loans) and the debt we issue to fund them. Typically, an existing loan or bond investment is worth less to an investor when interest rates (yields) rise and worth more when they decline. In addition, for a majority of our single-family mortgage-related assets, the borrower has the option to make unscheduled principal payments at any time before maturity without incurring a prepayment penalty. Thus, our mortgage-related asset portfolio is also exposed to the uncertainty as to when borrowers will exercise their option and pay the outstanding principal balance of their loans. We face similar (and in most cases directionally opposite) exposure related to unsecured debt. Unsecured debt is typically worth less to an investor when interest rates (yields) rise and worth more when they decline. In addition, we issue debt with embedded options, such as an option to call, which provides us flexibility concerning the timing of our debt maturities. We actively manage our economic exposure to interest rate fluctuations.

Our primary goal in managing interest-rate risk is to reduce the amount of change in the value of our future cash flows due to future changes in interest rates. We use models to analyze possible future interest-rate scenarios, along with the cash flows of our assets and liabilities over those scenarios.

Management of Market Risk

We employ risk management practices that seek to maintain certain interest-rate characteristics of our assets and liabilities within our risk limits through a number of different strategies, including:

- n Asset selection and structuring, such as acquiring or structuring mortgage-related securities with certain expected prepayment and other characteristics;
- n Issuance of both callable and non-callable unsecured debt; and
- n Use of interest-rate derivatives, including swaps, swaptions, and futures.

Our use of derivatives is an important part of our strategy to manage interest-rate risk. When deciding to use derivatives to mitigate our exposures, we consider a number of factors, including cost, exposure to counterparty credit risks and our overall risk management strategy. See Credit Risk - Counterparty Credit Risk and Risk Factors for more discussion of our market risk exposures, including those related to derivatives, institutional counterparties and other market risks.

Although we have limited ability to manage spread risk, we do employ the following strategies:

- n Limiting the size of our assets that are exposed to spread risk; and
- n Entering into certain spread-related derivatives to offset our spread exposures.

Management's Discussion and Analysis Risk Management | Market Risk

Governance

The Risk Committee of our Board of Directors establishes Board limits for certain interest-rate and spread risk measures, and if we exceed these limits, we are required to notify the Risk Committee and address the limit breach. These limits encompass a range of interest-rate risks that include duration risk, convexity risk, volatility risk and yield curve risk associated with our use of various financial instruments, including derivatives. The Board limits also include a spread volatility limit on certain Multifamily assets. The management limits are set at values below those set at the Board level, which is intended to allow us to follow a series of predetermined actions in the event of a breach of the management limits and helps ensure proper oversight to reduce the possibility of exceeding the Board limits. Our ERC is responsible for reviewing performance as compared to the Board and management limits.

Measurement of Market Risk

The principal types of market risks to which we are exposed are described below.

| Risk | Description | Risk Exposure |
|--------------------|---|--|
| Interest-rate Risk | Interest-rate risk is the economic risk related to adverse changes in the level or volatility of interest rates. | <p>A change in the level of interest rates (represented by a parallel shift of the yield curve, all else constant) exposes our assets and liabilities to risk, potentially affecting expected future cash flows and their present values. This is reflected in our PMVS-L and duration gap disclosures.</p> <p>Similarly, changes in the shape or slope of the yield curve (often reflecting changes in the market's expectation of future interest rates) expose our assets and liabilities to risk, potentially affecting expected future cash flows and their present values. This is reflected in our PMVS-YC disclosure.</p> <p>Volatility risk is the risk that changes in the market's expectation of the magnitude of future variations in interest rates will adversely affect our economic value. We are exposed to volatility risk in both our mortgage-related assets and liabilities, especially in instruments with embedded options.</p> |
| Spread Risk | Spread risk is the risk that yields in different asset classes may not move together and may adversely affect our economic value. | <p>This risk arises principally because interest rates on our mortgage-related investments may not move in tandem with interest rates on our financial liabilities and derivatives, potentially affecting the effectiveness of our hedges.</p> <p>We are continually exposed to significant market spread risk, also referred to as mortgage-to-debt OAS risk, arising from funding mortgage-related investments with debt securities.</p> <p>We also incur market spread risk when we use LIBOR- or Treasury-based instruments in our risk management activities.</p> <p>We are exposed to market spread risk arising from the difference in time between when we commit to purchase a multifamily mortgage loan and when we securitize the loan. During this time, market spreads can widen, causing losses due to changes in fair value. We also have market spread risk on the K Certificates and SB Certificates we hold in our mortgage-related investments portfolio.</p> |

Interest-Rate Risk

We calculate our exposure to changes in interest rates for our interest rate sensitive assets and liabilities using effective duration and effective convexity, based on our models.

Management's Discussion and Analysis Risk Management | Market Risk

Effective duration measures the percentage change in the price of financial instruments from a 100 basis point change in interest rates. Financial instruments with positive duration increase in value as interest rates decline.

Conversely, financial instruments with negative duration increase in value as interest rates rise.

Effective convexity measures the change in effective duration for a 100 basis point change in interest rates. Effective duration is not constant over the entire yield curve and effective convexity measures how effective duration changes over large changes in interest rates.

Together, effective duration and effective convexity provide a measure of an instrument's overall price sensitivity to changes in interest rates. We utilize the concepts of effective duration and effective convexity in calculating our primary interest-rate risk measures: duration gap and PMVS.

Duration gap - The net effective duration of our overall portfolio of interest-rate sensitive assets and liabilities is expressed in months as our duration gap. Duration gap measures the difference in price sensitivity to interest rate changes between our financial assets and liabilities and is expressed in months relative to the market value of assets.

For example, assets with a six-month duration and liabilities with a five-month duration would result in a positive duration gap of one month.

The table below shows various duration gap measurements and the effects that changes in interest rates would generally have on portfolio value.

| Negative Duration Gap Asset Duration < Liability Duration | Zero Duration Gap Asset Duration = Liability Duration | Positive Duration Gap Asset Duration > Liability Duration |
|---|---|---|
| Net portfolio will increase in value when interest rates rise and decrease in value when interest rates fall. | Net portfolio economic value will be unchanged. The change in the value of assets from an instantaneous move in interest rates, either up or down, would be expected to be accompanied by an equal and offsetting change in the value of liabilities. | Net portfolio will increase in value when interest rates fall and decrease in value when interest rates rise. |

We actively measure and manage our duration gap exposure on a daily basis. In addition to duration gap management, we also measure and manage the price sensitivity of our portfolio to a number of different specific interest rate changes along the yield curve. The price sensitivity of an instrument to specific changes in interest rates is known as the instrument's key rate duration risk. By managing our duration exposure both in aggregate through duration gap and to specific changes in interest rates through key rate duration, we expect to limit our exposure to interest rate changes for a wide range of interest rate yield curve scenarios.

PMVS - PMVS is our estimate of the change in the market value of our financial assets and liabilities from an instantaneous shock to interest rates, assuming spreads are held constant and no rebalancing actions are undertaken.

PMVS is measured in two ways, one measuring the estimated sensitivity of our portfolio's market value to a 50 basis point parallel movement in interest rates (PMVS-L) and the other to a nonparallel movement (PMVS-YC), resulting from a 25 basis point change in slope of the LIBOR yield curve. The 50 basis point shift and 25 basis point change in slope of the LIBOR yield curve used for our PMVS measures reflect reasonably possible near-term changes that we believe provide a meaningful measure of our interest-rate risk sensitivity.

Management's Discussion and Analysis Risk Management | Market Risk

To calculate PMVS, the interest rate shock is applied to the duration (and convexity for PMVS-L) of all interest-rate sensitive financial instruments. The resulting change in market value for the aggregate portfolio is computed for both the up rate and down rate shock, and whichever produces the more adverse outcome is the PMVS. In cases where both the up rate and down rate shocks result in a positive effect, the PMVS is zero. PMVS results are shown on a pre-tax basis.

Economic Market Risk Results

Interest-Rate Risk

The tables below provide our duration gap, estimated point-in-time and minimum and maximum PMVS-L and PMVS-YC results and an average of the daily values and standard deviation for the years ended December 31, 2017 and 2016. The tables below also provide PMVS-L estimates assuming an immediate 100 basis point shift in the LIBOR yield curve. The interest-rate sensitivity of our mortgage portfolio varies across a wide range of interest rates.

| (In millions) | As of December 31, | | | | | |
|---|--------------------|---------|----------|--------|---------|----------|
| | 2017 | | | 2016 | | |
| | PMVS | PMVS-L | | PMVS | PMVS-L | |
| | 25 bps | 50 bps | 100 bps | 25 bps | 50 bps | 100 bps |
| Assuming shifts of the LIBOR yield curve, (gains) losses on: ⁽¹⁾ | | | | | | |
| Assets | \$463 | \$5,587 | \$11,446 | \$573 | \$6,397 | \$12,950 |
| Liabilities | 185 | (2,377) | (4,968) | 155 | (2,747) | (5,715) |
| Derivatives | (646) | (3,200) | (6,477) | (721) | (3,662) | (7,317) |
| Total | \$2 | \$10 | \$1 | \$7 | (\$12) | (\$82) |
| PMVS | \$2 | \$10 | \$1 | \$7 | \$— | \$— |

The categorization of the PMVS impact between assets, liabilities, and derivatives on this table is based upon the economic characteristics of those assets and liabilities, not their accounting classification. For example, purchase and sale commitments of mortgage-related securities and debt securities of consolidated trusts held by the mortgage-related investments portfolio are both categorized as assets on this table.

| (Duration gap in months, dollars in millions) | Year Ended December 31, | | | | | |
|---|-------------------------|---------|--------|----------|---------|--------|
| | 2017 | | | 2016 | | |
| | Duration | PMVS-YC | PMVS-L | Duration | PMVS-YC | PMVS-L |
| | Gap | 25 bps | 50 bps | Gap | 25 bps | 50 bps |
| Average | 0.1 | \$7 | \$16 | 0.1 | \$6 | \$20 |
| Minimum | (0.4) | \$— | \$— | (0.4) | \$— | \$— |
| Maximum | 0.8 | \$26 | \$78 | 0.7 | \$31 | \$92 |
| Standard deviation | 0.2 | \$5 | \$19 | 0.2 | \$5 | \$21 |

The disclosure in our Monthly Volume Summary reports, which are available on our website www.freddiemac.com/investors/financials/monthly-volume-summaries, reflects the average of the daily PMVS-L, PMVS-YC and duration gap estimates for a given reporting period (a month, a quarter, or a year).

Derivatives enable us to reduce our economic interest-rate risk exposure as we continue to align our derivative portfolio with the changing duration of our economically hedged assets and liabilities. The table below shows that the PMVS-L risk levels, assuming a 50 basis point shift in the LIBOR yield curve for the periods presented, would have been higher if we had not used derivatives.

Management's Discussion and Analysis Risk Management | Market Risk

| (In millions) | PMVS-L (50 bps) | | Effect of |
|-------------------|--------------------|-------------------|------------|
| | Before Derivatives | After Derivatives | |
| December 31, 2017 | \$3,210 | \$10 | (\$3,200) |
| December 31, 2016 | \$3,651 | \$— | (\$3,651) |

Limitations of Market Risk Measures

While we believe that PMVS and duration gap are useful risk management tools, they should be understood as estimates rather than as precise measurements. Mis-estimation of economic market risk could result in over or under hedging of interest-rate risk, significant economic losses and an adverse impact on earnings. The limitations of our economic market risk measures include the following:

Our PMVS and duration gap estimates are determined using models that involve our judgment of interest-rate and prepayment assumptions.

There could be times when we hedge differently than our model estimates during the period, such as when we are making changes or market updates to these models.

PMVS and duration gap do not capture the potential effect of certain other market risks, such as changes in volatility and market spread risk. The effect of these other market risks can be significant.

Our sensitivity analyses for PMVS and duration gap contemplate only certain movements in interest rates and are performed at a particular point in time based on the estimated fair value of our existing portfolio.

In recent years it has been more difficult to measure and manage the interest-rate risk related to mortgage assets as risk for prepayment model error remains high due to the low interest rate environment and uncertainty regarding default rates, unemployment, government policy changes and programs, loan modifications and the volatility and impact of home price movements on mortgage durations.

Although the mortgage-related investments portfolio is the main contributor of interest-rate risk to the company, other core businesses also contribute to our interest-rate risk and may be managed differently. We have certain assets that have a relatively short holding period. As a result, we may manage the risk of these assets based on their disposition, while our risk measures use long-term cash flows. Hedging these businesses at times requires additional assumptions concerning risk metrics to accommodate changes in pricing that may not be related to the future cash flow of the assets. This could create a perceived risk exposure as the hedged risk may differ from the model risk.

The choice of the benchmark rate used to model and hedge our positions is a significant assumption. The effectiveness of our hedges ultimately depends on how closely the different instruments (assets, liabilities and derivatives) react to the underlying chosen benchmark. In the simplest example, all instruments would have interest-rate risk based on the same underlying benchmark, in our case, the swap rate. In practice, however, different instruments react differently versus the benchmark rate, which creates a market spread between the benchmark rate and the instrument. As the market spreads of these instruments move differently, our ability to predict the behavior of each instrument relative to the others is reduced, potentially affecting the effectiveness of our hedges.

Management's Discussion and Analysis Risk Management | Market Risk

Our measurements do not include the sensitivity to interest-rate changes of the following assets and liabilities:

Credit guarantee activities - We generally do not hedge the interest-rate exposure of our credit guarantees except for the interest-rate exposure related to buy-ups, float and STACR debt notes. Float, which arises from timing differences between the borrower's principal payments on the loan and the reduction of the PC balance, can lead to significant interest expense if the interest rate paid to a PC investor is higher than the reinvestment rate earned by the securitization trusts on payments received from borrowers and paid to us as trust management income.

Other assets with minimal interest-rate sensitivity - We do not include other assets, primarily non-financial instruments such as fixed assets and REO, because we estimate their impact on PMVS and duration gap to be minimal.

GAAP Earnings Variability

The GAAP accounting treatment for our financial assets and liabilities (i.e., some are measured at amortized cost, while others are measured at fair value) creates variability in our GAAP earnings when interest rates and spreads change. This variability of GAAP earnings, which may not reflect the economics of our business, increases the risk of our having a negative net worth and thus being required to draw from Treasury.

Interest-rate Volatility

While we manage our interest-rate risk exposure on an economic basis to a low level as measured by our models, our GAAP financial results are still subject to significant earnings variability from period to period. Based upon the composition of our financial assets and liabilities, including derivatives, at December 31, 2017, we generally recognize fair value losses in GAAP earnings when interest rates decline.

In an effort to reduce our GAAP earnings variability and better align our GAAP results with the economics of our business, we began using hedge accounting during 2017. See Note 9 for additional information on hedge accounting. The table below presents the effect of derivatives used in our interest-rate risk management activities on our comprehensive income, after considering any offsetting interest rate effects related to financial instruments measured at fair value and the effects of fair value hedge accounting.

| | Year Ended December 31, | |
|--|-------------------------------|-------|
| (In billions) | 2017 | 2016 |
| Interest rate effect on derivative fair values | \$— | \$1.6 |
| Estimate of offsetting interest rate effect related to financial instruments measured at fair value ⁽¹⁾ | (0.7) | (1.2) |
| Gains (losses) on mortgage loans and debt in fair value hedge relationships | 0.3 | — |
| Income tax (expense) benefit | 0.1 | (0.1) |
| Estimated net interest rate effect on comprehensive income (loss) | (\$0.3) | \$0.3 |

Includes the interest-rate effect on our trading securities, available-for-sale securities, mortgage loans held-for-sale (1) and other assets and debt for which we elected the fair value option, which is reflected in other non-interest income (loss) and total other comprehensive income (loss) on our consolidated statements of comprehensive income.

Management's Discussion and Analysis Risk Management | Market Risk

We evaluate the potential benefits of fair value hedge accounting by evaluating a range of interest rate scenarios and identifying which of those scenarios produces the most adverse GAAP earnings outcome. The interest rate scenarios evaluated include parallel shifts in the yield curve of plus and minus 100 basis points, non-parallel yield curve shifts in which long-term interest rates increase or decrease by 100 basis points and non-parallel yield curve shifts in which short-term and medium-term interest rates increase or decrease by 100 basis points.

At December 31, 2017, the GAAP adverse scenario both before and after fair value hedge accounting was a non-parallel shift in which long-term rates decrease by 100 basis points. The results of this evaluation are shown in the table below.

| | | GAAP Adverse Scenario (Before-Tax) | |
|-----------------------|-------------------------------|---------------------------------------|------|
| (Dollars in billions) | Before Hedge Accounting | After Hedge Accounting % | |
| | | Change | |
| December 31, 2017 | (\$3.1) | (\$0.5) | 84 % |

For further discussion of financial results related to interest-rate risk, see Our Business Segments - Capital Markets. Spread Volatility

We have limited ability to manage our spread risk exposure and therefore the volatility of market spreads may contribute to significant GAAP earnings variability. For financial assets measured at fair value, we generally recognize fair value losses when market spreads widen. Conversely, for financial liabilities measured at fair value, we generally recognize fair value gains when market spreads widen.

The table below shows the estimated effect of spreads on our comprehensive income (loss), after tax, by segment.

| (In billions) | Year Ended December 31, | |
|--|----------------------------------|-------|
| | 2017 | 2016 |
| Capital Markets | \$0.8 | \$0.3 |
| Multifamily | 0.3 | — |
| Single-family Guarantee ⁽¹⁾ | (0.2) | (0.2) |
| Spread effect on comprehensive income (loss) | \$0.9 | \$0.1 |

(1) Represents spread exposure on certain STACR debt securities for which we have elected the fair value option.

For further discussion of significant financial results related to spread risk, see Our Business Segments - Multifamily and Our Business Segments - Capital Markets.

LIQUIDITY AND CAPITAL RESOURCES

Overview

Our business activities require that we maintain adequate liquidity to fund our operations, which primarily include the following:

- n Principal payments due to the maturity, redemption or repurchase of our other debt;
- n Interest payments on our other debt;
- n Dividend requirements on our senior preferred stock;
- n Cash purchases of single-family and multifamily loans;
- n Purchases of mortgage-related securities and non-mortgage investments;
- n Removal of modified or seriously delinquent mortgage loans from PC trusts;
- n Any shortfall related to the payments of principal and interest on our debt securities issued by consolidated trusts and any other payments related to our guarantees of mortgage assets;
- n Payments to affordable housing funds under the GSE Act;
- n Payments to Treasury associated with the legislated 10 basis point increase under the Temporary Payroll Tax Cut Continuation Act;
- n Any costs related to the disposition of our REO properties;
- n Payments related to derivative contracts;
- n Posting or pledging collateral to third parties in connection with secured financing and daily trade activities; and
- n Administrative expenses.

We fund our cash needs primarily by issuing other debt. Other sources of cash primarily include:

- n Interest and principal payments on and sales of securities or loans that we hold in our mortgage-related investments portfolio or our Liquidity and Contingency Operating Portfolio;
- n Repurchase transactions with counterparties;
- n Guarantee fees we receive in connection with our guarantee activities, excluding those fees associated with the legislated 10 basis point increase we remit to Treasury; and
- n Quarterly draws from Treasury under the Purchase Agreement, which are made if we have a quarterly deficit in our net worth.

In addition to the uses and sources of cash described above, we are involved in various legal proceedings, including those discussed in Legal Proceedings, which may result in a need to use cash to settle claims or pay certain costs or receipt of cash from settlements.

Our securities and other obligations are not guaranteed by the U.S. government and do not constitute a debt or obligation of the U.S. government or any agency or instrumentality thereof, other than Freddie Mac. We continue to manage our debt issuances to remain in compliance with the aggregate indebtedness limits set forth in the Purchase Agreement. For a description of our debt products, see Our Business Segments - Capital Markets.

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Management Framework

Liquidity Management Framework

The support provided by Treasury pursuant to the Purchase Agreement enables us to have adequate liquidity to conduct our normal business activities. However, the costs and availability of our debt funding could vary for a number of reasons, including the uncertainty about the future of the GSEs and any future downgrades in our credit ratings or the credit ratings of the U.S. government.

We make extensive use of the Federal Reserve's payment system in our business activities. The Federal Reserve requires that we fully fund our accounts at the Federal Reserve Bank of New York to the extent necessary to cover cash payments on our debt and mortgage-related securities each day, before the Federal Reserve Bank of New York, acting as our fiscal agent, will initiate such payments. Although we seek to maintain sufficient intraday liquidity to fund our activities through the Federal Reserve's payment system, we have limited access to cash once the debt markets are closed for the day. Insufficient cash may cause our account to be overdrawn, potentially resulting in penalties and reputational harm.

Maintaining sufficient liquidity is of primary importance to, and a cost of, our business. Under our liquidity management practices and policies, we:

- n Manage intraday cash needs and provide for the contingency of an unexpected cash demand;
- n Maintain cash and non-mortgage investments to enable us to meet ongoing cash obligations for a limited period of time, assuming no access to unsecured debt markets;
- n Maintain unencumbered securities with a value greater than or equal to the largest projected daily cash shortfall for an extended period of time, assuming no access to unsecured debt markets; and
- n Manage the maturity of our unsecured debt based on our asset profile.

To facilitate cash management, we forecast cash outflows and inflows using assumptions and models. These forecasts help us to manage our liabilities with respect to the timing of our cash flows. Differences between actual and forecasted cash flows have resulted in higher costs from issuing a higher amount of debt than needed or unexpectedly needing to issue debt, and may do so in the future. Differences between actual and forecasted cash flows also could result in our account at the Federal Reserve Bank of New York being overdrawn. We maintain daily cash reserves to manage this risk.

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

Liquidity Profile

During 2017, the majority of the funds in our Liquidity and Contingency Operating Portfolio were deposited with the Federal Reserve Bank of New York, invested in U.S. Treasury securities, or invested in securities purchased under agreements to resell. In the event of a downgrade of a position or counterparty, as applicable, below minimum rating requirements, we make an assessment whether to exit the existing position or continue to do business with the counterparty.

During 2017, we had sufficient access to the debt markets due largely to support from the U.S. government. We rely significantly on our ability to issue debt on an on-going basis to refinance our effective short-term debt. Our effective short-term debt percentage, which represents the percentage of our total other debt that is expected to mature within one year, was 45.4% and 46.1% as of December 31, 2017 and 2016, respectively.

Our debt cap under the Purchase Agreement was \$407.2 billion in 2017 and declined to \$346.1 billion on January 1, 2018. As of December 31, 2017, our aggregate indebtedness, calculated as the par value of other debt, was \$316.7 billion. We disclose the amount of our indebtedness on this basis monthly under the caption "Other Debt Activities - Total Debt Outstanding" in our Monthly Volume Summary reports, which are available on our web site at www.freddiemac.com/investors/financials/monthly-volume-summaries.

Our ability to maintain sufficient liquidity, including by pledging mortgage-related and other securities as collateral to other institutions, could cease or change rapidly and the cost of the available funding could increase significantly due to changes in market interest rates, market confidence, operational risks and other factors.

To fund our business activities, we depend on the continuing willingness of investors to purchase our debt securities. The reduction in our mortgage-related investments portfolio has reduced our funding needs. We expect that this trend will continue in 2018 as the mortgage-related investments portfolio shrinks to the required Purchase Agreement limit. Changes or perceived changes in the government's support of us could have a severe negative effect on our access to the debt markets and on our debt funding costs.

In addition, any change in applicable legislative or regulatory exemptions, including those described in Regulation and Supervision, could adversely affect our access to some debt investors, thereby potentially increasing our debt funding costs. For more information on our short- and long-term liquidity needs, see Contractual Obligations.

Other Debt Activities

Debt securities that we issue are classified either as debt securities of consolidated trusts held by third parties or other debt. We issue other debt to fund our operations. Competition for funding can vary with economic, financial market and regulatory environments.

The tables below summarize the par value and the average rate of other debt securities we issued or paid off, including regularly scheduled principal payments, payments resulting from calls and payments for repurchases. We call, exchange or repurchase our outstanding debt securities from time to time for a

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

variety of reasons, including managing our funding composition and supporting the liquidity of our debt securities.

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

| (Dollars in millions) | Year Ended December 31, 2017 | | | | | |
|--|------------------------------|--------------------------------|-----------|-----------|--------------------------------|---|
| | Short-term | Average Rate ⁽¹⁾ | | Long-term | Average Rate ⁽¹⁾ | |
| Discount notes and Reference Bills | | | | | | |
| Beginning balance | \$61,042 | 0.47 % | \$— | — | — | % |
| Issuances | 376,685 | 0.85 % | — | — | — | % |
| Repurchases | (57) | 0.91 % | — | — | — | % |
| Maturities | (391,953) | 0.76 % | — | — | — | % |
| Ending Balance | 45,717 | 1.19 % | — | — | — | % |
| Securities sold under agreements to repurchase | | | | | | |
| Beginning balance | 3,040 | 0.42 % | — | — | — | % |
| Additions | 133,223 | 0.72 % | — | — | — | % |
| Repayments | (126,582) | 0.67 % | — | — | — | % |
| Ending Balance | 9,681 | 1.06 % | — | — | — | % |
| Callable debt | | | | | | |
| Beginning balance | — | — | % | 98,420 | 1.44 | % |
| Issuances | — | — | % | 56,894 | 1.92 | % |
| Repurchases | — | — | % | (335) | 1.83 | % |
| Calls | — | — | % | (27,414) | 1.75 | % |
| Maturities | — | — | % | (13,743) | 0.87 | % |
| Ending Balance | — | — | % | 113,822 | 1.58 | % |
| Non-callable debt ⁽²⁾ | | | | | | |
| Beginning balance | 7,435 | 0.41 % | 186,806 | 2.10 | — | % |
| Issuances | 21,504 | 0.99 % | 25,510 | 2.11 | — | % |
| Repurchases | (500) | 0.82 % | (1,211) | 1.40 | — | % |
| Maturities | (10,647) | 0.52 % | (82,011) | 1.59 | — | % |
| Ending Balance | 17,792 | 1.03 % | 129,094 | 2.52 | — | % |
| Total other debt | \$73,190 | 1.14 % | \$242,916 | 2.08 | — | % |
| Year Ended December 31, 2016 | | | | | | |
| (Dollars in millions) | Short-term | Average Rate ⁽¹⁾ | | Long-term | Average Rate ⁽¹⁾ | |
| | | | | | | |
| Discount notes and Reference Bills | | | | | | |
| Beginning balance | \$104,088 | 0.28 % | \$— | — | — | % |
| Issuances | 424,256 | 0.30 % | — | — | — | % |
| Maturities | (467,302) | 0.27 % | — | — | — | % |
| Ending Balance | 61,042 | 0.47 % | — | — | — | % |
| Securities sold under agreements to repurchase | | | | | | |
| Beginning balance | — | — | % | — | — | % |
| Additions | 61,284 | 0.07 % | — | — | — | % |
| Repayments | (58,244) | 0.05 % | — | — | — | % |
| Ending Balance | 3,040 | 0.42 % | — | — | — | % |

| | | | | | |
|-------------------|---|---|-------------|------|---|
| Callable debt | | | | | |
| Beginning balance | — | — | % 107,675 | 1.61 | % |
| Issuances | — | — | % 115,930 | 1.47 | % |
| Calls | — | — | % (123,475) | 1.46 | % |
| Maturities | — | — | % (1,710) | 0.65 | % |
| Ending Balance | — | — | % 98,420 | 1.44 | % |

| | | | | | |
|----------------------------------|---------|------|------------|-------|---|
| Non-callable debt ⁽²⁾ | | | | | |
| Beginning balance | 9,545 | 0.20 | % 196,713 | 2.34 | % |
| Issuances | 7,435 | 0.41 | % 49,383 | 1.17 | % |
| Repurchases | — | — | % (53) | 11.78 | % |
| Maturities | (9,545) | 0.20 | % (59,237) | 2.26 | % |
| Ending Balance | 7,435 | 0.41 | % 186,806 | 2.10 | % |

Total other debt \$71,517 0.47 % \$285,226 1.87 %

(1) Average rate is weighted based on par value.

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

Includes STACR and SCR debt notes and certain multifamily other debt. STACR and SCR debt notes are subject (2) to prepayment risk as their payments are based upon the performance of a reference pool of mortgage assets that may be prepaid by the related mortgage borrower at any time without penalty.

Our outstanding other debt balance continues to decline as we reduce our indebtedness along with the decline in our mortgage-related investments portfolio. As a result, our total issuances, payoffs and maturities of other debt, excluding securities sold under agreements to repurchase, decreased in 2017 compared to 2016.

Our short-term debt issuances provide us with overall lower funding costs relative to medium and longer term debt. In October 2016, amendments to the SEC's rules that govern money market mutual funds became effective. These amendments make certain structural and operational reforms to address the risks of investor withdrawals from money market funds. These amendments do not apply to mutual funds that invest solely in debt issued or guaranteed by the U.S. government or its agencies and instrumentalities, including GSEs. As a result, the demand for short-term government and agency debt has increased, which contributed to the improvement in our short-term and non-callable debt spreads during 2016. This increased demand continued in 2017.

During 2017, we replaced a portion of called or matured medium-term and long-term debt with callable debt. Our callable debt provides us with the option to repay the outstanding principal balance of the debt prior to its contractual maturity date. As of December 31, 2017, \$75 billion of the outstanding \$114 billion of callable debt may be called within one year, not including callable debt due to contractually mature within one year.

Other Short-term Debt

The tables below contain details on the characteristics of our other short-term debt.

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

| (Dollars in millions) | As of December 31, 2017 | | | | | |
|--|-------------------------|--|--|----------------|--|---|
| | Ending Balance | | | Yearly Average | | |
| | Carrying Value | Weighted Average Effective Rate ⁽¹⁾ | | Carrying Value | Weighted Average Effective Rate ⁽¹⁾ | Maximum Carrying Value Outstanding at Any Month End |
| Discount notes and Reference Bills | \$45,596 | 1.19 % | | \$50,867 | 0.85 % | \$60,967 |
| Medium-term notes | 17,792 | 1.03 | | 12,172 | 0.78 | 17,967 |
| Securities sold under agreements to repurchase | 9,681 | 1.06 | | 8,092 | 0.65 | 11,491 |
| Total | \$73,069 | 1.14 % | | | | |

| (Dollars in millions) | As of December 31, 2016 | | | | | |
|--|-------------------------|--|--|----------------|--|---|
| | Ending Balance | | | Yearly Average | | |
| | Carrying Value | Weighted Average Effective Rate ⁽¹⁾ | | Carrying Value | Weighted Average Effective Rate ⁽¹⁾ | Maximum Carrying Value Outstanding at Any Month End |
| Discount notes and Reference Bills | \$60,976 | 0.47 % | | \$73,169 | 0.41 % | \$96,767 |
| Medium-term notes | 7,435 | 0.41 | | 7,035 | 0.23 | 9,545 |
| Securities sold under agreements to repurchase | 3,040 | 0.42 | | 3,112 | 0.10 | 8,294 |
| Total | \$71,451 | 0.47 % | | | | |

| (Dollars in millions) | As of December 31, 2015 | | | | | |
|--|-------------------------|--|--|----------------|--|---|
| | Ending Balance | | | Yearly Average | | |
| | Carrying Value | Weighted Average Effective Rate ⁽¹⁾ | | Carrying Value | Weighted Average Effective Rate ⁽¹⁾ | Maximum Carrying Value Outstanding at Any Month End |
| Discount notes and Reference Bills | \$104,027 | 0.28 % | | \$102,540 | 0.16 % | \$123,248 |
| Medium-term notes | 9,545 | 0.20 | | 3,173 | 0.09 | 9,454 |
| Securities sold under agreements to repurchase | — | — | | 15 | 0.21 | — |
| Total | \$113,572 | 0.27 % | | | | |

(1) Average rate is weighted based on carrying value.

The following graphs present our other debt by contractual maturity date and earliest redemption date. The earliest redemption date refers to the earliest call date for callable debt and the contractual maturity date for all other debt.

Contractual Maturity Date as of December 31, 2017

Earliest Redemption Date as of December 31, 2017

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Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

Debt Securities of Consolidated Trusts

The table below shows the issuance and extinguishment activity for the debt securities of our consolidated trusts.

| (In millions) | Year Ended December | |
|---|---------------------|-------------|
| | 31, 2017 | 2016 |
| Beginning balance | \$1,602,162 | \$1,513,089 |
| Issuances: | | |
| New issuances to third parties | 256,931 | 309,021 |
| Additional issuances of securities | 150,651 | 162,386 |
| Total issuances | 407,582 | 471,407 |
| Extinguishments: | | |
| Purchases of debt securities from third parties | (42,797) | (42,716) |
| Debt securities received in settlement of advances to lenders | (34,560) | (29,292) |
| Repayments of debt securities | (259,782) | (310,326) |
| Total extinguishments | (337,139) | (382,334) |
| Ending balance | 1,672,605 | 1,602,162 |
| Unamortized premiums and discounts | 48,391 | 46,521 |
| Debt securities of consolidated trusts held by third parties | \$1,720,996 | \$1,648,683 |

Debt securities of our consolidated trusts represent our liability to third parties that hold beneficial interests in our consolidated securitization trusts. Our exposure on debt securities of consolidated trusts is limited to the guarantee we provide on the payment of principal and interest on these securities, as the primary source of repayment of these debt securities comes from the cash flows of the mortgage loans held by the trusts which back the securities. At December 31, 2017, our estimated exposure (including the amounts that are due to Freddie Mac for debt securities of consolidated trusts that we purchased) to these debt securities is recognized as the allowance for credit losses on mortgage loans held by consolidated trusts. See Note 4 for details on our allowance for loan losses.

The table below provides information on the UPB of debt securities issued by our consolidated trusts.

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

| | As of December 31, | |
|---|--------------------|-------------|
| (In millions) | 2017 | 2016 |
| Single-family PCs: | | |
| 30-year or more amortizing fixed-rate | \$1,331,463 | \$1,235,862 |
| 20-year amortizing fixed-rate | 81,889 | 82,118 |
| 15-year amortizing fixed-rate | 274,561 | 282,520 |
| Adjustable-rate | 52,870 | 57,038 |
| Interest-only | 9,867 | 15,043 |
| FHA/VA and other governmental | 2,157 | 2,421 |
| Total single-family PCs | 1,752,807 | 1,675,002 |
| Other single-family | 3,650 | 4,531 |
| Total single-family | 1,756,457 | 1,679,533 |
| Multifamily | | |
| Credit risk transfer securitizations | 2,000 | — |
| Other securitization products | 3,747 | 3,048 |
| Total multifamily | 5,747 | 3,048 |
| Total Freddie Mac mortgage-related securities | 1,762,204 | 1,682,581 |
| Freddie Mac mortgage-related securities repurchased or retained at issuance | (89,599) | (80,419) |
| Debt securities of consolidated trusts held by third parties | \$1,672,605 | \$1,602,162 |
| Credit Ratings | | |

Our ability to access the capital markets and other sources of funding, as well as our cost of funds, is highly dependent upon our credit ratings. The table below indicates our credit ratings as of February 1, 2018.

| | Nationally Recognized Statistical Rating Organization | | |
|--------------------------------|--|---------|--------|
| | S&P | Moody's | Fitch |
| Senior long-term debt | AA+ | Aaa | AAA |
| Short-term debt | A-1+ | P-1 | F1+ |
| Subordinated debt | AA- | Aa2 | AA- |
| Preferred stock ⁽¹⁾ | D | Ca | C/RR6 |
| Outlook | Stable | Stable | Stable |

(1) Does not include senior preferred stock issued to Treasury.

Our credit ratings and outlooks are primarily based on the support we receive from Treasury, and therefore, are affected by changes in the credit ratings and outlooks of the U.S. government.

A security rating is not a recommendation to buy, sell or hold securities. It may be subject to revision or withdrawal at any time by the assigning rating organization. Each rating should be evaluated independently of any other rating.

Other Investments and Cash Portfolio

The investments in our other investments and cash portfolio are important to our cash flow, collateral management, asset and liability management and our ability to provide liquidity and stability to the

Management's Discussion and Analysis Liquidity and Capital Resources | Liquidity Profile

mortgage market. The table below summarizes the balances in our other investments and cash portfolio, which includes the Liquidity and Contingency Operating Portfolio.

| (In billions) | As of December 31, 2017 | | | | As of December 31, 2016 | | | |
|---|---|-------------------|----------------------|--|---|-------------------|----------------------|--|
| | Liquidity and Contingency Operating Portfolio | Custodial Account | Other ⁽¹⁾ | Total Other Investments and Cash Portfolio | Liquidity and Contingency Operating Portfolio | Custodial Account | Other ⁽¹⁾ | Total Other Investments and Cash Portfolio |
| Cash and cash equivalents | \$6.8 | \$— | \$— | \$6.8 | \$12.4 | \$— | \$— | \$12.4 |
| Restricted cash and cash equivalents | — | 0.5 | 2.5 | 3.0 | — | 9.5 | 0.4 | 9.9 |
| Securities purchased under agreements to resell | 38.9 | 16.8 | 0.2 | 55.9 | 37.5 | 13.6 | 0.4 | 51.5 |
| Non-mortgage related securities | 22.2 | — | 0.6 | 22.8 | 19.6 | — | 1.5 | 21.1 |
| Advances to lenders | — | — | 0.8 | 0.8 | — | — | 1.3 | 1.3 |
| Total | \$67.9 | \$17.3 | \$4.1 | \$89.3 | \$69.5 | \$23.1 | \$3.6 | \$96.2 |

Consists of amounts related to collateral held by us from derivative and other counterparties, investments in unsecured agency debt in which we may not otherwise invest, other than to pledge as collateral to our counterparties when our derivatives are in a liability position, advances to lenders and other secured lending transactions.

Our non-mortgage-related securities in the Liquidity and Contingency Operating Portfolio consist of U.S. Treasury securities and other investments that we could sell to provide us with an additional source of liquidity to fund our business operations. We also maintain non-interest-bearing deposits at the Federal Reserve Bank of New York.

Mortgage Loans and Mortgage-Related Securities

We invest principally in mortgage loans and mortgage-related securities, certain categories of which are largely unencumbered and liquid. Our primary source of liquidity among these mortgage assets is our holdings of single-class and multiclass agency securities, excluding certain structured agency securities collateralized by non-agency mortgage-related securities.

In addition, we hold unsecuritized single-family loans and multifamily held-for-sale loans that could be securitized and would then be available for sale or use as collateral for repurchase agreements. Due to the large size of our portfolio of liquid assets, the amount of mortgage-related assets that we may successfully sell or borrow against in the event of a liquidity crisis or significant market disruption may be substantially less than the amount of mortgage-related assets we hold. There would likely be insufficient market demand for large amounts of these assets over a prolonged period of time, which would limit our ability to sell or borrow against these assets.

We hold other mortgage assets, but given their characteristics, they may not be available for immediate sale or for use as collateral for repurchase agreements. These assets consist of certain structured agency securities collateralized by non-agency mortgage-related securities, non-agency CMBS, non-agency RMBS backed by subprime, option ARM, Alt-A and other loans and unsecuritized seriously delinquent and modified single-family loans.

We are subject to limits on the amount of mortgage assets we can sell in any calendar month without review and approval by FHFA and, if FHFA so determines, Treasury.

Management's Discussion and Analysis Liquidity and Capital Resources I Cash Flows

Cash Flows

We evaluate our cash flow performance by comparing the net cash flows from operating and investing activities to the net cash flows required to finance those activities. The following graphs present the results of these activities for the years ended December 31, 2015, 2016 and 2017.

Operating Cash Flows Investing Cash Flows Financing Cash Flows
Commentary

2017 vs. 2016

nCash provided by operating activities increased \$0.6 billion primarily due to the following:

1 Increase in other income due to settlement proceeds received from RBS related to litigation involving certain of our non-agency mortgage-related securities.

This increase was partially offset by:

1 Increase in net purchases of mortgage loans acquired as held-for-sale due to the overall growth of the multifamily mortgage market.

nCash provided by investing activities decreased \$17.8 billion primarily due to the following:

1 Increase in securities purchased under agreements to resell, as excess cash was invested in securities to earn a yield; and

1 Decrease in net repayments of mortgage loans acquired as held-for-investment primarily due to lower prepayments as a result of higher average mortgage interest rates.

This decrease was partially offset by:

1 Increase in net proceeds received from sales of investment securities driven by the continued reduction in the balance of our mortgage investment portfolio as required by the Purchase Agreement and FHFA.

nCash used in financing activities decreased \$4.9 billion primarily due to the following:

1 Increase in net repayments and redemptions of debt securities of consolidated trusts held by third parties due to a decline in the volume of single-family PC issuance for cash; and

1 Decrease in net repayments of other debt, as we reduced our indebtedness along with the decline in our mortgage-related investments portfolio.

Management's Discussion and Analysis Liquidity and Capital Resources I Cash Flows

2016 vs. 2015

nCash used by operating activities increased \$5.8 billion primarily due to the following:

l Increase in net sales of mortgage loans acquired as held-for-sale, primarily due to an increase in the volume of our multifamily securitizations.

This increase was partially offset by:

l Decrease in our net interest income.

nCash provided by investing activities decreased \$9.7 billion primarily due to the following:

l Increase in advances to lenders;

l Increase in net purchases of investment securities, primarily due to more investment securities being retained from our agency resecuritizations.

This decrease was partially offset by:

l Decrease in securities purchased under agreements to resell due to lower near-term cash needs for upcoming maturities and anticipated calls of other debt at the end of 2016 compared to the end of 2015; and

l Decrease in restricted cash due to the withdrawal of company funds from the custodial account.

nCash used in financing activities decreased \$16.0 billion primarily due to the following:

l Decrease in net repayments and redemptions of debt securities of consolidated trusts held by third parties due to an increase in the volume of our single-family PC issuances for cash.

This decrease was partially offset by:

l Increase in net repayments of other debt, as we reduced our indebtedness along with the decline in our mortgage-related investments portfolio.

Management's Discussion and Analysis Liquidity and Capital Resources I Capital Resources

Capital Resources

Our entry into conservatorship resulted in significant changes to the assessment of our capital adequacy and our management of capital. Under the Purchase Agreement, Treasury made a commitment to provide us with equity funding, under certain conditions, to eliminate deficits in our net worth. Obtaining equity funding from Treasury pursuant to its commitment under the Purchase Agreement enables us to avoid being placed into receivership by FHFA and maintain the confidence of the debt markets as a very high quality credit, upon which our business model is dependent.

At December 31, 2017, we had a net worth deficit of \$312 million. As a result, FHFA, as Conservator, will submit a draw request, on our behalf, to Treasury under the Purchase Agreement in the amount of \$312 million. Upon the funding of this draw request, the aggregate liquidation preference of the senior preferred stock will increase to \$75.6 billion and the amount of available funding remaining under the Purchase Agreement will decrease to \$140.2 billion. To the extent we draw additional funds in the future, the aggregate liquidation preference will increase and the amount of available funding will decrease by the amount of those draws. See Conservatorship and Related Matters and Regulation and Supervision for more information.

In June 2016, FASB issued a new Accounting Standards Update (ASU 2016-13, Financial Instruments—Credit Losses) related to the measurement of credit losses on financial instruments that will be effective as of January 1, 2020, with early adoption permitted as of January 1, 2019. This Update replaces the incurred loss impairment methodology in current GAAP with a methodology that reflects lifetime expected credit losses. While we are still evaluating the effect that the adoption of this Update will have on our financial results, it will increase (perhaps substantially) our provision for credit losses in the period of adoption. This Update increases the risk that we will need to request a draw from Treasury for the period of adoption.

The table below presents activity related to our net worth.

| (In millions) | Year Ended December 31, | | |
|--|-------------------------|-----------|----------|
| | 2017 | 2016 | 2015 |
| Beginning balance | \$5,075 | \$2,940 | \$2,651 |
| Comprehensive income | 5,558 | 7,118 | 5,799 |
| Capital draws received from Treasury | — | — | — |
| Senior preferred stock dividends declared | (10,945) | (4,983) | (5,510) |
| Total equity / net worth | (\$312) | \$5,075 | \$2,940 |
| Aggregate draws requested under Purchase Agreement | \$71,336 | \$71,336 | \$71,336 |
| Aggregate cash dividends paid to Treasury | \$112,393 | \$101,448 | \$96,465 |

Management's Discussion and Analysis Conservatorship and Related Matters

CONSERVATORSHIP AND RELATED MATTERS

Supervision of Our Company During Conservatorship

FHFA has broad powers when acting as our Conservator. Upon its appointment, the Conservator immediately succeeded to all rights, titles, powers and privileges of Freddie Mac and of any stockholder, officer or director of Freddie Mac with respect to Freddie Mac and its assets. The Conservator also succeeded to the title to all books, records and assets of Freddie Mac held by any other legal custodian or third party.

Under the GSE Act, the Conservator may take any actions it determines are necessary to put us in a safe and solvent condition and appropriate to carry on our business and preserve and conserve our assets and property. The Conservator's powers include the ability to transfer or sell any of our assets or liabilities, subject to certain limitations and post-transfer notice provisions, without any approval, assignment of rights or consent of any party. However, the GSE Act provides that loans and mortgage-related assets that have been transferred to a Freddie Mac securitization trust must be held by the Conservator for the beneficial owners of the trust and cannot be used to satisfy our general creditors.

We conduct our business subject to the direction of FHFA as our Conservator. The Conservator has delegated certain authority to the Board of Directors to oversee, and to management to conduct, business operations so we can operate in the ordinary course. The directors serve on behalf of, and exercise authority as directed by, and owe their fiduciary duties of care and loyalty to, the Conservator. The Conservator retains the authority to withdraw or revise its delegations of authority at any time. The Conservator also retains certain significant authorities for itself, and has not delegated them to the Board. The Conservator continues to provide strategic direction for the company and directs the efforts of the Board and management to implement its strategy. Despite the delegations of authority to management, many management decisions are subject to review and/or approval by FHFA and management frequently receives direction from FHFA on various matters involving day-to-day operations.

Our current business objectives reflect direction we have received from the Conservator including the Conservatorship Scorecards. At the direction of the Conservator, we have made changes to certain business practices that are designed to provide support for the mortgage market in a manner that serves our public mission and other non-financial objectives. Given our public mission and the important role our Conservator has placed on Freddie Mac in addressing housing and mortgage market conditions, we sometimes take actions that could have a negative impact on our business, operating results or financial condition, and could thus contribute to a need for additional draws under the Purchase Agreement. Certain of these actions are intended to help homeowners and the mortgage market.

Purchase Agreement, Warrant and Senior Preferred Stock

In connection with our entry into conservatorship, we entered into the Purchase Agreement with

Management's Discussion and Analysis Conservatorship and Related Matters

Treasury. Under the Purchase Agreement, we issued to Treasury both senior preferred stock and a warrant to purchase common stock. The Purchase Agreement, the warrant and the senior preferred stock do not contain any provisions causing them to terminate or cease to exist upon the termination of conservatorship. The conservatorship, the Purchase Agreement, the warrant and the senior preferred stock materially limit the rights of our common and preferred stockholders (other than Treasury).

Pursuant to the Purchase Agreement, which we entered into through FHFA, in its capacity as Conservator, on September 7, 2008, we issued to Treasury one million shares of Variable Liquidation Preference Senior Preferred Stock with an initial liquidation preference of \$1 billion and a warrant to purchase, for a nominal price, shares of our common stock equal to 79.9% of the total number of shares outstanding. The senior preferred stock and warrant were issued to Treasury as an initial commitment fee in consideration of Treasury's commitment to provide funding to us under the Purchase Agreement. We did not receive any cash proceeds from Treasury as a result of issuing the senior preferred stock or the warrant. Under the Purchase Agreement, our ability to repay the liquidation preference of the senior preferred stock is limited and we will not be able to do so for the foreseeable future, if at all.

The Purchase Agreement provides that, on a quarterly basis, we generally may draw funds up to the amount, if any, by which our total liabilities exceed our total assets, as reflected on our GAAP consolidated balance sheet for the applicable fiscal quarter, provided that the aggregate amount funded under the Purchase Agreement may not exceed Treasury's commitment. The amount of any draw will be added to the aggregate liquidation preference of the senior preferred stock and will reduce the amount of available funding remaining. Deficits in our net worth have made it necessary for us to make substantial draws on Treasury's funding commitment under the Purchase Agreement. In addition, the Letter Agreement increased the aggregate liquidation preference of the senior preferred stock by \$3.0 billion on December 31, 2017. As of December 31, 2017, the aggregate liquidation preference of the senior preferred stock was \$75.3 billion, and the amount of available funding remaining under the Purchase Agreement was \$140.5 billion.

Treasury, as the holder of the senior preferred stock, is entitled to receive cumulative quarterly cash dividends, when, as and if declared by our Board of Directors. The dividends we have paid to Treasury on the senior preferred stock have been declared by, and paid at the direction of, the Conservator, acting as successor to the rights, titles, powers and privileges of the Board. Under the August 2012 amendment to the Purchase Agreement, our cash dividend requirement each quarter is the amount, if any, by which our Net Worth Amount at the end of the immediately preceding fiscal quarter, less the applicable Capital Reserve Amount, exceeds zero. The applicable Capital Reserve Amount was \$0.6 billion in 2017. Under the Letter Agreement, the dividend for the dividend period from October 1, 2017 through and including December 31, 2017 was reduced to \$2.25 billion. The applicable Capital Reserve Amount from January 1, 2018 and thereafter will be \$3.0 billion. As a result of the net worth sweep dividend, our future profits in excess of the applicable Capital Reserve Amount will be distributed to Treasury, and the holders of our common stock and non-senior preferred stock will not receive benefits that could otherwise flow from such future profits. If for any reason we were not to pay the amount of our dividend requirement on the senior preferred stock in full, the unpaid amount would be added to the liquidation preference and our applicable Capital Reserve Amount would thereafter be zero, but this would not affect our ability to draw funds from Treasury under the Purchase Agreement.

The senior preferred stock is senior to our common stock and all other outstanding series of our preferred stock, as well as any capital stock we issue in the future, as to both dividends and rights upon

Management's Discussion and Analysis Conservatorship and Related Matters

liquidation. We are not permitted to redeem the senior preferred stock prior to the termination of Treasury's funding commitment under the Purchase Agreement.

The Purchase Agreement and warrant contain covenants that significantly restrict our business and capital activities. For example, the Purchase Agreement provides that, until the senior preferred stock is repaid or redeemed in full, we may not, without the prior written consent of Treasury:

- n Pay dividends on our equity securities, other than the senior preferred stock or warrant, or repurchase our equity securities;

- n Issue any additional equity securities, except in limited instances;

- n Sell, transfer, lease or otherwise dispose of any assets, other than dispositions for fair market value in the ordinary course of business, consistent with past practices, and in other limited circumstances; and

- n Issue any subordinated debt.

Limits on Our Mortgage-Related Investments Portfolio and Indebtedness

Our ability to acquire and sell mortgage assets is significantly constrained by limitations under the Purchase Agreement and other limitations imposed by FHFA:

- n Under the Purchase Agreement and FHFA regulation, the UPB of our mortgage-related investments portfolio is subject to a cap that decreases by 15% each year until the cap reaches \$250 billion.

- n Under the Purchase Agreement, we may not incur indebtedness that would result in the par value of our aggregate indebtedness exceeding 120% of the amount of mortgage assets we are permitted to own on December 31 of the immediately preceding calendar year.

- n Our Retained Portfolio Plan, which we adopted in 2014, provides for us to manage the mortgage-related investments portfolio so that it does not exceed 90% of the cap established by the Purchase Agreement, subject to certain exceptions. Under the plan, we may seek permission from FHFA to increase the plan's limit on the mortgage-related investments portfolio to 95% of the Purchase Agreement cap.

- n FHFA indicated that any portfolio sales should be commercially reasonable transactions that consider impacts to the market, borrowers and neighborhood stability.

Our decisions with respect to managing the decline of the mortgage-related investments portfolio affect all three business segments. In order to achieve all of our portfolio reduction goals, it is possible that we may forgo economic opportunities in one business segment in order to pursue opportunities in another business segment. The reduction in the mortgage-related investments portfolio will result in a decline in income from this portfolio over time.

Our results against the limits imposed on our mortgage-related investments portfolio and aggregate indebtedness for the year ended December 31, 2017 are shown below.

Management's Discussion and Analysis Conservatorship and Related Matters

Mortgage Assets

Indebtedness

Reducing our Mortgage-Related Investments Portfolio Over Time

Our mortgage-related investments portfolio includes assets held by all three business segments and consists of:

- n Agency securities, which include both single-family and multifamily Freddie Mac mortgage-related securities and non-Freddie Mac agency mortgage-related securities;
- n Non-agency mortgage-related securities, which include single-family non-agency mortgage-related securities, CMBS, housing revenue bonds and other multifamily securities; and
- n Single-family and multifamily unsecuritized loans.

Management's Discussion and Analysis Conservatorship and Related Matters

We evaluate the liquidity of the assets in our mortgage-related investments portfolio based on three categories (in order of liquidity):

Liquid - single-class and multi-class agency securities, excluding certain structured agency securities collateralized by non-agency mortgage-related securities. Also includes certain non-agency mortgage-related securities guaranteed by a GSE;

Securitization Pipeline - primarily includes performing multifamily and single-family loans purchased for cash and primarily held for a short period until securitized, with the resulting Freddie Mac issued securities being sold or retained; and

Less Liquid - assets that are less liquid than both agency securities and loans in the securitization pipeline (e.g., nonperforming loans, single-family seriously delinquent loans and non-agency mortgage-related securities not guaranteed by a GSE).

The table below presents the UPB of our mortgage-related investments portfolio, for purposes of the limit imposed by the Purchase Agreement and FHFA regulation. The cap for this portfolio will decrease to \$250 billion at December 31, 2018.

| (Dollars in millions) | As of December 31, 2017 | | | | As of December 31, 2016 | | | |
|--|-------------------------|-------------------------|-------------|---------|-------------------------|-------------------------|-------------|----------|
| | Liquid | Securitization Pipeline | Less Liquid | Total | Liquid | Securitization Pipeline | Less Liquid | Total |
| Capital Markets segment - Mortgage investments portfolio | | | | | | | | |
| Single-family unsecuritized loans | | | | | | | | |
| Performing loans | \$— | \$9,999 | \$— | \$9,999 | \$— | \$13,113 | \$— | \$13,113 |
| Reperforming loans | — | — | 46,666 | 46,666 | — | — | 58,326 | 58,326 |
| Total single-family unsecuritized loans | — | 9,999 | 46,666 | 56,665 | — | 13,113 | 58,326 | 71,439 |
| Freddie Mac mortgage-related securities | 123,905 | — | 3,817 | 127,722 | 125,652 | — | 4,776 | 130,428 |
| Non-agency mortgage-related securities | 749 | — | 5,152 | 5,901 | 113 | — | 16,059 | 16,172 |
| Other Non-Freddie Mac agency mortgage-related securities | 5,211 | — | — | 5,211 | 11,759 | — | — | 11,759 |
| Total Capital Markets segment - Mortgage investments portfolio | 129,865 | 9,999 | 55,635 | 195,499 | 137,524 | 13,113 | 79,161 | 229,798 |
| Single-family Guarantee segment - Single-family unsecuritized seriously delinquent loans | — | — | 12,267 | 12,267 | — | — | 13,692 | 13,692 |
| Multifamily segment Unsecuritized mortgage loans | — | 19,653 | 18,585 | 38,238 | — | 16,372 | 26,047 | 42,419 |

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| | | | | | | | | | |
|--|-----------|----------|----------|-----------|-----------|----------|-----------|-----------|---|
| Mortgage-related securities | 6,181 | — | 1,270 | 7,451 | 7,447 | — | 5,070 | 12,517 | |
| Total Multifamily segment | 6,181 | 19,653 | 19,855 | 45,689 | 7,447 | 16,372 | 31,117 | 54,936 | |
| Total mortgage-related investments portfolio | \$136,046 | \$29,652 | \$87,757 | \$253,455 | \$144,971 | \$29,485 | \$123,970 | \$298,426 | |
| Percentage of total mortgage-related investments portfolio | 54 | % 12 | % 34 | % 100 | % 49 | % 10 | % 41 | % 100 | % |
| Mortgage-related investments portfolio cap at December 31, 2017 and 2016 | | | | | \$288,408 | | | \$339,304 | |
| 90% of mortgage-related investments portfolio cap at December 31, 2017 and 2016 ⁽¹⁾ | | | | | \$259,567 | | | \$305,374 | |

(1) Represents the amount to which we manage under our Retained Portfolio Plan, subject to certain exceptions. We are particularly focused on reducing, in an economically sensible manner, the balance of the less liquid assets that we hold in our mortgage-related investments portfolio. Our efforts to reduce our

Management's Discussion and Analysis Conservatorship and Related Matters

holdings of these assets help satisfy several objectives, including to improve the overall liquidity of our mortgage-related investments portfolio and comply with the mortgage-related investments portfolio limits. The decline in our holdings of less liquid assets, which included repayments and active dispositions, accounted for the majority of the decline in our mortgage-related investments portfolio during 2017. Our active dispositions of less liquid assets included the following:

- Sales of \$18.4 billion of less liquid assets, including \$9.2 billion in UPB of single-family non-agency mortgage-related securities, \$0.5 billion in UPB of seriously delinquent unsecuritized single-family loans, \$8.2 billion in UPB of single-family reperforming loans and \$0.5 billion in UPB of multifamily non-agency CMBS;
- Securitizations of \$1.8 billion in UPB of less liquid multifamily loans;
- Transfers of \$1.6 billion in UPB of less liquid multifamily loans to the securitization pipeline; and
- Securitization of \$1.2 billion in UPB of single-family reperforming loans into Freddie Mac PCs, thereby enhancing their liquidity.

FHFA's Strategic Plan and Scorecards for Freddie Mac and Fannie Mae Conservatorships

In May 2014, FHFA issued its 2014 Strategic Plan. The 2014 Strategic Plan updated FHFA's vision for implementing its obligations as Conservator of Freddie Mac and Fannie Mae.

The 2014 Strategic Plan established three reformulated strategic goals for the conservatorships of Freddie Mac and Fannie Mae:

- Maintain, in a safe and sound manner, foreclosure prevention activities and credit availability for new and refinanced loans to foster liquid, efficient, competitive and resilient national housing finance markets.
- Reduce taxpayer risk through increasing the role of private capital in the mortgage market.
- Build a new single-family securitization infrastructure for use by Freddie Mac and Fannie Mae and adaptable for use by other participants in the secondary market in the future.

FHFA also published annual Conservatorship Scorecards for Freddie Mac and Fannie Mae, which establish annual objectives as well as performance targets and measures related to the strategic goals set forth in the 2014 Strategic Plan for each year from 2014 to 2018. FHFA issued the 2017 and 2018 Conservatorship Scorecards in December 2016 and December 2017, respectively. We continue to align our resources and internal business plans to meet the goals and objectives provided by FHFA.

For information about the 2017 Conservatorship Scorecard, and our performance with respect to it, see Executive Compensation - Compensation Discussion and Analysis. For information about the 2018 Conservatorship Scorecard, see our current report on Form 8-K filed on December 22, 2017.

For more information on the conservatorship and related matters, see Regulation and Supervision, Risk Factors - Conservatorship and Related Matters, Note 2, Note 11 and Directors, Corporate Governance, and Executive Officers - Authority of the Board and Board Committees.

Management's Discussion and Analysis Regulation and Supervision

REGULATION AND SUPERVISION

In addition to our oversight by FHFA as our Conservator, we are subject to regulation and oversight by FHFA under our Charter and the GSE Act and to certain regulation by other government agencies. Furthermore, regulatory activities by other government agencies can affect us indirectly, even if we are not directly subject to such agencies' regulation or oversight. For example, regulations that modify requirements applicable to the purchase or servicing of mortgages can affect us.

Federal Housing Finance Agency

FHFA is an independent agency of the federal government responsible for oversight of the operations of Freddie Mac, Fannie Mae and the FHLBs.

Under the GSE Act, FHFA has safety and soundness authority that is comparable to, and in some respects broader than, that of the federal banking agencies. FHFA is responsible for implementing the various provisions of the GSE Act that were added by the Reform Act.

Receivership

Under the GSE Act, FHFA must place us into receivership if FHFA determines in writing that our assets are less than our obligations for a period of 60 days. FHFA notified us that the measurement period for any mandatory receivership determination with respect to our assets and obligations would commence no earlier than the SEC public filing deadline for our quarterly or annual financial statements and would continue for 60 calendar days after that date. FHFA also advised us that, if, during that 60-day period, we receive funds from Treasury in an amount at least equal to the deficiency amount under the Purchase Agreement, the Director of FHFA will not make a mandatory receivership determination. In addition, we could be put into receivership at the discretion of the Director of FHFA at any time for other reasons set forth in the GSE Act.

Certain aspects of conservatorship and receivership operations of Freddie Mac, Fannie Mae and the FHLBs are addressed in an FHFA rule. Among other provisions, the rule indicates that FHFA generally will not permit payment of securities litigation claims during conservatorship and that claims by current or former shareholders arising as a result of their status as shareholders would receive the lowest priority of claim in receivership. In addition, the rule indicates that administrative expenses of the conservatorship will also be deemed to be administrative expenses of receivership and that capital distributions may not be made during conservatorship, except as specified in the rule.

Capital Standards

FHFA suspended capital classification of us during conservatorship in light of the Purchase Agreement. The existing statutory and FHFA regulatory capital requirements are not binding during the conservatorship. These capital standards are described in Note 17. Under the GSE Act, FHFA has the authority to increase our minimum capital levels temporarily or to establish additional capital and reserve requirements for particular purposes. Pursuant to an FHFA rule, FHFA-regulated entities are required to conduct annual stress tests to

Management's Discussion and Analysis Regulation and Supervision

determine whether such companies have sufficient capital to absorb losses as a result of adverse economic conditions. Under the rule, Freddie Mac is required to conduct annual stress tests using scenarios specified by FHFA that reflect a minimum of three sets of economic and financial conditions and publicly disclose the results of the stress test under the "severely adverse" scenario. In August 2017, we disclosed the results of our most recent "severely adverse" scenario stress test which projected an improvement in the amount of available funding remaining under the Purchase Agreement compared to the test results disclosed in August 2016.

New Products

The GSE Act requires Freddie Mac and Fannie Mae to obtain the approval of FHFA before initially offering any product (as defined in the statute), subject to certain exceptions. The GSE Act also requires us to provide FHFA with written notice of any new activity that we consider not to be a product. While FHFA published an interim final rule on prior approval of new products, it stated that permitting us to engage in new products is inconsistent with the goals of conservatorship and instructed us not to submit such requests under the interim final rule.

Affordable Housing Goals

We are subject to annual affordable housing goals. We view the purchase of loans that are eligible to count toward our affordable housing goals to be a principal part of our mission and business, and we are committed to facilitating the financing of affordable housing for very low-, low- and moderate-income families. In light of the affordable housing goals, we may make adjustments to our strategies for purchasing loans, which could potentially increase our credit losses. These strategies could include entering into purchase and securitization transactions with lower expected economic returns than our typical transactions. In February 2010, FHFA stated that it does not intend for us to undertake uneconomic or high risk activities in support of the housing goals nor does it intend for the state of conservatorship to be a justification for withdrawing our support from these market segments.

If the Director of FHFA finds that we failed (or there is a substantial probability that we will fail) to meet a housing goal and that achievement of the housing goal was or is feasible, the Director may require the submission of a housing plan that describes the actions we will take to achieve the unmet goal. FHFA has the authority to take actions against us if we fail to submit a required housing plan, submit an unacceptable plan, fail to comply with a plan approved by FHFA, or fail to submit certain mortgage purchase data, information or reports as required by law. We are currently operating under an FHFA-required housing plan. See Risk Factors - Legal And Regulatory Risks - We may make certain changes to our business in an attempt to meet our housing goals and duty to serve requirements, which may cause us to forgo other more profitable opportunities.

Current FHFA housing goals applicable to our purchases consist of four goals and one subgoal for single-family owner-occupied housing, one multifamily affordable housing goal and two multifamily affordable housing subgoals. Single-family goals are expressed as a percentage of the total number of eligible loans underlying our total single-family loan purchases, while the multifamily goals are expressed in terms of minimum numbers of units financed.

Three of the single-family housing goals and the subgoal target purchase money loans for low-income

Management's Discussion and Analysis Regulation and Supervision

families, very low-income families and/or families that reside in low-income areas. The single-family housing goals also include one goal that targets refinancing loans for low-income families. The multifamily affordable housing goal targets multifamily rental housing affordable to low-income families. The multifamily affordable housing subgoals target multifamily rental housing affordable to very low-income families and small (5- to 50-unit) multifamily properties affordable to low-income families.

The single-family goals are measured by comparing our performance with the actual share of the market that meets the criteria for each goal and a benchmark level established by FHFA. If our performance on a single-family goal falls short of the benchmark, we still could achieve the goal if our performance meets or exceeds the actual share of the market that meets the criteria for the goal for that year.

Our goals for 2017 and 2018 are set forth below.

| | 2017 | 2018 | |
|---|---------|---------|---|
| Single-family purchase money goals (Benchmark levels): | | | |
| Low-income | 24 | % 24 | % |
| Very low-income | 6 | % 6 | % |
| Low-income areas | 18 | % TBD | |
| Low-income areas subgoal | 14 | % 14 | % |
| Single-family refinance low-income goal (Benchmark level) | 21 | % 21 | % |
| Multifamily low-income goal (In units) | 300,000 | 315,000 | |
| Multifamily very low-income subgoal (In units) | 60,000 | 60,000 | |
| Multifamily small property low-income subgoal (In units) | 10,000 | 10,000 | |

We expect to report our performance with respect to the 2017 affordable housing goals in March 2018. At this time, based on preliminary information, we believe we met all five of our single-family goals and our three multifamily goals for 2017. FHFA will not be able to make a final determination on our performance until market data is released in October 2018.

Affordable Housing Fund Allocations

The GSE Act requires us to set aside in each fiscal year an amount equal to 4.2 basis points of each dollar of total new business purchases, and pay such amount to certain housing funds. FHFA suspended this requirement when we were placed into conservatorship. However, in December 2014, FHFA terminated the suspension and instructed us to begin setting aside amounts and paying amounts into those funds in accordance with the following terms and conditions, subject to any subsequent guidance or instruction from FHFA:

n The amount we set aside each fiscal year based on our total new business purchases during such fiscal year; and

Within 60 days after the end of each fiscal year, we transfer the amount set aside. However, if we have made a draw under the Purchase Agreement during that fiscal year or if such transfer will cause us to have to make a draw, then we will not make a transfer and the amount set aside for that fiscal year will be reversed.

During 2017, we completed \$416.2 billion of new business purchases subject to this requirement and accrued \$174.8 million of related expense. On February 7, 2018, FHFA directed us to pay the funds

Management's Discussion and Analysis Regulation and Supervision

allocated for 2017 in light of FHFA's determination that any draw we are required to make under the Purchase Agreement to eliminate our fourth quarter net worth deficit is triggered by a one-time re-measurement of our net deferred asset under the provisions of the Tax Cuts and Job Act of 2017 and does not relate to any financial instability at Freddie Mac. We expect to pay this amount in February 2018 through the following payments: \$113.6 million to the Housing Trust Fund administered by HUD and \$61.2 million to the Capital Magnet Fund administered by Treasury. We are prohibited from passing through the costs of these allocations to the originators of the loans that we purchase.

Portfolio Activities

The GSE Act provides FHFA with the power to regulate the size and content of our mortgage-related investments portfolio. The GSE Act requires FHFA to establish, by regulation, criteria governing portfolio holdings to ensure the holdings are backed by sufficient capital and consistent with our mission and safe and sound operations. FHFA adopted the portfolio holdings criteria established in the Purchase Agreement, as it may be amended from time to time, for so long as we remain subject to the Purchase Agreement. See Conservatorship And Related Matters - Limits On Our Mortgage-Related Investments Portfolio And Indebtedness for more information.

Subordinated Debt

FHFA directed us to continue to make interest and principal payments on our subordinated debt, even if we fail to maintain required capital levels. As a result, the terms of any of our subordinated debt that provide for us to defer payments of interest under certain circumstances, including our failure to maintain specified capital levels, are no longer applicable.

Under the Purchase Agreement, we may not issue subordinated debt without Treasury's consent. During 2017 and 2016, we did not call, repurchase or issue any Freddie SUBS® securities.

Department of Housing and Urban Development

HUD has regulatory authority over Freddie Mac with respect to fair lending. Our loan purchase activities are subject to federal anti-discrimination laws. In addition, the GSE Act prohibits discriminatory practices in our loan purchase activities, requires us to submit data to HUD to assist in its fair lending investigations of primary market lenders with which we do business and requires us to undertake remedial actions against such lenders found to have engaged in discriminatory lending practices. HUD periodically reviews and comments on our underwriting and appraisal guidelines for consistency with the Fair Housing Act and the anti-discrimination provisions of the GSE Act.

Department of the Treasury

Treasury has significant rights and powers as a result of the Purchase Agreement. In addition, under our Charter, the Secretary of the Treasury has approval authority over our issuances of notes, debentures and substantially identical types of unsecured debt obligations (including the interest rates and maturities of these securities), as well as new types of mortgage-related securities issued subsequent to the enactment of the Financial Institutions Reform, Recovery and Enforcement Act of 1989. The

Management's Discussion and Analysis Regulation and Supervision

Secretary of the Treasury has performed this debt securities approval function by coordinating GSE debt offerings with Treasury funding activities. Our Charter also authorizes Treasury to purchase Freddie Mac debt obligations not exceeding \$2.25 billion in aggregate principal amount at any time. In February 2018, Treasury released its Strategic Plan 2018-2022, which includes a goal of promoting financial stability through housing finance reform, including resolution of the conservatorships of Freddie Mac and Fannie Mae.

Consumer Financial Protection Bureau

The CFPB regulates consumer financial products and services. The CFPB adopted a number of final rules relating to loan origination, finance and servicing practices that generally went into effect in January 2014. The rules include an ability-to-repay rule, which requires loan originators to make a reasonable and good faith determination that a borrower has a reasonable ability to repay the loan according to its terms. This rule provides certain protection from liability for originators making loans that satisfy the definition of a qualified mortgage. The ability-to-repay rule applies to most loans acquired by Freddie Mac, and for loans covered by the rule, FHFA has directed us to limit our single-family acquisitions to loans that generally would constitute qualified mortgages under applicable CFPB regulations. The directive generally restricts us from acquiring loans that are not fully amortizing, have a term greater than 30 years, or have points and fees in excess of 3% of the total loan amount.

Securities and Exchange Commission

We are subject to the reporting requirements applicable to registrants under the Exchange Act, including the requirement to file with the SEC annual reports on Form 10-K, quarterly reports on Form 10-Q and current reports on Form 8-K. Although our common stock is required to be registered under the Exchange Act, we continue to be exempt from certain federal securities law requirements, including the following:

Securities we issue or guarantee are "exempted securities" and may be sold without registration under the Securities Act of 1933;

We are excluded from the definitions of "government securities broker" and "government securities dealer" under the Exchange Act;

The Trust Indenture Act of 1939 does not apply to securities issued by us; and

We are exempt from the Investment Company Act of 1940 and the Investment Advisers Act of 1940, as we are an "agency, authority or instrumentality" of the U.S. for purposes of such Acts.

Legislative and Regulatory Developments

Legislation Related to Freddie Mac and its Future Status

Our future structure and role will be determined by the Administration, Congress and potentially FHFA, and it is possible, and perhaps likely, that there will be significant changes beyond the near-term.

Several bills were introduced in recent sessions of Congress concerning the future status of Freddie Mac, Fannie Mae and the mortgage finance system, including bills that provided for the wind down of

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Freddie Mac and Fannie Mae, modification of the terms of the Purchase Agreement or an increase in credit risk transfer transactions. None of these bills was enacted. It is likely that similar or new bills will be introduced and considered in the current or future sessions of Congress. We cannot predict whether any of such bills will be enacted.

2016 Affordable Housing Goals and Housing Plan

In December 2017, FHFA determined that we achieved all five single-family housing goals and all three multifamily goals for 2016. We may achieve a single-family housing goal by meeting or exceeding either:

• the FHFA benchmark for the goal (Goals); or

• the actual share of the market that meets the criteria for that goal (Market Level).

Due to our failure to meet two of the five single-family housing goals for 2014 and 2015, we will remain under an FHFA-required Housing Plan through 2018. Our performance compared to our goals, as determined by FHFA for 2016 and 2015, is set forth below.

| Affordable Housing Goals | 2016 | | | 2015 | | |
|---|---------|--------------|---------|---------|--------------|---------|
| | Goals | Market Level | Results | Goals | Market Level | Results |
| Single-family purchase money goals (benchmark levels): | | | | | | |
| Low-income | 24 | % 22.9 | % 23.8 | % 24 | % 23.6 | % 22.3 |
| Very low-income | 6 | % 5.4 | % 5.7 | % 6 | % 5.8 | % 5.4 |
| Low-income areas | 17 | % 19.7 | % 19.9 | % 19 | % 19.8 | % 19.0 |
| Low-income areas subgoal | 14 | % 15.9 | % 15.6 | % 14 | % 15.2 | % 14.5 |
| Single-family refinance low-income goal (benchmark level) | 21 | % 19.8 | % 21.0 | % 21 | % 22.5 | % 22.8 |
| Multifamily low-income goal (In units) | 300,000 | N/A | 406,958 | 300,000 | N/A | 379,042 |
| Multifamily very low-income subgoal (In units) | 60,000 | N/A | 73,030 | 60,000 | N/A | 76,935 |
| Multifamily small property low-income subgoal (In units) | 8,000 | N/A | 22,101 | 6,000 | N/A | 12,801 |
| Duty to Serve Underserved Markets Plan | | | | | | |

The GSE Act establishes a duty for Freddie Mac and Fannie Mae to serve three underserved markets (manufactured housing, affordable housing preservation and rural areas) by developing loan products and flexible underwriting guidelines to facilitate a secondary market for mortgages for very low-, low- and moderate-income families in those markets.

In December 2016, FHFA published a final rule regarding the duty of Freddie Mac and Fannie Mae to serve these underserved markets. In April 2017, as required by the rule, Freddie Mac and Fannie Mae each submitted to FHFA an underserved markets plan covering a three-year period that describes the activities and objectives it will undertake to meet its duty to serve. The rule provides duty to serve credit for eligible activities that facilitate a secondary market for mortgages on residential properties in the specified underserved markets. It also establishes a method for evaluating and rating Freddie Mac's and Fannie Mae's performance each year, on which FHFA will report annually to Congress. FHFA released the draft plans for public comment in May 2017, and the public comment period on the plans ended in July 2017. In December 2017, FHFA provided Freddie Mac with a notice of non-objection, and the

Management's Discussion and Analysis Regulation and Supervision

company released its final underserved markets plan for 2018-2020. The plan became effective January 1, 2018.

Common Securitization Platform and the Single (Common) Security Update

On December 4, 2017, FHFA published the "December 2017 FHFA Update on the Single Security Initiative and the Common Securitization Platform." The report emphasizes the importance of stakeholder readiness by the end of 2018 and provides updates on key initiative areas such as market outreach activities, continued work with regulatory and industry bodies to resolve open issues and questions and FHFA and Enterprise efforts concerning prepayment speed alignment for TBA securities. The target implementation date for the Single Security initiative is the second quarter of 2019.

Management's Discussion and Analysis Contractual Obligations

CONTRACTUAL OBLIGATIONS

Our contractual obligations affect our short- and long-term liquidity and capital resource needs. The table below provides aggregated information about the listed categories of our contractual obligations as of December 31, 2017. The table includes information about undiscounted future cash payments due under these contractual obligations, aggregated by type of contractual obligation, including the contractual maturity profile of our debt securities (other than debt securities of consolidated trusts held by third parties and STACR and SCR debt notes). The timing of actual future payments may differ from those presented due to a number of factors, including discretionary debt repurchases. The amounts of future interest payments on debt securities outstanding at December 31, 2017 are based on the contractual terms of our debt securities at that date. These amounts were determined using certain assumptions, including that variable-rate debt continues to accrue interest at the contractual rates in effect at December 31, 2017 until maturity and callable debt continues to accrue interest until its contractual maturity. Accordingly, the amounts presented in the table do not represent a forecast of our future cash interest payments or interest expense.

Our contractual obligations include purchase obligations that are enforceable and legally binding, and exclude contracts that we may cancel without penalty. We include our purchase obligations through the termination date specified in the respective agreement, even if the contract is renewable.

The table excludes certain obligations that could significantly affect our short- and long-term liquidity and capital resource needs. These items, which are listed below, have generally been excluded because the amount and timing of the related future cash payments are uncertain:

n Future payments of principal and interest related to debt securities of consolidated trusts held by third parties because the amount and timing of such payments are generally contingent upon the occurrence of future events and are therefore uncertain. These payments generally include payments of principal and interest we make to the holders of our guaranteed mortgage-related securities in the event a loan underlying a security becomes delinquent. We remove loans from pools underlying our PCs in certain circumstances, including when loans are 120 days or more delinquent, and retire the associated debt securities of consolidated trusts;

n Future payments of principal and interest related to STACR and SCR debt notes because the amount and timing of such payments are contingent upon the occurrence of future events on the reference pool of mortgage loans and are therefore uncertain;

n Future cash payments associated with the liquidation preference of the senior preferred stock, the quarterly commitment fee (which has been suspended) and dividends on the senior preferred stock;

n Future cash settlements on derivative agreements not yet accrued, because the amount and timing of such payments are dependent upon items such as changes in interest rates;

n Future dividends on outstanding preferred stock (other than the senior preferred stock), because dividends on these securities are non-cumulative and because we are currently prohibited from paying dividends on these securities; and

n The guarantee payments and commitments to advance funds pertaining to off-balance sheet arrangements.

Management's Discussion and Analysis Contractual Obligations

| (In millions) | Total | 2018 | 2019 | 2020 | 2021 | 2022 | Thereafter |
|---|-----------|-----------|----------|----------|----------|----------|------------|
| Other long-term debt ⁽¹⁾ | \$224,991 | \$70,557 | \$57,689 | \$38,117 | \$22,809 | \$18,538 | \$17,281 |
| Other short-term debt ⁽¹⁾ | 73,190 | 73,190 | — | — | — | — | — |
| Interest payable ⁽²⁾ | 22,863 | 10,150 | 2,706 | 2,013 | 1,541 | 960 | 5,493 |
| Other contractual liabilities reflected on our consolidated balance sheets ⁽³⁾ | 4,689 | 4,463 | 5 | 6 | 5 | 5 | 205 |
| Purchase obligations: | | | | | | | |
| Purchase commitments ⁽⁴⁾ | 29,780 | 29,780 | — | — | — | — | — |
| Other purchase obligations ⁽⁵⁾ | 2,487 | 361 | 258 | 248 | 243 | 238 | 1,139 |
| Lease obligations | 36 | 13 | 11 | 7 | 4 | 1 | — |
| Total specified contractual obligations | \$358,036 | \$188,514 | \$60,669 | \$40,391 | \$24,602 | \$19,742 | \$24,118 |

(1) Represents par value. Callable debt is included in this table at its contractual maturity. For additional information about our debt, see Note 8.

(2) Includes estimated future interest payments on our short-term and long-term debt securities as well as the accrual of periodic cash settlements of derivatives, netted by counterparty. Also includes accrued interest payable recorded on our consolidated balance sheet.

(3) Includes (i) obligations related to our qualified and non-qualified defined contribution plans, retiree medical plan and other benefit plans; (ii) future cash payments due under our contractual obligations to make delayed equity contributions to LIHTC partnerships; and (iii) payables to the consolidated trusts established for the administration of cash remittances received related to the underlying assets of Freddie Mac mortgage-related securities.

(4) Purchase commitments represent our obligations to purchase loans and mortgage-related securities from third parties, most of which are accounted for as derivatives in accordance with the accounting guidance for derivatives and hedging.

(5) Primarily includes unconditional purchase obligations that are legally binding and that are subject to a cancellation penalty.

Management's Discussion and Analysis Off-Balance Sheet Arrangements

OFF-BALANCE SHEET ARRANGEMENTS

We enter into certain business arrangements that are not recorded on our consolidated balance sheets or that may be recorded in amounts that differ from the full contract or notional amount of the transaction and that may expose us to potential losses in excess of the amounts recorded on our consolidated balance sheets. See Note 3 and Note 5 for more information on our off-balance sheet securitization and guarantee activities.

Securitization Activities and Other Guarantees

We have certain off-balance sheet arrangements related to our securitization activities involving guaranteed loans and mortgage-related securities, though most of our securitization activities are on-balance sheet. Our off-balance sheet arrangements related to these securitization activities primarily consist of K Certificates and SB Certificates. We also have off-balance sheet arrangements related to certain other securitization products and other mortgage-related guarantees.

Our maximum potential off-balance sheet exposure to credit losses relating to these securitization activities and guarantees is primarily represented by the UPB of the underlying loans and securities, which was \$215.7 billion and \$166.7 billion at December 31, 2017 and 2016, respectively.

As part of the guarantee arrangements pertaining to certain multifamily housing revenue bonds and securities backed by multifamily housing revenue bonds, we provided commitments to advance funds, commonly referred to as "liquidity guarantees," which were \$7.4 billion and \$8.5 billion at December 31, 2017 and 2016, respectively. These guarantees require us to advance funds to third parties that enable them to repurchase tendered bonds or securities that are unable to be remarketed. At both December 31, 2017 and 2016, there were no liquidity guarantee advances outstanding.

Our exposure to losses on the transactions described above would be partially mitigated by the recovery we would receive through exercising our rights to the collateral backing the underlying loans and the available credit enhancements, which may include recourse and primary mortgage insurance with third parties. In addition, we provide for incurred losses each period on these guarantees within our provision for credit losses.

Other Agreements

We own interests in numerous entities that are considered to be VIEs for which we are not the primary beneficiary and which we do not consolidate in accordance with the accounting guidance for the consolidation of VIEs. These VIEs relate primarily to our investment activity in mortgage-related assets. Our consolidated balance sheets reflect only our investment in the VIEs, rather than the full amount of the VIEs' assets and liabilities.

As part of our credit guarantee business, we routinely enter into forward purchase and sale commitments for loans and mortgage-related securities. Some of these commitments are accounted for as derivatives. Their fair values are reported as either derivative assets, net or derivative liabilities, net on our consolidated balance sheets. For more information, see Risk Management - Credit Risk - Counterparty Credit Risk - Derivative Counterparties and Note 9. We also enter into purchase commitments primarily related to future guarantor swap transactions for single-family loans, and, to a

Management's Discussion and Analysis Off-Balance Sheet Arrangements

lesser extent, commitments to purchase or guarantee multifamily loans. These non-derivative commitments totaled \$296.4 billion and \$267.4 billion in notional value at December 31, 2017 and 2016, respectively. In connection with the execution of the Purchase Agreement, we, through FHFA, in its capacity as Conservator, issued a warrant to Treasury to purchase 79.9% of our common stock outstanding on a fully diluted basis on the date of exercise. See Note 11 for further information.

Management's Discussion and Analysis Critical Accounting Policies and Estimates

CRITICAL ACCOUNTING POLICIES AND ESTIMATES

The preparation of financial statements in accordance with GAAP requires us to make a number of judgments, estimates and assumptions that affect the reported amounts within our consolidated financial statements. Certain of our accounting policies, as well as estimates we make, are critical, as they are both important to the presentation of our financial condition and results of operations and require management to make difficult, complex, or subjective judgments and estimates, often regarding matters that are inherently uncertain. Actual results could differ from our estimates, and the use of different judgments and assumptions related to these policies and estimates could have a material impact on our consolidated financial statements.

Our critical accounting policies and estimates relate to the single-family allowance for loan losses and fair value measurements. For additional information about our critical accounting policies and estimates and other significant accounting policies, as well as recently issued accounting guidance, see Note 1.

Single-Family Allowance for Loan Losses

The single-family allowance for loan losses represents an estimate of probable incurred credit losses. The single-family allowance for loan losses pertains to all single-family loans classified as held-for-investment on our consolidated balance sheets.

Determining the appropriateness of the single-family allowance for loan losses is a complex process that is subject to numerous estimates and assumptions requiring significant management judgment about matters that involve a high degree of subjectivity. This process involves the use of models that require us to make judgments about matters that are difficult to predict, the most significant of which are the probability of default, prepayment and loss severity. We regularly evaluate the underlying estimates and models we use when determining the single-family allowance for loan losses and update our assumptions to reflect our historical experience and current view of economic factors. See Risk Factors - Operational Risks - We face risks and uncertainties associated with the models that we use to inform business and risk management decisions and for financial accounting and reporting purposes.

We believe the level of our single-family allowance for loan losses is appropriate based on internal reviews of the factors and methodologies used. No single statistic or measurement determines the appropriateness of the allowance for loan losses. Changes in one or more of the estimates or assumptions used to calculate the single-family allowance for loan losses could have a material impact on the loan loss reserves and provision for credit losses.

Most single-family loans are aggregated into pools based on similar risk characteristics and measured collectively using a statistically based model that evaluates a variety of factors affecting collectability, including but not limited to current LTV ratios, trends in home prices, loan product type, delinquency/default status and history and geographic location. Inputs used by the model are regularly updated for changes in the underlying data, assumptions and market conditions. We review the output of this model by considering qualitative factors such as macroeconomic and other factors to see whether the model outputs are consistent with our expectations. Management adjustments may be necessary to take into

Management's Discussion and Analysis Critical Accounting Policies and Estimates

consideration external factors and current economic events that have occurred but that are not yet reflected in the factors used to derive the model outputs. Significant judgment is exercised in making these adjustments.

Some examples of the qualitative factors considered include:

- nRegional housing trends;
- nApplicable home price indices;
- nUnemployment and employment dislocation trends;
- nThe effects of changes in government policies and programs;
- nIndustry trends;
- nConsumer credit statistics; and
- nThird-party credit enhancements.

The inability to realize the benefits of our loss mitigation activities, a lower realized rate of seller/servicer repurchases, declines in home prices, deterioration in the financial condition of our mortgage insurers, or increases in delinquency rates would cause our losses to be significantly higher than those currently estimated.

Individually impaired single-family loans include loans that have undergone a TDR and are measured for impairment as the excess of our recorded investment in the loan over the present value of the expected future cash flows. Our expectation of future cash flows incorporates many of the judgments indicated above.

Fair Value Measurements

We use fair value measurements for the initial recording of certain assets and liabilities and periodic remeasurement of certain assets and liabilities on a recurring or non-recurring basis. Assets and liabilities within our consolidated financial statements measured at fair value include:

- nMortgage-related and non-mortgage related securities;
- nCertain loans held-for-sale;
- nDerivative instruments; and
- nCertain debt securities of consolidated trusts held by third parties and certain other debt.

The accounting guidance for fair value measurements establishes a framework for measuring fair value, and also establishes a three-level fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value based on the assumptions a market participant would use at the measurement date. Fair value measurements under this hierarchy are distinguished among quoted market prices, observable inputs and unobservable inputs. The measurement of fair value requires management to make judgments and assumptions. The process for determining fair value using unobservable inputs is generally more subjective and involves a higher degree of management judgment and assumptions than the measurement of fair value using observable inputs. These judgments and assumptions may have a significant effect on our measurements of fair value, and the use of different judgments and assumptions, as well as changes in market conditions, could have a material effect on our consolidated statements of comprehensive income and consolidated balance sheets. See Note 15

Management's Discussion and Analysis Critical Accounting Policies and Estimates

for additional information regarding fair value hierarchy and measurements, valuation risk and controls over fair value measurement.

Risk Factors Conservatorship and Related Matters

Risk Factors

The following section discusses material risks and uncertainties that could adversely affect our business, financial condition, results of operations, cash flows, reputation, strategies and/or prospects.

CONSERVATORSHIP AND RELATED MATTERS

Freddie Mac's future is uncertain.

It is possible and perhaps likely that future legislative or regulatory action will materially affect our role in the mortgage industry, business model, structure and results of operations. Some or all of our functions could be transferred to other institutions, and we could cease to exist as a stockholder-owned company, or at all. If any of these events occur, our shares could further diminish in value, or cease to have any value. Our stockholders may not receive any compensation for such loss in value.

Several bills have been introduced in recent sessions of Congress concerning the future status of Freddie Mac, Fannie Mae and the mortgage finance system, including bills which provided for the wind down of Freddie Mac and Fannie Mae, modification of the terms of the Purchase Agreement, or an increase in credit risk transfer transactions. None of these bills were enacted. It is likely that similar or new bills will be introduced and considered in future sessions of Congress. In addition, in February 2018, Treasury released its Strategic Plan 2018-2022, which includes a goal of promoting financial stability through housing finance reform, including resolution of the conservatorships of Freddie Mac and Fannie Mae.

The conservatorship is indefinite in duration. The timing, likelihood and circumstances under which we might emerge from conservatorship are uncertain. Under the Purchase Agreement, Treasury would be required to consent to the termination of the conservatorship, other than in connection with receivership, and there can be no assurance it would do so. Even if the conservatorship is terminated, we would remain subject to the Purchase Agreement and the terms of the senior preferred stock. It is possible that the conservatorship could end with our being placed into receivership. Because Treasury holds a warrant to acquire nearly 80% of our common stock for nominal consideration, we could effectively remain under the control of the U.S. government even if the conservatorship ends and the voting rights of common stockholders are restored. If Treasury exercises the warrant, the ownership interest of our existing common stockholders will be substantially diluted.

In the past several years, a number of lawsuits were filed against the U.S. government, Freddie Mac and Fannie Mae challenging certain government actions related to the conservatorship and the Purchase Agreement. This may add to the uncertainty surrounding our future.

For more information, see MD&A - Regulation and Supervision - Legislative and Regulatory Developments, Legal Proceedings, and Note 16.

We cannot retain capital from the earnings generated by our business operations in excess of the applicable Capital Reserve Amount under the Purchase Agreement (which is \$3.0 billion as of January 1, 2018 but will be reduced to zero if we do not pay any future dividend

Risk Factors Conservatorship and Related Matters

requirements in full), which could result in our having to request additional draws from Treasury under the Purchase Agreement in future periods.

We cannot retain capital from the earnings generated by our business operations in excess of the applicable Capital Reserve Amount of \$3.0 billion as of January 1, 2018, as a result of the net worth sweep dividend requirement. If we were not to pay our full dividend requirement in any future period, the applicable Capital Reserve Amount would thereafter be zero so that we would not be able to retain any capital from the earnings generated by our business.

While in conservatorship, dividends we pay to Treasury are declared by, and paid at the direction of, the Conservator, acting as successor to the rights, titles, powers and privileges of the Board. Our inability to build and retain capital in excess of the applicable Capital Reserve Amount could cause us to require draws in future periods. A variety of factors could influence whether we could require a draw, including the following:

- n Deterioration of economic conditions, including increased levels of unemployment and declines in home prices or family incomes;

- n Adverse changes in interest rates, yield curves, implied volatility or market spreads, which could affect our financial assets and liabilities, including derivatives, and increase realized and unrealized losses recorded in earnings or AOCI;

- n The success of any transactions or other steps we may take intended to help reduce earnings variability and address some of the measurement differences between our GAAP financial results and the underlying economics of our business, including the adoption of hedge accounting;

- n Required reductions in the size of our mortgage-related investments portfolio, reductions of higher yielding assets, or other limitations on our investment activities that reduce our earnings capacity;

- n Restrictions on our single-family guarantee activities that could reduce our income from these activities;

- n Restrictions on the volume of multifamily business we may conduct or other limits on multifamily business activities that could reduce our income from these activities;

- n Adverse changes in our liquidity or funding costs or limitations on our access to public debt markets;

- n A failure of one or more of our major counterparties to meet their obligations to us;

- n The effects of our foreclosure prevention and loss mitigation efforts;

- n Changes in accounting policies, practices, or guidance (for example, FASB's new accounting standards update related to the measurement of credit losses on financial instruments will increase (perhaps substantially) our provision for credit losses in the period of adoption);

- n The occurrence of a major natural or other disaster in areas in which our offices or significant portions of our total mortgage portfolio are located; or

- n Changes in business practices resulting from legislative and regulatory developments or direction from our Conservator.

Additional draws, which will increase the already substantial liquidation preference of our senior preferred stock and decrease the amount of Treasury's remaining commitment under the Purchase

Risk Factors Conservatorship and Related Matters

Agreement, may add to the uncertainty regarding our long-term financial sustainability.

FHFA as our Conservator controls our business activities. In addition, the terms of the Purchase Agreement and the senior preferred stock significantly limit our business activities. We may be required to take actions that reduce our profitability, are difficult to implement, or expose us to additional risk.

We are under the control of FHFA, as our Conservator, and are not managed to maximize stockholder returns. FHFA determines our strategic direction. We face a variety of different, and sometimes competing, business objectives and FHFA-mandated activities (e.g., the initiatives we are pursuing under the Conservatorship Scorecard). It may be difficult for us to devote sufficient resources and management attention to these multiple priorities. Some of the activities FHFA has required us to undertake are costly and difficult to implement, such as building the common securitization platform.

FHFA has required us to make changes to our business that have adversely affected our financial results. FHFA could require us to make additional changes at any time. For example, FHFA may require us to undertake activities that:

- nReduce our profitability;

- nExpose us to additional credit, market, funding, operational and other risks; or

- nProvide additional support for the mortgage market that serves our public mission, but adversely affects our financial results.

From time to time, FHFA and Treasury have prevented us from engaging in business activities or transactions that we believe would be profitable, and they may do so again in the future. For example, FHFA could limit the amount of securities we could sell or further limit the size of our mortgage-related investments portfolio or the amount of new multifamily business we may obtain.

The Purchase Agreement and the terms of the senior preferred stock also place significant restrictions on our ability to manage our business, including limiting:

- nThe amount of indebtedness we may incur;

- nThe size of our mortgage-related investments portfolio; and

- nOur ability to pay dividends, transfer certain assets, raise capital and pay down the liquidation preference of the senior preferred stock.

The Purchase Agreement prohibits us from taking a variety of actions without Treasury's consent. Treasury has the right to withhold its consent for any reason. The warrant held by Treasury, the restrictions on our business under the Purchase Agreement and the senior status and net worth sweep dividend provisions of the senior preferred stock could adversely affect our ability to attract capital from the private sector in the future, should we be in a position to do so. If FHFA placed us into receivership, our assets would be liquidated. The liquidation proceeds might not be sufficient to pay claims outstanding against Freddie Mac, repay the liquidation preference of our preferred stock, or make any distribution to our common stockholders.

We can be put into receivership at the discretion of the Director of FHFA at any time for a number of reasons set forth in the GSE Act. Several bills considered by Congress in the past several years provided for Freddie Mac to be placed into receivership. In addition, FHFA could be required to place us

Risk Factors Conservatorship and Related Matters

into receivership if Treasury were unable to provide us with funding requested under the Purchase Agreement to address a deficit in our net worth. Treasury might not be able to provide the requested funding if, for example, the U.S. government were not fully operational because Congress had failed to approve funding or the government had reached its borrowing limit. For more information, see MD&A - Regulation and Supervision - Federal Housing Finance Agency - Receivership.

Being placed into receivership would terminate the conservatorship. The purpose of receivership is to liquidate our assets and resolve claims against us. The appointment of FHFA as our receiver would terminate all rights and claims that our stockholders and creditors might have against our assets or under our Charter as a result of their status as stockholders or creditors, other than possible payment upon our liquidation.

If our assets were liquidated, the liquidation proceeds might not be sufficient to pay the secured and unsecured claims against us (including claims on our guarantees), repay the liquidation preference on any series of our preferred stock, or make any distribution to our common stockholders. The GSE Act provides that, if we were placed into receivership, the receiver would hold the mortgages underlying our mortgage-related securities (and the payments thereon) for the benefit of the holders of those securities. However, payments on the mortgages underlying our mortgage-related securities might not be sufficient to make full payments of principal and interest on the securities. In that event, if we were unable to fulfill our guarantee, the holders of our mortgage-related securities would experience delays in receiving payments on the securities because the relevant systems are not designed to make partial payments.

Proceeds would be available to repay the liquidation preference of other series of preferred stock only after paying the secured and unsecured claims of the company, the administrative expenses of the receiver and the liquidation preference of the senior preferred stock. Only after the liquidation preference of all series of preferred stock is repaid would any proceeds be available for distribution to the holders of our common stock.

Risk Factors Credit Risk

CREDIT RISK

We are subject to mortgage credit risk, including mortgage credit risk relating to off-balance sheet arrangements; credit costs related to this risk could adversely affect our financial results.

Mortgage credit risk is the risk that a borrower will fail to make timely payments on a loan we own or guarantee. This exposes us to the risk of credit losses and credit-related expenses, which could adversely affect our financial results.

We are primarily exposed to mortgage credit risk with respect to the single-family and multifamily loans and securities reflected as assets on our consolidated balance sheets that we own or guarantee. We are also exposed to mortgage credit risk with respect to guaranteed securities and guarantee arrangements that are not reflected as assets on our consolidated balance sheets. This exposure primarily relates to K Certificates, SB Certificates and senior subordinate securitization structures. We also have off-balance sheet arrangements related to certain other securitization products and other mortgage-related guarantees.

We continue to have a number of loans in our single-family credit guarantee portfolio with certain characteristics, such as Alt-A loans, interest-only loans, option ARM loans, loans with original LTV ratios greater than 90% and loans to borrowers with credit scores less than 620 at the time of origination, that expose us to greater credit risk than other types of loans. See MD&A - Risk Management - Credit Risk - Single-Family Mortgage Credit Risk - Monitoring Loan Performance and Characteristics of the Single-family Credit Guarantee Portfolio and Individual Sellers and Servicers.

Our efforts to increase access to single-family mortgage credit, including our expanded affordable housing program and our duty to serve underserved markets, expose us to increased mortgage credit risk.

Our credit risk transfer transactions may not be available to us in adverse economic conditions. These transactions also lower our profitability.

We are increasingly using credit risk transfer transactions to mitigate some of our potential credit losses. Our ability to transfer credit risk (and the cost to us of doing so) could change rapidly depending on market conditions. In particular, it is possible that there will not be sufficient investor demand for credit risk transfer transactions during a housing downturn. Some of our credit risk transfer transactions are new, and it is uncertain if there will be adequate demand for them over the long term. Some of these transactions use novel structures that have not yet been tested in adverse market conditions; it is possible that, under such conditions, they will provide less protection than we expect. These transactions may not prevent us from incurring substantial losses in adverse market conditions. These transactions have termination dates that are earlier than the maturities of the related loans, and losses on the loans occurring beyond the terms of the transactions are not covered. The costs associated with these transactions are significant and may increase. There could be a significant difference in time between when we recognize a credit loss in earnings and when we recognize the related recovery in earnings, and this lag could adversely affect our financial results in the earlier period. For more information regarding these transactions, see Note 4. Some of these transactions are complex, which may increase our exposure to operational risk.

Risk Factors Credit Risk

We face significant risks related to our delegated underwriting process for single-family loans, including risks related to data accuracy and mortgage fraud. Changes to the process could increase our risks.

We delegate to our sellers the underwriting for the single-family loans we purchase or securitize. Our contracts with sellers describe mortgage eligibility and underwriting standards, and the sellers represent and warrant to us that the loans they deliver to us meet these standards. We do not independently verify most of the information provided to us before we purchase or securitize a loan. This exposes us to the risk that one or more of the parties involved in a transaction (such as the borrower, seller, broker, appraiser, title agent, loan officer or lender) misrepresented the facts about the underlying property, borrower, or loan, or engaged in fraud.

We review a sample of these loans after we purchase them to determine if they are in compliance with our contractual standards. However, our review may not detect any misrepresentations by the parties involved in the transaction, deter loan fraud, or reduce our exposure to these risks.

We can exercise certain contractual remedies, including requiring repurchase of the loan, for loans that do not meet our standards. However, in recent years, at the direction of FHFA, we have significantly revised our representation and warranty framework (including changes to remedies for certain defects) to relieve sellers of certain repurchase obligations in specific cases with respect to single-family loans. As a result, we may face greater exposure to credit and other losses because our ability to seek recovery or repurchase from sellers under this revised framework is more limited. Under the revised framework, it is critical that we identify breaches of representations and warranties early in the life of the loan.

In 2017, we enhanced our Loan Advisor Suite to offer limited representation and warranty relief for certain loans that satisfy new automated controls related to appraisal quality, collateral valuation, borrower assets and borrower income. In general, limited representation and warranty relief is offered when information provided by the lender is validated against independent data sources. Further enhancements to the Loan Advisor Suite are expected in 2018. These continued changes in practice may present operational and systems challenges. Once fully implemented, there is a risk that the enhanced tools and processes will not enable us to identify all breaches in a timely manner. For more information, see MD&A - Risk Management - Credit Risk - Single-Family Mortgage Credit Risk - Maintaining Policies and Procedures for New Business Activity, Including Prudent Underwriting Standards.

Declines in national or regional home prices or other adverse changes in the housing market could negatively affect our business and financial results.

Our financial results and business volumes can be negatively affected by declines in home prices and other adverse changes in the housing market. This could:

- n Reduce our actual return or result in losses on new single-family guarantee business, as actual default rates could be higher than we expected when we issued the guarantee;
- n Cause us to hedge prepayment risk incorrectly;
- n Negatively affect loan pricing, which could cause us to change our disposition strategies for our single-family unsecuritized loans; or
- n Increase our losses on foreclosure alternatives, third-party sales and dispositions of REO properties.

Risk Factors Credit Risk

For more information regarding these risks, see MD&A - Risk Management - Credit Risk.

Our loan purchases and guarantee issuances are closely tied to the rate of growth in total outstanding U.S. residential mortgage loan debt, the size of the U.S. residential mortgage market and the amount of new mortgage loan originations. Total residential mortgage loan debt increased approximately 2.2% in the first nine months of 2017 (the most recent data available) and approximately 2.3% in 2016.

The proportion of our refinance loan purchases to total loan purchases could decrease if mortgage interest rates increase. This could increase our exposure to mortgage credit risk, as refinance loans (particularly those that do not involve "cash-out") generally present less credit risk than purchase loans. Some of our seller/servicer counterparties are highly dependent on refinance loan volumes. A decrease in refinance loan volumes could adversely affect these counterparties, which could increase our exposure to counterparty credit risk.

While the multifamily market has experienced strong rent growth and occupancy trends in the past several years, these trends are likely to moderate from their current pace. New supply of multifamily housing has been increasing in recent periods and could potentially outpace demand, which could result in excess supply and rising vacancy rates. Any softening of the multifamily market could cause delinquencies and credit losses relating to our multifamily activities to increase beyond our current expectations.

We are exposed to counterparty credit risk with respect to our business counterparties. Our financial results may be adversely affected if one or more of our counterparties fail to meet their contractual obligations to us.

We depend on our institutional counterparties to provide services that are critical to our business. We face the risk that one or more of our counterparties may fail to meet their contractual obligations to us. Our important counterparties include seller/servicers, mortgage and credit insurers and counterparties to derivatives and short-term lending and other funding transactions (i.e., cash and other investments transactions).

Many of our major counterparties provide several types of services to us. The concentration of our exposure to our counterparties remains high, and we continue to face challenges in reducing our risk concentrations with counterparties. Efforts we take to reduce exposure to financially weak counterparties could concentrate our exposure to other counterparties, and increase our costs and reduce our revenue. In recent years, challenging market conditions have, at times, adversely affected the liquidity and financial condition of our counterparties, and some of our major counterparties have failed. Similar events may occur in future periods. Many of our counterparties are subject to increasingly complex regulatory requirements and oversight, which place additional stress on their resources and may affect their ability or willingness to do business with us.

Credit risk related to seller/servicers

We are exposed to credit risk from the seller/servicers of our single-family loans, as described below.

A decline in servicing performance - A decline in a servicer's performance, such as delayed foreclosures or missed opportunities for loan modifications, could significantly affect our ability to mitigate credit losses and could affect the overall credit performance of our single-family credit guarantee portfolio. A large volume of seriously delinquent loans and the complexity of the servicing

Risk Factors Credit Risk

function are significant factors contributing to the risk of a decline in performance by servicers. We could be adversely affected if our servicers lack appropriate controls, experience a failure in their controls, or experience a disruption in their ability to service loans, including as a result of legal or regulatory actions or ratings downgrades. We also are exposed to fraud by third parties in the loan servicing function, particularly with respect to short sales and other dispositions of non-performing assets.

We could attempt to mitigate our exposure to a poorly performing servicer by terminating its right to service our loans; however, we may not be able to find successor servicers who have the capacity to service the affected loans and who are also willing to assume the representations and warranties of the terminated servicer. In addition, terminating a large servicer may not be feasible because of the operational and capacity challenges related to transfers of large servicing portfolios. If we replace a servicer, we would likely incur costs and potential increases in servicing fees.

A failure by seller/servicers to fulfill their obligations to repurchase loans or indemnify us as a result of breaches of representations and warranties - While we may have the contractual right to require a seller or servicer to repurchase loans from us, it may be difficult, expensive and time-consuming to enforce such repurchase obligations. We could enter into settlements to resolve repurchase obligations; however, the amounts we receive under any such settlements may be less than the losses we ultimately incur on the underlying loans.

Under our revised representation and warranty framework, as directed by FHFA, we are required in some cases to utilize an alternative remedy, such as indemnification, in lieu of repurchase. The amount we recover under an alternative remedy may be less than the amount we could have recovered in a repurchase.

Increased exposure to non-depository and smaller financial institutions - Over the last several years, we have acquired a greater portion of our single-family business volume from non-depository and smaller financial institutions. In addition, a large and increasing volume of our single-family loans are serviced by non-depository financial institutions. These non-depository and smaller financial institutions may not have the same financial strength or operational capacity, or be subject to the same level of regulatory oversight, as large depository institutions. As a result, we face increased risk that these counterparties could fail to perform their obligations to us.

In particular, non-depository servicers rapidly grew their servicing portfolios in the last several years. This appears to have resulted in operational strains that have subjected some of these servicers to regulatory scrutiny. This rapid growth could expose us to increased risks if any operational strain adversely affects these servicers' servicing performance or their financial strength. In addition, if these servicers reduce their servicing portfolios, there may be a constraint in overall servicing capacity.

Our seller/servicers also have a significant role in servicing loans in our multifamily mortgage portfolio. We are exposed to the risk that multifamily seller/servicers could come under financial pressure, which could potentially cause a decline in their servicing performance.

For more information, see MD&A - Risk Management - Credit Risk - Counterparty Credit Risk - Sellers and Servicers.

Risk Factors Credit Risk

Credit risk related to counterparties to derivatives, short-term lending and other transactions

We have significant exposure to institutions in the financial services industry relating to derivatives, funding, short-term lending, securities and other transactions (e.g., cash and other investments transactions). These transactions are critical to our business, including our ability to:

- nManage interest rate risk and other risks related to our investments in mortgage-related assets;
- nFund our business operations; and
- nService our customers.

We face the risk of operational failure of the clearing members, exchanges, clearinghouses, or other financial intermediaries we use to facilitate derivatives, short-term lending and other transactions. If a clearing member or clearinghouse were to fail, we could lose some or all of the collateral or margin posted with the clearing member or clearinghouse.

We are a clearing member of the clearinghouse through which we execute mortgage-related securities transactions. As a result, we could be subject to losses because we are required to participate in the coverage of losses incurred by other clearing members if they fail to meet their obligations to the clearinghouse.

If our counterparties to short-term lending transactions fail, we are exposed to losses to the extent the transaction is unsecured or the collateral posted to us is insufficient.

For more information, see MD&A - Risk Management - Credit Risk - Counterparty Credit Risk - Derivative Counterparties, Other Counterparties.

Credit risk related to mortgage and credit insurers

It is unlikely that we will receive full payment of our claims from several of the mortgage insurers of our single-family loans that we purchased prior to 2009, as these insurers are insolvent or are paying only a portion of our claims under our mortgage insurance policies. For more information, see Note 14.

If a mortgage insurer fails to meet its obligations to reimburse us for claims, our credit losses could increase. In addition, if a regulator determines that a mortgage insurer lacks sufficient capital to pay all claims when due, the regulator could take action that might affect the timing and amount of claim payments made to us. We face similar risks with respect to our counterparties on ACIS and Deep MI CRT transactions.

We cannot differentiate pricing based on the strength of a mortgage insurer or revoke a mortgage insurer's status as an eligible insurer without FHFA approval. In addition, we do not select the mortgage insurance provider on a specific loan because the selection is made by the lender at the time the loan is originated. As a result, we could acquire a concentration of risk to certain insurance providers. We continue to acquire new loans with mortgage insurance from mortgage insurers that have credit ratings below investment grade.

For more information, see MD&A - Risk Management - Credit Risk - Counterparty Credit Risk - Mortgage, Bond and Credit Insurers.

Risk Factors Credit Risk

Our loss mitigation activities may be costly and may adversely affect our financial results.

Our loss mitigation activities may not be successful. The costs we incur related to loan modifications and other loss mitigation activities have been, and could continue to be, significant. For example, we bear the full cost of the monthly payment reductions related to modifications of loans we own or guarantee, as well as all applicable servicer incentive fees for our mortgage modifications. However, for certain CRT transactions we share the cost of modifications with the investors.

We could elect or be required to make changes to our loss mitigation activities that could make these activities more costly to us. For example, we could be required to use principal forgiveness on a broad basis to reduce payments for borrowers and to bear some or all of the costs of such reductions.

Loan modification initiatives, particularly any future focus on principal forgiveness on a broad basis, could have the potential to change borrower behavior and loan underwriting. Principal reductions may create an incentive for borrowers who are current on their loans to become delinquent to receive a principal reduction.

We have loans on trial period plans as required under certain loan modification programs. Some of these loans will fail to complete the trial period or fail to qualify for our other borrower assistance programs. For these loans, the trial period will have effectively delayed the foreclosure process and could increase our losses.

Many of our HAMP loans, which initially were set at a below-market interest rate, have provisions for the interest rates to increase gradually until they reach the market rate that was in effect at the time of the modification. The resulting increase in the borrowers' payments may increase the risk that these borrowers will default.

The type of loss mitigation activities we pursue could affect prepayments on our PCs and REMICs, which could affect the value of these securities or the earnings from mortgage-related assets in our Capital Markets segment-mortgage investments portfolio. In addition, loss mitigation activities may adversely affect our ability to securitize, resecuritize and sell the loans subject to those activities (e.g., investors may become unwilling to purchase securities backed by modified single-family loans).

The effect of refinance initiatives of the GSEs, such as HARP, on prepayment expectations is difficult to estimate, and we could experience declines in the fair values of certain agency security investments and lower net interest yields over time on other mortgage-related investments. The difficulty in estimating the effect of prepayments could also adversely affect our ability to hedge our mortgage-related investments.

We devote significant resources to our borrower assistance initiatives. The size and scope of these efforts may compete with other business opportunities or corporate initiatives.

For more information on our loss mitigation activities, see MD&A - Our Business Segments - Single-Family Guarantee - Loss Mitigation Activities and MD&A - Risk Management - Credit Risk - Single-Family Mortgage Credit Risk - Engaging in Loss Mitigation Activities.

Risk Factors Credit Risk

We have been, and will continue to be, adversely affected by delays and deficiencies in the single-family foreclosure process.

The average length of time for foreclosure of a Freddie Mac loan has significantly increased since 2008, particularly in states that require a judicial foreclosure process, and may further increase. Delays in the foreclosure process could:

• Cause our expenses to increase. For example, properties awaiting foreclosure could deteriorate until we acquire them, resulting in increased expenses to repair and maintain the properties; and

• Adversely affect trends in home prices regionally or nationally, which could adversely affect our financial results. We may experience further losses relating to our assets that could materially adversely affect our financial results, liquidity and net worth.

We may experience additional losses relating to our assets, including those that are currently AAA-rated, and the fair values of our assets may decline in the future. This could adversely affect our financial results, liquidity and net worth.

We may decide to pursue certain mortgage-related investments portfolio strategies that could result in the immediate recognition of losses, such as paying a premium to repurchase debt or engaging in certain asset structuring activities that result in the write-off of premiums.

We are exposed to increased credit losses and credit related expenses in the event of a major natural disaster or other catastrophic event.

The occurrence of a major natural or environmental disaster or similar catastrophic event in an area where we own or guarantee mortgage loans or REO properties, especially in densely populated geographic areas, could increase our credit losses and credit related expenses. A natural disaster or catastrophic event that either damages or destroys residential or multifamily real estate underlying mortgage loans or REO properties we own or guarantee, or negatively affects the ability of the borrower to continue to make payments on mortgage loans we own or guarantee, could increase our serious delinquency rates and average loan loss severity in the affected areas. Such events could have a material adverse effect on our business and financial results. We may lack or not have adequate insurance coverage for some of these catastrophic events.

Risk Factors Market Risk

MARKET RISK

Changes in interest rates could negatively affect the fair value of financial assets and liabilities, our results of operations and our net worth.

Our investment and credit guarantee activities in single-family and multifamily mortgage assets expose us to market risk, including prepayment risk.

Interest rates can fluctuate for a number of reasons, including changes in the fiscal and monetary policies of the federal government and its agencies. Federal Reserve policies directly and indirectly influence the yield on our interest-earning assets and the cost of our interest-bearing liabilities. Interest rates also can fluctuate as a result of geopolitical events or changes in general economic conditions, including events or conditions that alter investor demand for Treasury or other fixed-income securities.

Changes in interest rates could adversely affect the cash flows and prepayment rates on assets that we own and related debt and derivatives. We incur costs in connection with our efforts to manage these risks, which may not be successful. In addition, changes in interest-rates could adversely affect the prepayment rate on the loans that we guarantee. For example:

When interest rates decrease, borrowers are more likely to prepay their loans by refinancing them at a lower rate. An increased likelihood of prepayment on the loans underlying our mortgage-related securities may adversely affect the value of these securities.

When interest rates increase:

Borrowers with higher risk adjustable-rate loans may have fewer opportunities to refinance into fixed-rate loans;

A borrower's payment on additional debt obligations (such as home equity lines of credit and second liens) that have adjustable payment terms may increase, which in turn increases the risk that the borrower may default on a loan we own or guarantee; and

Our credit losses from loans with adjustable payment terms may increase as borrower payments increase at their reset dates, which increases the borrower's risk of default.

Our financial results can be significantly affected by changes in interest rates and changes in yield curves, as certain of our assets and liabilities are recorded at fair value. Our interest rate risk management activities are designed to reduce our economic exposure to changes in interest rates to a low level as measured by our models. However, the accounting treatment for those assets and liabilities, including derivatives, creates variability in our earnings when interest rates fluctuate as some assets and liabilities are measured at amortized cost and some are measured at fair value, while all derivatives are measured at fair value. This variability generally is not indicative of the underlying economics of our business.

During 2017, we began using hedge accounting for certain single-family mortgage loans and long-term debt, which is intended to partially reduce the interest-rate volatility in our GAAP earnings by eliminating a portion of the measurement differences between our GAAP financial results and the underlying economics of our business. Our single-family mortgage hedge accounting program is complex and unique in the industry. We may fail to properly implement this program and related changes to systems and processes. Our hedges may fail in any given future period, which could expose us to significant earnings variability in that period and increase the risk that we will need a draw from Treasury.

Risk Factors Market Risk

Changes in market spreads could materially affect our results of operations and net worth.

Changes in market conditions, including changes in interest rates, liquidity, prepayment and/or default expectations and the level of uncertainty in the market for a particular asset class, may cause fluctuations in market spreads (also referred to as OAS). Our financial results and net worth can be significantly affected by changes in market spreads, especially results driven by financial instruments that are measured at fair value. These instruments include trading securities, available-for-sale securities, loans held-for-sale and loans and debt with the fair value option elected.

A widening of the market spreads on a given asset is typically associated with a decline in the fair value of that asset, which may adversely affect our near-term financial results and net worth. While wider market spreads may create favorable investment opportunities, our ability to take advantage of any such opportunities is limited due to various restrictions on our mortgage-related investments portfolio activities. See MD&A - Conservatorship and Related Matters - Limits on Our Mortgage-Related Investments Portfolio and Indebtedness.

A narrowing or tightening of the market spreads on a given asset is typically associated with an increase in the fair value of that asset. Narrowing market spreads may reduce the number of attractive investment opportunities in loans and mortgage-related securities and could increase the cost of our activities to support the liquidity and price performance of our PCs and other securities. Consequently, a tightening of the market spreads on our assets may adversely affect our future financial results and net worth.

Changes in market spreads also affect the fair value of our debt with the fair value option elected. A narrowing or tightening of the market spreads on a given liability is typically associated with an increase in the fair value of that liability, which is recognized as a loss by us.

Negative values for certain interest rate indices could have an adverse effect on our operational and interest-rate risk management processes.

Freddie Mac purchases and securitizes various types of ARMs and issues, invests in and hedges with various types of adjustable-rate financial instruments. Interest rates have been at historically low levels for a considerable period of time and, in certain countries have been negative. If the interest rate indices used to adjust our ARMs and other financial instruments (primarily LIBOR and Constant Maturity Treasury indices of various durations) were to become negative, our operational and interest-rate risk management processes could be adversely affected. If systems cannot process such rates appropriately, we may experience disruptions of our business operations, which could result in adverse effects on our relationships with customers, counterparties and investors, damage to our reputation and legal or regulatory actions. In addition, in the event the relevant index has a negative value, the terms of the adjustable-rate loans (originated prior to our October 2016 implementation of a new uniform ARM note) underlying certain of our outstanding ARM securities products may result in our having to pay a greater amount of interest to securities investors than we are entitled to receive on the underlying mortgages. See MD&A - Risk Management - Market Risk for a discussion of the implications of this issue for our measurement and management of interest-rate risk.

Risk Factors Operational Risks

OPERATIONAL RISKS

A failure in our operational systems or infrastructure, or those of third parties, could impair our liquidity, disrupt our business, damage our reputation and cause losses.

We face significant levels of operational risk due to a variety of factors, including the size and complexity of our business operations and the amount of change to our core systems required to keep pace with regulatory and other requirements and business initiatives, as well as the ever changing cybersecurity landscape and increasing digitization of our business.

Shortcomings or failures in our internal processes, people or systems, or those of third parties with which we interact, could lead to impairment of our liquidity, financial and economic loss, errors in our financial statements, disruption of our business (e.g., issuing mortgage and/or debt securities), incorrect payments to investors in our securities, liability to customers or investors, further legislative or regulatory intervention, or reputational damage. We have certain systems that require manual support and intervention, which may lead to heightened risk of system failures. Our business is highly dependent on our ability to process a large number of transactions on a daily basis and manage and analyze significant amounts of information, much of which is provided by third parties. The transactions we process are complex and are subject to various legal, accounting and regulatory standards. The types of transactions we process and the standards relating to those transactions can change rapidly in response to external events, such as the implementation of government-mandated programs and changes in market conditions. Our financial, accounting, data processing, or other operating systems and facilities may fail to operate properly or become disabled, adversely affecting our ability to process these transactions, including our ability to compile and process legally required information. Our systems may contain design flaws. The information provided by third parties may be incorrect, or we may fail to properly manage or analyze it. The inability of our systems to accommodate an increasing volume of transactions or new types of transactions or products could constrain our ability to pursue new business initiatives or improve existing business activities. Our connectivity with our customers, counterparties, service providers and other financial institutions continues to increase, which increases our risk exposure with respect to an operational failure of their infrastructure systems.

We have developed, and expect to continue to develop, software tools for use by our customers in the customers' loan production and other processes. These tools may fail to operate properly, which could disrupt our or our customers' business and adversely affect our relationships with our customers.

We also face increased operational risk due to the magnitude and complexity of the new initiatives we are undertaking, including our efforts to help build a better housing finance system. Some of these initiatives require significant changes to our operational systems. In some cases, the changes must be implemented within a short period of time. Our legacy systems may also create increased operational risk for these new initiatives. Internal corporate reorganizations may also increase our operational risk, particularly during the period of implementation.

We also face significant risks related to the FHFA-directed development of the single (common) security with Fannie Mae and CSS and the development and operation of the common securitization platform. The transition to the common securitization platform, which began in November 2016, presents significant operational and technological challenges. In addition, we will increasingly rely on CSS and the common securitization platform (which is owned and operated by CSS) for the operation of our single-

Risk Factors Operational Risks

family securitization activities, particularly after Release 2 is implemented. We currently use the common securitization platform to perform certain data acceptance, issuance support and bond administration activities for us (i.e., Release 1). In December 2017, FHFA announced that the target implementation date for Release 2 remains the second quarter of 2019, noting that certain testing schedules have been extended. Our business activities could be adversely affected and the market for Freddie Mac securities could be disrupted if the common securitization platform were to fail or otherwise become unavailable to us or if CSS were unable to perform its obligations to us. Any measures we could take to mitigate these risks might not be sufficient to prevent our business from being harmed. Our employees could act improperly for their own or third-party gain and cause unexpected losses or reputational damage. While we have processes and systems in place designed to prevent and detect fraud, there can be no assurance that such processes and systems will be successful.

Most of our key business activities are conducted in our offices in Virginia and represent a concentrated risk of people, technology and facilities. As a result, an infrastructure disruption in the area near our offices or affecting the power grid could significantly adversely affect our ability to conduct normal business operations. A terrorist event or natural disaster in the area near our offices or affecting the power grid could have a similar impact. Any measures we take to mitigate this risk may not be sufficient to respond to the full range of events that may occur or allow us to resume normal business operations in a timely manner.

Potential cybersecurity threats are changing rapidly and growing in sophistication. We may not be able to protect our systems or the confidentiality of our information from cyberattack and other unauthorized access, disclosure and disruption.

Our operations rely on the secure, accurate and timely receipt, processing, storage and transmission of confidential and other information in our computer systems and networks and with customers, counterparties, service providers and financial institutions.

Information risks for companies like ours have significantly increased in recent years, in part because of the proliferation of new technologies, the use of the internet and telecommunications technologies to conduct financial transactions and the increased sophistication and activities of organized crime, hackers, terrorists and other external parties, including foreign state-sponsored actors. There have been several recent, highly publicized cases involving financial services companies, consumer-based companies and other organizations reporting the unauthorized disclosure of client, customer or other confidential information, as well as cyberattacks involving the dissemination, theft and destruction of corporate information, intellectual property, cash or other valuable assets. There have also been several highly publicized cases where hackers have requested "ransom" payments in exchange for not disclosing customer information or for not making the targets' computer systems unavailable.

Like many companies and government entities, from time to time we have been, and likely will continue to be, the target of attempted cyberattacks, including malware and denial-of-service, as part of an effort to disrupt operations, potentially test cybersecurity capabilities, or obtain confidential, proprietary or other information. We could also be adversely affected by cyberattacks that target the infrastructure of the internet, as such attacks could cause widespread unavailability of websites and degrade website performance. Our risk and exposure to these matters remain heightened because of, among other things, the evolving nature of these threats, our role in the financial services industry, the outsourcing of some of our business operations and the current global economic and political environment.

Risk Factors Operational Risks

Because we are interconnected with and dependent on third-party vendors, exchanges, clearing houses, fiscal and paying agents and other financial institutions, we could be adversely affected if any of them is subject to a successful cyberattack or other information security event. Third parties with which we do business may also be sources of cybersecurity or other technology risks. We routinely transmit and receive personal, confidential and proprietary information by electronic means. This information could be subject to interception, misuse or mishandling.

Although we devote significant resources to protecting our critical assets and provide employee awareness training around phishing, malware and other cyber risks, there is no assurance that these measures will provide effective security. Our computer systems, software, end point devices and networks may be vulnerable to cyberattack, unauthorized access, supply chain disruptions, computer viruses or other malicious code, or other attempts to harm them or misuse or steal information. We routinely identify cyber threats as well as vulnerabilities in our systems and work to address them, but these efforts may be insufficient. Breaches of our security measures may result from employee error or misconduct. Outside parties may attempt to induce employees, customers, counterparties, service providers, financial institution or other users of our systems to disclose sensitive information in order to gain access to our systems and the information they contain. We may not be able to anticipate, detect or recognize threats to our systems and assets, or implement effective preventative measures against security breaches, especially because the techniques used change frequently or are not recognized until launched.

A cyberattack could occur and persist for an extended period of time without detection. We expect that any investigation of a cyberattack would take time, during which we would not necessarily know the extent of the harm or how best to remediate it. In addition, announcing that a cyberattack has occurred could increase the risk of additional attacks. Although we have obtained insurance coverage relating to cybersecurity risks, this insurance may not be sufficient to provide adequate loss coverage. Although to date we have not experienced any cyberattacks resulting in significant impact to the company, there is no assurance that our cybersecurity risk management program will prevent cyberattacks from having significant impacts in the future.

The occurrence of one or more cyberattacks could result in thefts of important assets (such as cash or source code), or the unauthorized disclosure, misuse or corruption of confidential and other information (including information about our borrowers, our customers or our counterparties), or could otherwise cause interruptions or malfunctions in our operations or the operations of our customers or counterparties. This could result in significant losses or reputational damage, adversely affect our relationships with our customers and counterparties, negatively affect our competitive position and otherwise harm our business. We could also face regulatory and other legal action. We might be required to expend significant additional resources to modify our protective measures or to investigate and remediate vulnerabilities or other exposures, and we might be subject to litigation and financial losses that are not fully insured. In addition, there can be no assurance that customers, counterparties, financial intermediaries and governmental organizations are adequately protecting the information that we share with them. As a result, a cyberattack on their systems and networks, or breach of their security measures, may result in harm to our business and business relationships.

Risk Factors Operational Risks

We rely on third parties for certain important functions. Any failures by those vendors and service providers (or other third parties that work for the vendors/service providers), could disrupt our business operations or expose us to loss of confidential information or intellectual property.

Our use of vendors and service providers increases our risk exposure to possible failures in their risk and control environments. We outsource certain key functions to external parties, including some that are critical to financial reporting (including our use of hedge accounting), valuations, our mortgage-related investment activity, loan underwriting, loan servicing and PC issuance and administration (i.e., CSS). We may enter into other key outsourcing relationships in the future. If one or more of these key external parties were not able to perform their functions for a period of time, perform them at an acceptable service level, or handle increased volumes, or if one of them experiences a disruption in its own business or technology from any cause, including a cybersecurity breach, our business operations could be constrained, disrupted, or otherwise negatively affected. Our use of vendors also exposes us to the risk of losing intellectual property or confidential information and to other harm, including to our reputation. Our ability to monitor the activities or performance of vendors may be constrained, which may make it difficult for us to assess and manage the risks associated with these relationships.

We face risks and uncertainties associated with the models that we use to inform business and risk management decisions and for financial accounting and reporting purposes.

Models are inherently imperfect predictors of actual results. We use models to project significant factors in our businesses, including, but not limited to, interest rates, house prices and mortgage rates under a variety of scenarios.

We also use models to project borrower prepayment, default behavior and loss severity over long periods of time.

There is inherent uncertainty associated with model projections of economic variables and the downstream projections of prepayment and default behavior dependent on these variables.

Uncertainty and risks related to models may arise from a number of sources, including the following:

We could fail to implement, operate, adjust, or use our models as intended. We may fail to code a model correctly, we could use incorrect or insufficient data inputs or fail to fully understand the data inputs, or model implementation software could malfunction. The complexity and interconnectivity of our models create additional risk regarding the accuracy of model output. We may not be able to deploy or update models in a timely manner.

The data we use as inputs into our models, much of which we receive from third-party data providers, may be insufficient, inaccurate or incorrectly formatted.

When market conditions change in unforeseen ways, our model projections may not accurately reflect these conditions or we may not fully understand the model outputs. For example, models may not fully reflect the effect of certain government policy changes or new industry trends. In such cases, it is often necessary to make assumptions and judgments to accommodate the effect of scenarios that are not sufficiently well represented in the historical data.

While we may adjust our models in response to new events, considerable residual uncertainty remains.

We also use select third-party vendor models. While the use of such models may reduce our risk where no internal model is available, it exposes us to additional risk, as third parties typically do not provide us with proprietary information regarding their models. We have little control over the

Risk Factors Operational Risks

process by which vendor models are adjusted or changed. As a result, we may be unable to fully evaluate the risks associated with the use of such models.

We risk making poor business decisions in situations where we rely on models to provide key information. Our use of models could affect decisions concerning the purchase, sale and securitization of loans, the purchase and sale of securities, funding, the setting of guarantee fee prices and the management of interest-rate, market, or credit risk. Our use of models also affects our quality-control sampling strategies for loans in our single-family credit guarantee portfolio and potential settlements with our counterparties. Our adoption of hedge accounting increases our reliance on models for financial reporting. See MD&A - Risk Management - Market Risk and Critical Accounting Policies and Estimates for more information on our use of models.

Risk Factors Liquidity Risks

LIQUIDITY RISKS

Our activities may be adversely affected by limited availability of financing and increased funding costs.

The amount, type and cost of our unsecured funding, including financing from other financial institutions and the capital markets, directly affects our interest expense and results of operations. A number of factors could make such financing more difficult to obtain, more expensive or unavailable on any terms, both domestically and internationally, including:

- nMarket and other factors;
- nChanges in U.S. government support for us;
- nReduced demand for our debt securities; and
- nCompetition for debt funding from other debt issuers.

Market and Other Factors

Our ability to obtain funding in the public unsecured debt markets or by selling or pledging mortgage-related and other securities as collateral to other institutions could change rapidly or cease. The cost of available funding could increase significantly due to changes in market interest rates, market confidence, operational risks, regulatory requirements and other factors. We may incur higher funding costs due to our liquidity management practices and procedures. There can be no assurance that such practices and procedures would provide us with sufficient liquidity to meet our ongoing cash obligations under all circumstances. In particular, we believe that our liquidity contingency plans may be inadequate or difficult to execute during a liquidity crisis or period of significant market turmoil. If we cannot access the unsecured debt markets, our ability to repay maturing indebtedness and fund our operations could be significantly impaired or eliminated, as our alternative sources of liquidity (e.g., cash and other investments) may not be sufficient to meet our liquidity needs.

We make extensive use of the Federal Reserve's payment system in our business activities. The Federal Reserve requires that we fully fund accounts at the Federal Reserve Bank of New York to the extent necessary to cover cash payments on our debt and mortgage-related securities each day, before the Federal Reserve Bank of New York, acting as our fiscal agent, will initiate such payments. Although we seek to maintain sufficient intraday liquidity to fund our activities through the Federal Reserve's payment system, we have limited access to cash once the debt markets are closed for the day. Insufficient cash may cause our account to be overdrawn, potentially resulting in penalties and reputational harm.

Prolonged wide market spreads on long-term debt could cause us to reduce our long-term debt issuances and further increase our reliance on short-term and callable debt issuances. This increased reliance could increase the risk that we may be unable to refinance our debt when it becomes due and result in a greater use of derivatives. This greater use of derivatives could increase the variability of our comprehensive income or increase our credit exposure to our counterparties.

Our mortgage-related investments portfolio has contracted significantly since we entered into conservatorship, but continues to contain assets that are less liquid than agency securities. Our ability to use these less liquid assets as a significant source of liquidity (for example, through sales or use as collateral in secured lending transactions) is limited.

Risk Factors Liquidity Risks

We pay net worth sweep dividends to Treasury on the senior preferred stock on a quarterly basis. The amount of the net worth sweep dividend could vary substantially from quarter to quarter for a number of reasons, including as a result of non-cash changes in net worth. It is possible that, due to non-cash increases in net worth, such as increases in the fair value of our securities or a reduction in our loan loss reserves, the amount of our dividend for a quarter could exceed the amount of available cash, which could have an adverse effect on our financial results.

Changes in U.S. Government Support

Treasury supports us through the Purchase Agreement and Treasury's ability to purchase up to \$2.25 billion of our obligations under its permanent statutory authority. Unlike certain of our competitors, we do not have access to the Federal Reserve's discount window or emergency credit facilities. Changes or perceived changes in the U.S. government's support for us could have a severe negative effect on our access to the unsecured debt markets and our debt funding costs. Our access to the unsecured debt markets and the costs of our debt funding could be adversely affected by a number of factors relating to U.S. government support, including:

- nUncertainty about the future of the GSEs;

- nAny concerns by debt investors that the risk of us being placed in receivership is increasing;
- nand

- nFuture draws that significantly reduce the amount of available funding remaining under the Purchase Agreement. For more information, see MD&A - Liquidity and Capital Resources - Capital Resources.

Reduced Demand for Debt Securities

If investor demand for our debt securities were to decrease, our liquidity, business and results of operations could be materially adversely affected. The willingness of domestic and foreign investors to purchase and hold our debt securities can be influenced by many factors, including changes in the world economy, changes in foreign-currency exchange rates, regulatory and political factors, as well as the availability of and investor preferences for other investments. If investors were to reduce their purchases of our debt securities or divest their holdings, our funding costs could increase and our business activities could be curtailed.

The market for our debt securities may become less liquid as the size of our mortgage-related investments portfolio declines, as we will be issuing fewer debt securities. This could lead to a decrease in demand for our debt securities and an increase in our funding costs.

Competition for Debt Funding

We compete for debt funding with Fannie Mae, the FHLBs and other institutions. Competition for debt funding from these entities can vary with changes in economic, financial market and regulatory environments. Increased competition for debt funding may result in a higher cost to finance our business, which could negatively affect our financial results. See MD&A - Our Business Segments - Capital Markets for a description of our debt issuance programs. Our funding costs and liquidity contingency plans may also be affected by changes in the amount of, and demand for, debt issued by Treasury.

Risk Factors Liquidity Risks

Any downgrade in the credit ratings of the U.S. government would likely be followed by a downgrade in our credit ratings. A downgrade in the credit ratings of our debt could adversely affect our liquidity and other aspects of our business.

Our credit ratings are important to our liquidity. We currently receive ratings for our unsecured debt from three nationally recognized statistical rating organizations (S&P, Moody's and Fitch). These ratings are primarily based on the support we receive from Treasury, and therefore are affected by changes in the credit ratings of the U.S. government. Any downgrade in the credit ratings of the U.S. government would be expected to be followed or accompanied by a downgrade in our credit ratings. In addition to a downgrade in the credit ratings of or outlook on the U.S. government, a number of other events could adversely affect our debt credit ratings, including actions by governmental entities, changes in government support for us, future GAAP losses and additional draws under the Purchase Agreement. Any such downgrades could lead to major disruptions in the mortgage and financial markets and to our business due to lower liquidity, higher borrowing costs, lower asset values and higher credit losses, and could cause us to experience net losses and net worth deficits. A downgrade in our credit ratings could require us to post additional collateral to certain of our derivative and other counterparties.

For more information, see MD&A - Liquidity and Capital Resources - Liquidity Profile - Credit Ratings.

Risk Factors Legal and Regulatory Risks

LEGAL AND REGULATORY RISKS

Legislative or regulatory actions could adversely affect our business activities and financial results.

We operate in a highly regulated industry and are subject to heightened supervision from FHFA, as our Conservator. Our compliance systems and programs may not be adequate to ensure that we are in compliance with all legal and other requirements. We could incur fines or other negative consequences for inadvertent violations.

Our business may be directly adversely affected by future legislative and regulatory actions at the federal, state and local levels, including actions by FHFA as Conservator. Judicial actions at the federal, state, or local level could also adversely affect us. Legislative, regulatory or judicial actions could affect us in a number of ways, including by imposing significant additional legal, compliance and other costs on us, limiting our business activities and diverting management attention or other resources.

For example, our ability to recruit and retain executives and other employees with the necessary skills to conduct our business may be adversely affected by legislative or regulatory actions (e.g., significant restrictions on compensation). We could also be negatively affected by legislative, regulatory or judicial action that:

- n Changes the foreclosure process of any individual state;

- Limits or otherwise adversely affects the rights of a holder of a first lien on a mortgage (such as through granting n priority rights in foreclosure proceedings for homeowner associations or through initiatives that provide a lien priority in connection with loans to finance energy efficiency or similar improvements);

- n Expands the responsibilities of (and costs to) servicers for maintaining vacant properties prior to foreclosure; or

- Prevents us from using the MERS System or disrupts foreclosures of loans registered in the MERS n System.

We are subject to complex and evolving laws and regulations governing privacy and the protection of personal information of individuals. Our business could be adversely affected if we fail to protect the confidentiality of such information or if it is mishandled or misused.

The Dodd-Frank Act significantly changed the regulation of loans and the financial services industry and could continue to affect us in substantial ways. For example, the Dodd-Frank Act and related regulatory changes could cause or require us to make further changes to our business practices, such as practices related to mortgage underwriting and servicing.

Legislation or regulatory actions could indirectly adversely affect us to the extent they affect the activities of banks, savings institutions, insurance companies, derivative counterparties, clearinghouses, securities dealers and other regulated entities that constitute a significant portion of our customers or counterparties, or to the extent that they modify industry practices. Legislative or regulatory actions that remove incentives for these entities to purchase our securities or enter into derivatives or other transactions with us could have a material adverse effect on our business and financial results. For example, changes in business practices resulting from new laws and regulations could have a negative effect on the volume of loan originations or could modify or remove incentives for financial institutions to

Risk Factors Legal and Regulatory Risks

sell loans to us, either of which could adversely affect the number of loans available for us to purchase or guarantee. The Basel III standards could affect demand for our debt and mortgage-related securities.

U.S. banking regulators have substantially revised the capital and liquidity requirements applicable to banking organizations, based on the Basel III standards developed by the Basel Committee on Banking Supervision. Phase-in of the new bank capital and liquidity requirements will take several years. The new requirements do not directly apply to us, and there is significant uncertainty about the extent to which implementation of the new requirements by banking organizations may affect us. For example, the emerging regulatory framework could decrease demand for our debt and mortgage-related securities and/or affect competition in the market for loan originations and servicing, with possible adverse consequences for our business and financial results. In addition, the phase-in of enhanced capital and liquidity requirements for banking organizations may reduce the level of participation of such organizations in (and thus the liquidity of) trading markets for various types of financial instruments, including asset-backed securities. In turn, this could decrease the liquidity of the markets for our debt and mortgage-related securities, which could increase our funding and other costs and adversely affect our business.

In January 2016, the Basel Committee on Banking Supervision issued revised standards for minimum capital requirements for market risk that are applicable to banking organizations. In addition, the Basel Committee has recently announced further revisions to the Basel III standards.

There is significant uncertainty as to when, and the extent to which, U.S. banking regulators will adopt any new standards, and the effect any such standards may have on us.

We may make certain changes to our business in an attempt to meet our housing goals and duty to serve requirements, which may cause us to forgo other more profitable opportunities.

We may make adjustments to our loan sourcing and purchase strategies in an effort to meet our housing goals and subgoals, including relaxing some of our underwriting standards and expanding the use of targeted initiatives to reach underserved populations. For example, we may purchase loans that offer lower expected returns on our investment and potentially increase our exposure to credit losses. Doing so could cause us to forgo other purchase opportunities that we would expect to be more profitable.

It is possible that we could also make changes to our business in the future in response to our duty to serve underserved markets that could adversely affect our profitability. If we do not meet our housing goals or duty to serve requirements, and FHFA finds that the goals or requirements were feasible, we may become subject to a housing plan that could require us to take additional steps that could potentially adversely affect our profitability. Due to our failure to meet two single-family housing goals for 2014 and 2015, we have been operating under an FHFA-required Housing Plan that addresses achievement of the missed goals through 2018. Even though we met our housing goals for 2016, we continue to operate under the Housing Plan. If we fail to comply with the plan, FHFA could take additional action against us.

Risk Factors Legal and Regulatory Risks

We are involved in legal proceedings that could result in the payment of substantial damages or otherwise harm our business.

We are a party to various claims and other legal proceedings. We also have been, and in the future may be, involved in governmental investigations and regulatory proceedings and IRS examinations. In addition, certain of our former officers are involved in legal proceedings for which they may be entitled to reimbursement by us for costs and expenses of the proceedings. We may be required to establish reserves and to make substantial payments in the event of adverse judgments or settlements of any such claims, proceedings, investigations or examinations. Any legal proceeding, governmental investigation, or IRS examination issue, even if resolved in our favor, could result in negative publicity or cause us to incur significant legal and other expenses. Furthermore, the costs (including settlement costs) related to these legal proceedings and governmental investigations and examinations may differ from our expectations and exceed any amounts for which we have reserved or require adjustments to such reserves. These various matters could divert management's attention and other resources from the needs of the business. In addition, a number of lawsuits have been filed against the U.S. government relating to conservatorship and the Purchase Agreement that could adversely affect us. See Legal Proceedings and Note 16 for information about these various pending legal proceedings.

Risk Factors Other Risks

OTHER RISKS

Our investment activity is significantly limited under the Purchase Agreement and by FHFA, which will reduce our earnings from investment activities over time and result in greater reliance on our guarantee activities to generate revenue.

Declines in the size of our mortgage-related investments portfolio, as required by the Purchase Agreement and FHFA, will reduce our earnings over the long term. We are also subject to other limitations on our investment activity, including significant constraints on our ability to purchase or sell mortgage assets. These limitations will reduce the earnings capacity of our mortgage-related investments portfolio. We can provide no assurance that the cap on our mortgage-related investments portfolio will not, over time, force us to sell mortgage assets at unattractive prices or that our current strategies will not have an adverse impact on our business or financial results. For more information, see MD&A - Conservatorship and Related Matters - Limits on Our Mortgage-Related Investments Portfolio and Indebtedness.

Due to the reduced earnings capacity of our mortgage-related investments portfolio, we are placing greater emphasis on our guarantee activities to generate revenue. However, our ability to generate revenue through guarantee activities may be limited for a number of reasons. We may be required to adopt business practices that help serve our public mission and other non-financial objectives, but that may negatively affect our future financial results. We must obtain FHFA's approval to implement across-the-board increases in our guarantee fees, and there can be no assurance FHFA will approve any such increase requests in the future. Congress or FHFA may require us to set aside or otherwise pay monies to fund third party initiatives, such as the existing requirement under the GSE Act that we allocate amounts for certain housing funds. The combination of the restrictions on our business activities and our potential inability to generate sufficient revenue through our guarantee activities to offset the effects of those restrictions may have an adverse effect on our results of operations and financial condition.

The loss of business from a key customer or a decrease in the availability of mortgage insurance could result in a decline in our market share and revenues.

Our business depends on our ability to acquire a steady flow of loans. We purchase a significant percentage of our single-family loans from several large loan originators. Similarly, we acquire a significant portion of our multifamily loans from several large lenders. For more information, see Note 14.

We enter into loan purchase commitments with many of our single-family customers that are typically less than one year in duration. Lenders may fail to deliver loans to us in accordance with their commitments. The loss of business from any of our major lenders could adversely affect our market share and our revenues.

Our Charter requires that single-family loans with LTV ratios above 80% at the time of purchase be covered by mortgage insurance or other credit enhancements. If the availability of mortgage insurance for loans with LTV ratios above 80% is reduced, we may be restricted in our ability to purchase or securitize such loans. This could reduce our overall volume of new business.

Risk Factors Other Risks

Competition from banking and non-banking institutions (including Fannie Mae and FHA/VA with Ginnie Mae securitization) may harm our business. FHFA's actions as Conservator of both companies could affect competition between us and Fannie Mae.

Competition in the secondary mortgage market may make it more difficult for us to purchase mortgage loans. Furthermore, competitive pricing pressures may make our products less attractive in the market and negatively affect our financial results. Increased competition from Fannie Mae, FHA/VA (with Ginnie Mae securitization), and new entrants may alter our product mix, lower our volumes and reduce our revenues on new business.

We also compete with other financial institutions that retain or securitize loans, such as commercial and investment banks, dealers, savings institutions and insurance companies. In recent years, FHFA took a number of actions designed to encourage these other financial institutions to increase their activities in the mortgage market (e.g., increasing our guarantee fees in 2012), and FHFA could take additional actions in the future. There is a risk that financial institutions may retain loans with better credit characteristics rather than sell them to us, or otherwise seek to structure financial transactions that result in our loan purchases having a higher proportion of loans with lower credit scores and higher LTV ratios. While we compensate ourselves for higher levels of credit risk through charging upfront fees, sellers' retention of loans with better credit characteristics could result in us having lower overall purchase volumes, revenues and returns (as a result of us having loans with a more adverse credit risk profile).

FHFA is also Conservator of Fannie Mae, our primary competitor. FHFA's actions as Conservator of both companies could affect competition between us and Fannie Mae. It is possible that FHFA could require us and Fannie Mae to take a uniform approach that, because of differences in our respective businesses, could place Freddie Mac at a competitive disadvantage to Fannie Mae. FHFA also may prevent us from taking actions that could give us a competitive advantage.

We have faced increased competition in the multifamily market in recent years from life insurers, banks, CMBS conduits and other market participants as multifamily market fundamentals have improved. FHFA may take actions that could encourage further competition.

A significant decline in the price performance of or demand for our PCs could have an adverse effect on the volume and/or profitability of our new single-family guarantee business.

The price performance of our PCs relative to comparable Fannie Mae securities is one of Freddie Mac's more significant risks and competitive issues, with both short- and long-term implications. Our PCs are an integral part of our loan purchase program. Our competitiveness in purchasing single-family loans from our sellers and the volume and/or profitability of our new single-family guarantee business are directly affected by the price performance of our PCs relative to comparable Fannie Mae securities.

Freddie Mac fixed-rate PCs provide for faster scheduled monthly remittance of loan principal and interest payments to investors than Fannie Mae fixed-rate securities. Despite the faster remittance cycle of our PCs, our PCs have typically traded at a discount relative to comparable Fannie Mae securities. This difference in relative pricing creates an economic incentive for sellers to conduct a disproportionate share of their single-family business with Fannie Mae. There may not be a liquid market for our PCs, which could adversely affect the price performance of

Risk Factors Other Risks

PCs and our single-family market share. A significant reduction in our market share, and thus in the volume of loans that we securitize, or a reduction in the trading volume of our PCs could further reduce the liquidity of our PCs. While we may employ various strategies to support the liquidity and price performance of our PCs, and may consider additional strategies, those strategies may fail or adversely affect our business. We may cease such activities at any time, or FHFA could require us to do so, which could adversely affect the liquidity and price performance of our PCs. The liquidity-related price differences between our PCs and comparable Fannie Mae securities could be influenced by factors that are largely outside of our control. For example, the level of the Federal Reserve's purchases and sales of agency mortgage-related securities, including the balance sheet normalization program announced in October 2017 to reduce the Federal Reserve's holdings of mortgage-related securities, could affect the demand for and values of our PCs. Therefore, any strategies we employ to reduce the liquidity-related price differences may not reduce or eliminate these price differences over the long term.

In certain circumstances, we compensate sellers for the difference in price between our PCs and comparable Fannie Mae securities by reducing our guarantee fees, which adversely affects the profitability of our single-family guarantee business. We also incur costs in connection with our efforts to support the liquidity and price performance of our PCs, including by engaging in transactions that yield less than our target rate of return. For more information, see MD&A - Our Business Segments - Single-Family Guarantee - Business Overview - Products and Activities and - Capital Markets Segment - Business Overview - Products and Activities.

In accordance with FHFA's 2014 Strategic Plan and the Conservatorship Scorecards, we are developing a single (common) security, which is designed to reduce the price performance disparities between the mortgage-related securities of Freddie Mac and Fannie Mae. This initiative is complex and costly, and requires us to align our business processes more closely with those of Fannie Mae. It is possible that we could experience a disruption in the liquidity of Freddie Mac securities during the period in which we transition to the single (common) security. We may be required by FHFA to modify our mortgage purchase offerings, servicing and securitization practices to more closely align with Fannie Mae to achieve market acceptance of the single (common) security. Further, there can be no assurance that a single (common) security will reduce the pricing disparities discussed above. Uncertainty concerning the timing of implementation of the single (common) security or the extent of the alignment between Freddie Mac's and Fannie Mae's mortgage purchase, servicing and securitization practices may affect the degree to which the single (common) security receives widespread market acceptance.

The single (common) security initiative will also cause us to have counterparty credit exposure to Fannie Mae. Once the initiative is implemented, investors will be able to commingle Freddie Mac and Fannie Mae securities in resecuritizations. When we resecuritize Fannie Mae securities, our guarantee of principal and interest would extend to the underlying Fannie Mae securities. In the event Fannie Mae were to fail to make a payment on a Fannie Mae security that we resecuritized, Freddie Mac would be responsible for making the payment. We will not control or limit the amount of resecuritized Fannie Mae securities that we could be required to guarantee. We will be dependent on FHFA, Fannie Mae and Treasury (pursuant to Fannie Mae's and our Purchase Agreements with Treasury) to avoid a liquidity event or default. We are not planning to modify our liquidity strategies to address the possibility of non-timely payment by Fannie Mae.

Risk Factors Other Risks

The profitability of our Multifamily business could be adversely affected by a significant decrease in demand for our K Certificates and SB Certificates.

Our current Multifamily business model is highly dependent on our ability to finance purchased multifamily loans through securitization into K Certificates and SB Certificates. A significant decrease in demand for K Certificates and SB Certificates could have an adverse impact on the profitability of the Multifamily business to the extent that our holding period for the loans increases and we are exposed to credit, spread and other market risks for a longer period of time or receive reduced proceeds from securitization. We employ various strategies to support the liquidity of our K Certificates and SB Certificates, and may consider additional strategies. From time to time, we purchase and sell guaranteed K Certificates and SB Certificates and related unguaranteed securities associated with K Certificates and SB Certificates as well as our other securitization products through our mortgage-related investments portfolio.

There may not be an active, liquid trading market for our equity securities.

Our common stock and the publicly traded classes of our preferred stock trade exclusively on the OTCQB Marketplace. Trading volumes on the OTCQB Marketplace can fluctuate significantly, which could make it difficult for investors to execute transactions in our securities and could cause declines or volatility in the prices of our equity securities.

The intention of the United Kingdom's Financial Conduct Authority (FCA) to cease sustaining LIBOR after 2021 could negatively affect the fair value of our financial assets and liabilities, results of operations and net worth.

In July 2017, the Chief Executive of the United Kingdom's Financial Conduct Authority (FCA) announced the FCA's intention to cease sustaining LIBOR after 2021. The Federal Reserve Board convened the Alternative Reference Rates Committee (ARRC) to identify a set of alternative reference interest rates for possible use as market benchmarks. The ARRC identified such a rate in June 2017, and in August 2017, the Federal Reserve Board requested public comment on a proposal to begin publishing that and two other alternative rates beginning in 2018.

We are not able to predict whether LIBOR will cease to be available after 2021, whether the alternative rates the Federal Reserve Board proposes to publish will become market benchmarks in place of LIBOR, or what the impact of such a transition may be on our business, results of operations and financial condition.

Legal Proceedings

Legal Proceedings

We are involved as a party to a variety of legal proceedings arising from time to time in the ordinary course of business. See Note 16 for more information regarding our involvement as a party to various legal proceedings. We discuss below certain litigation against the U.S. government concerning conservatorship and the Purchase Agreement. Over the last several years, numerous lawsuits have been filed against the U.S. government and, in some cases, the Secretary of the Treasury and the Director of FHFA. These lawsuits challenge certain government actions related to the conservatorship (including actions taken in connection with the imposition of conservatorship) and the Purchase Agreement. Several of the lawsuits seek to invalidate the net worth sweep dividend provisions of the senior preferred stock, which were implemented pursuant to the August 2012 amendment to the Purchase Agreement. A number of cases have been dismissed. Cases are currently pending in the U.S. Court of Federal Claims, the U.S. District Court for the Western District of Michigan and the U.S. District Court for the District of Minnesota. In addition, plaintiffs are appealing a March 2017 order by the U.S. District Court for the Northern District of Iowa to dismiss the case in that Court, and plaintiffs are appealing a May 2017 order by the U.S. District Court for the Southern District of Texas to dismiss the case in that Court. Plaintiffs filed a petition for certiorari with the U.S. Supreme Court to appeal the June 2017 affirmance by the U.S. Court of Appeals for the Fifth Circuit of the March 2017 order by the U.S. District Court for the Western District of Texas to dismiss the Case in that Court. Plaintiffs also appealed a September 2016 order by the U.S. District Court for the Eastern District of Kentucky to dismiss the case in that Court. On November 22, 2017, the U.S. Court of Appeals for the Sixth Circuit affirmed the dismissal. It is possible that additional similar lawsuits will be filed in the future.

Freddie Mac is not a party to any of these lawsuits. However, a number of other lawsuits have been filed against Freddie Mac concerning the August 2012 amendment to the Purchase Agreement. See Note 16 for information on the lawsuits filed against Freddie Mac. Pershing Square Capital Management, L.P. (Pershing) is a plaintiff in one of the lawsuits filed against Freddie Mac. Pershing has filed reports with the SEC, most recently in March 2014, indicating that it beneficially owned more than 5% of our common stock. We do not know Pershing's current beneficial ownership of our common stock. For more information, see Security Ownership of Certain Beneficial Owners and Management and Related Stockholder Matters.

It is not possible for us to predict the outcome of these lawsuits (including the outcome of any appeal), or the actions the U.S. government (including Treasury and FHFA) might take in response to any ruling or finding in any of these lawsuits or any future lawsuits. However, it is possible that we could be adversely affected by these events, including, for example, by changes to the Purchase Agreement, or any resulting actual or perceived changes in the level of U.S. government support for our business.

Market for Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases of Equity Securities

Market for Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases of Equity Securities

MARKET INFORMATION

Our common stock, par value \$0.00 per share, trades on the OTCQB Marketplace, operated by the OTC Markets Group Inc., under the ticker symbol "FMCC." As of February 1, 2018, there were 650,054,731 shares of our common stock outstanding.

The table below sets forth the high and low bid information for our common stock on the OTCQB Marketplace for the indicated periods and reflects inter-dealer prices, without retail mark-up, mark-down, or commission, and may not necessarily represent actual transactions.

| 2017 Quarter Ended | High | Low |
|--------------------|--------|--------|
| December 31 | \$3.24 | \$2.50 |
| September 30 | 2.98 | 2.13 |
| June 30 | 2.94 | 2.10 |
| March 31 | 4.27 | 2.30 |
| 2016 Quarter Ended | High | Low |
| December 31 | \$4.84 | \$1.52 |
| September 30 | 1.90 | 1.46 |
| June 30 | 2.20 | 1.21 |
| March 31 | 1.75 | 0.97 |

Holders

As of February 1, 2018, we had 1,659 common stockholders of record.

Dividends and Dividend Restrictions

We did not pay any cash dividends on our common stock during 2017 or 2016. Our payment of dividends is subject to the following restrictions:

n Restrictions Relating to the Conservatorship - The Conservator has prohibited us from paying any dividends on our common stock or on any series of our preferred stock (other than the senior preferred stock). FHFA has instructed our Board of Directors that it should consult with and obtain the approval of FHFA before taking actions involving dividends. In addition, FHFA has adopted a regulation prohibiting us from making capital distributions during conservatorship, except as authorized by the Director of FHFA.

Market for Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases of Equity Securities

n Restrictions Under the Purchase Agreement - The Purchase Agreement prohibits us and any of our subsidiaries from declaring or paying any dividends on Freddie Mac equity securities (other than with respect to the senior preferred stock or warrant) without the prior written consent of Treasury.

n Restrictions Under the GSE Act - Under the GSE Act, FHFA has authority to prohibit capital distributions, including payment of dividends, if we fail to meet applicable capital requirements. However, our capital requirements have been suspended during conservatorship.

n Restrictions Under our Charter - Without regard to our capital classification, we must obtain prior written approval of FHFA to make any capital distribution that would decrease total capital to an amount less than the risk-based capital level or that would decrease core capital to an amount less than the minimum capital level. As noted above, our capital requirements have been suspended during conservatorship.

n Restrictions Relating to Subordinated Debt - During any period in which we defer payment of interest on qualifying subordinated debt, we may not declare or pay dividends on, or redeem, purchase or acquire, our common stock or preferred stock. Our qualifying subordinated debt provides for the deferral of the payment of interest for up to five years if either our core capital is below 125% of our critical capital requirement or our core capital is below our statutory minimum capital requirement, and the Secretary of the Treasury, acting on our request, exercises his or her discretionary authority pursuant to Section 306(c) of our Charter to purchase our debt obligations. FHFA has directed us to make interest and principal payments on our subordinated debt, even if we fail to maintain required capital levels. As a result, the terms of any of our subordinated debt that provide for us to defer payments of interest under certain circumstances, including our failure to maintain specified capital levels, are no longer applicable.

n Restrictions Relating to Preferred Stock - Payment of dividends on our common stock is also subject to the prior payment of dividends on our 24 series of preferred stock and one series of senior preferred stock, representing an aggregate of 464,170,000 shares and 1,000,000 shares, respectively, outstanding as of December 31, 2017. Payment of dividends on all outstanding preferred stock, other than the senior preferred stock, is subject to the prior payment of dividends on the senior preferred stock. We paid dividends on the senior preferred stock during 2017 at the direction of the Conservator, as discussed in MD&A - Liquidity and Capital Resources and Note 11. We did not declare or pay dividends on any other series of preferred stock outstanding in 2017.

Recent Sales of Unregistered Securities

The securities we issue are "exempted securities" under the Securities Act of 1933. As a result, we do not file registration statements with the SEC with respect to offerings of our securities.

Following our entry into conservatorship, we suspended the operation of, and ceased making grants under, equity compensation plans. Previously, we had provided equity compensation under these plans to employees and members of our Board of Directors. Under the Purchase Agreement, we cannot issue any new options, rights to purchase, participations or other equity interests without Treasury's prior approval. However, grants outstanding as of the date of the Purchase Agreement remain in effect in accordance with their terms. No stock options were exercised during the three months ended December 31, 2017. See Note 11 for more information.

Market for Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases of Equity Securities

ISSUER PURCHASES OF EQUITY SECURITIES

We did not repurchase any of our common or preferred stock during 2017. Additionally, we do not currently have any outstanding authorizations to repurchase common or preferred stock. Under the Purchase Agreement, we cannot repurchase our common or preferred stock without Treasury's prior consent, and we may only purchase or redeem the senior preferred stock in certain limited circumstances set forth in the certificate of designation of the senior preferred stock.

TRANSFER AGENT AND REGISTRAR

Computershare Trust Company, N.A.

P.O. Box 505000

Louisville, KY 40233-5000

Telephone: 877-373-6374

<https://www-us.computershare.com/investor>

Financial Statements

Financial Statements and Supplementary Data

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Financial Statements Report of Independent Registered Public Accounting Firm

Report of Independent Registered Public Accounting Firm

To the Board of Directors and Stockholders of Freddie Mac

Opinions on the Financial Statements and Internal Control over Financial Reporting

We have audited the accompanying consolidated balance sheets of Freddie Mac, a stockholder-owned government sponsored enterprise, and its subsidiaries (the "Company") as of December 31, 2017 and 2016, and the related consolidated statements of comprehensive income, of equity and of cash flows for each of the three years in the period ended December 31, 2017, including the related notes (collectively referred to as the "consolidated financial statements"). We also have audited the Company's internal control over financial reporting as of December 31, 2017, based on criteria established in Internal Control - Integrated Framework (2013) issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of the Company as of December 31, 2017 and 2016, and the results of their operations and their cash flows for each of the three years in the period ended December 31, 2017 in conformity with accounting principles generally accepted in the United States of America. Also in our opinion, the Company did not maintain, in all material respects, effective internal control over financial reporting as of December 31, 2017, based on criteria established in Internal Control - Integrated Framework (2013) issued by the COSO because a material weakness in internal control over financial reporting related to disclosure controls and procedures that do not provide adequate mechanisms for information known to the Federal Housing Finance Agency ("FHFA") that may have financial statement disclosure ramifications to be communicated to management of Freddie Mac existed as of that date.

A material weakness is a deficiency, or a combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the annual or interim financial statements will not be prevented or detected on a timely basis. The material weakness referred to above is described in Management's Report on Internal Control over Financial Reporting, appearing under Item 9A. We considered this material weakness in determining the nature, timing, and extent of audit tests applied in our audit of the 2017 consolidated financial statements, and our opinion regarding the effectiveness of the Company's internal control over financial reporting does not affect our opinion on those consolidated financial statements.

Basis for Opinions

The Company's management is responsible for these consolidated financial statements, for maintaining effective internal control over financial reporting, and for its assessment of the effectiveness of internal control over financial reporting included in management's report referred to above. Our responsibility is to express opinions on the Company's consolidated financial statements and on the Company's internal control over financial reporting based on our audits. We are a public accounting firm registered with the Public Company Accounting Oversight Board (United States) ("PCAOB") and are required to be independent with respect to the Company in accordance with the U.S. federal securities laws and the applicable rules and regulations of the Securities and Exchange Commission and the PCAOB.

Financial Statements Report of Independent Registered Public Accounting Firm

We conducted our audits in accordance with the standards of the PCAOB. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the consolidated financial statements are free of material misstatement, whether due to error or fraud, and whether effective internal control over financial reporting was maintained in all material respects.

Our audits of the consolidated financial statements included performing procedures to assess the risks of material misstatement of the consolidated financial statements, whether due to error or fraud, and performing procedures that respond to those risks. Such procedures included examining, on a test basis, evidence regarding the amounts and disclosures in the consolidated financial statements. Our audits also included evaluating the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements. Our audit of internal control over financial reporting included obtaining an understanding of internal control over financial reporting, assessing the risk that a material weakness exists, and testing and evaluating the design and operating effectiveness of internal control based on the assessed risk. Our audits also included performing such other procedures as we considered necessary in the circumstances. We believe that our audits provide a reasonable basis for our opinions.

Emphasis of Matter - Conservatorship

As discussed in Note 2: Conservatorship and Related Matters, in September 2008, the Company was placed into conservatorship by FHFA. The U.S. Department of the Treasury ("Treasury") has committed financial support to the Company and management continues to conduct business operations pursuant to the delegated authorities from FHFA during conservatorship. The Company is dependent upon the continued support of Treasury and FHFA.

Definition and Limitations of Internal Control over Financial Reporting

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (i) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (ii) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (iii) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

/s/ PricewaterhouseCoopers LLP

McLean, Virginia

February 15, 2018

We have served as the Company's auditor since 2002.

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Financial Statements Consolidated Statements of Comprehensive Income

FREDDIE MAC

Consolidated Statements of Comprehensive Income

| | Year Ended December 31, | | |
|---|-------------------------|----------|----------|
| (In millions, except share-related amounts) | 2017 | 2016 | 2015 |
| Interest income | | | |
| Mortgage loans | \$63,735 | \$61,040 | \$62,226 |
| Investments in securities | 3,415 | 3,855 | 4,794 |
| Other | 657 | 270 | 70 |
| Total interest income | 67,807 | 65,165 | 67,090 |
| Interest expense | (53,643) | (50,786) | (52,144) |
| Net interest income | 14,164 | 14,379 | 14,946 |
| Benefit (provision) for credit losses | 84 | 803 | 2,665 |
| Net interest income after benefit (provision) for credit losses | 14,248 | 15,182 | 17,611 |
| Non-interest income (loss) | | | |
| Gains (losses) on extinguishment of debt | 341 | (211) | (240) |
| Derivative gains (losses) | (1,988) | (274) | (2,696) |
| Net impairment of available-for-sale securities recognized in earnings | (18) | (191) | (292) |
| Other gains (losses) on investment securities recognized in earnings | 1,054 | (78) | 508 |
| Other income (loss) | 7,480 | 1,254 | (879) |
| Non-interest income (loss) | 6,869 | 500 | (3,599) |
| Non-interest expense | | | |
| Salaries and employee benefits | (1,098) | (989) | (975) |
| Professional services | (452) | (489) | (497) |
| Other administrative expense | (556) | (527) | (455) |
| Total administrative expense | (2,106) | (2,005) | (1,927) |
| Real estate owned operations expense | (189) | (287) | (338) |
| Temporary Payroll Tax Cut Continuation Act of 2011 expense | (1,340) | (1,152) | (967) |
| Other expense | (648) | (599) | (1,506) |
| Non-interest expense | (4,283) | (4,043) | (4,738) |
| Income before income tax expense | 16,834 | 11,639 | 9,274 |
| Income tax expense | (11,209) | (3,824) | (2,898) |
| Net income | 5,625 | 7,815 | 6,376 |
| Other comprehensive income (loss), net of taxes and reclassification adjustments: | | | |
| Changes in unrealized gains (losses) related to available-for-sale securities | (253) | (825) | (806) |
| Changes in unrealized gains (losses) related to cash flow hedge relationships | 124 | 141 | 182 |
| Changes in defined benefit plans | 62 | (13) | 47 |
| Total other comprehensive income (loss), net of taxes and reclassification adjustments | (67) | (697) | (577) |
| Comprehensive income | \$5,558 | \$7,118 | \$5,799 |
| Net income | \$5,625 | \$7,815 | \$6,376 |
| Undistributed net worth sweep and senior preferred stock dividends | (8,869) | (7,718) | (6,399) |
| Net income (loss) attributable to common stockholders | (\$3,244) | \$97 | (\$23) |
| Net income (loss) per common share — basic and diluted | (\$1.00) | \$0.03 | (\$0.01) |
| Weighted average common shares outstanding (in millions) — basic and diluted | 3,234 | 3,234 | 3,235 |
| The accompanying notes are an integral part of these consolidated financial statements. | | | |

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Financial Statements Consolidated Balance Sheets

FREDDIE MAC

Consolidated Balance Sheets

| | As of December 31, | |
|---|--------------------|-------------|
| (In millions, except share-related amounts) | 2017 | 2016 |
| Assets | | |
| Cash and cash equivalents (Notes 3, 14) | \$6,848 | \$12,369 |
| Restricted cash and cash equivalents (Notes 3, 14) | 2,963 | 9,851 |
| Securities purchased under agreements to resell (Notes 3, 10) | 55,903 | 51,548 |
| Investments in securities, at fair value (Note 7) | 84,318 | 111,547 |
| Mortgage loans held-for-sale (Notes 3, 4) (includes \$20,054 and \$16,255 at fair value) | 34,763 | 18,088 |
| Mortgage loans held-for-investment (Notes 3, 4) (net of allowance for loan losses of \$8,966 and \$13,431) | 1,836,454 | 1,784,915 |
| Accrued interest receivable (Note 3) | 6,355 | 6,135 |
| Derivative assets, net (Notes 9, 10) | 375 | 747 |
| Deferred tax assets, net (Note 12) | 8,107 | 15,818 |
| Other assets (Notes 3, 18) (includes \$3,353 and \$2,408 at fair value) | 13,690 | 12,358 |
| Total assets | \$2,049,776 | \$2,023,376 |
| Liabilities and equity | | |
| Liabilities | | |
| Accrued interest payable (Note 3) | \$6,221 | \$6,015 |
| Debt, net (Notes 3, 8) (includes \$5,799 and \$6,010 at fair value) | 2,034,630 | 2,002,004 |
| Derivative liabilities, net (Notes 9, 10) | 269 | 795 |
| Other liabilities (Notes 3, 18) | 8,968 | 9,487 |
| Total liabilities | 2,050,088 | 2,018,301 |
| Commitments and contingencies (Notes 5, 9 and 16) | | |
| Equity (Note 11) | | |
| Senior preferred stock (redemption value of \$75,336 and \$72,336) | 72,336 | 72,336 |
| Preferred stock, at redemption value | 14,109 | 14,109 |
| Common stock, \$0.00 par value, 4,000,000,000 shares authorized, 725,863,886 shares issued and 650,054,731 shares and 650,046,828 shares outstanding | — | — |
| Additional paid-in capital | — | — |
| Retained earnings (accumulated deficit) | (83,261) | (77,941) |
| AOCI, net of taxes, related to: | | |
| Available-for-sale securities (includes \$593 and \$782, related to net unrealized gains on securities for which other-than-temporary impairment has been recognized in earnings) | 662 | 915 |
| Cash flow hedge relationships | (356) | (480) |
| Defined benefit plans | 83 | 21 |
| Total AOCI, net of taxes | 389 | 456 |
| Treasury stock, at cost, 75,809,155 shares and 75,817,058 shares | (3,885) | (3,885) |
| Total equity (See Note 11 for information on our dividend obligation to Treasury) | (312) | 5,075 |
| Total liabilities and equity | \$2,049,776 | \$2,023,376 |

The table below represents the carrying value and classification of the assets and liabilities of consolidated VIEs on our consolidated balance sheets.

| | As of December 31, | |
|--------------------------------------|--------------------|-----------|
| (In millions) | 2017 | 2016 |
| Consolidated Balance Sheet Line Item | | |
| Assets: (Note 3) | | |
| Mortgage loans held-for-sale | \$— | \$— |
| Mortgage loans held-for-investment | 1,774,286 | 1,690,218 |

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| | | |
|--|-------------|-------------|
| All other assets | 25,753 | 32,262 |
| Total assets of consolidated VIEs | \$1,800,039 | \$1,722,480 |
| Liabilities: (Note 3) | | |
| Debt, net | \$1,720,996 | \$1,648,683 |
| All other liabilities | 5,030 | 4,846 |
| Total liabilities of consolidated VIEs | \$1,726,026 | \$1,653,529 |

The accompanying notes are an integral part of these consolidated financial statements.

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Financial Statements Consolidated Statements of Equity

FREDDIE MAC

Consolidated Statements of Equity

| (In millions) | Shares Outstanding Senior Preferred Stock | Common Preferred Stock | Senior Preferred Stock | Preferred Stock, at Redemption Value | Common Stock, at Par Value | Additional Paid-In Capital | Retained Earnings (Accumulated Deficit) | AOCI, Net of Tax | Treasury Stock, at Cost | Total Equity |
|--|---|------------------------------|------------------------------|---|----------------------------------|----------------------------------|--|------------------------|-------------------------------|-----------------|
| Balance at December 31, 2014 | 1 464 | 650 | \$72,336 | \$14,109 | \$— | \$— | (\$81,639) | \$1,730 | (\$3,885) | \$2,651 |
| Comprehensive income: | | | | | | | | | | |
| Net income | — | — | — | — | — | — | 6,376 | — | — | 6,376 |
| Other comprehensive income, net of taxes | — | — | — | — | — | — | — | (577) | — | (577) |
| Comprehensive income | — | — | — | — | — | — | 6,376 | (577) | — | 5,799 |
| Senior preferred stock dividends declared | — | — | — | — | — | — | (5,510) | — | — | (5,510) |
| Ending balance at December 31, 2015 | 1 464 | 650 | \$72,336 | \$14,109 | \$— | \$— | (\$80,773) | \$1,153 | (\$3,885) | \$2,940 |
| Balance at December 31, 2015 | 1 464 | 650 | \$72,336 | \$14,109 | \$— | \$— | (\$80,773) | \$1,153 | (\$3,885) | \$2,940 |
| Comprehensive income: | | | | | | | | | | |
| Net income | — | — | — | — | — | — | 7,815 | — | — | 7,815 |
| Other comprehensive income, net of taxes | — | — | — | — | — | — | — | (697) | — | (697) |
| Comprehensive income | — | — | — | — | — | — | 7,815 | (697) | — | 7,118 |
| Senior preferred stock dividends declared | — | — | — | — | — | — | (4,983) | — | — | (4,983) |
| Ending balance at December 31, 2016 | 1 464 | 650 | \$72,336 | \$14,109 | \$— | \$— | (\$77,941) | \$456 | (\$3,885) | \$5,075 |
| Balance at December 31, 2016 | 1 464 | 650 | \$72,336 | \$14,109 | \$— | \$— | (\$77,941) | \$456 | (\$3,885) | \$5,075 |
| Comprehensive income: | | | | | | | | | | |
| Net income | — | — | — | — | — | — | 5,625 | — | — | 5,625 |
| Other comprehensive income, net of taxes | — | — | — | — | — | — | — | (67) | — | (67) |
| Comprehensive income | — | — | — | — | — | — | 5,625 | (67) | — | 5,558 |
| Senior preferred stock dividends declared | — | — | — | — | — | — | (10,945) | — | — | (10,945) |
| Ending balance at December 31, 2017 | 1 464 | 650 | \$72,336 | \$14,109 | \$— | \$— | (\$83,261) | \$389 | (\$3,885) | (\$312) |

The accompanying notes are an integral part of these consolidated financial statements.

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Financial Statements Consolidated Statements of Cash Flows

FREDDIE MAC

Consolidated Statements of Cash Flows

| | Year Ended December 31, | | |
|---|-------------------------|-----------|-----------|
| (In millions) | 2017 | 2016 | 2015 |
| Cash flows from operating activities | | | |
| Net income | \$5,625 | \$7,815 | \$6,376 |
| Adjustments to reconcile net income to net cash (used in) provided by operating activities: | | | |
| Derivative (gains) losses | 370 | (1,516) | 456 |
| Asset related amortization — premiums, discounts, and basis adjustments | 6,038 | 7,089 | 5,321 |
| Debt related amortization — premiums and discounts on certain debt securities and basis adjustments | (8,653) | (10,151) | (8,295) |
| Losses (gains) on extinguishment of debt | (341) | 211 | 240 |
| (Benefit) provision for credit losses | (84) | (803) | (2,665) |
| Losses (gains) on investment activity | (3,403) | 69 | 1,878 |
| Deferred income tax expense (benefit) | 7,773 | 2,787 | 1,655 |
| Purchases of mortgage loans acquired as held-for-sale | (64,827) | (48,379) | (41,728) |
| Sales of mortgage loans acquired as held-for-sale | 61,744 | 49,350 | 36,034 |
| Repayments of mortgage loans acquired as held-for-sale | 306 | 1,259 | 150 |
| Payments to servicers for pre-foreclosure expense and servicer incentive fees | (377) | (585) | (867) |
| Change in: | | | |
| Accrued interest receivable | (220) | (61) | (40) |
| Accrued interest payable | 273 | (52) | (43) |
| Income taxes receivable | 1,912 | (1,230) | 1,022 |
| Other, net | (674) | (944) | (428) |
| Net cash provided by (used in) operating activities | 5,462 | 4,859 | (934) |
| Cash flows from investing activities | | | |
| Purchases of trading securities | (160,333) | (104,045) | (40,614) |
| Proceeds from sales of trading securities | 150,448 | 79,095 | 14,847 |
| Proceeds from maturities and repayments of trading securities | 8,570 | 22,244 | 16,377 |
| Purchases of available-for-sale securities | (10,549) | (28,306) | (6,818) |
| Proceeds from sales of available-for-sale securities | 23,034 | 20,699 | 18,900 |
| Proceeds from maturities and repayments of available-for-sale securities | 11,758 | 15,869 | 20,807 |
| Purchases of held-for-investment mortgage loans | (126,162) | (169,948) | (122,082) |
| Proceeds from sales of mortgage loans held-for-investment | 8,883 | 4,507 | 2,727 |
| Repayments of mortgage loans held-for-investment | 277,819 | 340,348 | 302,364 |
| (Increase) decrease in restricted cash | 6,888 | 4,682 | (5,998) |
| Advances to lenders | (35,452) | (30,730) | (12,527) |
| Net proceeds from dispositions of real estate owned and other recoveries | 1,861 | 2,519 | 3,650 |
| Net (increase) decrease in securities purchased under agreements to resell | (4,355) | 12,096 | (11,741) |
| Derivative premiums and terminations, swap collateral, and exchange settlement payments, net | (538) | 555 | (749) |
| Changes in other assets | (428) | (357) | (197) |
| Net cash provided by investing activities | 151,444 | 169,228 | 178,946 |
| Cash flows from financing activities | | | |
| Proceeds from issuance of debt securities of consolidated trusts held by third parties | 191,638 | 254,236 | 174,561 |
| | (303,142) | (355,020) | (316,306) |

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| | | | |
|--|-----------|-----------|-----------|
| Repayments and redemptions of debt securities of consolidated trusts held by third parties | | | |
| Proceeds from issuance of other debt | 613,280 | 659,108 | 610,091 |
| Repayments of other debt | (653,255) | (720,648) | (646,176) |
| Payment of cash dividends on senior preferred stock | (10,945) | (4,983) | (5,510) |
| Changes in other liabilities | (3) | (6) | (5) |
| Net cash used in financing activities | (162,427) | (167,313) | (183,345) |
| Net increase (decrease) in cash and cash equivalents | (5,521) | 6,774 | (5,333) |
| Cash and cash equivalents at beginning of year | 12,369 | 5,595 | 10,928 |
| Cash and cash equivalents at end of year | \$6,848 | \$12,369 | \$5,595 |

Supplemental cash flow information

Cash paid for:

| | | | |
|---------------|----------|----------|----------|
| Debt interest | \$63,574 | \$60,862 | \$61,120 |
|---------------|----------|----------|----------|

| | | | |
|--------------|-------|-------|-------|
| Income taxes | 1,872 | 2,324 | 1,095 |
|--------------|-------|-------|-------|

Non-cash investing and financing activities (Notes 4 and 7)

The accompanying notes are an integral part of these consolidated financial statements.

Financial Statements Notes to the Consolidated Financial Statements | Note 1

Notes to Consolidated Financial Statements

NOTE 1

Summary of Significant Accounting Policies

Freddie Mac is a GSE chartered by Congress in 1970. Our public mission is to provide liquidity, stability and affordability to the U.S. housing market. We are regulated by FHFA, the SEC, HUD and Treasury, and are currently operating under the conservatorship of FHFA. For more information on the roles of FHFA and Treasury, see [Note 2](#). Throughout our consolidated financial statements and related notes, we use certain acronyms and terms which are defined in the [Glossary](#).

Basis of Presentation

The accompanying consolidated financial statements have been prepared in accordance with GAAP and include our accounts as well as the accounts of other entities in which we have a controlling financial interest. All intercompany balances and transactions have been eliminated.

We are operating under the basis that we will realize assets and satisfy liabilities in the normal course of business as a going concern and in accordance with the delegation of authority from FHFA to our Board of Directors and management. Certain amounts in prior periods' consolidated financial statements have been reclassified to conform to the current presentation.

We evaluate the materiality of identified errors in the financial statements using both an income statement, or "rollover," and a balance sheet, or "iron curtain," approach, based on relevant quantitative and qualitative factors. Net income includes certain adjustments to correct immaterial errors related to previously reported periods.

Use of Estimates

The preparation of financial statements requires us to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses and gains and losses during the reporting period. Management has made significant estimates in preparing the financial statements for establishing the allowance for loan losses and reserve for guarantee losses, valuing financial instruments and other assets and liabilities and assessing impairments on investments. Actual results could be different from these estimates.

Change in Estimate

Adoption of Regulatory Guidance on Determining when a Loan is Uncollectible

On January 1, 2015, we adopted regulatory guidance issued by FHFA that establishes guidelines for adverse classification and identification of specified single-family and multifamily assets, including guidelines for recognizing charge-offs on certain single-family loans. We analyze loans for collectability based on several factors, including, but not limited to:

- n Servicing actions that indicate the potential for near-term loss mitigation, such as whether we have achieved quality borrower contact;
- n Credit risk factors, such as whether the loan is in a state with foreclosure practices that prevent timely resolution of delinquencies; and
- n Loan characteristics that indicate whether repayment is likely to occur, such as the borrower's payment history, loan status and historical performance of loans with similar characteristics.

Upon adoption, we changed the timing of when we deem certain single-family loans to be uncollectible, and we began to charge-off the amount of recorded investment in excess of the fair value of the underlying collateral for loans that have been deemed uncollectible prior to foreclosure, based on the factors identified above.

This adoption resulted in a reduction to both the recorded investment of loans, held-for-investment and our allowance for loan losses of \$1.9 billion on January 1, 2015. However, these additional charge-offs did not have a material impact on our comprehensive income for 2015, as we had already reserved for these losses in our allowance for loan losses in prior periods.

Consolidation and Equity Method Accounting

For each entity with which we are involved, we determine whether the entity should be consolidated in our financial statements. We generally consolidate entities in which we have a controlling financial interest. The method for determining whether a controlling financial interest exists varies depending on whether the entity is a VIE. For entities that are not VIEs, we hold a controlling financial interest in entities where we hold a majority of the voting rights or where we are able to exercise control through substantive participating rights or as a general partner. We do not currently consolidate any entities which are not VIEs. We use the equity method to account for our interests in entities in which we do not have a controlling financial interest, but over which we have significant influence.

Cash and Cash Equivalents

Highly liquid investment securities that have an original maturity of three months or less are accounted for as cash equivalents.

Financial Statements Notes to the Consolidated Financial Statements | Note 1

Restricted Cash and Cash Equivalents

Cash collateral accepted from counterparties that we do not have the right to use for general corporate purposes is recorded as restricted cash in our consolidated balance sheets. Restricted cash includes cash remittances received from servicers of the underlying assets of our consolidated trusts which are deposited into a separate custodial account. We invest the cash held in the custodial account in short-term investments and are entitled to the interest income earned on these short-term investments, which is recorded as interest income, other on our consolidated statements of comprehensive income.

Comprehensive Income

Comprehensive income includes all changes in equity during a period, except those resulting from investments by stockholders. We define comprehensive income as consisting of net income (loss) plus after-tax changes in:

- n The unrealized gains and losses on available-for-sale securities;
- n The effective portion of derivatives accounted for as cash flow hedge relationships; and
- n Defined benefit plans.

Other Significant Accounting Policies

The table below identifies our other significant accounting policies and the related note in which information about them can be found.

Note Accounting Policy

Note 3 Variable Interest Entities

Note 4 Mortgage Loans and Allowance for Loan Losses

Note 5 Financial Guarantees

Note 6 Credit Enhancements

Note 7 Investments in Securities

Note 8 Debt

Note 9 Derivatives

Note 10 Collateralized Agreements and Offsetting Arrangements

Note 10 Repurchase and Resale Agreements and Dollar Roll Transactions

Note 11 Earnings Per Share

Note 11 Stockholders' Equity

Note 12 Income Taxes

Note 13 Segment Reporting

Note 15 Fair Value Measurements

Financial Statements Notes to the Consolidated Financial Statements | Note 1

Recently Issued Accounting Guidance

Recently Adopted Accounting Guidance

| Standard | Description | Date of Adoption | Effect on Consolidated Financial Statements |
|--|---|------------------|--|
| ASU 2016-06, Derivatives and Hedging (Topic 815) | The amendment clarifies the requirements for assessing whether contingent call (put) options that can accelerate the payment of principal on debt instruments are clearly and closely related to their debt hosts. An entity performing the assessment under the amendment is required to assess the embedded call (put) options solely in accordance with the four-step decision sequence. | January 1, 2017 | The adoption of this amendment did not have a material effect on our consolidated financial statements. |
| ASU 2016-17, Consolidation (Topic 810): Interests Held through Related Parties That Are under Common Control | The Board issued this Update to amend the consolidation guidance on how a reporting entity that is the single decision maker of a VIE should treat indirect interests in the entity held through related parties that are under common control with the reporting entity when determining whether it is the primary beneficiary of that VIE. | January 1, 2017 | The adoption of this amendment did not have a material effect on our consolidated financial statements. |
| ASU 2017-12, Derivatives and Hedging (Topic 815) | The amendments in this Update made targeted improvements to accounting for hedging activities. The Update changes the recognition and presentation requirements of hedge accounting and provides new alternatives on how to measure and account for certain aspects of hedging activities. | October 1, 2017 | The adoption of the amendments did not affect the application of hedge accounting for our existing hedge strategies; however, we modified the presentation of hedge results on our consolidated statements of comprehensive income and in the financial statement notes upon adoption. |

Recently Issued Accounting Guidance, Not Yet Adopted Within Our Consolidated Financial Statements

| Standard | Description | Date of Planned Adoption | Effect on Consolidated Financial Statements |
|--|---|--------------------------|---|
| ASU 2014-09, Revenue from Contracts with Customers (Topic 606) and ASU 2015-14 | The amendment requires entities to recognize revenue to depict the transfer of promised goods or services to customers in amounts that reflect the consideration to which the entity expects to be entitled in exchange for those goods or services. ASU 2015-14 defers the effective date of ASU 2014-09 for all entities by one year. | January 1, 2018 | The adoption of the guidance in Topic 606 will be applied retrospectively. The adoption of the amendments will not have a material effect on our consolidated financial statements or on our disclosures. |
| ASU 2016-01, Recognition and Measurement of Financial Assets and Financial Liabilities (Subtopic 825-10) | The amendment addresses certain aspects of recognition, measurement, presentation and disclosure of financial instruments. | January 1, 2018 | The adoption of the amendments will not have a material effect on our consolidated financial statements. |

ASU 2016-08, Revenue
from Contracts with
Customers (Topic 606):
Principal versus Agent
Considerations (Reporting
Revenue Gross versus Net)

The amendments in this Update do not
change the core principle of the guidance in
Topic 606. The amendments clarify the
implementation guidance on principal versus
agent considerations.

January 1,
2018

The adoption of the guidance in
Topic 606 will be applied
retrospectively. The adoption of
the amendments will not have a
material effect on our
consolidated financial statements
or on our disclosures.

Financial Statements Notes to the Consolidated Financial Statements | Note 1

Recently Issued Accounting Guidance, Not Yet Adopted Within Our Consolidated Financial Statements

| Standard | Description | Date of Planned Adoption | Effect on Consolidated Financial Statements |
|---|--|--------------------------------|---|
| ASU 2016-10, Revenue from Contracts with Customers (Topic 606) | The amendments in this Update do not change the core principle of the guidance in Topic 606, but clarify two issues: i) identifying performance obligations; and ii) licensing. These clarifications are intended to reduce diversity in practice and to reduce the cost and complexity of Topic 606 at transition and on an ongoing basis. | January 1, 2018 | The adoption of the guidance in Topic 606 will be applied retrospectively. The adoption of the amendments will not have a material effect on our consolidated financial statements or on our disclosures. |
| ASU 2016-12, Revenue from Contracts with Customers (Topic 606) | The amendments in this Update do not change the core principle of the guidance in Topic 606, but affect aspects of the guidance and technical corrections. | January 1, 2018 | The adoption of the guidance in Topic 606 will be applied retrospectively. The adoption of the amendments will not have a material effect on our consolidated financial statements or on our disclosures. |
| ASU 2016-15, Statement of Cash Flows (Topic 230): Classification of Certain Cash Receipts and Cash Payments (a consensus of the Emerging Issues Task Force) | The main objective of this Update is to address the diversity in practice that currently exists in regards to how certain cash receipts and cash payments are presented and classified in the statement of cash flows under Topic 230, Statement of Cash Flows, and other Topics. This Update addresses eight specific cash flow issues with the objective of reducing the existing diversity in practice. | January 1, 2018 | Upon adoption, the portion of the cash payment attributable to the accreted interest related to zero-coupon debt will be presented in the operating activities section, a classification change from the financing activities section where this item is currently presented. As a result, we estimate that we will reclassify approximately \$1.2 billion and \$0.5 billion of cash payments from financing activities to operating activities on our consolidated statements of cash flows for the years ended December 31, 2017 and 2016, respectively, upon adoption. |
| ASU 2016-18, Statement of Cash Flows (Topic 230): Restricted Cash (a consensus of the FASB Emerging Issues Task Force) | The amendments in this Update address the diversity in the classification and presentation of changes in restricted cash on the statement of cash flows under Topic 230, Statement of Cash Flows. Specifically, this amendment dictates that the statement of cash flows should explain the change in the period of the total of cash, cash equivalents and restricted cash balances. | January 1, 2018 | The adoption of the amendments will not have a material effect on our consolidated financial statements. |
| ASU 2016-20, Technical Corrections and | The amendments in this Update are of a similar nature to the items | January 1, 2018 | The adoption of the guidance in Topic 606 will be applied retrospectively. The |

| | | |
|--|---|--|
| Improvements to Topic 606, typically addressed in the Revenue from Contracts with Customers | Technical Corrections and Improvements project. However, the Board decided to issue a separate Update for technical corrections and improvements to Topic 606 and other Topics amended by Update 2014-09 to increase stakeholders' awareness of the proposals and to expedite improvements to Update 2014-09. | adoption of the amendments will not have a material effect on our consolidated financial statements or on our disclosures. |
| ASU 2018-02, Income Statement—Reporting Comprehensive Income (Topic 220): Reclassification of Certain Tax Effects from Accumulated Other Comprehensive Income | The amendments in this Update allow a reclassification from accumulated other comprehensive income to retained earnings for stranded tax effects resulting from the Tax Cuts and Jobs Act. | 1Q 2018 The adoption of the amendments will not have a material effect on our consolidated financial statements. |

Financial Statements Notes to the Consolidated Financial Statements | Note 1

Recently Issued Accounting Guidance, Not Yet Adopted Within Our Consolidated Financial Statements

| Standard | Description | Date of Planned Adoption | Effect on Consolidated Financial Statements |
|---|--|--------------------------------|--|
| ASU 2016-02, Leases (Topic 842) | The amendment addresses the accounting for lease arrangements. | January 1, 2019 | We do not expect that the adoption of this amendment will have a material effect on our consolidated financial statements. |
| ASU 2016-13, Financial Instruments—Credit Losses (Topic 326): Measurement of Credit Losses on Financial Instruments | The amendments in this Update replace the incurred loss impairment methodology in current GAAP with a methodology that reflects lifetime expected credit losses and requires consideration of a broader range of reasonable and supportable information to inform credit loss estimates. | January 1, 2020 | While we are evaluating the effect that the adoption of this amendment will have on our consolidated financial statements, it will increase (perhaps substantially) our provision for credit losses in the period of adoption. |

Financial Statements Notes to the Consolidated Financial Statements | Note 2

NOTE 2

Conservatorship and Related Matters

Business Objectives

We operate under the conservatorship that commenced on September 6, 2008, conducting our business under the direction of FHFA, as our Conservator. The conservatorship and related matters significantly affect our management, business activities, financial condition and results of operations. Upon its appointment, FHFA, as Conservator, immediately succeeded to all rights, titles, powers and privileges of Freddie Mac, and of any stockholder, officer or director thereof, with respect to the company and its assets. The Conservator also succeeded to the title to all books, records and assets of Freddie Mac held by any other legal custodian or third party. The Conservator delegated certain authority to the Board of Directors to oversee, and management to conduct, business operations so that the company can continue to operate in the ordinary course. The directors serve on behalf of, and exercise authority as directed by, the Conservator.

We are subject to certain constraints on our business activities under the Purchase Agreement. However, the support provided by Treasury pursuant to the Purchase Agreement currently enables us to maintain our access to the debt markets and to have adequate liquidity to conduct our normal business activities, although the costs of our debt funding could vary. Our ability to access funds from Treasury under the Purchase Agreement is critical to keeping us solvent.

Our current business objectives reflect direction we have received from the Conservator (including the Conservatorship Scorecards). At the direction of the Conservator, we have made changes to certain business practices that are designed to provide support for the mortgage market in a manner that serves our public mission and other non-financial objectives but may not contribute to our profitability. Certain of these objectives are intended to help homeowners and the mortgage market and may help to mitigate future credit losses. Some of these initiatives affect our near- and long-term financial results. Given our public mission and the important role the Administration and our Conservator have placed on Freddie Mac in addressing housing and mortgage market conditions, we may be required to take actions that could have a negative impact on our business, operating results or financial condition, and thus contribute to a need for additional draws under the Purchase Agreement.

In May 2014, FHFA issued its 2014 Strategic Plan, which updated FHFA's vision for implementing its obligations as Conservator of Freddie Mac and Fannie Mae and established three reformulated strategic goals. FHFA also has issued annual Conservatorship Scorecards each year between 2014 and 2018. The annual Conservatorship Scorecards establish objectives and performance targets and measures for Freddie Mac and Fannie Mae (the "Enterprises") related to the strategic goals set forth in the Strategic Plan.

The 2014 Strategic Plan established three reformulated strategic goals for the conservatorships of Freddie Mac and Fannie Mae:

ⁿ Maintain, in a safe and sound manner, foreclosure prevention activities and credit availability for new and refinanced loans to foster liquid, efficient, competitive and resilient national housing finance markets;

Financial Statements Notes to the Consolidated Financial Statements | Note 2

nReduce taxpayer risk through increasing the role of private capital in the mortgage market; and
 nBuild a new single-family securitization infrastructure for use by the Enterprises and adaptable for use by other participants in the secondary market in the future.

As part of the first goal, the 2014 Strategic Plan describes various steps related to increasing access to mortgage credit for credit-worthy borrowers. The 2014 Strategic Plan provides for the Enterprises to continue to play an ongoing role in supporting multifamily housing needs, particularly for low-income households. The plan states that FHFA will continue to impose a production cap on Freddie Mac's and Fannie Mae's multifamily businesses. However, in 2015, FHFA allowed loans in certain affordable and underserved market segments to be excluded from the production cap. This allowance was maintained in the 2016, 2017 and 2018 Conservatorship Scorecards with slight modification. The second goal focuses on ways to transfer risk to private market participants and away from the Enterprises in a responsible way that does not reduce liquidity or adversely affect the availability of mortgage credit. The second goal provides for us to increase the use of single-family credit risk transfer transactions, continue using credit risk transfer transactions in the multifamily business and continue shrinking our mortgage-related investments portfolio consistent with the requirements in the Purchase Agreement, with a focus on selling less liquid assets. The third goal includes the continued development of the common securitization platform. FHFA refined the scope of this project to focus on making the new shared system operational for Freddie Mac's and Fannie Mae's existing single-family securitization activities. The third goal also provides for the Enterprises to work towards the development of a single (common) security. We continue to align our resources and internal business plans to meet the goals and objectives provided to us by FHFA.

As a result of the net worth sweep dividend provisions of the senior preferred stock, we cannot retain capital from the earnings generated by our business operations in excess of the applicable Capital Reserve Amount under the Purchase Agreement (which is \$3.0 billion as of January 1, 2018 but will be reduced to zero if for any reason we do not pay the full dividend requirement in a future period) or return capital to stockholders other than Treasury, the holder of our senior preferred stock. Our future is uncertain, and the conservatorship has no specified termination date. We do not know what changes may occur to our business model during or following conservatorship, including whether we will continue to exist. We are not aware of any current plans of our Conservator to significantly change our business model or capital structure in the near term. Our future structure and role will be determined by the Administration and Congress, and it is possible and perhaps likely that there will be significant changes beyond the near term. We have no ability to predict the outcome of these deliberations.

Purchase Agreement and Warrant

Overview

On September 7, 2008, we, through FHFA, in its capacity as Conservator, entered into the Purchase Agreement with Treasury. The Purchase Agreement was subsequently amended and restated on September 26, 2008, and further amended on May 6, 2009, December 24, 2009, August 17, 2012, and December 21, 2017. The amount of available funding remaining under the Purchase Agreement was

Financial Statements Notes to the Consolidated Financial Statements | Note 2

\$140.5 billion as of December 31, 2017 and will be reduced to \$140.2 billion once the draw request related to our net worth deficit as of December 31, 2017 is funded. This amount will be further reduced by any future draws.

The Purchase Agreement requires Treasury, upon the request of the Conservator, to provide funds to us after any quarter in which we have a negative net worth (that is, our total liabilities exceed our total assets, as reflected on our consolidated balance sheet). In addition, the Purchase Agreement requires Treasury, upon the request of the Conservator, to provide funds to us if the Conservator determines, at any time, that it will be mandated by law to appoint a receiver for us unless we receive these funds from Treasury. In exchange for Treasury's funding commitment, we issued to Treasury, as an aggregate initial commitment fee, one million shares of Variable Liquidation Preference Senior Preferred Stock (with an initial liquidation preference of \$1 billion), which we refer to as the senior preferred stock, and a warrant to purchase, for a nominal price, shares of our common stock equal to 79.9% of the total number of shares of our common stock outstanding on a fully diluted basis at the time the warrant is exercised, which we refer to as the warrant. We received no cash proceeds or other consideration from Treasury for issuing the senior preferred stock or the warrant.

Treasury, as the holder of the senior preferred stock, is entitled to receive quarterly cash dividends, when, as and if declared by our Board of Directors. The dividends we have paid to Treasury on the senior preferred stock have been declared by, and paid at the direction of, the Conservator, acting as successor to the rights, titles, powers and privileges of the Board. Through December 31, 2012, the senior preferred stock accrued quarterly cumulative dividends at a rate of 10% per year. However, under the August 2012 amendment to the Purchase Agreement, the fixed dividend rate was replaced with a net worth sweep dividend beginning in the first quarter of 2013.

Under the August 2012 amendment to the Purchase Agreement and the December 2017 Letter Agreement, for each quarter from January 1, 2013 and thereafter, the dividend payment will be the amount, if any, by which our Net Worth Amount at the end of the immediately preceding fiscal quarter, less the applicable Capital Reserve Amount, exceeds zero. The term Net Worth Amount is defined as the total assets of Freddie Mac (excluding Treasury's commitment and any unfunded amounts thereof), less our total liabilities (excluding any obligation in respect of capital stock), in each case as reflected on our consolidated balance sheets prepared in accordance with GAAP. If the calculation of the dividend payment for a quarter does not exceed zero, then no dividend will accrue or be payable for that quarter. The applicable Capital Reserve Amount was \$0.6 billion for 2017 and, pursuant to the Letter Agreement, will be \$3.0 billion for 2018 and thereafter rather than zero as previously provided. If for any reason we do not pay the net worth sweep dividend in full for any period, the applicable Capital Reserve Amount will thereafter be zero. The amounts payable for dividends on the senior preferred stock could be substantial and will have an adverse impact on our financial position and net worth. The senior preferred stock is senior in liquidation preference to our common stock and all other series of preferred stock.

In addition to the issuance of the senior preferred stock and warrant, we are required under the Purchase Agreement to pay a quarterly commitment fee to Treasury. Under the Purchase Agreement, the fee is to be determined in an amount mutually agreed to by us and Treasury with reference to the market value of Treasury's funding commitment as then in effect. However, pursuant to the August 2012 amendment to the Purchase Agreement, for each quarter commencing January 1, 2013, and for as long as the net worth sweep dividend provisions remain in form and content substantially the same, no periodic commitment fee under the Purchase Agreement will be set, accrue or be payable.

Financial Statements Notes to the Consolidated Financial Statements | Note 2

Under the Purchase Agreement, our ability to repay the liquidation preference of the senior preferred stock is limited, and we will not be able to do so for the foreseeable future, if at all. On December 31, 2017, the aggregate liquidation preference of the senior preferred stock increased by \$3.0 billion, or the amount of dividends we would have paid but for the Letter Agreement, to \$75.3 billion. The liquidation preference will increase to \$75.6 billion once the draw request related to our net worth deficit as of December 31, 2017 is funded and will increase further if we receive additional draws under the Purchase Agreement or if any dividends or quarterly commitment fees payable under the Purchase Agreement are not paid in cash.

The Purchase Agreement includes significant restrictions on our ability to manage our business, including limiting the amount of indebtedness we can incur and capping the size of our mortgage-related investments portfolio.

The Purchase Agreement has an indefinite term and can terminate only in limited circumstances, which do not include the end of the conservatorship. The Purchase Agreement therefore could continue after the conservatorship ends.

However, Treasury's consent is required for a termination of conservatorship other than in connection with receivership. Treasury has the right to exercise the warrant, in whole or in part, at any time on or before September 7, 2028.

Purchase Agreement Covenants

The Purchase Agreement provides that, until the senior preferred stock is repaid or redeemed in full, we may not, without the prior written consent of Treasury:

- n Declare or pay any dividend (preferred or otherwise) or make any other distribution with respect to any Freddie Mac equity securities (other than with respect to the senior preferred stock or warrant);

- n Redeem, purchase, retire or otherwise acquire any Freddie Mac equity securities (other than the senior preferred stock or warrant);

- n Sell or issue any Freddie Mac equity securities (other than the senior preferred stock, the warrant and the common stock issuable upon exercise of the warrant and other than as required by the terms of any binding agreement in effect on the date of the Purchase Agreement);

- n Terminate the conservatorship (other than in connection with a receivership);

- n Sell, transfer, lease or otherwise dispose of any assets, other than dispositions for fair market value:

- l To a limited life regulated entity (in the context of a receivership);

- l Of assets and properties in the ordinary course of business, consistent with past practice;

- l Of assets and properties having fair market value individually or in aggregate less than \$250 million in one transaction or a series of related transactions;

- l In connection with our liquidation by a receiver;

- l Of cash or cash equivalents for cash or cash equivalents; or

- l To the extent necessary to comply with the covenant described below relating to the reduction of our mortgage-related investments portfolio;

- n Issue any subordinated debt;

- n Enter into a corporate reorganization, recapitalization, merger, acquisition or similar event; or

- n Engage in transactions with affiliates unless the transaction is:

- l Pursuant to the Purchase Agreement, the senior preferred stock or the warrant;

Financial Statements Notes to the Consolidated Financial Statements | Note 2

Upon arm's length terms; or

A transaction undertaken in the ordinary course or pursuant to a contractual obligation or customary employment arrangement in existence on the date of the Purchase Agreement.

The Purchase Agreement also requires us to reduce the amount of mortgage assets we own. The Purchase Agreement, as revised in the August 2012 amendment, provides that we could not own mortgage assets with UPB in excess of \$650 billion on December 31, 2012, and on December 31 of each year thereafter may not own mortgage assets with UPB in excess of 85% of the aggregate amount of mortgage assets we are permitted to own as of December 31 of the immediately preceding calendar year, provided that we are not required to own less than \$250 billion in mortgage assets. Under the Purchase Agreement, we also may not, without the prior written consent of Treasury, incur indebtedness that would result in the par value of our aggregate indebtedness exceeding 120% of the amount of mortgage assets we are permitted to own on December 31 of the immediately preceding calendar year. The mortgage asset and indebtedness limitations are determined without giving effect to the changes to the accounting guidance for transfers of financial assets and consolidation of VIEs, under which we consolidated our single-family PC trusts and certain other VIEs in our financial statements as of January 1, 2010.

In addition, the Purchase Agreement provides that we may not enter into any new compensation arrangements or increase amounts or benefits payable under existing compensation arrangements of any named executive officer or other executive officer (as such terms are defined by SEC rules) without the consent of the Director of FHFA, in consultation with the Secretary of the Treasury.

The Purchase Agreement also provides that, on an annual basis, we are required to deliver a risk management plan to Treasury setting out our strategy for reducing our enterprise-wide risk profile and the actions we will take to reduce the financial and operational risk associated with each of our reportable business segments.

Warrant Covenants

The warrant we issued to Treasury includes, among others, the following covenants:

Our SEC filings under the Exchange Act will comply in all material respects as to form with the Exchange Act and the rules and regulations thereunder;

Without the prior written consent of Treasury, we may not permit any of our significant subsidiaries to issue capital stock or equity securities, or securities convertible into or exchangeable for such securities, or any stock appreciation rights or other profit participation rights to any person other than Freddie Mac or its wholly-owned subsidiaries;

We may not take any action that will result in an increase in the par value of our common stock;

Unless waived or consented to in writing by Treasury, we may not take any action to avoid the observance or performance of the terms of the warrant and we must take all actions necessary or appropriate to protect Treasury's rights against impairment or dilution; and

We must provide Treasury with prior notice of specified actions relating to our common stock, such as setting a record date for a dividend payment, granting subscription or purchase rights, authorizing a recapitalization, reclassification, merger or similar transaction, commencing a liquidation of the company or any other action that would trigger an adjustment in the exercise price or number or amount of shares subject to the warrant.

Financial Statements Notes to the Consolidated Financial Statements | Note 2

Termination Provisions

The Purchase Agreement provides that the Treasury's funding commitment will terminate under any of the following circumstances:

n The completion of our liquidation and fulfillment of Treasury's obligations under its funding commitment at that time;

n The payment in full of, or reasonable provision for, all of our liabilities (whether or not contingent, including mortgage guarantee obligations); and

n The funding by Treasury of the maximum amount of the commitment under the Purchase Agreement.

In addition, Treasury may terminate its funding commitment and declare the Purchase Agreement null and void if a court vacates, modifies, amends, conditions, enjoins, stays or otherwise affects the appointment of the Conservator or otherwise curtails the Conservator's powers. Treasury may not terminate its funding commitment under the Purchase Agreement solely by reason of our being in conservatorship, receivership or other insolvency proceeding, or due to our financial condition or any adverse change in our financial condition.

Waivers and Amendments

The Purchase Agreement provides that most provisions of the agreement may be waived or amended by mutual written agreement of the parties; however, no waiver or amendment of the agreement is permitted that would decrease Treasury's aggregate funding commitment or add conditions to Treasury's funding commitment if the waiver or amendment would adversely affect in any material respect the holders of our debt securities or mortgage guarantee obligations.

Third-party Enforcement Rights

In the event of our default on payments with respect to our debt securities or mortgage guarantee obligations, if Treasury fails to perform its obligations under its funding commitment and if we and/or the Conservator are not diligently pursuing remedies in respect of that failure, the holders of these debt securities or mortgage guarantee obligations may file a claim in the United States Court of Federal Claims for relief requiring Treasury to fund to us the lesser of:

n The amount necessary to cure the payment defaults on our debt and mortgage guarantee obligations; and

n The lesser of:

l The deficiency amount; and

l The maximum amount of the commitment less the aggregate amount of funding previously provided under the commitment.

Any payment that Treasury makes under those circumstances will be treated for all purposes as a draw under the Purchase Agreement that will increase the liquidation preference of the senior preferred stock.

Impact of Conservatorship and Related Developments on the Mortgage-Related Investments Portfolio

For purposes of the limit imposed by the Purchase Agreement and FHFA regulation, the UPB of our mortgage-related investments portfolio could not exceed \$288.4 billion at December 31, 2017 and was \$253.5 billion at that date. Our Retained Portfolio Plan, which we adopted in 2014, provides for us to manage the UPB of the mortgage-related investments portfolio so that it does not exceed 90% of the annual cap established by the Purchase Agreement (subject to certain exceptions). Our mortgage-related investments portfolio cap is reduced by 15% annually until it reaches \$250 billion. This amount is calculated based on the maximum allowable size of the mortgage-related investments portfolio, rather than the actual UPB of the mortgage-related investments portfolio, as of December 31 of the immediately preceding calendar year. Our ability to acquire and sell mortgage assets is significantly constrained by limitations of the Purchase Agreement and those imposed by FHFA.

Government Support for Our Business

We receive substantial support from Treasury and are dependent upon its continued support in order to continue operating our business. Our ability to access funds from Treasury under the Purchase Agreement is critical to:

- n Keeping us solvent;
- n Allowing us to focus on our primary business objectives under conservatorship; and
- n Avoiding the appointment of a receiver by FHFA under statutory mandatory receivership provisions.

At September 30, 2017, our assets exceeded our liabilities under GAAP; therefore, FHFA did not request a draw on our behalf and, as a result, we did not receive any funding from Treasury under the Purchase Agreement during the three months ended December 31, 2017. Since conservatorship began through December 31, 2017, we have paid cash dividends of \$112.4 billion to Treasury at the direction of the Conservator.

At December 31, 2017, our liabilities exceeded our assets under GAAP by \$312 million. As a result, FHFA, as Conservator, will submit a draw request, on our behalf, to Treasury under the Purchase Agreement to eliminate our net worth deficit. Upon the funding of this draw request, the aggregate liquidation preference of the senior preferred stock will increase to \$75.6 billion. Because we had a net worth deficit at December 31, 2017, no dividend will be paid to Treasury in March 2018.

Additionally, in recent years, the Federal Reserve purchased significant amounts of mortgage-related securities issued by us, Fannie Mae and Ginnie Mae.

See Note 8 and Note 11 for more information on the conservatorship and the Purchase Agreement.

Related Parties as a Result of Conservatorship

As a result of our issuance to Treasury of the warrant to purchase shares of our common stock equal to 79.9% of the total number of shares of our common stock outstanding, on a fully diluted basis, we are

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deemed a related party to the U.S. government. During the years ended December 31, 2017, 2016 and 2015, no transactions outside of normal business activities have occurred between us and the U.S. government (or any of its related parties), except for the following:

n The transactions with Treasury discussed above in Purchase Agreement and Warrant and Government Support for our Business;

n The transactions entered into whereby we and Fannie Mae, in conjunction with Treasury, provided assistance to state and local HFAs. Treasury will reimburse Freddie Mac for initial guarantee losses on these transactions;

n The transactions discussed in Note 4, Note 8 and Note 11; and

n The allocation or transfer of 4.2 basis points of each dollar of new business purchases to certain housing funds as required under the GSE Act.

In addition, we are deemed related parties with Fannie Mae as both we and Fannie Mae have the same relationships with FHFA and Treasury. All transactions between us and Fannie Mae have occurred in the normal course of business in conservatorship. In October 2013, FHFA announced the formation of CSS. CSS is equally-owned by Freddie Mac and Fannie Mae. In connection with the formation of CSS, we entered into a limited liability company agreement with Fannie Mae. In November 2014, we and Fannie Mae announced that a chief executive officer had been named for CSS. Additionally, we and Fannie Mae each appointed two executives to the CSS Board of Managers and signed governance and operating agreements for CSS. Therefore, CSS is also deemed a related party. During the year ended December 31, 2017, we contributed \$102 million of capital to CSS.

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NOTE 3

Securitization Activities and Consolidation

Our primary business activities in our Single-family Guarantee and Multifamily segments involve the securitization of loans or other mortgage-related assets using trusts that are VIEs. These trusts issue beneficial interests in the loans or other mortgage-related assets that they own. We guarantee the principal and interest payments on some or all of the issued beneficial interests in substantially all of our securitization transactions. See Note 5 for additional information on our guarantee activities.

We consolidate VIEs when we have a controlling financial interest in the VIE and are therefore considered the primary beneficiary of the VIE. We are the primary beneficiary of a VIE when we have both the power to direct the activities of the VIE that most significantly impact its economic performance and exposure to losses or benefits of the VIE that could potentially be significant to the VIE. We evaluate whether we are the primary beneficiary of VIEs in which we have interests on an ongoing basis, and our primary beneficiary determination may change over time as our interest in the VIE changes.

Securitization Activities

PCs

PCs are pass-through debt securities that represent undivided beneficial interests in a pool of loans held by a securitization trust. We serve as both administrator and guarantor for our PC trusts. As administrator, we have the right to establish servicing terms and direct loss mitigation activities for the loans held by the PC trusts. As guarantor, we guarantee the payment of principal and interest on our PCs in exchange for a guarantee fee, and we have the right to purchase delinquent loans from the PC trust to help improve the economic performance of the trust. We absorb all credit losses of the PC trusts through our guarantee of the principal and interest payments.

The economic performance of our PC trusts is most significantly affected by the performance of the underlying loans. Our rights as administrator and guarantor provide us with the power to direct the activities that most significantly affect the performance of the underlying loans. We also have the obligation to absorb losses of our PC trusts that could potentially be significant through our guarantee of principal and interest payments. Accordingly, we concluded that we are the primary beneficiary of our PC trusts and, therefore, consolidate those trusts.

Loans held by our PC trusts are recognized on our consolidated balance sheets as mortgage loans held-for-investment. The corresponding PCs held by third parties are recognized on our consolidated balance sheets as debt, net. We extinguish the outstanding debt securities of the related consolidated trust and recognize gains or losses on debt extinguishment for the difference between the consideration paid and the debt carrying value when we purchase PCs as investments in our mortgage-related investments portfolio. Sales of PCs previously held as investments in our mortgage-related investments portfolio are accounted for as debt issuances. See Note 4 and Note 8 for additional information on loans and debt securities of consolidated trusts.

At December 31, 2017 and 2016, we were the primary beneficiary of, and therefore consolidated, PC trusts with assets totaling \$1.8 trillion and \$1.7 trillion, respectively. Substantially all of these

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consolidated trusts were single-family PC trusts. During the years ended December 31, 2017 and 2016, we issued approximately \$347.7 billion and \$391.5 billion, respectively, of guaranteed PCs. Our exposure for guarantees to consolidated securitization trusts is generally equal to the UPB of the loans recorded on our consolidated balance sheets.

Resecuritization Products

We create resecuritization products primarily by using PCs or our previously issued resecuritization products as the underlying collateral. In a typical resecuritization transaction, previously issued PCs or resecuritization products are transferred to a resecuritization trust that issues beneficial interests in the underlying collateral. We establish parameters that define eligibility standards for assets that may be used as collateral for each of our resecuritization programs. Resecuritization products can then be created based on the parameters that we have established. Similar to our PCs, we guarantee the payment of principal and interest to the investors in our resecuritization products. However, because we have already guaranteed the underlying assets, we do not assume any incremental credit risk by issuing these securities. The main types of resecuritization products we create are Giant PCs, REMICs and Stripped Giant PCs.

Giant PCs - Giant PCs are direct pass-throughs of the cash flows of the underlying collateral, which may be previously issued PCs or Giant PCs. We do not consolidate Giant PCs as their resecuritization does not result in any new or incremental risk to the holders of the securities issued by the resecuritization trust and because we are not exposed to any incremental rights to receive benefits or obligations to absorb losses that could be significant to the resecuritization trust.

Purchases of Giant PCs as investments in our mortgage-related investments portfolio are accounted for as debt extinguishments of a pro-rata portion of the underlying single-family PCs because Giant PCs are considered substantially the same as the underlying single-family PCs. Similarly, sales of Giant PCs previously held as investments in our mortgage-related investments portfolio are accounted for as debt issuances of a pro-rata portion of the underlying single-family PCs.

REMICs and Stripped Giant PCs - REMICs and Stripped Giant PCs are multiclass resecuritizations of the cash flows of the underlying collateral, which may be previously issued PCs, Giant PCs, or other REMICs and Stripped Giant PCs. The activity that most significantly impacts the economic performance of our multiclass resecuritization trusts is typically the initial design and structuring of the trust. Substantially all multiclass resecuritization trusts are created as part of customer-driven transactions in which an investor or dealer participates in the decisions made during the design and establishment of the trust. As a result, we do not have the unilateral ability to direct the activities of our multiclass resecuritization trusts that most significantly impact the economic performance of those trusts. In addition, we do not have the right to receive benefits or the obligation to absorb losses that could potentially be significant to the trusts because we have already provided a guarantee on the underlying assets. As a result, we have concluded that we are not the primary beneficiary of our multiclass resecuritization trusts and, therefore, do not consolidate those trusts.

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Because we have already guaranteed the underlying assets, we do not receive any incremental guarantee fees in exchange for our guarantee, and, accordingly, we do not recognize any additional guarantee assets, guarantee obligations or reserves for guarantee losses related to multiclass securitization trusts. Instead, we receive a one-time transaction fee which represents compensation for both the structuring and creation of the securities and for our ongoing administrative responsibilities to service the securities. We recognize the portion of the transaction fee related to creation of the securities immediately in earnings. We defer the portion of the fee related to ongoing administrative responsibilities and amortize it over the life of the associated trust.

When we purchase a REMIC or Stripped Giant PC as an investment in our mortgage-related investments portfolio, we generally record the security as an investment in debt securities rather than extinguishment of debt since we are generally investing in the debt securities of a non-consolidated entity. We do not consolidate REMIC or Stripped Giant PC trusts in which we hold variable interests, as we are not deemed to be the primary beneficiary of the trusts, unless we have the unilateral ability to collapse the trust. Similarly, sales of REMICs or Stripped Giant PCs previously held as investments in our mortgage-related investments portfolio are accounted for as sales of investments in debt securities. See Note 7 for additional information on accounting for investments in debt securities.

Senior Subordinate Securitization Structures

We are the primary beneficiary of and, therefore, consolidate certain of our single-family senior subordinate securitization structures because we have both the ability to direct the loss mitigation activities of the underlying loans and have the obligation to absorb credit losses through our guarantee of the issued senior securities. As a result, we consolidated certain of the trusts used in these senior subordinate securitization structures with underlying assets totaling \$3.6 billion and \$1.5 billion, at December 31, 2017 and 2016, respectively.

We do not consolidate the other single-family senior subordinate securitization structures as we do not have the ability to direct the loss mitigation activities of the underlying loans, which is the most significant activity affecting the economic performance of the VIE. For those securitizations where we sell loans to the VIE, we derecognize the transferred loans and account for our guarantee to the non-consolidated VIE. We account for our investments in the beneficial interests issued by the non-consolidated VIE as investments in debt securities. During 2017 and 2016, we issued approximately \$6.8 billion and \$0.8 billion, respectively, of guaranteed securities in these senior subordinate securitization structures for which a guarantee asset and guarantee obligation were generally recognized.

K Certificates

In a K Certificate transaction, we sell multifamily loans to a non-Freddie Mac securitization trust that issues senior, mezzanine and subordinate securities, and simultaneously purchase and place the senior securities into a Freddie Mac securitization trust that issues guaranteed K Certificates. In these transactions, we guarantee the senior securities issued by the Freddie Mac securitization trust and do not issue or guarantee the mezzanine or subordinate securities issued by the non-Freddie Mac securitization trust. We receive a guarantee fee in exchange for our guarantee. We serve as guarantor of our K Certificate trusts and, from time to time, as master servicer. However, in contrast to single-family PC trusts, the rights to direct loss mitigation activities of the underlying loans and to purchase

Financial Statements Notes to the Consolidated Financial Statements | Note 3

delinquent loans from the securitization trust are held by the investor in the most subordinate remaining securities issued by the non-Freddie Mac trust, and therefore we do not have any power to direct those activities unless we are the investor in the most subordinate remaining securities.

The economic performance of our K Certificate trusts is most significantly affected by the performance of the underlying loans. Because our rights in a K Certificate transaction do not provide us with the power to direct the activities that most significantly affect the performance of the underlying loans, we are not the primary beneficiary of our K Certificate trusts and, therefore, do not consolidate those trusts.

When we sell loans to a K Certificate trust, we derecognize the transferred loans and account for our guarantee to the non-consolidated K Certificate trust. We account for our investments in the beneficial interests issued by non-consolidated K Certificate trusts as investments in debt securities.

During 2017 and 2016, we issued approximately \$48.5 billion and \$40.6 billion, respectively, of K Certificates for which a guarantee asset and guarantee obligation were recognized.

SB Certificates

In SB Certificate transactions, we securitize multifamily small balance loans using a non-Freddie Mac SB Certificate trust that issues senior classes of securities that we guarantee, as well as subordinated classes of securities that we do not guarantee. Similar to our K Certificate transactions, we are not the primary beneficiary of and, therefore, do not consolidate our SB Certificate trusts, as we do not have the ability to direct loss mitigation activities of the underlying loans, which is the most significantly activity affecting the economic performance of the VIE.

In a typical SB Certificate transaction, we sell loans to a SB Certificate trust, derecognize the transferred loans and account for our guarantee to the non-consolidated SB Certificate trust. We account for our investments in the beneficial interests issued by non-consolidated SB Certificate trusts as investments in debt securities.

During 2017 and 2016, we issued approximately \$4.9 billion and \$3.5 billion, respectively, of SB Certificates for which a guarantee asset and guarantee obligation were recognized.

Other Securitization Products

We are the primary beneficiary of and, therefore, consolidate the trusts used to issue certain of our other securitization products, including trusts that issue multifamily K Certificates without subordination and KT Certificates, as well as certain other single-family securitization products, because we have the ability to direct the activities that most significantly affect the economic performance of the trusts and we have the obligation to absorb credit losses through our guarantee of some or all of the issued securities. As a result, we consolidated trusts used to issue certain of our other securitization products with underlying assets totaling \$8.5 billion and \$7.5 billion at December 31, 2017 and 2016, respectively.

We do not consolidate the trusts used to issue other securitization products that do not meet these conditions, including those trusts that issue multifamily M Certificates, ML Certificates and Q Certificates. For those products, we account for our guarantee to the non-consolidated VIE. During 2017 and 2016, we issued approximately \$5.6 billion and \$0.5 billion, respectively, of these securities for which a guarantee asset and guarantee obligation were generally recognized.

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Consolidated VIEs

We determined we are the primary beneficiary of the VIEs used to issue our PCs, certain senior subordinate securitization structures, and certain other securitization products as previously discussed and, therefore, consolidate these VIEs. Our exposure on debt securities of consolidated trusts represents our liability to third parties that hold beneficial interests in our consolidated securitization trusts.

When we consolidate a VIE, we recognize the assets and liabilities of the VIE on our consolidated balance sheets and account for those assets and liabilities based on the applicable GAAP for each specific type of asset or liability. Assets and liabilities that we transfer to a VIE at, after or shortly before the date we become the primary beneficiary of the VIE are initially measured at the same amounts that they would have been measured if they had not been transferred, and no gain or loss is recognized on these transfers. For all other VIEs that we consolidate, we recognize the assets and liabilities of the VIE at fair value, and we recognize a gain or loss for the difference between:

ⁿ The sum of the fair value of the consideration paid, the fair value of any noncontrolling interests and the reported amount of any previously held interests; and

ⁿ The net fair value of the assets and liabilities recognized. Guarantees to consolidated VIEs are eliminated in consolidation and are therefore not separately recognized on our consolidated balance sheets.

The table below presents the carrying value and classification of the assets and liabilities of consolidated VIEs on our consolidated balance sheets.

| (In millions) | As of December 31, 2017 | As of December 31, 2016 |
|---|-------------------------------|-------------------------------|
| Consolidated Balance Sheet Line Item | | |
| Assets: | | |
| Cash and cash equivalents | \$— | \$— |
| Restricted cash and cash equivalents | 518 | 9,431 |
| Securities purchased under agreements to resell | 16,750 | 13,550 |
| Mortgage loans held-for-investment | | |